#### DRAFT

#### FOR DISCUSSION ONLY

# REVISED UNIFORM DISPOSITION OF COMMUNITY PROPERTY RIGHTS AT DEATH ACT (202\_)

# NATIONAL CONFERENCE OF COMMISSIONERS ON UNIFORM STATE LAWS

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## REVISED UNIFORM DISPOSITION OF COMMUNITY PROPERTY RIGHTS AT DEATH ACT (202 )

The committee appointed by and representing the National Conference of Commissioners on Uniform State Laws in preparing this act consists of the following individuals:

DAVID M. ENGLISH Missouri, Chair MARY M. ACKERLY Connecticut Arizona BARBARA A. ATWOOD TURNEY P. BERRY Kentucky DAVID J. CLARK California MARC S. FEINSTEIN South Dakota MARC D. FINE Indiana North Dakota **BRADLEY MYERS** NATHANIEL STERLING California

CARL H. LISMAN Vermont, President

HARRY L. TINDALL

MARY M. ACKERLY Connecticut, Division Chair

#### **OTHER PARTICIPANTS**

Texas

RONALD J. SCALISE Louisiana, Reporter

THOMAS M. FEATHERSTON Texas, American Bar Association Advisor

VINCENT C. DeLIBERATO Pennsylvania, Style Liaison TIM SCHNABEL Illinois, Executive Director

Copies of this act may be obtained from:

NATIONAL CONFERENCE OF COMMISSIONERS
ON UNIFORM STATE LAWS
111 N. Wabash Ave., Ste. 1010
Chicago, IL 60602
312/450-6600
www.uniformlaws.org

## REVISED UNIFORM DISPOSITION OF COMMUNITY PROPERTY RIGHTS AT DEATH ACT (202 )

#### **TABLE OF CONTENTS**

SECTION 1. SHORT TITLE.	1
SECTION 2. DEFINITIONS	1
SECTION 3. APPLICABILITY; AFFECTED PROPERTY	2
SECTION 4. REBUTTABLE PRESUMPTION	4
SECTION 5. DISPOSITION OF PROPERTY RIGHTS UPON DEATH	5
SECTION 6. OTHER LEGAL AND EQUITABLE REMEDIES AVAILABLE AT DEATH.	6
SECTION 7. CLAIMS OF SURVIVING SPOUSE AGAINST THE ESTATE OF THE	
DECEDENT.	7
SECTION 8. CLAIMS BY HEIRS, LEGATEES, OR CREDITORS AGAINST THE	
SURVIVING SPOUSE	8
SECTION 9. PROTECTION OF BONA FIDE PURCHASERS	8
SECTION 10. RIGHTS OF CREDITORS	9
SECTION 11. EFFECT OF WAIVER OR PARTITION	9
SECTION 12. UNIFORMITY OF APPLICATION AND CONSTRUCTION	. 10
SECTION 13. REPEALS AND CONFORMING AMENDMENTS	. 10
SECTION 14. EFFECTIVE DATE	10

1 2 3	REVISED UNIFORM DISPOSITION OF COMMUNITY PROPERTY RIGHTS AT DEATH ACT (202_)
4	SECTION 1. SHORT TITLE. This act may be cited as the Revised Uniform
5	Community Property Rights at Death Act.
6	Reporter's Notes
7 8 9 10 11 11 12 13 14 15 16 17 18 19 20 21	Pursuant to Section 401 of the Uniform Law Commission's Drafting Rules, the short title of an act is "its title as approved by the Executive Committee of the Uniform Law Commission. Uniform Law Commission, Drafting Rules: Rules 401 (2012). The short title is to be distinguished from the longer, more detailed title that is often included in bills as they are introduced in state legislatures." This "short title" includes the term "Revised" to indicate a substantial revision from the original Uniform Disposition of Community Property Rights at Death Act (1971), rather than merely amendments to the existing act. See Uniform Law Commission, Drafting Rules: Rules 409 (2012). This approach is consistent with other uniform act revisions. See, e.g., Revised Uniform Fiduciary Access to Digital Assets Act (RUFADAA); Revised Uniform Unclaimed Property Act; Revised Uniform Partnership Act (RUPA). Although a completely new title could be adopted, it seems preferable in this instance to utilize a term indicating a revision. Ultimately, however, this is a matter for the Executive Committee. See Uniform Law Commission, Drafting Rules: Rules 409 (2012).
	SECTION 2. DEFINITIONS. In this act:
23	(1) "Domicile" means the place of an individual's home or habitual residence, as defined
24	by this State.
25	(2) "Individual" means a human being.
26	(3) "Jurisdiction" means the United States, a state, a foreign country, or a political
27	subdivision of a foreign country.
28	(4) "Partition" means a voluntary severance or division of jointly or commonly held
29	property interests undertaken mutually by both an individual and that individual's spouse.
30	(5) "Person" means an individual, estate, business or nonprofit entity, public corporation,
31	government or governmental subdivision, agency, or instrumentality, or other legal entity.
32	(6) "Spouse" means an individual who has entered into a valid marriage or a valid
33	domestic or registered partnership under the laws of a jurisdiction and recognized as valid in this

- 1 State. The term also includes an individual treated as a putative spouse.
- 2 (7) "State" means a state of the United States, the District of Columbia, Puerto Rico, the
- 3 United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of
- 4 the United States. The term includes a federally recognized Indian tribe.

#### Reporter's Notes

The definition of domicile is the place where a person "usually ... has his home." Restatement (Second) of Conflicts § 11 cmt. (a). A person may reside in more than one place, but may have only one domicile. Restatement (Second) of Conflicts § 11(2) ("Every person has a domicil at all times and, at least for the same purpose, no person has more than one domicil at a time."). If an individual has multiple residences, that individual's domicle will be ascertained under the appropriate standards applicable in this state.

The definition of "Person" is a standard definition. See Uniform Law Commission, Drafting Rules: Rules 305 (2012). Because the standard definition of "Person" includes legal entities, the term "Individual" is used to limit the application of this act to human beings who have acquired community property.

The definition of "State" is also a standard definition. See Uniform Law Commission, Drafting Rules: Rules 306 (2012). To ensure the applicability of this act to individuals who acquired community property in a foreign country, the broader term "Jurisdiction" has also been included.

The term "Partition" is defined to mean a severance of collectively or jointly owned property into individually owned shares. A partition does not necessarily occur under this act merely because one spouse takes title to property in a particular form. For a partition to occur, both spouses must agree to the severance of their community property interests. Whether there was an agreement between the spouses to sever their community interests is a factual matter to be ascertained by the courts.

The term "Spouse" is used expansively to include not only married persons, of either sex, but also partners in other arrangements, such as domestic or registered partnerships, under which community property may be acquired. The term also encompasses putative spouses, who may enjoy community property.

- **SECTION 3. APPLICABILITY; AFFECTED PROPERTY.** This act applies to the following property of an individual who was previously domiciled in a jurisdiction in which property could be acquired as community property, provided no partition has occurred:
  - (1) if an individual is domiciled in this state at the time of death, all or a proportionate

- 1 part of each item of personal property, wherever situated, that was characterized as, or acquired
- 2 with property that was characterized as, community property by the law of a jurisdiction in
- 3 which the individual was previously domiciled;
- 4 (2) whether or not an individual is domiciled in this state at the time of death, all or a
- 5 proportionate part of each item of real property situated in this state that was characterized as, or
- 6 acquired with property that was characterized as, community property by the law of a
- 7 jurisdiction in which the individual was previously domiciled;
- 8 (3) income, rents, revenues, or profits derived from property included in subsection (a) or
- 9 (b); and
- 10 (4) property traceable to property included in subsection (a) or (b).

#### Reporter's Notes

 The approach of this revision is to make the act initially applicable to every "individual" who was previously domiciled in a community property jurisdiction and who acquired personal property, wherever currently located, either which was characterized as community property by the law of that community property jurisdiction when it was acquired or which was acquired with property that was characterized as community property. Under subsection (b), the same approach applies to real property situated in this state, even if the decedent is not currently domiciled in this state.

Under subsection (c), income, rents, revenues, or profits derived from property included in subsection (a) or (b) are also subject to this act. Consequently, subsection (c) extends applicability of this act to income derived from property that was acquired in this state if that property was acquired with community property.

Under subsection (d), this act also applies to any property that is a traceable to property in subsections (a) or (b). Simply stated, property is "traceable" to community property if the property changes form without changing character. WILLIAM A. REPPY, CYNTHIA A. SAMUEL, AND SALLY BROWN RICHARDSON, COMMUNITY PROPERTY IN THE UNITED STATES 161 (2015) (quoting W.BROCKELBANK, THE COMMUNITY PROPERTY LAW OF IDAHO 134 (1964)). Thus, property received in exchange for community property has the same character as the property given and thus retains a community property character. Tracing, of course, becomes more complex when community and separate property are comingled. Subsections (a) and (b) make clear that this act applies to a "proportionate part of each item" of property that is traceable to community property. Thus, it applies to property that becomes commingled and is traceable to community property.

Because the term "State" is uniformly defined term of the Uniform Law Commission and does not include foreign countries, this provision uses the broader term "Jurisdiction" to indicate that it also applies to individuals who were domiciled in foreign jurisdictions where community property may be acquired.

#### SECTION 4. REBUTTABLE PRESUMPTION.

- (a) All property acquired by an individual while domiciled in a jurisdiction under whose laws property could then be acquired by that individual as community property is presumed to be community property. This presumption may be rebutted by a preponderance of the evidence.
- (b) The fact that property was acquired in a jurisdiction under whose laws property could not then be acquired as community property and is currently held in a form that provides for rights of survivorship or in a form that provides for its transfer or payment on the death of an individual does not create a presumption that the property is not community property.

Reporter's Notes

This section adopts a blanket presumption in favor of treating all property acquired by an

 individual while domiciled in a community property jurisdiction as community property, provided, of course, that the laws of the community property state allowed community property to "then be acquired by that individual." In other words, the presumption applies only to those individuals who could acquire community property under the laws of the relevant jurisdiction. Consequently, the presumption does not apply to unmarried individuals or to those who have opted out of the community regime even if they acquire property while domiciled in a community property state, as those individuals could not then acquire community property in that state. Although stated in various ways, the blanket presumption of this section is common in community property jurisdictions. See, e.g., N.M. Stat. Ann. § 40-3-12(A) ("Property acquired during marriage by either husband or wife, or both, is presumed to be community property."); Wisc. Stat. § 766.31(2) ("All property of spouse is presumed to be marital property."); Tex. Fam. Code § 3.003(a) ("Property possessed by either spouse during or on dissolution of marriage is presumed to be community property"); La. Civ. Code art. 2340 ("Things in the possession of a spouse during the existence of a regime of community of acquets and gains are presumed to be community, but either spouse may prove they are separate property."); Cal. Fam. Code § 760;

classified otherwise by this Act.").

Despite the above presumption, a party may prove that the relevant property was separate, even though acquired during the existence of a community regime, such as by demonstrating that the property was acquired by inheritance. Although different community property states provide different standards for rebutting the relevant presumption of community

Unif. Marital Prop. Act. § 4(a) ("All property of spouses is marital property except that which is

property, this act adopts a preponderance standard for rebutting the presumption, as have a number of community property states. See, e.g., Marriage of Ettefagh, 59 Cal. Rptr. 3<sup>rd</sup> 419 (Cal. App. 2007); Talbot v. Talbot, 864 So. 2d 590 (La. 2003); Brandt v. Brandt, 427 N.W. 2d 126 (Wisc. App. 1988); Sanchez v. Sanchez, 748 P.2d 21 (N.M. App. 1987); But see Tex. Fam. Code § 3.03(b) ("The degree of proof necessary to establish that property is separate property is clear and convincing evidence."); Reed v. Reed, 44 P.3d 1100 (Idaho 2002) (requiring "reasonable certainty and particularity" to rebut the presumption).

Unlike the prior version of this act, this revised act does not impose a presumption against the applicability of this act for property acquired in a non-community property state and held in a form that creates rights of survivorship. Taking title to property in various forms is often a unilateral act that should not by itself serve as a presumption of partition of interests in a community asset. For more on acts that do and do not effect a partition of property interests under this act, see Section 8, infra.

### SECTION 5. DISPOSITION OF PROPERTY RIGHTS UPON DEATH. At the

death of an individual, the following rules apply:

- (1) one-half of the property to which this act applies belongs to the surviving spouse and is not subject to disposition by the decedent through testament, intestate succession, or non-probate transfer on death. If, however, the decedent makes a testamentary or non-probate transfer on death of the property belonging to the surviving spouse and also disposes of other property in favor of the surviving spouse, the court may require the surviving spouse to elect between retaining the disposition or claiming rights under this act.
- (2) one-half of the property to which this act applies belongs to the decedent and is subject to disposition by the decedent through testament, intestate succession, or non-probate transfer on death. The one-half of the property that belongs to the decedent is not subject to elective-share rights of the surviving spouse, but nothing in this section limits the rights of a surviving spouse to claim other applicable statutory allowances.

29 Reporter's Notes

This section is substantially similar to Section 3 of the prior act. It deviates from the prior act by including "non-probate transfers on death" in the ambit of methods by which property can be distributed. It also makes clear that this subsection (b) does not limit a surviving

1 spouse's claim for "other applicable statutory allowances," such as homestead allowances, 2 allowances for exempt property, and family allowances. See, e.g., UPC §§ 2-402, 2-403, and 2-3 404. 4 5 SECTION 6. OTHER LEGAL AND EQUITABLE REMEDIES AVAILABLE AT 6 **DEATH.** At the death of an individual, the personal representative of the decedent may bring an 7 action against the surviving spouse, or the surviving spouse may bring an action against the 8 personal representative of the decedent, for damages or equitable relief in the following 9 circumstances: 10 (1) in place of a reimbursement claim that, but for a change of domicile, could have been 11 asserted under the law of a jurisdiction in which the surviving spouse or the decedent was 12 previously domiciled. 13 (2) to assert the fraudulent or bad faith alienation or impairment of property to which this 14 act applies. 15 Reporter's Notes 16 17 This section confirms that comparable legal and equitable remedies that would be 18 available to protect a spouse in a community property jurisdiction remain available in a common 19 law state under this act. Two remedies often provided by community property jurisdictions are 20 claims for reimbursement and claims for fraud or bad faith management. 21 22 Claims for reimbursement are commonly available when community property has been 23 used to satisfy a separate obligation or when separate property has been used to improve 24 community property or vice versa, see, e.g., La. Civ. Code art. 2364, 2366, and 2367; Cal. Fam. 25 Code § 2640. Different community property states calculate the amount of reimbursement 26 differently. See, e.g., Hiatt v. Hiatt, 487 P.2d 1121 (Idaho 1971) (awarding reimbursement based 27 upon the enhanced value of the property even if it exceeds the amount spent); Portillo v. Shappie, 28 636 P.2d 878 (N.M. 1981) (assessing reimbursement based upon the enhanced value of the 29 improved property even if it exceeds the amount of money expended); La. Civ. Code art. 2366 30 (providing for reimbursement based upon the amount expended); Marriage of Sedlock, 849 P.2d 31 1243 (Wash. App. 1993) (awarding reimbursement based upon the amount spent); Estate of

Different community property states also provide different remedies to a spouse whose

Kobyliski v. Hellstern, 503 N.W.2d 369 (Wis. App. 1993) (assessing reimbursement based upon

the greater of the amount spent or the value added). This section grants courts in this State

flexibility in assessing the amount of the reimbursement.

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35 36 community property interest has been unduly prejudiced by another spouse with authority to manage or alienate community property. In California, for example, a court may award a defrauded spouse a percentage interest or an amount equal to a percentage interest in any asset transferred in breach of a spouse's fiduciary duty. Cal. Fam. Code § 1101. In Texas, the doctrine of "fraud on the community" protects one spouse when the other wrongfully depletes community property through actual or constructive fraud by allowing a court to allocate other property to the defrauded spouse through any legal or equitable remedy necessary, including a money judgment or a constructive trust. See, e.g., Tex. Fam. Code § 7.009; see also Osuna v. Quintana, 993 S.W.2d 201 (Tex. Ct. App. Corpus Christi 1999) ("The breach of a legal or equitable duty which violates the fiduciary relationship existing between spouses is termed 'fraud on the community,' a judicially created concept based on the theory of constructive fraud."). In Louisiana, a spouse may be awarded damages when the other spouse acted fraudulently or in bad faith. See La. Civ. Code art. 2354 ("A spouse is liable for any loss or damage caused by fraud or bad faith in the management of the community property."). In addition to damages and equitable relief, some community property states statutorily grant courts authority to add the name of a spouse to a community asset titled solely in the name of the other spouse in order to protect the interest of the previously unnamed spouse. See, e.g., Cal. Fam. Code § 1101 (c); Wisc. Stat. § 766.70(3). This Section provides the court with broad authority to grant damages or to craft any other appropriate equitable remedy necessary to protect a spouse.

The rights granted by this section are operable at the death of an individual and may not be asserted during the existence of the marriage. This approach is consistent with the law of various community property jurisdictions. See, e.g., La. Civ. Code art. 2358 ("A claim for reimbursement may be asserted only after termination of the community property regime, unless otherwise provided by law."). But see Uniform Marital Property Act § 13 (allowing claims for breach of the duty of good faith and for an accounting to be brought by spouses during an ongoing marriage).

#### SECTION 7. CLAIMS OF SURVIVING SPOUSE AGAINST THE ESTATE OF

**THE DECEDENT.** To assert rights under this act, a surviving spouse or his successor may bring an action against the heirs or legatees of the decedent not later than three years after the death of the decedent. The personal representative of the decedent need not attempt to discover the applicability of this act unless a surviving spouse or his successor files a written demand asserting rights under this act not later than six months from the date of death of the decedent.

35 Reporter's Notes 36

This section allows a surviving spouse to protect his rights under this act and provides a statute of limitation for doing so. Namely, a surviving spouse must institute an action against the successors of the decedent within three years of the date of death of the decedent. Although not required, a surviving spouse may also attempt to protect his interest by filing a written demand

with the personal representative of the decedent. Unless the surviving spouse does so within six months of the date of death of the decedent, the personal representative has no fiduciary duty to investigate or to attempt to ascertain whether this act applies to any property owned by the decedent.

1 2

#### SECTION 8. CLAIMS BY HEIRS, LEGATEES, OR CREDITORS AGAINST

THE SURVIVING SPOUSE. To assert rights under this act, the personal representative, an heir, or a legatee of the decedent may bring an action against the surviving spouse not later than three years after the death of the decedent. The heirs, legatees, or creditors of the decedent may also file a written demand asserting rights under this act with the personal representative not later than six months from the date of death of the decedent. The personal representative of the decedent shall attempt to ascertain whether the decedent has property rights to which this act applies.

Reporter's Notes

 This section allows for the personal representative, an heir, or a legatee to protect rights under this act and provides a statute of limitation for doing so. Namely, an action must be instituted against the surviving spouse within three years of the date of death of the decedent. Although not required, the heirs, legatees, or creditors of the decedent may attempt to protect their interests by filing a written demand with the personal representative of the decedent within six months of the date of death of the decedent. Unlike in Section 7, the personal representative of the decedent under Section 8 does have a fiduciary duty to attempt to ascertain whether the decedent has property rights that should be protected under this act.

# SECTION 9. PROTECTION OF BONA FIDE PURCHASERS. A person who transacts in good faith and for value with an individual acquires rights free of any claims under this act. A person is in good faith if he has not knowingly been a party to fraud or illegality affecting the rights of a spouse. A person gives value when property is acquired in exchange for a binding commitment to extend credit, as security for or in total or partial satisfaction of pre-existing claims, by accepting delivery pursuant to a pre-existing contract for purchase, or in return for any other consideration sufficient to support a simple contract.

1	Reporter's Notes
2 3 4 5 6 7 8 9 10 11	This section is based upon Section 9 of the Uniform Marital Property Act. It is also informed by similar provisions protecting good faith purchasers in Section 1012 of the Uniform Trust Code and Section 2-803(i) of the Uniform Probate Code, as well as Section 2-403 of the Uniform Commercial Code. This provision deviates from Section 6 of the former act insofar as it adds an obligation of good faith. Although third parties are ordinarily allowed to deal with a spouse who has apparent title concerning a martial asset during the existence of the marriage, no good reason could be found for protecting bad faith third parties with knowledge of the commission of fraud on the rights of the other spouse.
12	SECTION 10. RIGHTS OF CREDITORS. Except as otherwise provided, this act
13	does not affect the rights of a secured creditor.
14 15	Reporter's Notes
16 17 18 19 20 21	To the extent a secured creditor qualifies as a bona fide purchaser under Section 8, his rights are governed by the general laws and procedures available to secured creditors under the laws of this state. This act does not impair or affect the validity or ranking of a security interest granted by one spouse to such a third party. The rights of unsecured creditors may be affected by application of Sections 6 and 7 of this Act.
22	SECTION 11. EFFECT OF WAIVER OR PARTITION. This act neither prevents
23	the partition of interests in property to which this act applies nor the waiver of rights granted by
24	this act. A unilateral act by an individual, such as the holding of property in the form of a
25	revocable trust or in a form that allows for its payment or transfer on death, shall not constitute a
26	partition of the property or a waiver of rights to property to which this act applies.
27 28	Reporter's Notes
29 30 31 32	If parties have partitioned previously-acquired community property after moving to a common law state, this act would not affect that partitioned property. See, e.g., Section 3 of this Act. Partition is defined in Section 2 of this act as a "voluntary severance or division of jointly or commonly held property interests undertaken mutually by both an individual and the individual's

spouse." As such, a unilateral act of an individual, such as taking title to property that was

previously acquired as community property in the form of a transfer-on-death deed, does not

operate as a partition or waiver.

1	SECTION 12. UNIFORMITY OF APPLICATION AND CONSTRUCTION. In
2	applying and construing this uniform act, consideration must be given to the need to promote
3	uniformity of the law with respect to its subject matter among states that enact it.
4	Reporter's Notes
5 6 7	This is a "Standard Section" pursuant to Rule 601 of the Uniform Law Commission's Drafting Rules. Uniform Law Commission, Drafting Rules: Rules 601 (2012).
8 9	SECTION 13. REPEALS AND CONFORMING AMENDMENTS.
10	(a)
11	(b)
12	(c)
13	Reporter's Notes
14 15 16 17	This is a "Standard Section" pursuant to Rule 605 of the Uniform Law Commission's Drafting Rules. Uniform Law Commission, Drafting Rules: Rules 605 (2012).
18	SECTION 14. EFFECTIVE DATE. This [act] takes effect
19	Reporter's Notes
20 21 22	This is a "Standard Section" pursuant to Rule 606 of the Uniform Law Commission's Drafting Rules. Uniform Law Commission, Drafting Rules: Rules 606 (2012).