

D R A F T
FOR DISCUSSION ONLY

**AMENDMENTS TO THE
UNIFORM FRAUDULENT TRANSFER ACT**

NATIONAL CONFERENCE OF COMMISSIONERS
ON UNIFORM STATE LAWS

For April 19 - 20, 2013 Drafting Committee Meeting

With Reporter's Notes and Official Comments

Copyright © 2013
By
NATIONAL CONFERENCE OF COMMISSIONERS
ON UNIFORM STATE LAWS

The ideas and conclusions set forth in this draft, including the proposed statutory language and any comments or reporter's notes, have not been passed upon by the National Conference of Commissioners on Uniform State Laws or the Drafting Committee. They do not necessarily reflect the views of the Conference and its Commissioners and the Drafting Committee and its Members and Reporter. Proposed statutory language may not be used to ascertain the intent or meaning of any promulgated final statutory proposal.

March 26, 2013

**DRAFTING COMMITTEE ON AMENDMENTS TO THE
UNIFORM FRAUDULENT TRANSFER ACT**

The Committee appointed by and representing the National Conference of Commissioners on Uniform State Laws in preparing this Act consists of the following individuals:

EDWIN E. SMITH, 1 Federal St., 15th Floor, Boston, MA, 02110-1726, *Chair*
JOHN MICHAEL BRASSY, P.O. Box 2110, Boise, ID 83701-2110
VINCENT P. CARDI, 2031 Lakeside Ests., Morgantown, WV 26508
WILLIAM C. HILLMAN, U.S. Bankruptcy Court, John W. McCormack Post Office and Court House, 5 Post Office Sq., Suite 1150, Boston, MA 02109-3945
LYLE W. HILLYARD, 595 S. Riverwoods Pkwy., Suite 100, Logan, UT 84321
DIMITRI G. KARCAZES, 55 E. Monroe St., Suite 3300, Chicago, IL 60603
ROBERT MICHAEL LLOYD, University of Tennessee College of Law, 1505 W. Cumberland Ave., Knoxville, TN 37916
NEAL OSSEN, 500 Mountain Rd., West Hartford, CT 06117
ANNE HARTNETT REIGLE, Court of Common Pleas, Kent County Courthouse, 38 The Green, Dover, DE 19901-3602
GAIL RUSSELL, 9301 Dayflower St., Prospect, KY 40059
H. CLAYTON WALKER, JR., 3321 Forest Dr., Suite 1, Columbia, SC 29204
JAMES J. WHITE, University of Michigan Law School, 625 S. State St., Room 1035, Ann Arbor, MI 48109-1215
KENNETH C. KETTERING, Brooklyn Law School, 250 Joralemon St., Brooklyn, NY, *Reporter*

EX OFFICIO

MICHAEL HOUGHTON, P.O. Box 1347, 1201 N. Market St., 18th Fl., Wilmington, DE 19899, *President*
STEVEN N. LEITESS, 10451 Mill Run Cir., Suite 1000, Baltimore, MD 21117, *Division Chair*
NEIL B. COHEN, Brooklyn Law School, 250 Joralemon St., Brooklyn, NY 11201-3700, *PEB for UCC, Director of Research*

AMERICAN BAR ASSOCIATION ADVISORS

PATRICIA A. REDMOND, 150 W. Flager St., Suite 2200, Miami, FL 33130-1545, *ABA Advisor*
JAY DAVID ADKISSON, 100 Bayview Cir., Suite 210, Newport Beach, CA 92660, *ABA Section Advisor*
DANIEL S. KLEINBERGER, William Mitchell College of Law, 875 Summit Ave., St. Paul, MN 55105, *ABA Section Advisor*
CHARLES D. SCHMERLER, 666 5th Ave., New York, NY 10103, *ABA Section Advisor*
JAMES J. SCHNEIDER, 135 W. Central Blvd., Suite 1000, Orlando, FL 32801-2437, *ABA Section Advisor*
DAVID J. SLENN, 4860 San Pablo Ct., Naples, FL 34109-3383, *ABA Section Advisor*

EXECUTIVE DIRECTOR

JOHN A. SEBERT, 111 N. Wabash Ave., Suite 1010, Chicago, IL 60602, *Executive Director*

Copies of this Act may be obtained from:

NATIONAL CONFERENCE OF COMMISSIONERS
ON UNIFORM STATE LAWS
111 N. Wabash Ave., Suite 1010
Chicago, Illinois 60602
312/450-6600
www.uniformlaws.org

AMENDMENTS TO THE UNIFORM FRAUDULENT TRANSFER ACT

TABLE OF CONTENTS

Reporter’s Introductory Note 1
PREFATORY NOTE (1984)..... 2
PREFATORY NOTE (2014)..... 6
SECTION 1. DEFINITIONS..... 7
SECTION 2. INSOLVENCY..... 14
SECTION 3. VALUE..... 18
SECTION 4. TRANSFERS FRAUDULENT AS TO PRESENT AND FUTURE
CREDITORS..... 21
SECTION 5. TRANSFERS FRAUDULENT AS TO PRESENT CREDITORS..... 29
SECTION 6. WHEN TRANSFER IS MADE OR OBLIGATION IS INCURRED..... 31
SECTION 7. REMEDIES OF CREDITORS..... 33
SECTION 8. DEFENSES, LIABILITY, AND PROTECTION OF TRANSFEREE..... 35
SECTION 9. EXTINGUISHMENT OF [CLAIM FOR RELIEF] [CAUSE OF ACTION]..... 41
SECTION 10. GOVERNING LAW..... 42
~~SECTION 40~~ 11. SUPPLEMENTARY PROVISIONS..... 45
~~SECTION 44~~ 12. UNIFORMITY OF APPLICATION AND CONSTRUCTION..... 46
~~SECTION 42~~ 13. SHORT TITLE..... 46
~~SECTION 43~~ 14. REPEAL..... 46

AMENDMENTS TO THE UNIFORM FRAUDULENT TRANSFER ACT

Reporter's Introductory Note

1. This draft includes the whole of the Official Text, Comments and Prefatory Note, which are marked to show the amendments.

The text of the Comments and Prefatory Note used in this draft is the Word file provided by the Uniform Law Commission named "ufta_final_84" (the "ULC Text"). That text differs minutely from the text maintained by West Publishing Company and included in Uniform Laws Annotated (the "West Text"). The differences are almost all in the nature of correction of typos. In the Comments and Prefatory Note, typographical corrections and other plainly insubstantial changes (*e.g.*, occasional correction of citation form) have not been marked.

2. A small number of technical corrections were made to the Official Text of the UFTA contemporaneously with its promulgation in 1984 that were not included in some states' enactments. That failure was clearly accidental. The corrections are set forth below.

These corrections are made in the text of the UFTA used in this draft. They also are made in the West Text. Note that the present amendments rewrite Section 2(c) in full, and so supersede Correction 4, which relates to Section 2(c).

States that did not make these corrections should do so when they enact the present amendments. Uniform Laws Annotated identifies as nonuniform the state enactments that do not include Correction 5 (relating to Section 8(b)(2)). Those states are as follows: Colorado, Delaware, District of Columbia, Georgia, Idaho, Iowa, Maine, Massachusetts, Mississippi, Tennessee, Washington, Wyoming. Uniform Laws Annotated does not identify whether a state's enactment does or does not include the other corrections. Hence the states in the preceding list are not necessarily the only states that lack some of these corrections.

The staff of the ULC has indicated that they will alert commissioners of relevant states to these corrections when the present amendments are approved. It is anticipated that the final text of the present amendments will not include any reference to these corrections.

The corrections are as follows:

Correction 1 of 5. Section 1(1)(ii):

(ii) a corporation 20 percent or more of whose outstanding voting securities are directly or indirectly owned, controlled, or held with power to vote, by the debtor or a person who directly or indirectly owns, controls, or holds, with power to vote, 20 percent or more of the outstanding voting securities of the debtor, other than a person who holds the securities,

Correction 2 of 5. Section 1(7)(iii)(B):

(B) a relative of a general partner in, ~~or~~ a general partner of, or a person in control of the debtor;

Correction 3 of 5. Section 2(a):

(a) A debtor is insolvent if the sum of the debtor's debts is greater than all of the debtor's assets, ~~at a fair valuation.~~

Correction 4 of 5. Section 2(c):

(c) A partnership is insolvent under subsection (a) if the sum of the partnership's debts is greater than the aggregate, at a fair valuation, of all of the partnership's assets, ~~at a fair valuation,~~ and the sum of the excess of the value of each general partner's nonpartnership assets over the partner's nonpartnership debts.

Correction 5 of 5. Section 8(b)(2):

(2) any subsequent transferee other than a good-faith transferee ~~or obligee~~ who took for value or from any subsequent transferee ~~or obligee~~.

[End of Reporter's Introductory Note]

PREFATORY NOTE (1984)

The Uniform Fraudulent Conveyance Act was promulgated by the Conference of Commissioners on Uniform State Laws in 1918. The Act has been adopted in 25 jurisdictions, including the Virgin Islands. It has also been adopted in the sections of the Bankruptcy Act of 1938 and the Bankruptcy Reform Act of 1978 that deal with fraudulent transfers and obligations.

The Uniform Act was a codification of the "better" decisions applying the Statute of 13 Elizabeth. See Analysis of H.R. 12339, 74th Cong., 2d Sess. 213 (1936). The English statute was enacted in some form in many states, but, whether or not so enacted, the voidability of fraudulent transfer was part of the law of every American jurisdiction. Since the intent to hinder, delay, or defraud creditors is seldom susceptible of direct proof, courts have relied on badges of fraud. The weight given these badges varied greatly from jurisdiction, and the Conference sought to minimize or eliminate the diversity by providing that proof of certain fact combinations would conclusively establish fraud. In the absence of evidence of the existence of such facts, proof of a fraudulent transfer was to depend on evidence of actual intent. An important reform

effected by the Uniform Act was the elimination of any requirement that a creditor have obtained a judgment or execution returned unsatisfied before bringing an action to avoid a transfer as fraudulent. See *American Surety Co. v. Conner*, 251 N.Y. 1, 166 N.E. 783, 67 A.L.R. 244 (1929) (per C.J. Cardozo).

The Conference was persuaded in 1979 to appoint a committee to undertake a study of the Uniform Act with a view to preparing the draft of a revision. The Conference was influenced by the following considerations:

(1) The Bankruptcy Reform Act of 1978 has made numerous changes in the section of that Act dealing with fraudulent transfers and obligations, thereby substantially reducing the correspondence of the provisions of the federal bankruptcy law on fraudulent transfers with the Uniform Act.

(2) The Committee on Corporate Laws of the Section of Corporations, Banking & Business Law of the American Bar Association, engaged in revising the Model Corporation Act, suggested that the Conference review provisions of the Uniform Act with a view to determining whether the Acts are consistent in respect to the treatment of dividend distributions.

(3) The Uniform Commercial Code, enacted at least in part by all 50 states, had substantially modified related rules of law regulating transfers of personal property, notably by facilitating the making and perfection of security transfers against attack by unsecured creditors.

(4) Debtors and trustees in a number of cases have avoided foreclosure of security interests by invoking the fraudulent transfer section of the Bankruptcy Reform Act.

(5) The Model Rules of Professional Conduct adopted by the House of Delegates of the American Bar Association on August 2, 1983, forbid a lawyer to counsel or to assist a client in conduct that the lawyer knows is fraudulent.

The Drafting Committee appointed by the Conference held its first meeting in January of 1983. A first reading of a draft of the revision of the Uniform Fraudulent Conveyance Act was had at the Conference's meeting in Boca Raton, Florida, on July 27, 1983. The Committee held four meetings in addition to a meeting held in connection with the Conference meeting in Boca Raton. Meetings were also attended by the following representatives of interested organizations:

Robert Rosenberg, Esq., of the American Bar Association;

Richard Cherin, Esq., of the Commercial Financial Services Committee of the Corporation, Banking and Business Law Section of the American Bar Association;

Robert Zinman, Esq., of the American College of Real Estate Lawyers;

Bruce Bernstein, Esq., of the National Commercial Finance Association;

Ernest E. Specks, Esq., of the Real Property, Probate and Trust Law Section of

the American Bar Association.

The Committee determined to rename the Act the Uniform Fraudulent Transfer Act in recognition of its applicability to transfers of personal property as well as real property, “conveyance” having a connotation restricting it to a transfer of personal property. As noted in Comment (2) accompanying ~~§ 1(2)~~ § 1 and Comment ~~(8)~~ (10) accompanying § 4, however, this Act, like the original Uniform Act, does not purport to cover the whole law of voidable transfers and obligations. The limited scope of the original Act did not impair its effectiveness in achieving uniformity in the areas covered. See McLaughlin, *Application of the Uniform Fraudulent Conveyance Act*, 46 Harv.L.Rev. 404, 405 (1933).

The basic structure and approach of the Uniform Fraudulent Conveyance Act are preserved in the Uniform Fraudulent Transfer Act. There are two sections in the new Act delineating what transfers and obligations are fraudulent. Section 4(a) is an adaptation of three sections of the U.F.C.A.; § 5(a) is an adaptation of another section of the U.F.C.A.; and § 5(b) is new. One section of the U.F.C.A. (§ 8) is not carried forward into the new Act because deemed to be redundant in part and in part susceptible of inequitable application. Both Acts declare a transfer made or an obligation incurred with actual intent to hinder, delay, or defraud creditors to be fraudulent. Both Acts render a transfer made or obligation incurred without adequate consideration to be constructively fraudulent—*i.e.*, without regard to the actual intent of the parties—under one of the following conditions:

- (1) the debtor was left by the transfer or obligation with unreasonably small assets for a transaction or the business in which he was engaged or was about to engage;
- (2) the debtor intended to incur, or believed or reasonably should have believed that he would incur, more debts than he would be able to pay; or
- (3) the debtor was insolvent at the time or as a result of the transfer or obligation.

As under the original Uniform Fraudulent Conveyance Act a transfer or obligation that is constructively fraudulent because insolvency concurs with or follows failure to receive adequate consideration is voidable only by a creditor in existence at the time the transfer occurs or the obligation is incurred. Either an existing or subsequent creditor may avoid a transfer or obligation for inadequate consideration when accompanied by the ~~financial~~ condition specified in § 4(a)(2)(i) or the ~~mental state~~ condition specified in § 4(a)(2)(ii).

Reasonably equivalent value is required in order to constitute adequate consideration under the revised Act. The revision follows the Bankruptcy Code in eliminating good faith on the part of the transferee or obligee as an issue in the determination of whether adequate consideration is given by a transferee or obligee. The new Act, like the Bankruptcy ~~Act~~ Code, allows the transferee or obligee to show good faith in defense after a creditor establishes that a fraudulent transfer has been made or a fraudulent obligation has been incurred. Thus a showing by a defendant that a reasonable equivalent has been given in good faith for a transfer or obligation is a complete defense although the debtor is shown to have intended to hinder, delay, or defraud creditors.

A good faith transferee or obligee who has given less than a reasonable equivalent is nevertheless allowed a reduction in liability to the extent of the value given. The new Act, like the Bankruptcy Code, eliminates the provision of the Uniform Fraudulent Conveyance Act that enables a creditor to attack a security transfer on the ground that the value of the property transferred is disproportionate to the debt secured. The premise of the new Act is that the value of the interest transferred for security is measured by and thus corresponds exactly to the debt secured. Foreclosure of a debtor's interest by a regularly conducted, noncollusive sale on default under a mortgage or other security agreement may not be avoided under the Act as a transfer for less than a reasonably equivalent value.

The definition of insolvency under the Act is adapted from the definition of the term in the Bankruptcy Code. Insolvency is presumed from proof of a failure generally to pay debts as they become due.

The new Act adds a new category of fraudulent transfer, namely, a preferential transfer by an insolvent insider to a creditor who had reasonable cause to believe the debtor to be insolvent. An insider is defined in much the same way as in the Bankruptcy Code and includes a relative, also defined as in the Bankruptcy Code, a director or officer of a corporate debtor, a partner, or a person in control of a debtor. This provision is available only to an existing creditor. Its premise is that an insolvent debtor is obliged to pay debts to creditors not related to him before paying those who are insiders.

The new Act omits any provision directed particularly at transfers or obligations of insolvent partnership debtors. Under § 8 of the Uniform Fraudulent Conveyance Act any transfer made or obligation incurred by an insolvent partnership to a partner is fraudulent without regard to intent or adequacy of consideration. So categorical a condemnation of a partnership transaction with a partner may unfairly prejudice the interests of a partner's separate creditors. The new Act also omits as redundant a provision in the original Act that makes fraudulent a transfer made or obligation incurred by an insolvent partnership for less than a fair consideration to the partnership.

Section 7 lists the remedies available to creditors under the new Act. It eliminates as unnecessary and confusing a differentiation made in the original Act between the remedies available to holders of matured claims and those holding unmatured claims. Since promulgation of the Uniform Fraudulent Conveyance Act the Supreme Court has imposed restrictions on the availability and use of prejudgment remedies. As a result many states have amended their statutes and rules applicable to such remedies, and it is frequently unclear whether a state's procedures include a prejudgment remedy against a fraudulent transfer or obligation. A bracketed paragraph is included in Section 7 for adoption by those states that elect to make such a remedy available.

Section 8 prescribes the measure of liability of a transferee or obligee under the Act and enumerates defenses. Defenses against avoidance of a preferential transfer to an insider under § 5(b) include an adaptation of defenses available under § 547(c)(2) and (4) of the Bankruptcy Code when such a transfer is sought to be avoided as a preference by the trustee in bankruptcy. In addition a preferential transfer may be justified when shown to be made pursuant to a good

faith effort to stave off forced liquidation and rehabilitate the debtor. Section 8 also precludes avoidance, as a constructively fraudulent transfer, of the termination of a lease on default or the enforcement of a security interest in compliance with Article 9 of the Uniform Commercial Code.

The new Act includes a new section specifying when a transfer is made or an obligation is incurred. The section specifying the time when a transfer occurs is adapted from Section 548(d) of the Bankruptcy Code. Its premise is that if the law prescribes a mode for making the transfer a matter of public record or notice, it is not deemed to be made for any purpose under the Act until it has become such a matter of record or notice.

The new Act also includes a statute of limitations that bars the right rather than the remedy on expiration of the statutory periods prescribed. The law governing limitations on actions to avoid fraudulent transfers among the states is unclear and full of diversity. The Act recognizes that laches and estoppel may operate to preclude a particular creditor from pursuing a remedy against a fraudulent transfer or obligation even though the statutory period of limitations has not run.

PREFATORY NOTE (2014)

In 2014 the Uniform Law Commission approved a set of amendments to the Uniform Fraudulent Transfer Act. The amendment project was instituted to address a small number of narrowly-defined issues, and was not a comprehensive revision. The principal features of the amendments are as follows:

Choice of Law. The amendments add a new § 10, which sets forth a choice of law rule for fraudulent transfers and obligations.

Evidentiary Matters. New § 4(c), § 5(c) and § 8(g) add uniform rules allocating the burden of proof and defining the standard of proof with respect to claims and defenses under the Act.

Developments in Business Organization Law. Section 2(c) of the Act, which defines insolvency of a partnership, is rewritten in light of developments in partnership law. The definition of “person,” now in § 1(10), has been revised to declare each “series” of a “series organization” a person for purposes of the Act.

Other. The amendments make the technical correction of changing “voidable” to “fraudulent” at several places in the Act. Comments were added explaining the provisions added by the amendments, and the original Comments and Prefatory Note were supplemented and otherwise revised.

1 **AMENDMENTS TO THE UNIFORM FRAUDULENT TRANSFER ACT**

2 **SECTION 1. DEFINITIONS.** As used in this [Act]:

3 (1) “Affiliate” means:

4 (i) a person who directly or indirectly owns, controls, or holds with power to vote,
5 20 percent or more of the outstanding voting securities of the debtor, other than a person who
6 holds the securities,

7 (A) as a fiduciary or agent without sole discretionary power to vote the
8 securities; or

9 (B) solely to secure a debt, if the person has not exercised the power to
10 vote;

11 (ii) a corporation 20 percent or more of whose outstanding voting securities are
12 directly or indirectly owned, controlled, or held with power to vote, by the debtor or a person
13 who directly or indirectly owns, controls, or holds, with power to vote, 20 percent or more of the
14 outstanding voting securities of the debtor, other than a person who holds the securities,

15 (A) as a fiduciary or agent without sole power to vote the securities; or

16 (B) solely to secure a debt, if the person has not in fact exercised the
17 power to vote;

18 (iii) a person whose business is operated by the debtor under a lease or other
19 agreement, or a person substantially all of whose assets are controlled by the debtor; or

20 (iv) a person who operates the debtor’s business under a lease or other agreement
21 or controls substantially all of the debtor’s assets.

22 (2) “Asset” means property of a debtor, but the term does not include:

23 (i) property to the extent it is encumbered by a valid lien;

1 (ii) property to the extent it is generally exempt under nonbankruptcy law; or

2 (iii) an interest in property held in tenancy by the entireties to the extent it is not

3 subject to process by a creditor holding a claim against only one tenant.

4 (3) "Claim" means a right to payment, whether or not the right is reduced to judgment,
5 liquidated, unliquidated, fixed, contingent, matured, unmatured, disputed, undisputed, legal,
6 equitable, secured, or unsecured.

7 (4) "Creditor" means a person who has a claim.

8 (5) "Debt" means liability on a claim.

9 (6) "Debtor" means a person who is liable on a claim.

10 (7) "Insider" includes:

11 (i) if the debtor is an individual,

12 (A) a relative of the debtor or of a general partner of the debtor;

13 (B) a partnership in which the debtor is a general partner;

14 (C) a general partner in a partnership described in clause (B); or

15 (D) a corporation of which the debtor is a director, officer, or person in
16 control;

17 (ii) if the debtor is a corporation,

18 (A) a director of the debtor;

19 (B) an officer of the debtor;

20 (C) a person in control of the debtor;

21 (D) a partnership in which the debtor is a general partner;

22 (E) a general partner in a partnership described in clause (D); or

23 (F) a relative of a general partner, director, officer, or person in control of

1 the debtor;

2 (iii) if the debtor is a partnership,

3 (A) a general partner in the debtor;

4 (B) a relative of a general partner in, a general partner of, or a person in
5 control of the debtor;

6 (C) another partnership in which the debtor is a general partner;

7 (D) a general partner in a partnership described in clause (C); or

8 (E) a person in control of the debtor;

9 (iv) an affiliate, or an insider of an affiliate as if the affiliate were the debtor; and

10 (v) a managing agent of the debtor.

11 (8) "Lien" means a charge against or an interest in property to secure payment of a debt
12 or performance of an obligation, and includes a security interest created by agreement, a judicial
13 lien obtained by legal or equitable process or proceedings, a common-law lien, or a statutory
14 lien.

15 ~~(9) "Person" means an individual, partnership, corporation, association, organization,~~
16 ~~government or governmental subdivision or agency, business trust, estate, trust, or any other~~
17 ~~legal or commercial entity.~~

18 (9) "Organization" means a person other than an individual.

19 (10) "Person" means an individual, estate, business or nonprofit entity, public
20 corporation, government or governmental subdivision, agency, or instrumentality, or other legal
21 entity. In addition, if an organization is a series organization, then the organization and each
22 series of the organization is a separate person for purposes of this [Act], even if a series is not an
23 entity separate from the organization or other series for other purposes. An organization is a

1 series organization for purposes of this definition if the following conditions are satisfied
2 pursuant to the statute under which the organization is organized:

3 (i) The organic record of the organization provides for creation by the
4 organization of one or more series (however denominated) with respect to specified property of
5 the organization, and provides for records to be maintained for each series that identify the
6 property of the series.

7 (ii) Debt incurred or existing with respect to the activities or property of a
8 particular series is enforceable against the property of the series only, and not against the
9 property of the series organization or of other series thereof.

10 (iii) Debt incurred or existing with respect to the activities or property of a series
11 organization or the activities or property of any other series thereof is not enforceable against the
12 property of the series.

13 ~~(40)~~ (11) “Property” means anything that may be the subject of ownership.

14 ~~(41)~~ (12) “Relative” means an individual related by consanguinity within the third
15 degree as determined by the common law, a spouse, or an individual related to a spouse within
16 the third degree as so determined, and includes an individual in an adoptive relationship within
17 the third degree.

18 (13) “State” means a state of the United States, the District of Columbia, Puerto Rico,
19 the United States Virgin Islands, or any territory or insular possession subject to the jurisdiction
20 of the United States.

21 ~~(42)~~ (14) “Transfer” means every mode, direct or indirect, absolute or conditional,
22 voluntary or involuntary, of disposing of or parting with an asset or an interest in an asset, and
23 includes payment of money, release, lease, and creation of a lien or other encumbrance.

1 as joint debtors.

2
3 The reference to “generally exempt” property in § 1(2)(ii) recognizes that all exemptions
4 are subject to exceptions. Creditors having special rights against generally exempt property
5 typically include claimants for alimony, taxes, wages, the purchase price of the property, and
6 labor or materials that improve the property. See Uniform Exemptions Act § 10 (1979) and the
7 accompanying Comment. The fact that a particular creditor may reach generally exempt
8 property by resorting to judicial process does not warrant its inclusion as an asset in determining
9 whether the debtor is insolvent.

10
11 Since this Act is not an exclusive law on the subject of voidable transfers and obligations
12 (see Comment (8) (10) to § 4 *infra*), it does not preclude the holder of a claim that may be
13 collected by process against property generally exempt as to other creditors from obtaining relief
14 from a transfer of such property that hinders, delays, or defrauds the holder of such a claim.
15 Likewise the holder of an unsecured claim enforceable against tenants by the entirety is not
16 precluded by the Act from pursuing a remedy against a transfer of property held by the entirety
17 that hinders, delays, or defrauds the holder of such a claim.

18
19 Nonbankruptcy law is the law of a state or federal law that is not part of the Bankruptcy
20 Code, Title 11 of the United States Code. The definition of an “asset” thus does not include
21 property that would be subject to administration for the benefit of creditors under the Bankruptcy
22 Code unless it is subject under other applicable law, state or federal, to process for the collection
23 of a creditor’s claim against a single debtor.

24
25 (3) The definition of “claim” is derived from Bankruptcy Code § 101(4) (1984). ~~of the~~
26 ~~Bankruptcy Code~~. Since the purpose of this Act is primarily to protect unsecured creditors
27 against transfers and obligations injurious to their rights, the words “claim” and “debt” as used in
28 the Act generally have reference to an unsecured claim and debt. As the context may indicate,
29 however, usage of the terms is not so restricted. See, *e.g.*, ~~§§ (1)(i)(B) and 1(8)~~ §§ 1(1)(i)(B)
30 and 1(8).

31
32 (4) The definition of “creditor” in combination with the definition of “claim” has
33 substantially the same effect as the definition of “creditor” under § 1 of the Uniform Fraudulent
34 Conveyance Act. As under that Act, the holder of an unliquidated tort claim or a contingent
35 claim may be a creditor protected by this Act.

36
37 (5) The definition of “debt” is derived from Bankruptcy Code § 101(11) (1984). ~~of the~~
38 ~~Bankruptcy Code~~.

39
40 (6) The definition of “debtor” is new.

41
42 (7) The definition of “insider” is derived from Bankruptcy Code § 101(28) (1984). ~~of~~
43 ~~the Bankruptcy Code~~. The definition has been restricted in clauses (i)(C), (ii)(E), and (iii)(D) to
44 make clear that a partner is not an insider of an individual, corporation, or partnership if any of
45 these latter three persons is only a limited partner. The definition of “insider” in the Bankruptcy
46 Code does not purport to make a limited partner an insider of the partners or of the partnership

1 with which the limited partner is associated, but it is susceptible of a contrary interpretation and
2 one which would extend unduly the scope of the defined relationship when the limited partner is
3 not a person in control of the partnership. The definition of “insider” in this Act also differs
4 from the definition in the Bankruptcy Code in omitting the reference in ~~11 U.S.C. § 101(28)(D)~~
5 to an elected official or relative of such an official as an insider of a municipality. As in the
6 Bankruptcy Code (see ~~11 U.S.C. § 102(3)~~), the word “includes” is not limiting, however. Thus,
7 a court may find a person living with an individual for an extended time in the same household
8 or as a permanent companion to have the kind of close relationship intended to be covered by the
9 term “insider.” Likewise, a trust may be found to be an insider of a beneficiary.

10
11 (8) The definition of “lien” is derived from paragraphs (30), (31), (43), and (45) of
12 Bankruptcy Code § 101 (1984), ~~of the Bankruptcy Code~~, which define “judicial lien,” “lien,”
13 “security interest,” and “statutory lien” respectively.

14
15 (9) ~~The definition of “person” is adapted from paragraphs (28) and (30) of § 1-201 of the~~
16 Uniform Commercial Code, defining “organization” and “person” respectively.

17
18 (9) The definition of “organization” is derived from Uniform Commercial Code
19 § 1-201(b)(25) (2014).

20
21 (10) The first sentence of the definition of “person” is the standard definition of that term
22 used in acts prepared by the Uniform Law Commission as of 2014. The remainder of the
23 definition, which is adapted from Uniform Statutory Trust Entity Act §§ 401-402 (2009),
24 accommodates developments in business organization statutes exemplified by that uniform law
25 and by Del. Code Ann. tit. 6, § 18-215 (2012) (pertaining to Delaware limited liability
26 companies). If the statute under which an organization is organized permits it to divide its assets
27 and debts among “series,” such that assets and debts of each “series” are separated in accordance
28 with subparagraphs (ii) and (iii) of the definition, and if the organization does so, then the
29 provisions of this Act should apply to each “series” as if it were a legal entity, regardless of
30 whether it is considered to be a legal entity for other purposes. For purposes of this definition,
31 the conditions referred to in subparagraphs (ii) and (iii) are satisfied if the statute under which the
32 organization is organized so provides. It does not matter whether the separation of assets and
33 debts described in subparagraphs (ii) and (iii) would be respected by another jurisdiction in
34 which the organization does business, or would be given effect by the Bankruptcy Code in the
35 bankruptcy of the organization.

36
37 ~~(11)~~ (11) The definition of “property” is derived from Uniform Probate Code
38 § 1-201(33) (1969), ~~of the Uniform Probate Code~~. Property includes both real and personal
39 property, whether tangible or intangible, and any interest in property, whether legal or equitable.

40
41 ~~(12)~~ (12) The definition of “relative” is derived from Bankruptcy Code § 101(37) (1984)
42 ~~of the Bankruptcy Code~~ but is explicit in its references to the spouse of a debtor in view of
43 uncertainty as to whether the common law determines degrees of relationship by affinity.

44
45 (13) The definition of “State” is the standard definition of that term used in acts prepared
46 by the Uniform Law Commission as of 2014.

1 ~~(12)~~ (14) The definition of “transfer” is derived principally from Bankruptcy Code
2 § 101(48) (1984), ~~of the Bankruptcy Code~~. The definition of “conveyance” in § 1 of the
3 Uniform Fraudulent Conveyance Act was similarly comprehensive, and the references in this
4 Act to “payment of money, release, lease, and the creation of a lien or incumbrance” are derived
5 from the Uniform Fraudulent Conveyance Act. While the definition in the Uniform Fraudulent
6 Conveyance Act did not explicitly refer to an involuntary transfer, the decisions under that Act
7 were generally consistent with an interpretation that covered such a transfer. See, e.g., *Hearn 45*
8 *St. Corp. v. Jano*, 283 N.Y. 139, 27 N.E.2d 814, 128 A.L.R. 1285 (1940) (execution and
9 foreclosure sales); *Lefkowitz v. Finkelstein Trading Corp.*, 14 F.Supp. 898, 899 (S.D.N.Y. 1936)
10 (execution sale); *Langan v. First Trust & Deposit Co.*, 277 App.Div. 1090, 101 N.Y.S.2d 36 (4th
11 Dept. 1950), *aff’d*, 302 N.Y. 932, 100 N.E.2d 189 (1951) (mortgage foreclosure); *Catabene v.*
12 *Wallner*, 16 N.J.Super. 597, 602, 85 A.2d 300, 302 (1951) (mortgage foreclosure).

13
14 ~~(13)~~ (15) The definition of “valid lien” is new. A valid lien includes an equitable lien
15 that may not be defeated by a judicial lien creditor. See, e.g., *Pearlman v. Reliance Insurance*
16 *Co.*, 371 U.S. 132, 136 (1962) (upholding a surety’s equitable lien in respect to a fund owing a
17 bankrupt contractor).

18 **SECTION 2. INSOLVENCY.**

19
20 (a) A debtor is insolvent if the sum of the debtor’s debts is greater than all of the debtor’s
21 assets at a fair valuation.

22 (b) A debtor who is generally not paying his [or her] debts as they become due is
23 presumed to be insolvent.

24 ~~(c) A partnership is insolvent under subsection (a) if the sum of the partnership’s debts is~~
25 ~~greater than the aggregate, at a fair valuation, of all of the partnership’s assets and the sum of the~~
26 ~~excess of the value of each general partner’s nonpartnership assets over the partner’s~~
27 ~~nonpartnership debts.~~

28 (c) A partnership is insolvent under subsection (a) if, at fair valuations,

29 (1) the sum of the partnership’s debts is greater than

30 (2) the sum of

31 (A) the partnership’s assets, and

32 (B) for each general partner, the lesser of

1 (e) of this section.
2

3 The requirement of § 550(b)(1) of the Bankruptcy Code that a transferee be “without
4 knowledge of the voidability of the transfer” in order to be protected has been omitted as
5 inappropriate. Knowledge of the facts rendering the transfer voidable would be inconsistent with
6 the good faith that is required of a protected transferee. Knowledge of the voidability of a
7 transfer would seem to involve a legal conclusion. Determination of the voidability of the
8 transfer ought not to require the court to inquire into the legal sophistication of the transferee.
9

10 (2) Section 2(b) establishes a rebuttable presumption of insolvency from the fact of
11 general nonpayment of debts as they become due. Such general nonpayment is a ground for the
12 filing of an involuntary petition under Bankruptcy Code § 303(h)(1) (1984). ~~of the Bankruptcy~~
13 ~~Code. See also U.C.C. § 1-201(23), which declares a person to be “insolvent” who “has ceased~~
14 ~~to pay his debts in the ordinary course of business.” See also U.C.C. § 1-201(b)(23) (2014),~~
15 which defines “insolvency” to include “having generally ceased to pay debts in the ordinary
16 course of business other than as a result of bona fide dispute.” The presumption imposes on the
17 party against whom the presumption is directed the burden of proving that the nonexistence of
18 insolvency as defined in § 2(a) is more probable than its existence. See Uniform Rules of
19 Evidence (1974 Act), Rule 301(a). The 1974 Uniform Rule 301(a) conforms to the Final Draft
20 of Federal Rule 301 as submitted to the United States Supreme Court by the Advisory
21 Committee on Federal Rules of Evidence. “The so-called ‘bursting bubble’ theory, under which
22 a presumption vanishes upon the introduction of evidence which would support a finding of the
23 nonexistence of the presumed fact, even though not believed, is rejected as according
24 presumptions too ‘slight and evanescent’ an effect.” Advisory Committee’s Note to Rule 301.
25 See also 1 J. Weinstein & M. Berger, Evidence ¶ 301 [01] (1982).
26

27 The presumption is established in recognition of the difficulties typically imposed on a
28 creditor in proving insolvency in the bankruptcy sense, as provided in subsection (a). See
29 generally Levit, *The Archaic Concept of Balance-Sheet Insolvency*, 47 Am.Bankr.L.J. 215
30 (1973). Not only is the relevant information in the possession of a noncooperative debtor but the
31 debtor’s records are more often than not incomplete and inaccurate. As a practical matter,
32 insolvency is most cogently evidenced by a general cessation of payment of debts, as has long
33 been recognized by the laws of other countries and is now reflected in the Bankruptcy Code. See
34 Honsberger, *Failure to Pay One’s Debts Generally as They Become Due: The Experience of*
35 *France and Canada*, 54 Am.Bankr.L.J. 153 (1980); J. MacLachlan, *Bankruptcy* 13, 63-64, 436
36 (1956). In determining whether a debtor is paying its debts generally as they become due, the
37 court should look at more than the amount and due dates of the indebtedness. The court should
38 also take into account such factors as the number of the debtor’s debts, the proportion of those
39 debts not being paid, the duration of the nonpayment, and the existence of bona fide disputes or
40 other special circumstances alleged to constitute an explanation for the stoppage of payments.
41 The court’s determination may be affected by a consideration of the debtor’s payment practices
42 prior to the period of alleged nonpayment and the payment practices of the trade or industry in
43 which the debtor is engaged. The case law that has developed under Bankruptcy Code
44 § 303(h)(1) (1984) ~~of the Bankruptcy Code~~ has not required a showing that a debtor has failed or
45 refused to pay a majority in number and amount of his or her debts in order to prove general
46 nonpayment of debts as they become due. See, e.g., *Hill v. Cargill, Inc. (In re Hill)*, 8 B.R. 779,

1 3 C.B.C.2d 920 (Bankr. D.Minn. 1981) (nonpayment of three largest debts held to constitute
2 general nonpayment, although small debts were being paid); *In re All Media Properties, Inc.*, 5
3 B.R. 126, 6 B.C.D. 586, 2 C.B.C.2d 449 (Bankr. S.D.Tex. 1980) (missing significant number of
4 payments or regularly missing payments significant in amount said to constitute general
5 nonpayment; missing payments on more than 50% of aggregate of claims said not to be required
6 to show general nonpayment; nonpayment for more than 30 days after billing held to establish
7 nonpayment of a debt when it is due); *In re Kreidler Import Corp.*, 4 B.R. 256, 6 B.C.D. 608, 2
8 C.B.C.2d 159 (Bankr. D.Md. 1980) (nonpayment of one debt constituting 97% of debtor's total
9 indebtedness held to constitute general nonpayment). A presumption of insolvency does not
10 arise from nonpayment of a debt as to which there is a genuine bona fide dispute, even though
11 the debt is a substantial part of the debtor's indebtedness. Cf. 11 U.S.C. § 303(h)(1), as amended
12 by § 426(b) of Public Law No. 98-882, the Bankruptcy Amendments and Federal Judgeship Act
13 of 1984. Bankruptcy Code § 303(h)(1) (1984) (as amended by § 426(b) of Public Law No. 98-
14 882, the Bankruptcy Amendments and Federal Judgeship Act of 1984).

15
16 (3) ~~Subsection (c) is derived from the definition of partnership insolvency in~~
17 ~~§ 101(29)(B) of the Bankruptcy Code. The definition conforms generally to the definition of the~~
18 ~~same term in § 2(2) of the Uniform Fraudulent Conveyance Act.~~

19
20 (3) Subsection (c) was originally derived from the definition of partnership insolvency in
21 Bankruptcy Code § 101(29)(B) (1984). That definition conformed generally to the definition of
22 the same term in § 2(2) of the Uniform Fraudulent Conveyance Act. However, those earlier
23 definitions gave the partnership full credit for the net worth of each of its general partners (with
24 “net worth” for this purpose being determined on the basis of the general partner’s
25 nonpartnership assets and debts). That makes sense only if each general partner is liable for all
26 debts of the partnership, which is not the case under modern partnership statutes. Subsection (c)
27 therefore has been revised to give the partnership credit for the net worth of a general partner
28 only to the extent that the general partner is liable for debts of the partnership. That credit
29 applies only to partnership debts for which the general partner is liable in its capacity as general
30 partner, and hence does not apply to partnership debts for which the general partner is liable for
31 other reasons, such as guaranty. Subsection (c)(2)(B)(ii)(II) prevents duplicative counting of the
32 net worth of more than one general partner to cover the same partnership debt. That implicitly
33 requires allocation of a partnership debt to a given general partner for purposes of the solvency
34 calculation if more than one general partner is liable for the debt. Of course the partnership
35 should be considered solvent if there exists an allocation under which it passes the solvency test,
36 even though it may fail the solvency test under a different allocation.

37
38 (4) Subsection (d) follows the approach of the definition of “insolvency” in Bankruptcy
39 Code § 101(29) (1984) of the Bankruptcy Code by excluding from the computation of the value
40 of the debtor's assets any value that can be realized only by avoiding a transfer of an interest
41 formerly held by the debtor or by discovery or pursuit of property that has been fraudulently
42 concealed or removed.

43
44 (5) Subsection (e) is new. It makes clear the purpose not to render a person insolvent
45 under this section by counting as a debt an obligation secured by property of the debtor that is
46 not counted as an asset. See also ~~Comments to §§ 1(2) and 2(a) supra~~ Comment (2) to § 1 and

1 Comment (1) to § 2 *supra*.

2
3 **SECTION 3. VALUE.**

4 (a) Value is given for a transfer or an obligation if, in exchange for the transfer or
5 obligation, property is transferred or an antecedent debt is secured or satisfied, but value does not
6 include an unperformed promise made otherwise than in the ordinary course of the promisor's
7 business to furnish support to the debtor or another person.

8 (b) For the purposes of Sections 4(a)(2) and 5, a person gives a reasonably equivalent
9 value if the person acquires an interest of the debtor in an asset pursuant to a regularly
10 conducted, noncollusive foreclosure sale or execution of a power of sale for the acquisition or
11 disposition of the interest of the debtor upon default under a mortgage, deed of trust, or security
12 agreement.

13 (c) A transfer is made for present value if the exchange between the debtor and the
14 transferee is intended by them to be contemporaneous and is in fact substantially
15 contemporaneous.

16 **Official Comment**

17
18 ~~(1) This section defines “value” as used in various contexts in this Act, frequently with a~~
19 ~~qualifying adjective. The word appears in the following sections:~~

20
21 ~~4(a)(2) (“reasonably equivalent value”);~~
22 ~~4(b)(8) (“value ... reasonably equivalent”);~~
23 ~~5(a) (“reasonably equivalent value”);~~
24 ~~5(b) (“present, reasonably equivalent value”);~~
25 ~~8(a) (“reasonably equivalent value”);~~
26 ~~8(b), (c), (d), and (e) (“value”);~~
27 ~~8(f)(1) (“new value”); and~~
28 ~~8(f)(3) (“present value”).~~
29

30 (1) This section defines when “value” is given for a transfer or an obligation. “Value” is
31 used in that sense in various contexts in this Act, frequently with a qualifying adjective. Used in
32 that sense the word appears in the following provisions:

1 4(a)(2) (“reasonably equivalent value”);
2 4(b)(8) (“value ... reasonably equivalent”);
3 5(a) (“reasonably equivalent value”);
4 8(a) (“reasonably equivalent value”);
5 8(b)(2) and (d) (“value”);
6 8(f)(1) (“new value”); and
7 8(f)(3) (“present value”).
8

9 “Value” is also used in other senses in this Act, to which this section is not relevant. See, e.g.,
10 §§ 8(b), 8(c) (“value” in the sense of the value of an asset fraudulent transferred).
11

12 (2) Section 3(a) is adapted from Bankruptcy Code § 548(d)(2)(A) (1984). ~~of the~~
13 ~~Bankruptcy Code~~. See also § 3(a) of the Uniform Fraudulent Conveyance Act. The definition in
14 Section 3 is not exclusive. “Value” is to be determined in light of the purpose of the Act to
15 protect a debtor’s estate from being depleted to the prejudice of the debtor’s unsecured creditors.
16 Consideration having no utility from a creditor’s viewpoint does not satisfy the statutory
17 definition. The definition does not specify all the kinds of consideration that do not constitute
18 value for the purposes of this Act—*e.g.*, love and affection. See, *e.g.*, *United States v. West*, 299
19 F.Supp. 661, 666 (D.Del. 1969).
20

21 (3) Section 3(a) does not indicate what is “reasonably equivalent value” for a transfer or
22 obligation. Under this Act, as under Bankruptcy Code § 548(a)(2) (1984), ~~of the Bankruptcy~~
23 ~~Code~~, a transfer for security is ordinarily for a reasonably equivalent value notwithstanding a
24 discrepancy between the value of the asset transferred and the debt secured, since the amount of
25 the debt is the measure of the value of the interest in the asset that is transferred. See, *e.g.*,
26 *Peoples-Pittsburgh Trust Co. v. Holy Family Polish Nat’l Catholic Church, Carnegie, Pa.*, 341
27 Pa. 390, 19 A.2d 360 (1941). If, however, a transfer purports to secure more than the debt
28 actually incurred or to be incurred, it may be found to be for less than a reasonably equivalent
29 value. See, *e.g.*, *In re Peoria Braumeister Co.*, 138 F.2d 520, 523 (7th Cir. 1943) (chattel
30 mortgage securing a \$3,000 note held to be fraudulent when the debt secured was only \$2,500);
31 *Hartford Acc. & Indemnity Co. v. Jirasek*, 254 Mich. 131, 140, 235 N.W. 836, 839 (1931)
32 (quitclaim deed given as mortgage held to be fraudulent to the extent the value of the property
33 transferred exceeded the indebtedness secured). If the debt is a fraudulent obligation under this
34 Act, a transfer to secure it as well as the obligation would be vulnerable to attack as fraudulent.
35 A transfer to satisfy or secure an antecedent debt owed an insider is also subject to avoidance
36 under the conditions specified in Section 5(b).
37

38 (4) Section 3(a) of the Uniform Fraudulent Conveyance Act has been thought not to
39 recognize that an unperformed promise could constitute fair consideration. See McLaughlin,
40 *Application of the Uniform Fraudulent Conveyance Act*, 46 Harv.L.Rev. 404, 414 (1933).
41 Courts construing these provisions of the prior law nevertheless have held unperformed promises
42 to constitute value in a variety of circumstances. See, *e.g.*, *Harper v. Lloyd’s Factors, Inc.*, 214
43 F.2d 662 (2d Cir. 1954) (transfer of money for promise of factor to discount transferor’s
44 purchase-money notes given to fur dealer); *Schlecht v. Schlecht*, 168 Minn. 168, 176-77, 209
45 N.W. 883, 886-87 (1926) (transfer for promise to make repairs and improvements on transferor’s
46 homestead); *Farmer’s Exchange Bank v. Oneida Motor Truck Co.*, 202 Wis. 266, 232 N.W. 536

1 (1930) (transfer in consideration of assumption of certain of transferor’s liabilities); see also
2 *Hummel v. Cernocky*, 161 F.2d 685 (7th Cir. 1947) (transfer in consideration of cash, assumption
3 of a mortgage, payment of certain debts, and agreement to pay other debts). Likewise a transfer
4 in consideration of a negotiable note discountable at a commercial bank, or the purchase from an
5 established, solvent institution of an insurance policy, annuity, or contract to provide care and
6 accommodations clearly appears to be for value. On the other hand, a transfer for an
7 unperformed promise by an individual to support a parent or other transferor has generally been
8 held voidable as a fraud on creditors of the transferor. See, e.g., *Springfield Ins. Co. v. Fry*, 267
9 F.Supp. 693 (N.D.Okla. 1967); *Sandler v. Parlapiano*, 236 App.Div. 70, 258 N.Y.Supp. 88 (1st
10 Dep’t 1932); *Warwick Municipal Employees Credit Union v. Higham*, 106 R.I. 363, 259 A.2d
11 852 (1969); *Hulsether v. Sanders*, 54 S.D. 412, 223 N.W. 335 (1929); *Cooper v. Cooper*, 22
12 Tenn.App. 473, 477, 124 S.W.2d 264, 267 (1939); Note, *Rights of Creditors in Property*
13 *Conveyed in Consideration of Future Support*, 45 Iowa L.Rev. 546, 550-62 (1960). This Act
14 adopts the view taken in the cases cited in determining whether an unperformed promise is value.
15

16 (5) Subsection (b) rejects the rule of such cases as *Durrett v. Washington Nat. Ins. Co.*,
17 621 F.2d 201 (5th Cir. 1980) (nonjudicial foreclosure of a mortgage avoided as a fraudulent
18 transfer when the property of an insolvent mortgagor was sold for less than 70% of its fair
19 value); and *Abramson v. Lakewood Bank & Trust Co.*, 647 F.2d 547 (5th Cir. 1981), *cert. denied*,
20 454 U.S. 1164 (1982) (nonjudicial foreclosure held to be fraudulent transfer if made without fair
21 consideration). Subsection (b) adopts the view taken in *Lawyers Title Ins. Corp. v. Madrid (In re*
22 *Madrid)*, 21 B.R. 424 (B.A.P. 9th Cir. 1982), *aff’d on another ground*, 725 F.2d 1197 (9th Cir.
23 1984), that the price bid at a public foreclosure sale determines the fair value of the property
24 sold. See also *BFP v. Resolution Trust Corp.*, 511 U.S. 531 (1994) (similarly construing
25 Bankruptcy Code § 548). Subsection (b) prescribes the effect of a sale meeting its requirements,
26 whether the asset sold is personal or real property. The rule of this subsection applies to a
27 foreclosure by sale of the interest of a vendee under an installment land contract in accordance
28 with applicable law that requires or permits the foreclosure to be effected by a sale in the same
29 manner as the foreclosure of a mortgage. See G. Osborne, G. Nelson, & D. Whitman, *Real*
30 *Estate Finance Law* 83-84, 95-97 (1979). The premise of the subsection is that “a sale of the
31 collateral by the secured party as the normal consequence of default . . . [is] the safest way of
32 establishing the fair value of the collateral . . .” 2 G. Gilmore, *Security Interests in Personal*
33 *Property* 1227 (1965).
34

35 If a lien given an insider for a present consideration is not perfected as against a
36 subsequent bona fide purchaser or is so perfected after a delay following an extension of credit
37 secured by the lien, foreclosure of the lien may result in a transfer for an antecedent debt that is
38 voidable under Section 5(b) *infra*. Subsection (b) does not apply to an action under Section
39 4(a)(1) to avoid a transfer or obligation because made or incurred with actual intent to hinder,
40 delay, or defraud any creditor.
41

42 (6) Subsection (c) is an adaptation of Bankruptcy Code § 547(c)(1) (1984). ~~of the~~
43 ~~Bankruptcy Code~~. A transfer to an insider for an antecedent debt may be voidable under § 5(b)
44 *infra*.

1 **SECTION 4. TRANSFERS FRAUDULENT AS TO PRESENT AND FUTURE**
2 **CREDITORS.**

3 (a) A transfer made or obligation incurred by a debtor is fraudulent as to a creditor,
4 whether the creditor's claim arose before or after the transfer was made or the obligation was
5 incurred, if the debtor made the transfer or incurred the obligation:

6 (1) with actual intent to hinder, delay, or defraud any creditor of the debtor; or

7 (2) without receiving a reasonably equivalent value in exchange for the transfer or
8 obligation, and the debtor:

9 (i) was engaged or was about to engage in a business or a transaction for
10 which the remaining assets of the debtor were unreasonably small in relation to the business or
11 transaction; or

12 (ii) intended to incur, or believed or reasonably should have believed that
13 he [or she] would incur, debts beyond his [or her] ability to pay as they became due.

14 (b) In determining actual intent under subsection (a)(1), consideration may be given,
15 among other factors, to whether:

16 (1) the transfer or obligation was to an insider;

17 (2) the debtor retained possession or control of the property transferred after the
18 transfer;

19 (3) the transfer or obligation was disclosed or concealed;

20 (4) before the transfer was made or obligation was incurred, the debtor had been
21 sued or threatened with suit;

22 (5) the transfer was of substantially all the debtor's assets;

23 (6) the debtor absconded;

1 (7) the debtor removed or concealed assets;

2 (8) the value of the consideration received by the debtor was reasonably
3 equivalent to the value of the asset transferred or the amount of the obligation incurred;

4 (9) the debtor was insolvent or became insolvent shortly after the transfer was
5 made or the obligation was incurred;

6 (10) the transfer occurred shortly before or shortly after a substantial debt was
7 incurred; and

8 (11) the debtor transferred the essential assets of the business to a lienor who
9 transferred the assets to an insider of the debtor.

10 (c) A party making a claim based on subsection (a) has the burden of proving the
11 elements of the claim by a preponderance of the evidence.

12 Official Comment

13
14 (1) Section 4(a)(1) is derived from § 7 of the Uniform Fraudulent Conveyance Act,
15 which in turn was derived from the Statute of 13 Elizabeth, c. 5 (1571). Factors appropriate for
16 consideration in determining actual intent under paragraph (1) are specified in subsection (b).

17
18 (2) Section 4, unlike § 5, protects creditors of a debtor whose claims arise after as well as
19 before the debtor made or incurred the challenged transfer or obligation. Similarly, there is no
20 requirement in § 4(a)(1) that the intent referred to be directed at a creditor existing or identified
21 at the time of transfer or incurrence. For example, promptly after the invention in Pennsylvania
22 of the spendthrift trust, the assets and beneficial interest of which are immune from attachment
23 by the beneficiary's creditors, courts held that a debtor's establishment of a spendthrift trust for
24 his own benefit is a fraudulent transfer *per se* under the Statute of 13 Elizabeth. *Mackason's*
25 *Appeal*, 42 Pa. 330, 338-39 (1862); see also *Ghormley v. Smith*, 139 Pa. 584, 591-94 (1891);
26 *Patrick v. Smith*, 2 Pa. Super. 113, 119 (1896). Likewise, for centuries § 4(a)(1) and its
27 predecessors have been employed to invalidate nonpossessory property interests that are thought
28 to be potentially deceptive, without regard to whether the deception is directed at an existing or
29 identified creditor. See, e.g., *McGann v. Capital Sav. Bank & Trust Co.*, 89 A.2d 123, 183-84
30 (Vt. 1952) (seller's retention of possession of goods after sale held fraudulent *per se* as to
31 creditors of the seller); *Superior Partners v. Prof'l Educ. Network, Inc.*, 485 N.E.2d 1218, 1221
32 (Ill. App. Ct. 1985) (similar); *Clow v. Woods*, 5 Serg. & Rawle 275 (Pa. 1819) (holding, in the
33 absence of a public notice system, that a nonpossessory chattel mortgage is fraudulent *per se*).

34
35 (2) (3) Section 4(a)(2) is derived from §§ 5 and 6 of the Uniform Fraudulent Conveyance

1 Act but substitutes “reasonably equivalent value” for “fair consideration.” The transferee’s good
2 faith was an element of “fair consideration” as defined in § 3 of the Uniform Fraudulent
3 Conveyance Act, and lack of fair consideration was one of the elements of a fraudulent transfer
4 as defined in four sections of the Uniform Act. The transferee’s good faith is irrelevant to a
5 determination of the adequacy of the consideration under this Act, but lack of good faith may be
6 a basis for withholding protection of a transferee or obligee under § 8 *infra*.

7
8 ~~(3)~~ (4) Unlike the Uniform Fraudulent Conveyance Act as originally promulgated, this
9 Act does not prescribe different tests when a transfer is made for the purpose of security and
10 when it is intended to be absolute. The premise of this Act is that when a transfer is for security
11 only, the equity or value of the asset that exceeds the amount of the debt secured remains
12 available to unsecured creditors and thus cannot be regarded as the subject of a fraudulent
13 transfer merely because of the encumbrance resulting from an otherwise valid security transfer.
14 Disproportion between the value of the asset securing the debt and the size of the debt secured
15 does not, in the absence of circumstances indicating a purpose to hinder, delay, or defraud
16 creditors, constitute an impermissible hindrance to the enforcement of other creditors’ rights
17 against the debtor-transferor. *Cf. U.C.C. § 9-311. U.C.C. § 9-401 (2014).*

18
19 ~~(4)~~ (5) Subparagraph (i) of § 4(a)(2) is an adaptation of § 5 of the Uniform Fraudulent
20 Conveyance Act but substitutes “unreasonably small [assets] in relation to the business or
21 transaction” for “unreasonably small capital.” The reference to “capital” in the Uniform Act is
22 ambiguous in that it may refer to net worth or to the par value of stock or to the consideration
23 received for stock issued. The special meanings of “capital” in corporation law have no
24 relevance in the law of fraudulent transfers. The subparagraph focuses attention on whether the
25 amount of all the assets retained by the debtor was inadequate, *i.e.*, unreasonably small, in light
26 of the needs of the business or transaction in which the debtor was engaged or about to engage.

27
28 ~~(5)~~ (6) Subsection (b) is a nonexclusive catalogue of factors appropriate for
29 consideration by the court in determining whether the debtor had an actual intent to hinder,
30 delay, or defraud one or more creditors. Proof of the existence of any one or more of the factors
31 enumerated in subsection (b) may be relevant evidence as to the debtor’s actual intent but does
32 not create a presumption that the debtor has made a fraudulent transfer or incurred a fraudulent
33 obligation. The list of factors includes most of the badges of fraud that have been recognized by
34 the courts in construing and applying the Statute of 13 Elizabeth and § 7 of the Uniform
35 Fraudulent Conveyance Act. Proof of the presence of certain badges in combination establishes
36 fraud conclusively—*i.e.*, without regard to the actual intent of the parties—when they concur as
37 provided in § 4(a)(2) or in § 5. The fact that a transfer has been made to a relative or to an
38 affiliated corporation has not been regarded as a badge of fraud sufficient to warrant avoidance
39 when unaccompanied by any other evidence of fraud. The courts have uniformly recognized,
40 however, that a transfer to a closely related person warrants close scrutiny of the other
41 circumstances, including the nature and extent of the consideration exchanged. See 1 G. Glenn,
42 Fraudulent Conveyances and Preferences § 307 (Rev. ed. 1940). The second, third, fourth, and
43 fifth factors listed are all adapted from the classic catalogue of badges of fraud provided by Lord
44 Coke in *Twyne’s Case*, 3 Coke 80b, 76 Eng.Rep. 809 (Star Chamber 1601). Lord Coke also
45 included the use of a trust and the recitation in the instrument of transfer that it “was made
46 honestly, truly, and bona fide,” but the use of the trust is fraudulent only when accompanied by

1 elements or badges specified in this Act, and recitals of “good faith” can no longer be regarded
2 as significant evidence of a fraudulent intent.

3
4 ~~(6)~~ (7) In considering the factors listed in § 4(b) a court should evaluate all the relevant
5 circumstances involving a challenged transfer or obligation. Thus the court may appropriately
6 take into account all indicia negating as well as those suggesting fraud, as illustrated in the
7 following reported cases:

8
9 (a) Whether the transfer or obligation was to an insider: *Salomon v. Kaiser (In re*
10 *Kaiser)*, 722 F.2d 1574, 1582-83 (2d Cir. 1983) (insolvent debtor’s purchase of two
11 residences in the name of his spouse and the creation of a dummy corporation for the
12 purpose of concealing assets held to evidence fraudulent intent); *Banner Construction Corp.*
13 *v. Arnold*, 128 So.2d 893 (Fla. Dist. App. 1961) (assignment by one corporation to another
14 having identical directors and stockholders constituted a badge of fraud); *Travelers*
15 *Indemnity Co. v. Cormaney*, 258 Iowa 237, 138 N.W.2d 50 (1965) (transfer between spouses
16 said to be a circumstance that shed suspicion on the transfer and that with other
17 circumstances warranted avoidance); *Hatheway v. Hanson*, 230 Iowa 386, 297 N.W. 824
18 (1941) (transfer from parent to child said to require a critical examination of surrounding
19 circumstances, which, together with other indicia of fraud, warranted avoidance); *Lumpkins*
20 *v. McPhee*, 59 N.M. 442, 286 P.2d 299 (1955) (transfer from daughter to mother said to be
21 indicative of fraud but transfer held not to be fraudulent due to adequacy of consideration
22 and delivery of possession by transferor).

23
24 (b) Whether the transferor retained possession or control of the property after the
25 transfer: *Harris v. Shaw*, 224 Ark. 150, 272 S.W.2d 53 (1954) (retention of property by
26 transferor said to be a badge of fraud and, together with other badges, to warrant avoidance
27 of transfer); *Stephens v. Regenstein*, 89 Ala. 561, 8 So. 68 (1890) (transferor’s retention of
28 control and management of property and business after transfer held material in determining
29 transfer to be fraudulent); *Allen v. Massey*, 84 U.S. (17 Wall.) 351 (1872) (joint possession
30 of furniture by transferor and transferee considered in holding transfer to be fraudulent);
31 *Warner v. Norton*, 61 U.S. (20 How.) 448 (1857) (surrender of possession by transferor
32 deemed to negate allegations of fraud).

33
34 (c) Whether the transfer or obligation was concealed or disclosed: *Walton v. First*
35 *National Bank*, 13 Colo. 265, 22 P. 440 (1889) (agreement between parties to conceal the
36 transfer from the public said to be one of the strongest badges of fraud); *Warner v. Norton*,
37 61 U.S. (20 How.) 448 (1857) (although secrecy said to be a circumstance from which,
38 when coupled with other badges, fraud may be inferred, transfer was held not to be
39 fraudulent when made in good faith and transferor surrendered possession); *W.T. Raleigh*
40 *Co. v. Barnett*, 253 Ala. 433, 44 So.2d 585 (1950) (failure to record a deed in itself said not
41 to evidence fraud, and transfer held not to be fraudulent).

42
43 (d) Whether, before the transfer was made or obligation was incurred, a creditor sued or
44 threatened to sue the debtor: *Harris v. Shaw*, 224 Ark. 150, 272 S.W.2d 53 (1954) (transfer
45 held to be fraudulent when causally connected to pendency of litigation and accompanied by
46 other badges of fraud); *Pergrem v. Smith*, 255 S.W.2d 42 (Ky. App. 1953) (transfer in

1 anticipation of suit deemed to be a badge of fraud; transfer held fraudulent when
2 accompanied by insolvency of transferor who was related to transferee); *Bank of Sun Prairie*
3 *v. Hovig*, 218 F.Supp. 769 (W.D.Ark. 1963) (although threat or pendency of litigation said
4 to be an indicator of fraud, transfer was held not to be fraudulent when adequate
5 consideration and good faith were shown).
6

7 (e) Whether the transfer was of substantially all the debtor's assets: *Walbrun v. Babbitt*,
8 83 U.S. (16 Wall.) 577 (1872) (sale by insolvent retail shop owner of all of his inventory in a
9 single transaction held to be fraudulent); *Cole v. Mercantile Trust Co.*, 133 N.Y. 164, 30
10 N.E. 847 (1892) (transfer of all property before plaintiff could obtain a judgment held to be
11 fraudulent); *Lumpkins v. McPhee*, 59 N.M. 442, 286 P.2d 299 (1955) (although transfer of
12 all assets said to indicate fraud, transfer held not to be fraudulent because full consideration
13 was paid and transferor surrendered possession).
14

15 (f) Whether the debtor had absconded: *In re Thomas*, 199 F. 214 (N.D.N.Y. 1912)
16 (when debtor collected all of his money and property with the intent to abscond, fraudulent
17 intent was held to be shown).
18

19 (g) Whether the debtor had removed or concealed assets: *Bentley v. Young*, 210 F. 202
20 (S.D.N.Y. 1914), *aff'd*, 223 F. 536 (2d Cir. 1915) (debtor's removal of goods from store to
21 conceal their whereabouts and to sell them held to render sale fraudulent); *Cioli v.*
22 *Kenourgios*, 59 Cal.App. 690, 211 P. 838 (1922) (debtor's sale of all assets and shipment of
23 proceeds out of the country held to be fraudulent notwithstanding adequacy of
24 consideration).
25

26 (h) Whether the value of the consideration received by the debtor was reasonably
27 equivalent to the value of the asset transferred or the amount of the obligation incurred:
28 *Toomay v. Graham*, 151 S.W.2d 119 (Mo.App. 1941) (although mere inadequacy of
29 consideration said not to be a badge of fraud, transfer held to be fraudulent when
30 accompanied by badges of fraud); *Texas Sand Co. v. Shield*, 381 S.W.2d 48 (Tex. 1964)
31 (inadequate consideration said to be an indicator of fraud, and transfer held to be fraudulent
32 because of inadequate consideration, pendency of suit, family relationship of transferee, and
33 fact that all nonexempt property was transferred); *Weigel v. Wood*, 355 Mo. 11, 194 S.W.2d
34 40 (1946) (although inadequate consideration said to be a badge of fraud, transfer held not to
35 be fraudulent when inadequacy not gross and not accompanied by any other badge; fact that
36 transfer was from father to son held not sufficient to establish fraud).
37

38 (i) Whether the debtor was insolvent or became insolvent shortly after the transfer was
39 made or obligation was incurred: *Harris v. Shaw*, 224 Ark. 150, 272 S.W.2d 53 (1954)
40 (insolvency of transferor said to be a badge of fraud and transfer held fraudulent when
41 accompanied by other badges of fraud); *Bank of Sun Prairie v. Hovig*, 218 F.Supp. 769
42 (W.D. Ark. 1963) (although the insolvency of the debtor said to be a badge of fraud, transfer
43 held not fraudulent when debtor was shown to be solvent, adequate consideration was paid,
44 and good faith was shown, despite the pendency of suit); *Wareheim v. Bayliss*, 149 Md. 103,
45 131 A. 27 (1925) (although insolvency of debtor acknowledged to be an indicator of fraud,
46 transfer held not to be fraudulent when adequate consideration was paid and whether debtor

1 was insolvent in fact was doubtful).
2

3 (j) Whether the transfer occurred shortly before or shortly after a substantial debt was
4 incurred: *Commerce Bank of Lebanon v. Halladale A Corp.*, 618 S.W.2d 288, 292
5 (Mo.App. 1981) (when transferors incurred substantial debts near in time to the transfer,
6 transfer was held to be fraudulent due to inadequate consideration, close family relationship,
7 the debtor's retention of possession, and the fact that almost all the debtor's property was
8 transferred).
9

10 (7) (8) The effect of the two transfers described in § 4(b)(11), if not avoided, may be to
11 permit a debtor and a lienor to deprive the debtor's unsecured creditors of access to the debtor's
12 assets for the purpose of collecting their claims while the debtor, the debtor's affiliate or insider,
13 and the lienor arrange for the beneficial use or disposition of the assets in accordance with their
14 interests. The kind of disposition sought to be reached here is exemplified by that found in
15 *Northern Pacific Co. v. Boyd*, 228 U.S. 482 (1913), the leading case in establishing the absolute
16 priority doctrine in reorganization law. There the Court held that a reorganization whereby the
17 secured creditors and the management-owners retained their economic interests in a railroad
18 through a foreclosure that cut off claims of unsecured creditors against its assets was in effect a
19 fraudulent disposition (*id.* at 502-05). See Frank, *Some Realistic Reflections on Some Aspects of*
20 *Corporate Reorganization*, 19 Va.L.Rev. 541, 693 (1933). For cases in which an analogous
21 injury to unsecured creditors was inflicted by a lienor and a debtor, see *Jackson v. Star Sprinkler*
22 *Corp. of Florida*, 575 F.2d 1223, 1231-34 (8th Cir. 1978); *Heath v. Helmick*, 173 F.2d 157, 161-
23 62 (9th Cir. 1949); *Toner v. Nuss*, 234 F.Supp. 457, 461-62 (E.D.Pa. 1964); and see *In re*
24 *Spotless Tavern Co., Inc.*, 4 F.Supp. 752, 753, 755 (D.Md. 1933).
25

26 (9) The phrase "hinder, delay, or defraud" in § 4(a)(1), carried forward from the
27 primordial Statute of 13 Elizabeth, is potentially applicable to any transaction that unacceptably
28 contravenes norms of creditors' rights. Neither diminution of the assets available to the debtor's
29 creditors, nor the debtor's insolvency, is necessarily required. For example, the age-old legal
30 skepticism of nonpossessory property interests, which stems from their potential for deception,
31 has often resulted in their avoidance under § 4(a)(1) or its predecessors. See Comments (2) and
32 (7(b)). A transaction may "hinder, delay, or defraud" creditors even though it neither reduces the
33 assets available to the debtor's creditors nor involves any potential deception. See, e.g.,
34 *Shapiro v. Wilgus*, 287 U.S. 348 (1932) (holding fraudulent a solvent individual debtor's conveyance of
35 his assets to a wholly-owned corporation for the purpose of instituting a receivership proceeding
36 not available to an individual).
37

38 A transaction that does not place an asset entirely beyond the reach of creditors may
39 nevertheless "hinder, delay, or defraud" creditors if it makes the asset more difficult for creditors
40 to reach. Simple exchange by a debtor of an asset for a less liquid asset, or disposition of liquid
41 assets while retaining illiquid assets, may be fraudulent for that reason. See, e.g.,
42 *Empire Lighting Fixture Co. v. Practical Lighting Fixture Co.*, 20 F.2d 295, 297 (2d Cir. 1927) (L.
43 Hand, J.) (credit sale by a corporation to an affiliate of its plant, leaving the seller solvent with
44 ample accounts receivable, held avoidable because made for the purpose of hindering creditors
45 of the seller, due to the comparative difficulty of creditors realizing on accounts receivable under
46 then-current collection practice). Overcollateralization of a debt for the purpose of making the

1 debtor's equity in the collateral more difficult for creditors to reach is similarly fraudulent. See
2 Comment (4). Likewise, it is fraudulent for a debtor intentionally to hinder creditors by holding
3 assets in a wholly-owned corporation or other organization, as may be the case if the equity
4 interest in the organization is more difficult to realize upon than the assets (either because the
5 equity interest is less liquid, or because the applicable procedural rules are more demanding).
6 See, e.g., Addison v. Tessier, 335 P.2d 554, 557 (N.M. 1959); First Nat'l Bank. v. F. C. Trebein
7 Co., 52 N.E. 834, 837-38 (Ohio 1898); Anno., 85 A.L.R. 133 (1933).

8
9 Under the same principle, it would be fraudulent for the owners of a corporation to
10 convert it to a different legal form (e.g., limited liability company or partnership) for the purpose
11 of hindering the owners' creditors, as may be the case if an owner's interest in the alternative
12 organization would be subject only to a charging order, and not to execution (which would
13 typically be available against stock in a corporation). See, e.g., Firmani v. Firmani, 752 A.2d
14 854, 857 (N.J. Super. Ct. App. Div. 2000); cf. Interpool Ltd. v. Patterson, 890 F. Supp. 259, 266-
15 68 (S.D.N.Y. 1995). If such a conversion is done with intent to hinder creditors, it contravenes
16 § 4(a)(1) regardless of whether it is effected by conveyance of the corporation's assets to a new
17 entity or by conversion of the corporation to the alternative form. In both cases the owner begins
18 with the stock of the corporation and ends with an ownership interest in the alternative
19 organization, a property right with different attributes. Either is a "transfer" under the designedly
20 sweeping language of § 1(14), which encompasses "every mode...of...parting with an asset or
21 an interest in an asset." Cf., e.g., United States v. Sims (In re Feiler), 218 F.3d 948 (9th Cir.
22 2000) (debtor's irrevocable election under the Internal Revenue Code to waive carryback of net
23 operating losses is a "transfer" under the substantially similar definition in the Bankruptcy
24 Code); Weaver v. Kellogg, 216 B.R. 563, 573-74 (S.D. Tex. 1997) (debtor's receipt of new notes
25 from its shareholders, replacing existing notes but with different terms, is a "transfer" under that
26 definition).

27
28 ~~(8) Nothing in § 4(b) is intended to affect the application of § 2-402(2), 9-205, 9-301, or~~
29 ~~6-105 of the Uniform Commercial Code. Section 2-402(2) recognizes the generally prevailing~~
30 ~~rule that retention of possession of goods by a seller may be fraudulent but limits the application~~
31 ~~of the rule by negating any imputation of fraud from "retention of possession in good faith and~~
32 ~~current course of trade by a merchant-seller for a commercially reasonable time after a sale or~~
33 ~~identification." Section 9-205 explicitly negates any imputation of fraud from the grant of~~
34 ~~liberty by a secured creditor to a debtor to use, commingle, or dispose of personal property~~
35 ~~collateral or to account for its proceeds. The section recognizes that it does not relax prevailing~~
36 ~~requirements for delivery of possession by a pledgor. Moreover, the section does not mitigate~~
37 ~~the general requirement of § 9-301(1)(b) that a nonpossessory security interest in personal~~
38 ~~property must be accompanied by notice-filing to be effective against a levying creditor. Finally,~~
39 ~~like the Uniform Fraudulent Conveyance Act this Act does not pre-empt the statutes governing~~
40 ~~bulk transfers, such as Article 6 of the Uniform Commercial Code. Compliance with the cited~~
41 ~~sections of the Uniform Commercial Code does not, however, insulate a transfer or obligation~~
42 ~~from avoidance. Thus a sale by an insolvent debtor for less than a reasonably equivalent value~~
43 ~~would be voidable under this Act notwithstanding compliance with the Uniform Commercial~~
44 ~~Code.~~

45
46 (10) Nothing in this Act is intended to affect the application of Uniform Commercial

1 Code §§ 2-402(2), 9-205, or 9-310 (2014). Section 2-402(2) recognizes the generally prevailing
2 rule that retention of possession of goods by a seller may be fraudulent but limits the application
3 of the rule by negating any imputation of fraud from “retention of possession in good faith and
4 current course of trade by a merchant-seller for a commercially reasonable time after a sale or
5 identification.” Indeed, independently of § 2-402(2), retention of possession of goods in good
6 faith and current course of trade by a merchant-seller for a commercially reasonable time after a
7 sale or identification should not in itself be considered to “hinder, delay, or defraud” any creditor
8 of the merchant-seller under § 4(a)(1) in any case. Section 9-205 explicitly negates any
9 imputation of fraud from the grant of liberty by a secured creditor to a debtor to use, commingle,
10 or dispose of personal property collateral or to account for its proceeds. The section recognizes
11 that it does not relax prevailing requirements for delivery of possession by a pledgor.
12 Moreover, the section does not mitigate the requirement of § 9-310 that a nonpossessory security
13 interest in personal property generally must be accompanied by a notice-filing in order to be
14 perfected (and a security interest that is not perfected generally will not prevail against a
15 competing interest in the property under the rules of Article 9 of the Uniform Commercial Code).
16 Finally, like the Uniform Fraudulent Conveyance Act, this Act does not preempt statutes
17 governing bulk transfers (including Article 6 of the Uniform Commercial Code, to the extent it
18 remains in force). Compliance with the cited provisions of the Uniform Commercial Code does
19 not, however, insulate a transfer or obligation from being fraudulent under this Act. Thus a sale
20 by an insolvent debtor for less than a reasonably equivalent value would be fraudulent under this
21 Act notwithstanding compliance with the Uniform Commercial Code.

22
23 In the same way, this Act operates independently of rules in an organic statute applicable
24 to a business organization that limit distributions by the organization to its equity owners.
25 Compliance with those rules does not insulate such a distribution from being fraudulent under
26 this Act. It is conceivable that such an organic statute might contain a provision preempting the
27 application of fraudulent transfer law to such distributions. Cf. Model Business Corporation Act
28 § 152 (optional provision added in 1979 preempting the application of “any other statutes of this
29 state with respect to the legality of distributions,” deleted 1984). Such a preemptive provision of
30 course must be respected if applicable, but choice of law considerations would often make the
31 provision inapplicable. For example, suppose that the business corporation statute of state X
32 includes such a preemptive provision, and a distribution made by a corporation organized under
33 that statute is challenged as being excessive. Regardless of the forum in which the action is
34 brought, a claim based on business corporation law ordinarily would be expected to be governed
35 by the law of state X, as that claim relates to the internal affairs of the corporation. However, a
36 claim based on fraudulent transfer law might well be governed by the law of a jurisdiction other
37 than state X (regardless of whether § 10 of this Act is in force in the forum). In that event state
38 X’s preemptive provision would not apply to bar the fraudulent transfer claim. See, e.g.,
39 *Faulkner v. Kornman (In re The Heritage Organization, L.L.C.)*, 413 B.R. 438, 462-63 (Bankr.
40 N.D. Tex. 2009).

41
42 (11) Pursuant to subsection (c), proof of intent to “hinder, delay, or defraud” a creditor
43 under § 4(a)(1) is sufficient if made by a preponderance of the evidence. That is the standard of
44 proof ordinarily applied in civil actions. Subsection (c) thus rejects cases that have imposed an
45 extraordinary standard, typically “clear and convincing evidence,” by analogy to the standard
46 commonly applied to proof of ordinary fraud. That analogy is misguided. By its terms, § 4(a)(1)

1 applies to a transaction that “hinders” or “delays” a creditor even if it does not “defraud.” See,
2 e.g., *Shapiro v. Wilgus*, 287 U.S. 348, 354 (1932). “Hinder, delay, or defraud” is best considered
3 as a single term of art that potentially applies to any transaction that unacceptably contravenes
4 norms of creditors’ rights. Such a transaction need not bear any resemblance to garden-variety
5 fraud. See, e.g., *id.* (holding that a transfer was avoidable because made with intent to “hinder,
6 delay, or defraud” creditors, but noting, 287 U.S. at 357, “We have no thought in so holding to
7 impute to [the debtor] a willingness to participate in conduct known to be fraudulent.... [He]
8 acted in the genuine belief that what [he] planned was fair and lawful. Genuine the belief was,
9 but mistaken it was also. Conduct and purpose have a quality imprinted on them by the law.”).
10 Furthermore, the extraordinary standard of proof commonly applied to ordinary fraud originated
11 in cases that were thought to involve a special danger that claims might be fabricated, beginning
12 with cases in which a court of equity was asked to grant relief on claims that were unenforceable
13 at law for failure to comply with the Statute of Frauds, the Statute of Wills, or the parol evidence
14 rule, and later being applied in actions seeking to set aside or alter the terms of written
15 instruments. See *Herman & MacLean v. Huddleston*, 459 U.S. 375, 388-89 (1983) and sources
16 cited therein. Those reasons for extraordinary proof do not apply to claims under § 4(a)(1).
17

18 (12) Subsection (c) allocates to the party making a claim under § 4 the burden of
19 persuasion as to the elements of the claim. Courts should not apply nonstatutory presumptions
20 that reverse that allocation, and should be wary of nonstatutory presumptions that would dilute it.
21 The command of § 12—that this Act is to be applied so as to effectuate its purpose of making
22 uniform the law among states enacting it—applies with particular cogency to nonstatutory
23 presumptions, for given the elasticity of key terms of this Act (e.g., “hinder, delay, or defraud”)
24 and the potential difficulty of proving others (e.g., the financial condition tests in § 4(a)(2) and
25 § 5), employment of divergent nonstatutory presumptions by enacting jurisdictions may render
26 the law nonuniform as a practical matter. It is not the purpose of subsection (c) to forbid
27 employment of any and all nonstatutory presumptions. Indeed, in some instances a rule of
28 fraudulent transfer law applied with a judicially-crafted presumption has won such favor as to be
29 codified in a separate statutory creation, such as the bulk sales laws, the absolute priority rule
30 applicable to reorganizations under Bankruptcy Code § 1129(b)(2)(B)(ii) (2014), and the so-
31 called “constructive fraud” provisions of § 4(a)(2) and § 5(a) of this Act itself. However,
32 subsection (c) and § 12 mean, at the least, that a nonstatutory presumption is suspect if it would
33 alter the statutorily-allocated burden of persuasion, would upset the policy of uniformity, or is an
34 unwarranted carrying-forward of obsolescent principles. Examples of nonstatutory presumptions
35 that should be rejected for those reasons are a presumption that the transferee bears the burden of
36 persuasion as to the debtor’s compliance with the financial condition tests in § 4(a)(2) and § 5, in
37 an action under those provisions, if the transfer was for less than reasonably equivalent value, or
38 if the debtor was merely in debt at the time of the transfer. See *Fidelity Bond & Mtg. Co. v.*
39 *Brand*, 371 B.R. 708, 716-22 (E.D. Pa. 2007) (rejecting such a presumption previously applied in
40 Pennsylvania). Cf., e.g., *Neumeyer v. Crown Funding Corp.*, 128 Cal.Rptr. 366, 371-73 (Cal. Ct.
41 App. 1976); *Ohio Corrugating Co. v. Security Pacific Bus. Cred. (In re Ohio Corrugating Co.)*,
42 70 B.R. 920, 927 (Bankr. N.D. Ohio 1987).
43

44 **SECTION 5. TRANSFERS FRAUDULENT AS TO PRESENT CREDITORS.**

45 (a) A transfer made or obligation incurred by a debtor is fraudulent as to a creditor

1 whose claim arose before the transfer was made or the obligation was incurred if the debtor made
2 the transfer or incurred the obligation without receiving a reasonably equivalent value in
3 exchange for the transfer or obligation and the debtor was insolvent at that time or the debtor
4 became insolvent as a result of the transfer or obligation.

5 (b) A transfer made by a debtor is fraudulent as to a creditor whose claim arose before
6 the transfer was made if the transfer was made to an insider for an antecedent debt, the debtor
7 was insolvent at that time, and the insider had reasonable cause to believe that the debtor was
8 insolvent.

9 (c) A party making a claim based on subsection (a) or (b) has the burden of proving the
10 elements of the claim by a preponderance of the evidence.

11 Official Comment

12
13 (1) Subsection (a) is derived from § 4 of the Uniform Fraudulent Conveyance Act. It
14 adheres to the limitation of the protection of that section to a creditor who extended credit before
15 the transfer or obligation described. As pointed out in Comment ~~(2)~~ (3) accompanying § 4, this
16 Act substitutes “reasonably equivalent value” for “fair consideration.”

17
18 (2) Subsection (b) renders a preferential transfer—*i.e.*, a transfer by an insolvent debtor
19 for or on account of an antecedent debt—to an insider vulnerable as a fraudulent transfer when
20 the insider had reasonable cause to believe that the debtor was insolvent. This subsection adopts
21 for general application the rule of such cases as *Jackson Sound Studios, Inc. v. Travis*, 473 F.2d
22 503 (5th Cir. 1973) (security transfer of corporation’s equipment to corporate principal’s mother
23 perfected on eve of bankruptcy of corporation held to be fraudulent); *In re Lamie Chemical Co.*,
24 296 F. 24 (4th Cir. 1924) (corporate preference to corporate officers and directors held voidable
25 by receiver when corporation was insolvent or nearly so and directors had already voted for
26 liquidation); *Stuart v. Larson*, 298 F. 223 (8th Cir. 1924), noted 38 Harv.L.Rev. 521 (1925)
27 (corporate preference to director held voidable). See generally 2 G. Glenn, *Fraudulent*
28 *Conveyances and Preferences* 386 (Rev. ed. 1940). Subsection (b) overrules such cases as
29 *Epstein v. Goldstein*, 107 F.2d 755, 757 (2d Cir. 1939) (transfer by insolvent husband to wife to
30 secure his debt to her sustained against attack by husband’s trustee); *Hartford Accident &*
31 *Indemnity Co. v. Jirasek*, 254 Mich. 131, 139, 235 N.W. 836, 839 (1931) (mortgage given by
32 debtor to his brother to secure an antecedent debt owed the brother sustained as not fraudulent).

33
34 (3) Subsection (b) does not extend as far as § 8(a) of the Uniform Fraudulent
35 Conveyance Act and Bankruptcy Code § 548(b) (1984) ~~of the Bankruptcy Code~~ in rendering
36 voidable a transfer or obligation incurred by an insolvent partnership to a partner, who is an

1 insider of the partnership. The transfer to the partner is not vulnerable to avoidance under ~~§ 4(b)~~
2 § 5(b) unless the transfer was for an antecedent debt and the partner had reasonable cause to
3 believe that the partnership was insolvent. The cited provisions of the Uniform Fraudulent
4 Conveyance Act and the Bankruptcy Act make any transfer by an insolvent partnership to a
5 partner voidable. Avoidance of the partnership transfer without reference to the partner's state of
6 mind and the nature of the consideration exchanged would be unduly harsh treatment of the
7 creditors of the partner and unduly favorable to the creditors of the partnership.

8
9 (4) The principles stated in Comment (12) to § 4 apply to subsection (c) of this section.

10
11 **SECTION 6. WHEN TRANSFER IS MADE OR OBLIGATION IS INCURRED.**

12 For the purposes of this [Act]:

13 (1) a transfer is made:

14 (i) with respect to an asset that is real property other than a fixture, but including
15 the interest of a seller or purchaser under a contract for the sale of the asset, when the transfer is
16 so far perfected that a good-faith purchaser of the asset from the debtor against whom applicable
17 law permits the transfer to be perfected cannot acquire an interest in the asset that is superior to
18 the interest of the transferee; and

19 (ii) with respect to an asset that is not real property or that is a fixture, when the
20 transfer is so far perfected that a creditor on a simple contract cannot acquire a judicial lien
21 otherwise than under this [Act] that is superior to the interest of the transferee;

22 (2) if applicable law permits the transfer to be perfected as provided in paragraph (1) and
23 the transfer is not so perfected before the commencement of an action for relief under this [Act],
24 the transfer is deemed made immediately before the commencement of the action;

25 (3) if applicable law does not permit the transfer to be perfected as provided in
26 paragraph (1), the transfer is made when it becomes effective between the debtor and the
27 transferee;

28 (4) a transfer is not made until the debtor has acquired rights in the asset transferred;

1 (5) an obligation is incurred:

2 (i) if oral, when it becomes effective between the parties; or

3 (ii) if evidenced by a writing, when the writing executed by the obligor is
4 delivered to or for the benefit of the obligee.

5 Official Comment

6
7 (1) One of the uncertainties in the law governing the avoidance of fraudulent transfers
8 and obligations is the difficulty of determining when the cause of action arises. ~~Subsection (b)~~
9 Section 6 clarifies this point in time. For transfers of real estate ~~section 6(1) paragraph (1)~~ fixes
10 the time as the date of perfection against a good faith purchaser from the transferor and for
11 transfers of fixtures and assets constituting personalty, the time is fixed as the date of perfection
12 against a judicial lien creditor not asserting rights under this Act. Perfection typically is effected
13 by notice-filing, recordation, or delivery of unequivocal possession. See ~~U.C.C. §§ 9-302, 9-~~
14 ~~304, and 9-305~~ U.C.C. §§ 9-310, 9-313 (2014) (security interest in personal property generally
15 is perfected by notice-filing or delivery of possession to transferee); 4 American Law of Property
16 §§ 17.10-17.12 (1952) (recordation of transfer or delivery of possession to grantee required for
17 perfection against bona fide purchaser from grantor). The provision for postponing the time a
18 transfer is made until its perfection is an adaptation of Bankruptcy Code § 548(d)(1) (1984). ~~of~~
19 ~~the Bankruptcy Code~~. When no steps are taken to perfect a transfer that applicable law permits
20 to be perfected, the transfer is deemed by paragraph (2) to be perfected immediately before the
21 filing of an action to avoid it; without such a provision to cover that eventuality, an unperfected
22 transfer would arguably be immune to attack. Some transfers—*e.g.*, an assignment of a bank
23 account, creation of a security interest in money, or execution of a marital or premarital
24 agreement for the disposition of property owned by the parties to the agreement—may not be
25 amenable to perfection as against a bona fide purchaser or judicial lien creditor. When a transfer
26 is not perfectible as provided in paragraph ~~(4)~~ (1), the transfer occurs for the purpose of this Act
27 when the transferor effectively parts with an interest in the asset as provided in ~~§ 1(12)~~ § 1(14)
28 *supra*.

29
30 (2) Paragraph (4) requires the transferor to have rights in the asset transferred before the
31 transfer is made for the purpose of this section. This provision makes clear that its purpose may
32 not be circumvented by notice-filing or recordation of a document evidencing an interest in an
33 asset to be acquired in the future. *Cf.* Bankruptcy Code § 547(e) (1984); ~~U.C.C. § 9-203(1)(e)~~.
34 U.C.C. § 9-203(b)(2) (2014).

35
36 (3) Paragraph (5) is new. It is intended to resolve uncertainty arising from *Rubin v.*
37 *Manufacturers Hanover Trust Co.*, 661 F.2d 979, 989-91, 997 (2d Cir. 1981), insofar as that case
38 holds that an obligation of guaranty may be deemed to be incurred when advances covered by
39 the guaranty are made rather than when the guaranty first became effective between the parties.
40 Compare Rosenberg, *Intercorporate Guaranties and the Law of Fraudulent Conveyances:*
41 *Lender Beware*, 125 U.Pa.L.Rev. 235, 256-57 (1976).

1 An obligation may be avoided as fraudulent under this Act if it is incurred under the
2 circumstances specified in § 4(a) or § 5(a). The debtor may receive reasonably equivalent value
3 in exchange for an obligation incurred even though the benefit to the debtor is indirect. See
4 *Rubin v. Manufacturers Hanover Trust Co.*, 661 F.2d at 991-92; *Williams v. Twin City Co.*, 251
5 F.2d 678, 681 (9th Cir. 1958); Rosenberg, *supra* at 243-46.

6
7 **SECTION 7. REMEDIES OF CREDITORS.**

8 (a) In an action for relief against a transfer or obligation under this [Act], a creditor,
9 subject to the limitations in Section 8, may obtain:

10 (1) avoidance of the transfer or obligation to the extent necessary to satisfy the
11 creditor's claim;

12 [(2) an attachment or other provisional remedy against the asset transferred or
13 other property of the transferee in accordance with the procedure prescribed by [];]

14 (3) subject to applicable principles of equity and in accordance with applicable
15 rules of civil procedure,

16 (i) an injunction against further disposition by the debtor or a transferee, or
17 both, of the asset transferred or of other property;

18 (ii) appointment of a receiver to take charge of the asset transferred or of
19 other property of the transferee; or

20 (iii) any other relief the circumstances may require.

21 (b) If a creditor has obtained a judgment on a claim against the debtor, the creditor, if the
22 court so orders, may levy execution on the asset transferred or its proceeds.

23 **Official Comment**

24
25 (1) This section is derived from §§ 9 and 10 of the Uniform Fraudulent Conveyance Act.
26 Section 9 of that Act specified the remedies of creditors whose claims have matured, and § 10
27 enumerated the remedies available to creditors whose claims have not matured. A creditor
28 holding an unmatured claim may be denied the right to receive payment for the proceeds of a
29 sale on execution until his claim has matured, but the proceeds may be deposited in court or in an
30 interest-bearing account pending the maturity of the creditor's claim. The remedies specified in

1 this section are not exclusive.

2
3 (2) The availability of an attachment or other provisional remedy has been restricted by
4 amendments of statutes and rules of procedure to reflect views of the Supreme Court expressed
5 in *Sniadach v. Family Finance Corp. of Bay View*, 395 U.S. 337 (1969), and its progeny. This
6 judicial development and the procedural changes that followed in its wake do not preclude resort
7 to attachment by a creditor in seeking avoidance of a fraudulent transfer or obligation. See, e.g.,
8 *Britton v. Howard Sav. Bank*, 727 F.2d 315, 317-20 (3d Cir. 1984); *Computer Sciences Corp. v.*
9 *Sci-Tek Inc.*, 367 A.2d 658, 661 (Del. Super. 1976); *Great Lakes Carbon Corp. v. Fontana*, 54
10 A.D.2d 548, 387 N.Y.S.2d 115 (1st Dep't 1976). Section 7(a)(2) continues the authorization for
11 the use of attachment contained in § 9(b) of the Uniform Fraudulent Conveyance Act, or of a
12 similar provisional remedy, when the state's procedure provides therefor, subject to the
13 constraints imposed by the due process clauses of the United States and state constitutions.

14
15 (3) Subsections (a) and (b) of § 10 of the Uniform Fraudulent Conveyance Act
16 authorized the court, in an action on a fraudulent transfer or obligation, to restrain the defendant
17 from disposing of his property, to appoint a receiver to take charge of his property, or to make
18 any order the circumstances may require. Section 10, however, applied only to a creditor whose
19 claim was unmatured. There is no reason to restrict the availability of these remedies to such a
20 creditor, and the courts have not so restricted them. See, e.g., *Lipskey v. Voloshen*, 155 Md. 139,
21 143-45, 141 Atl. 402, 404-05 (1928) (judgment creditor granted injunction against disposition of
22 property by transferee, but appointment of receiver denied for lack of sufficient showing of need
23 for such relief); *Matthews v. Schusheim*, 36 Misc.2d 918, 922-23, 235 N.Y.S.2d 973, 976-77,
24 991-92 (Sup.Ct. 1962) (injunction and appointment of receiver granted to holder of claims for
25 fraud, breach of contract, and alimony arrearages; whether creditor's claim was mature said to be
26 immaterial); *Oliphant v. Moore*, 155 Tenn. 359, 362-63, 293 S.W. 541, 542 (1927) (tort creditor
27 granted injunction restraining alleged tortfeasor's disposition of property).

28
29 (4) As under the Uniform Fraudulent Conveyance Act, a creditor is not required to
30 obtain a judgment against the debtor-transferor or to have a matured claim in order to proceed
31 under subsection (a). See §§ 1(3) and ~~(4)~~ 1(4) *supra*; *American Surety Co. v. Conner*, 251 N.Y.
32 1, 166 N.E. 783, 65 A.L.R. 244 (1929); 1 G. Glenn, *Fraudulent Conveyances and Preferences*
33 129 (Rev. ed. 1940).

34
35 (5) The provision in subsection (b) for a creditor to levy execution on a fraudulently
36 transferred asset continues the availability of a remedy provided in § 9(b) of the Uniform
37 Fraudulent Conveyance Act. See, e.g., *Doland v. Burns Lbr. Co.*, 156 Minn. 238, 194 N.W. 636
38 (1923); *Montana Ass'n of Credit Management v. Hergert*, 181 Mont. 442, 449, 453, 593 P.2d
39 1059, 1063, 1065 (1979); *Corbett v. Hunter*, 292 Pa.Super. 123, 128, 436 A.2d 1036, 1038
40 (1981); see also *American Surety Co. v. Conner*, 251 N.Y. 1, 6, 166 N.E. 783, 784, 65 A.L.R.
41 244, 247 (1929) ("In such circumstances he [the creditor] might find it necessary to indemnify
42 the sheriff and, when the seizure was erroneous, assumed the risk of error"); McLaughlin,
43 *Application of the Uniform Fraudulent Conveyance Act*, 46 Harv.L.Rev. 404, 441-42 (1933).

44
45 (6) The remedies specified in § 7, like those enumerated in §§ 9 and 10 of the Uniform
46 Fraudulent Conveyance Act, are cumulative. *Lind v. O. N. Johnson Co.*, 204 Minn. 30, 40, 282

1 N.W. 661, 667, 119 A.L.R. 940 (1939) (Uniform Fraudulent Conveyance Act held not to impair
2 or limit availability of the “old practice” of obtaining judgment and execution returned
3 unsatisfied before proceeding in equity to set aside a transfer); *Conemaugh Iron Works Co. v.*
4 *Delano Coal Co., Inc.*, 298 Pa. 182, 186, 148 A. 94, 95 (1929) (Uniform Fraudulent Conveyance
5 Act held to give an “additional optional remedy” and not to “deprive a creditor of the right, as
6 formerly, to work out his remedy at law”); 1 G. Glenn, *Fraudulent Conveyances and Preferences*
7 120, 130, 150 (Rev. ed. 1940).

8
9 (7) If a transfer or obligation is fraudulent under § 4 or § 5, the basic remedy provided by
10 this Act is its avoidance under subsection (a)(1). “Avoidance” is a term of art, for it does not
11 mean that the transfer or obligation is simply void. It has long been established that a transfer
12 avoidable by a creditor under this Act or its predecessors is nevertheless valid as between the
13 debtor and the transferee. For example, in the case of a transfer of property worth \$100 by
14 Debtor to Transferee, held fraudulent in a suit by Creditor-1 who is owed \$80 by Debtor,
15 “avoidance” of the transfer should leave the \$20 surplus with Transferee. Debtor is not entitled
16 to recover the surplus, nor is Debtor’s Creditor-2 entitled to the windfall, at Transferee’s
17 expense, of being able to pursue the surplus. That principle is embedded in the language of
18 subsection (a)(1), which prescribes “avoidance” only “to the extent necessary to satisfy the
19 creditor’s claim.” Section 9(a) of the Uniform Fraudulent Conveyance Act was similarly
20 limited. See, e.g., *Becker v. Becker*, 416 A.2d 156, 162 (Vt. 1980); *De Martini v. De Martini*, 52
21 N.E.2d 138, 141 (Ill. 1943); *Markward v. Murrah*, 156 S.W.2d 971, 974 (Tex. 1941); *Society*
22 *Milion Athena, Inc. v. National Bank of Greece*, 22 N.E.2d 374, 377 (N.Y. 1939); *National*
23 *Radiator Corp. v. Parad*, 8 N.E.2d 794, 796-97 (Mass. 1937); *Doty v. Wheeler*, 182 A. 468, 471
24 (Conn. 1936); *Brownell Realty, Inc. v. Kelly*, 303 N.W.2d 871, 875 (Mich. Ct. App. 1981);
25 *Patterson v. Missler*, 48 Cal.Rptr, 215, 222-24 (Cal. Dist. Ct. App. 1965); 1 G. Glenn, *Fraudulent*
26 *Conveyances and Preferences* § 114, at 225 (Rev. ed. 1940). Transferee’s mental state is
27 irrelevant to the foregoing, but a good-faith Transferee may also be afforded protection by § 8.
28

29 It follows that “avoidance” of an obligation under subsection (a)(1) likewise should not
30 mean its cancellation, but rather a remedy that recognizes the existence of the obligation and the
31 superiority of the plaintiff creditor’s interest over the obligee’s interest. Ordinarily that should
32 mean subordination of the obligation to the plaintiff creditor’s claim against the debtor. That
33 would entail disgorgement by the obligee of any payments received or receivable on the
34 obligation, to the extent necessary to satisfy the plaintiff creditor’s claim, with the obligee being
35 subrogated to the plaintiff creditor when the latter’s claim is paid.
36

37 This Comment relates to the meaning of subsection (a)(1). The Bankruptcy Code may
38 modify the remedial entitlements derived from this Act in the event that the debtor becomes
39 subject to a bankruptcy proceeding.
40

41 **SECTION 8. DEFENSES, LIABILITY, AND PROTECTION OF TRANSFEREE.**

42 (a) A transfer or obligation is not ~~voidable~~ fraudulent under Section 4(a)(1) against a
43 person who took in good faith and for a reasonably equivalent value or against any subsequent

1 transferee or obligee.

2 (b) Except as otherwise provided in this section, to the extent a transfer is voidable in an
3 action by a creditor under Section 7(a)(1), the creditor may recover judgment for the value of the
4 asset transferred, as adjusted under subsection (c), or the amount necessary to satisfy the
5 creditor's claim, whichever is less. The judgment may be entered against:

6 (1) the first transferee of the asset or the person for whose benefit the transfer was
7 made; or

8 (2) any subsequent transferee other than a good-faith transferee who took for
9 value or from any subsequent transferee.

10 (c) If the judgment under subsection (b) is based upon the value of the asset transferred,
11 the judgment must be for an amount equal to the value of the asset at the time of the transfer,
12 subject to adjustment as the equities may require.

13 (d) Notwithstanding ~~voidability of~~ that a transfer or an obligation is fraudulent under this
14 [Act], a good-faith transferee or obligee is entitled, to the extent of the value given the debtor for
15 the transfer or obligation, to

16 (1) a lien on or a right to retain any interest in the asset transferred;

17 (2) enforcement of any obligation incurred; or

18 (3) a reduction in the amount of the liability on the judgment.

19 (e) A transfer is not ~~voidable~~ fraudulent under Section 4(a)(2) or Section 5 if the transfer
20 results from:

21 (1) termination of a lease upon default by the debtor when the termination is
22 pursuant to the lease and applicable law; or

23 (2) enforcement of a security interest in compliance with Article 9 of the Uniform

1 Commercial Code.

2 (f) A transfer is not ~~voidable~~ fraudulent under Section 5(b):

3 (1) to the extent the insider gave new value to or for the benefit of the debtor after
4 the transfer was made unless the new value was secured by a valid lien;

5 (2) if made in the ordinary course of business or financial affairs of the debtor and
6 the insider; or

7 (3) if made pursuant to a good-faith effort to rehabilitate the debtor and the
8 transfer secured present value given for that purpose as well as an antecedent debt of the debtor.

9 (g) The following rules determine the burden of proving matters referred to in this
10 section:

11 (1) A party that seeks to invoke subsection (a), (d), (e) or (f) has the burden of
12 proving the applicability of that provision.

13 (2) Except as otherwise provided in paragraphs (3) and (4), the creditor has the
14 burden of proving each applicable element of subsection (b) or (c).

15 (3) The transferee has the burden of proving good faith and value under
16 subsection (b)(2).

17 (4) A party that seeks adjustment under subsection (c) has the burden of proving
18 the adjustment.

19 (5) Proof of matters referred to in this section is sufficient if established by a
20 preponderance of the evidence.

21 Official Comment

22
23 (1) Subsection (a) states the rule that applies when the transferee establishes a complete
24 defense to the action for avoidance based on Section 4(a)(1). The subsection is an adaptation of
25 the exception stated in § 9 of the Uniform Fraudulent Conveyance Act. ~~The Pursuant to~~
26 subsection (g), the person who invokes this defense carries the burden of establishing good faith

1 and the reasonable equivalence of the consideration exchanged. *Chorost v. Grand Rapids*
2 *Factory Showrooms, Inc.*, 77 F. Supp. 276, 280 (D.N.J. 1948), *aff'd*, 172 F.2d 327, 329 (3d Cir.
3 1949). Subsection (a) implements the general principle of protecting a good faith purchaser for
4 value, who the law protects in many other settings. An example is U.C.C. § 2-403(1) (2014),
5 which awards good title to a good faith purchaser for value of a good from a person who had
6 only “voidable title.” Subsection (a) does not require the value given to be received by the
7 debtor, just as § 2-403(1) does not require the value given to be received by the person whose
8 interest is cut off by that rule. By contrast, a transfer made or obligation incurred by a debtor
9 who is in a financial condition described in any of the three “constructive fraud” provisions set
10 forth in § 4(a)(2)(i), § 4(a)(2)(ii) and § 5(a) is fraudulent under that provision unless the debtor
11 receives reasonably equivalent in exchange for the transfer or obligation.

12
13 (2) Subsection (b) is derived from Bankruptcy Code § 550(a) (1984). ~~of the Bankruptcy~~
14 ~~Code~~. The value of the asset transferred is limited to the value of the levyable interest ~~on~~ of the
15 transferor, exclusive of any interest encumbered by a valid lien. See § 1(2) *supra*.

16
17 The requirement of Bankruptcy Code § 550(b)(1) (1984) that a transferee be “without
18 knowledge of the voidability of the transfer” in order to be protected has been omitted as
19 inappropriate. Knowledge of the facts rendering the transfer voidable would be inconsistent with
20 the good faith that is required of a protected transferee. Knowledge of the voidability of a
21 transfer would seem to involve a legal conclusion. Determination of the voidability of the
22 transfer ought not to require the court to inquire into the legal sophistication of the transferee.

23
24
25 **Reporter’s Note.** The new paragraph in Comment (2) is relocated from Section 2, Comment (1).
26 This change is in the West Text and presumably was an earlier official correction.

27
28
29 (3) Subsection (c) is new. The measure of the recovery of a defrauded creditor against a
30 fraudulent transferee is usually limited to the value of the asset transferred at the time of the
31 transfer. See, e.g., *United States v. Fernon*, 640 F.2d 609, 611 (5th Cir. 1981); *Hamilton Nat’l*
32 *Bank of Boston v. Halstead*, 134 N.Y. 520, 31 N.E. 900 (1892); cf. *Buffum v. Peter Barceloux*
33 *Co.*, 289 U.S. 227 (1932) (transferee’s objection to trial court’s award of highest value of asset
34 between the date of the transfer and the date of the decree of avoidance rejected because an
35 award measured by value as of time of the transfer plus interest from that date would have been
36 larger). The premise of § 8(c) is that changes in value of the asset transferred that occur after the
37 transfer should ordinarily not affect the amount of the creditor’s recovery. Circumstances may
38 require a departure from that measure of the recovery, however, as the cases decided under the
39 Uniform Fraudulent Conveyance Act and other laws derived from the Statute of 13 Elizabeth
40 illustrate. Thus, if the value of the asset at the time of levy and sale to enforce the judgment of
41 the creditor has been enhanced by improvements of the asset transferred or discharge of liens on
42 the property, a good faith transferee should be reimbursed for the outlay for such a purpose to the
43 extent the sale proceeds were increased thereby. See Bankruptcy Code § 550(d) (1984); *Janson*
44 *v. Schier*, 375 A.2d 1159, 1160 (N.H. 1977); Anno., 8 A.L.R. 527 (1920). If the value of the
45 asset has been diminished by severance and disposition of timber or minerals or fixtures, the
46 transferee should be liable for the amount of the resulting reduction. See *Damazo v. Wahby*, 269

1 Md. 252, 257, 305 A.2d 138, 142 (1973). If the transferee has collected rents, harvested crops,
2 or derived other income from the use or occupancy of the asset after the transfer, the liability of
3 the transferee should be limited in any event to the net income after deduction of the expense
4 incurred in earning the income. Anno., 60 A.L.R.2d 593 (1958). On the other hand, adjustment
5 for the equities does not warrant an award to the creditor of consequential damages alleged to
6 accrue from mismanagement of the asset after the transfer.
7

8 (4) Subsection (d) is an adaptation of Bankruptcy Code § 548(c) (1984). ~~of the~~
9 ~~Bankruptcy Code~~. An insider who receives property or an obligation from an insolvent debtor as
10 security for or in satisfaction of an antecedent debt of the transferor or obligor is not a good faith
11 transferee or obligee if the insider has reasonable cause to believe that the debtor was insolvent at
12 the time the transfer was made or the obligation was incurred.
13

14 (5) Subsection (e)(1) rejects the rule adopted in *Darby v. Atkinson (In re Farris)*, 415
15 F.Supp. 33, 39-41 (W.D.Okla. 1976), that termination of a lease on default in accordance with its
16 terms and applicable law may constitute a fraudulent transfer. Subsection (e)(2) protects a
17 transferee who acquires a debtor's interest in an asset as a result of the enforcement of a secured
18 creditor's rights pursuant to and in compliance with the provisions of ~~Part 5~~ Part 6 of Article 9 of
19 the Uniform Commercial Code. Cf. *Calaiaro v. Pittsburgh Nat'l Bank (In re Ewing)*, 33 B.R.
20 288, 9 C.B.C.2d 526, CCH B.L.R. ¶ 69,460 (Bankr. W.D.Pa. 1983) (sale of pledged stock held
21 subject to avoidance as fraudulent transfer in § 548 of the Bankruptcy Code), *rev'd*, 36 B.R. 476
22 (W.D.Pa. 1984) (transfer held not voidable because deemed to have occurred more than one year
23 before bankruptcy petition filed). ~~Although a secured creditor may enforce rights in collateral~~
24 ~~without a sale under § 9-502 or § 9-505 of the Code, the creditor must proceed in good faith~~
25 ~~(U.C.C. § 9-103) and in a "commercially reasonable" manner. The "commercially reasonable"~~
26 ~~constraint is explicit in U.C.C. § 9-502(2) and is implicit in § 9-505. See 2 G. Gilmore, Security~~
27 ~~Interests in Personal Property 1224-27 (1965). Although a secured creditor may enforce rights in~~
28 ~~collateral without a sale under U.C.C. §§ 9-607-9-608 (2014) or U.C.C. §§ 9-620-9-622 (2014),~~
29 ~~the creditor must proceed in good faith, and that duty cannot be disclaimed by agreement. See~~
30 ~~U.C.C. §§ 1-302(b), 1-304 (2014). An enforcement of rights in collateral that is notionally based~~
31 ~~on §§ 9-607-9-608 or §§ 9-620-9-622 but that is not made in good faith is not protected by~~
32 ~~subsection (e)(2), notwithstanding the debtor's assent.~~
33

34 (6) Subsection (f) provides additional defenses against the avoidance of a preferential
35 transfer to an insider under § 5(b).
36

37 Paragraph (1) is adapted from Bankruptcy Code § 547(c)(4) (1984), ~~of the Bankruptcy~~
38 ~~Code~~, which permits a preferred creditor to set off the amount of new value subsequently
39 advanced against the recovery of a voidable preference by a trustee in bankruptcy to the debtor
40 without security. The new value may consist not only of money, goods, or services delivered on
41 unsecured credit but also of the release of a valid lien. See, e.g., *In re Ira Haupt & Co.*, 424 F.2d
42 722, 724 (2d Cir. 1970); *Baranow v. Gibraltar Factors Corp. (In re Hygrade Envelope Co.)*, 393
43 F.2d 60, 65-67 (2d Cir.), *cert. denied*, 393 U.S. 837 (1968); *In re John Morrow & Co.*, 134
44 F.686, 688 (S.D. Ohio 1901). It does not include an obligation substituted for a prior obligation.
45 If the insider receiving the preference thereafter extends new credit to the debtor but also takes
46 security from the debtor, the injury to the other creditors resulting from the preference remains

1 undiminished by the new credit. On the other hand, if a lien taken to secure the new credit is
2 itself voidable by a judicial lien creditor of the debtor, the new value received by the debtor may
3 appropriately be treated as unsecured and applied to reduce the liability of the insider for the
4 preferential transfer.

5
6 Paragraph (2) is derived from ~~§ 546(e)(2) of the Bankruptcy Code~~ Bankruptcy Code
7 § 547(c)(2) (1984), which excepts certain payments made in the ordinary course of business or
8 financial affairs from avoidance by the trustee in bankruptcy as preferential transfers. Whether a
9 transfer was in the “ordinary course” requires a consideration of the pattern of payments or
10 secured transactions engaged in by the debtor and the insider prior to the transfer challenged
11 under § 5(b). See Tait & Williams, *Bankruptcy Preference Laws: The Scope of Section*
12 *547(c)(2)*, 99 Banking L.J. 55, 63-66 (1982). The defense provided by paragraph (2) is
13 available, irrespective of whether the debtor or the insider or both are engaged in business, but
14 the prior conduct or practice of both the debtor and the insider-transferee is relevant.

15
16 Paragraph (3) is new and reflects a policy judgment that an insider who has previously
17 extended credit to a debtor should not be deterred from extending further credit to the debtor in a
18 good faith effort to save the debtor from a forced liquidation in bankruptcy or otherwise. A
19 similar rationale has sustained the taking of security from an insolvent debtor for an advance to
20 enable the debtor to stave off bankruptcy and extricate itself from financial stringency.
21 *Blackman v. Bechtel*, 80 F.2d 505, 508-09 (8th Cir. 1935); *Olive v. Tyler (In re Chelan Land*
22 *Co.)*, 257 F. 497, 5 A.L.R. 561 (9th Cir. 1919); *In re Robin Bros. Bakeries, Inc.*, 22 F.Supp. 662,
23 663-64 (N.D.Ill. 1937); see *Dean v. Davis*, 242 U.S. 438, 444 (1917). The amount of the present
24 value given, the size of the antecedent debt secured, and the likelihood of success for the
25 rehabilitative effort are relevant considerations in determining whether the transfer was in good
26 faith.

27
28 (7) Subsection (g) is new. Together with § 4(c) and § 5(c), it provides uniform rules on
29 burdens and standards of proof relating to the operation of this Act. The principles stated in
30 Comment (12) to § 4 apply to subsection (g).

31 32 **Reporter’s Note**

33
34 The Drafting Committee’s mandate includes authority to clarify whether the defense in
35 § 8(a) applies if the “reasonably equivalent value” given by the transferee is not received by the
36 debtor. The amendment to Comment (1) to § 8 in this draft clarifies that the value need not be
37 received by the debtor. At its February 2013 meeting the Drafting Committee left open the
38 question of whether to reverse that result. If the Drafting Committee concludes that the value
39 must be received by the debtor, a change in the statutory text would appear to be necessary.
40 Moreover, in that event consideration should be given to deleting § 8(a), because of (i) the
41 limited effect § 8(a) as so modified would have, given the protection that § 8(d) already affords
42 to a good-faith transferee who gives value that is received by the debtor, and (ii) the absence of a
43 provision parallel to § 8(a) in Bankruptcy Code §§ 548, 550.

1 preclude the barring of an avoidance action for laches. See ~~§ 10~~ § 11 and the accompanying
2 Comment *infra*.

3 4 **Reporter's Note**

5
6 The provisions of the *Restatement (Second) of Conflict of Laws* referred to in
7 Comment (1) are as follows:

8 9 **[1971] § 142. Statute of Limitations**

10 (1) An action will not be maintained if it is barred by the statute of limitations of the
11 forum, including a provision borrowing the statute of limitations of another state.

12 (2) An action will be maintained if it is not barred by the statute of limitations of the
13 forum, even though it would be barred by the statute of limitations of another state,
14 except as stated in § 143.

15 16 **[1971] § 143. Foreign Statute of Limitations Barring the Right**

17 An action will not be entertained in another state if it is barred in the state of the
18 otherwise applicable law by a statute of limitations which bars the right and not merely
19 the remedy.

20 21 **[1988 Revision] The following § 142 replaces the original §§ 142 and 143:**

22 Whether a claim will be maintained against the defense of the statute of limitations is
23 determined under the principles stated in § 6. In general, unless the exceptional
24 circumstances of the case make such a result unreasonable:

25 (1) The forum will apply its own statute of limitations barring the claim.

26 (2) The forum will apply its own statute of limitations permitting the claim unless:

27 (a) maintenance of the claim would serve no substantial interest of the forum; and

28 (b) the claim would be barred under the statute of limitations of a state having a
29 more significant relationship to the parties and the occurrence.

30 31 **SECTION 10. GOVERNING LAW.**

32 (a) In this section the following rules determine a debtor's location:

33 (1) A debtor who is an individual is located at the individual's principal residence.

34 (2) A debtor that is an organization and has only one place of business is located
35 at its place of business.

36 (3) A debtor that is an organization and has more than one place of business is
37 located at its chief executive office.

38 (b) The following rules determine the law that governs a claim in the nature of a claim

1 based on Section 4 or 5:

2 (1) The claim is governed by the local law of the jurisdiction in which the debtor
3 is located when the transfer is made or the obligation is incurred, unless:

4 (A) that jurisdiction is not the United States or a State, and

5 (B) the local law of that jurisdiction is substantially less protective of the
6 interests of the creditor making the claim than is this [Act].

7 (2) If paragraph (1) does not apply, the claim is governed by the local law of the
8 jurisdiction having the most appropriate relationship to the transaction, the debtor, the transferee
9 or obligee, and [the creditor making the claim] [the debtor’s creditors], giving due weight to the
10 public policy of this State that the interests of creditors should be protected at least to an extent
11 comparable to the substantive provisions of this [Act].

12 **Reporter’s Note**

13
14 1. Section 10 implements the decisions made by the Drafting Committee at its meeting in
15 February 2013. It can be thought of as Version B of the draft of January 15, 2013 with two
16 modifications, as follows:

17
18 (a) The present version of Section 10 makes no exception for UCC § 2-402(2) or for any
19 other provision in the enacting state’s statutory law that may prescribe (or assume the existence
20 of) a choice of law rule different from that set forth in Section 10. Coordination with UCC
21 § 2-402(2), which does prescribe or assume the existence of a different choice of law rule for
22 fraudulent transfer actions against a “vendor in possession,” is effected by modifying the
23 comments to Section 4 to make the substantive rule prescribed by Section 4 incorporate the
24 substantive safe harbor prescribed by UCC § 2-402(2). See Section 4, Comment (10).

25
26 (b) The present version of Section 10 creates an exception to the general rule that applies
27 the substantive fraudulent transfer law of the jurisdiction of the debtor’s location. That
28 exception, set forth in subparagraphs (A) and (B) of Section 10(b)(1), applies in the event that
29 the debtor is located in a non-U.S. jurisdiction whose fraudulent transfer law is substantially
30 debased. For brevity, such a jurisdiction is referred to in this Note as an “asset haven.”

31
32 In this draft the “substantially debased” idea is phrased as follows: “(B) the local law of
33 that jurisdiction substantially less protective of the interests of the creditor making the claim than
34 is this [Act].” Observe that this language refers to “the interests of the creditor making the
35 claim,” rather than the interests of the debtor’s creditors generally.

1 The foregoing language owes nothing to that used in Bankruptcy Code § 1521(b), which
2 provides for turnover of the United States assets of a multinational debtor to a foreign
3 representative for distribution pursuant to foreign law. That rule permits such turnover only if
4 the bankruptcy court is “satisfied that the interests of creditors in the United States are
5 sufficiently protected.” Cf. Bankruptcy Code § 1506 (“Nothing in this chapter prevents the court
6 from refusing to take an action governed by this chapter if the action would be manifestly
7 contrary to the public policy of the United States.”)
8

9 A comment will state that the required comparison of the foreign law to the state’s
10 enactment of the UFTA should include, among other things, comparison of the applicable statute
11 of limitations or repose.
12

13 If the jurisdiction of the debtor’s location is an asset haven, then the law governing a
14 fraudulent transfer claim is determined by paragraph (2) of Section 10(b), which applies a “most
15 appropriate relationship” standard. That is a paraphrase of the choice of law rule for torts under
16 *Restatement (Second) of Choice of Law* § 145(1), which is the rule applied by most courts today
17 to choice of law for fraudulent transfer. *Restatement (Second)* § 145(1) contains cross-references
18 to lengthy glosses, consisting of lists of factors that may be appropriate for consideration in
19 determining which jurisdiction has the “most appropriate relationship” (or, in the vernacular of
20 the *Restatement (Second)*, “most significant relationship”). Those glosses are omitted here.
21

22 The asset haven is not disqualified from being selected as the jurisdiction having the
23 “most appropriate relationship.” For example, if a voluntary creditor chooses to deal with a
24 debtor that has for a long time been genuinely located (in a real and permanent sense) in an asset
25 haven, it may be appropriate to adjudicate subsequent fraudulent transfers by the debtor under
26 the law of the asset haven, notwithstanding that suit is brought in the United States. However, a
27 robust fraudulent transfer law has been a basic element of Anglo-American law for centuries. In
28 making the choice of law determination, a court should not be indifferent to the public policy
29 that assumes the existence of such a law. For that reason, paragraph (2) of Section 10(b) directs
30 the court to apply the “most appropriate relationship” with a thumb in the scale favoring that
31 public policy: “giving due weight to the public policy of this State that the interests of creditors
32 be protected at least to an extent comparable to the substantive provisions of this [Act].”
33

34 2. The definition of the debtor’s “location” in subsection (a) of Section 10 is identical to
35 that set forth in Versions A, B and C of Section 10 in the draft of January 15, 2013, except that
36 the location of an individual is now fixed at the individual’s “principal residence” and the
37 possible alternative of “domicile” has been deleted.
38

39 The definition of the debtor’s “location” in subsection (a) is identical to the baseline
40 definition of that term in the 1998 version of UCC Article 9, UCC § 9-307(b). Under Article 9,
41 the law of the debtor’s location generally governs (i) the priority of a security interest in
42 intangible property, and (ii) perfection of a nonpossessory security interest in any property. See
43 UCC § 9-301(1). The UFTA definition does not include any of the exceptions to the baseline
44 rule that are set forth in the Article 9 definition. Those exceptions include the following:
45 (i) UCC § 9-307(c), which provides that the location of a domestic corporation or other
46 “registered organization” is its jurisdiction of organization, and (ii) UCC § 9-307(b), which

1 provides in effect that if the baseline rule would locate a foreign debtor in a jurisdiction that
2 lacks an Article 9-style filing system, then that debtor is instead located in the District of
3 Columbia. Those exceptions are not included in the UFTA definition because their purpose (or
4 at least their primary purpose) relates to the operation of Article 9's perfection rules. That
5 purpose has no analogue in the operation of the UFTA.
6

7 A comment will state that "chief executive office," "place of business," and "principal
8 residence" are to be evaluated on the basis of authentic and sustained activity, not on the basis of
9 manipulations employed to establish a location artificially (*e.g.*, by such means as establishing a
10 notional "chief executive office" by use of straw-man officers or directors or establishing a short-
11 term "principal residence" in an asset haven for the purpose of making an asset transfer while
12 there). Courts should not apply the statutory definitions in a way that would allow a debtor to
13 circumvent the application of this Act by manipulations to establish an artificial "location."
14 Debtors may have a greater incentive to seek to establish an artificial "location" for purposes of
15 fraudulent transfer law than for purposes of UCC Article 9.
16

17 As noted at the February 2013 meeting, *In re Bear Stearns High-Grade Structured Credit*
18 *Strategies Master Fund, Ltd.*, 374 B.R. 122 (Bankr. S.D.N.Y. 2007), *aff'd*, 389 B.R. 325
19 (S.D.N.Y. 2008) declined to recognize the Cayman Islands liquidation proceedings of two
20 Cayman Islands LLCs as being foreign main proceedings under Chapter 15 of the Bankruptcy
21 Code, because the debtors had no significant connection with the Cayman Islands other than
22 their registration there. It is questionable whether it would be appropriate to cite that case in a
23 comment to § 10, because (i) that case deals with Chapter 15's COMI concept, which the UFTA
24 study and drafting committees have been at pains to distinguish from UFTA "location," and
25 (ii) that case is centrally concerned with the Chapter 15 presumption that an entity's COMI is the
26 jurisdiction of its registered office (*i.e.*, its jurisdiction of organization), which has no analogue in
27 the UFTA concept of "location." The comment to § 10 will distinguish UFTA "location" from
28 Chapter 15 "COMI," instancing that jurisdiction of organization has no bearing whatever on an
29 organization's UFTA "location".
30

31 **SECTION ~~10~~ 11. SUPPLEMENTARY PROVISIONS.** Unless displaced by the
32 provisions of this [Act], the principles of law and equity, including the law merchant and the law
33 relating to principal and agent, estoppel, laches, fraud, misrepresentation, duress, coercion,
34 mistake, insolvency, or other validating or invalidating cause, supplement its provisions.

35 **Official Comment**

36
37 This section is derived from § 11 of the Uniform Fraudulent Conveyance Act and ~~§ 1-103~~
38 ~~of the~~ Uniform Commercial Code § 1-103 (1984) (later § 1-103(b) (2014)). The section adds a
39 reference to "laches" in recognition of the particular appropriateness of the application of this
40 equitable doctrine to an untimely action to avoid a fraudulent transfer. See *Louis Dreyfus Corp.*
41 *v. Butler*, 496 F.2d 806, 808 (6th Cir. 1974) (action to avoid transfers to debtor's wife when
42 debtor was engaged in speculative business held to be barred by laches or applicable statutes of

1 limitations); *Cooch v. Grier*, 30 Del.Ch. 255, 265-66, 59 A.2d 282, 287-88 (1948) (action under
2 the Uniform Fraudulent Conveyance Act held barred by laches when the creditor was chargeable
3 with inexcusable delay and the defendant was prejudiced by the delay).

4
5 **SECTION ~~11~~ 12. UNIFORMITY OF APPLICATION AND CONSTRUCTION.**

6 This [Act] shall be applied and construed to effectuate its general purpose to make
7 uniform the law with respect to the subject of this [Act] among states enacting it.

8 **SECTION ~~12~~ 13. SHORT TITLE.** This [Act] may be cited as the Uniform Fraudulent
9 Transfer Act.

10 **SECTION ~~13~~ 14. REPEAL.** The following acts and all other acts and parts of acts
11 inconsistent herewith are hereby repealed:

12 **Official Comment**

13
14 If enacted by this State, the Uniform Fraudulent Conveyance Act should be listed among
15 the statutes repealed.

16
17 *[Legislative Note on transition to be added, if appropriate.]*