

D R A F T  
FOR DISCUSSION ONLY

# UNIFORM COMMUNITY PROPERTY DISPOSITION AT DEATH ACT

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NATIONAL CONFERENCE OF COMMISSIONERS  
ON UNIFORM STATE LAWS

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~~February~~March 16, 2021 Committee Video Conference



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~~February~~March 12~~1~~, 2020

## UNIFORM COMMUNITY PROPERTY DISPOSITION AT DEATH ACT

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1                   **UNIFORM COMMUNITY PROPERTY DISPOSITION AT DEATH ACT**

2                                   **Prefatory Note**

3                   The Uniform Disposition of Community Property Rights at Death Act (UDCPRDA) was  
4 approved by the Uniform Law Commission in 1971. The UDCPRDA established a system for  
5 non-community property states to address the treatment of community property acquired by  
6 spouses before they moved from a community property state to the non-community property  
7 state. According to the UDCPRDA, its purpose was “to preserve the rights of each spouse in  
8 property which was community property prior to change of domicile, as well as in property  
9 substituted therefor where the spouses have not indicated an intention to sever or alter their  
10 ‘community’ rights.” Unif. Disp. Comm. Prop. Rights Death Act, Pref. Note, at 3 (1971). As of  
11 2020, sixteen states have enacted the UDCPRDA. Five states enacted the UDCPRDA in the  
12 1970s, shortly after its approval. Or. Rev. Stat. § 112.705; Hawaii Rev. Stat. § 510-21; Colo.  
13 Rev. Stat. Ann. § 15-20-101; Ky. Rev. Stat. § 391.210; Mich. Comp. L. Ann. § 557.261.  
14 Another eight states enacted the UDCPRDA in the 1980s. N.C. Gen. Stat. § 31C-1; N.Y. Est.  
15 Powers & Trusts Law § 6-6.1; Ark. Code. Ann. § 28-12-101; Va. Code § 64.1-197; Alaska Stat.  
16 § 13.41.005; Wyo. Stat. § 2-7-720; Conn. Gen. Stat. Ann. § 45a-458; Mont. Code Ann. § 72-9-  
17 101. One state enacted it in the 1992, (Fla. Stat. Ann. § 732.21), and two states – Utah and  
18 Minnesota – enacted the UDCPRDA in 2012 and 2013, respectively. Utah Code § 75-2b-101;  
19 Minn. Stat. § 519A.01.

20                   In its original form, the UDCPRDA offered substantial benefits for citizens in non-  
21 community property states that adopted the act, namely the recognition and protection of  
22 property rights acquired in a community property state in which citizens were formerly  
23 domiciled. Today, this is more important than ever, as Americans are more mobile today than  
24 ever before. It is estimated that 7.5 million people moved from one state to another in 2016.  
25 *State-to-State Migration Flows: 2016*, available at [https://www.census.gov/data/tables/time-](https://www.census.gov/data/tables/time-series/demo/geographic-mobility/state-to-state-migration.html)  
26 [series/demo/geographic-mobility/state-to-state-migration.html](https://www.census.gov/data/tables/time-series/demo/geographic-mobility/state-to-state-migration.html). Undoubtedly, a significant  
27 subset of that 7.5 million involves Americans moving from one of the nine community or marital  
28 property states to one of the forty-one non-community property states. As Americans migrate,  
29 the property previously acquired in a community property state “does not lose its character by  
30 virtue of a move to a common law state.” *In re Marriage of Moore & Ferrie*, 18 Cal. Rptr. 2d  
31 543 (Court of Appeal, First District, Division 2, 1993); *In re Kessler*, 203 N.E.2d 221 (Ohio  
32 1964); *Commonwealth v. Terjen*, 90 S.E.2d 801 (Va. 1956). As some commentators have noted,  
33 “[O]nce [property] rights are fixed, they cannot be constitutionally changed during the lifetime of  
34 the owner merely by moving the personalty across one or more state lines, regardless of whether  
35 there is or is not a change of domiciles.” William Q. De Funiak, *Conflict of Laws in the*  
36 *Community Property Field*, 7 ARIZ. L. REV. 50, 51 (1966). The Prefatory Note to the  
37 UDCPRDA observes that this is both a matter of policy “and probably a matter of constitutional  
38 law.” Unif. Disp. Comm. Prop. Rights Death Act, Pref. Note (1971).

39                   Under traditional conflicts-of-law principles, the result is the same: a move from a  
40 community property state to a non-community property one does not change the nature of the  
41 property. Sarah N. Welling, *The Uniform Disposition of Community Property at Death Act*, 65  
42 KY. L. J. 541, 545 (1977). The Restatement (Second) of Conflicts counsels that “[a] marital

1 property interest in a chattel, or right embodied in a document, which has been acquired by either  
2 or both of the spouses, is not affected by the mere removal of the chattel or document to a second  
3 state, whether or not this removal is accompanied by a change of domicile to the other state on  
4 the part of one or both of the spouses.” RESTATEMENT (SECOND) OF CONFLICTS OF LAW § 259  
5 (1971). Nevertheless, the existing law in non-community property states is often uncertain. The  
6 UDCRPDA provided a relatively simple solution that served to clarify an otherwise murky area  
7 of law.

8 Since its original promulgation in 1971, however, many changes in the law of marital  
9 property and in estate planning practice have occurred. The rise of the popularity of non-probate  
10 transfers and the recognition of same-sex marriage throughout the United State are just some of  
11 the significant changes in the law that could not have been foreseen or accounted for in the  
12 original UDCPRDA. Consequently, an update of the act is needed to accommodate these  
13 changes and others, as well as to reexamine some underlying policy choices made in the original  
14 act some fifty year ago.

15 This Uniform Community Property Disposition at Death Act (UCPDDA) revises and  
16 updates UDCPRDA. Like its predecessor, the UCPDDA preserves the community property  
17 character of property acquired by spouses while domiciled in a community property jurisdiction,  
18 even after their move to a non-community property state. Unlike its predecessor, however, the  
19 UCPDDA broadens the applicability of the act. ~~insofar as it~~ The UCPDDA preserves some  
20 rights that spouses would have had in the community property jurisdiction for some  
21 reimbursement claims and for certain bad faith acts or acts of mismanagement of community  
22 property by a spouse, whereas the predecessor UDCPRDA “only define[d] the dispositive rights,  
23 at death, of a married person as to his interests at death in property” subject to the act.

24 In addition, it should be clear that the UCPDDA has the potential to benefit a larger  
25 number of individuals than the UDCPRDA, insofar as a greater number of states now allow for  
26 the creation of community property between spouses than at the time of the UDCPRDA. In  
27 addition to spouses in foreign civil law jurisdictions, spouses in Arizona, California, Idaho,  
28 Louisiana, Nevada, New Mexico, Puerto Rico, Texas, Washington, and now Wisconsin can  
29 accumulate community property during marriage. Although Wisconsin classifies such property  
30 as “marital property,” rather than “community property,” such a terminological distinction  
31 should not serve as a barrier to the application of the UCPDDA to a spouse moving from  
32 Wisconsin to a non-community property state. See, e.g., IRS Pub. 555 (treating Wisconsin  
33 “marital property” the same as “community property”). Furthermore, registered domestic  
34 partners in California, Nevada, and Washington may also now accumulate community property,  
35 and the UCPDDA would also apply to those relationships when a registered domestic partner  
36 moves to and dies in an adopting state. Finally, spouses in Alaska, Tennessee, Kentucky, and  
37 South Dakota may elect by agreement to acquire community property. When such an election is  
38 properly made, those spouses may also benefit from the application of the UCPDDA. Although  
39 the term “community property” is not defined in either the UDCPRDA or the UCPDDA, it can  
40 be broadly and generally explained as property created or acquired during marriage that is owned  
41 jointly and concurrently by the spouses from the time of its acquisition. The above jurisdictions  
42 all allow for the creation of community property, although others may be added to the list over  
43 time.

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Section 3 sets forth the applicability of the UCPDDA and the property to which it applies, namely, only the community property acquired by spouses while domiciled in a community property jurisdiction, as well as any rents, profits, ~~issues~~appreciations, increases, or traceable mutations of that property. Once spouses move to a non-community property state, their newly acquired marital property is governed by the law in that state, unless it is traceable to property that was community property or treated as such.

Section 4 makes clear that if the spouses have partitioned or reclassified their community property or waived rights under the act, the UCPDDA no longer applies to that property, as the spouses themselves have ended the community property classification of the property and mutually allocated to each other separate property interests that were previously held as community. It also provides the required form for a partition, reclassification, or waiver, as the laws of a state adopting this act are not likely to provide rules outside of the act for such matters.

Section 5 assists courts and the parties in evidentiary matters of proof in applying the UCPDDA. Specifically, even if two spouses are married under a community regime in a community property state, they may still acquire separate property that is owned individually and is not part of their community regime. Traditional “opt out” community property states generally impose a presumption that all property acquired by either spouse during the existence of their community is presumed to be community, unless a spouse can demonstrate to the contrary. Section 5 adopts the same type of rebuttable presumption, such that a party asserting the applicability of the act would need to prove only that the property was acquired while domiciled in a community property jurisdiction under a community property regime ~~and not that the property was acquired while domiciled in a community property jurisdiction and that the relevant property was not acquired separately~~. It was thought that any other rule might make proof of application of the act too difficult, given the passage of time, the absence of records, and the fading of memories between the time when the property was originally acquired and the time of death of the decedent. The very same presumption is applicable in an “opt in” community property states, provided it is additionally shown that the spouses opted into the community regime while domiciled in that state.

Section 6 is the heart of the act. It provides that upon the death of one spouse, half the property to which the act applies belongs to the decedent and the other half to the surviving spouse. This is the same result that would be achieved at the death of one spouse in a community property jurisdiction.

Section 7 is new and has no analogue in the UDCPRDA. It expands the applicability of the act to allow a court to recognize reimbursement rights and rights of redress for certain bad faith actions by one spouse that might impair the rights of the other spouse with respect to property to which the act applies. One such example could be the unauthorized alienation of property to the prejudice of the other spouse. This section allows for a damage or equitable claim to be brought at the death of one spouse by the other or by the spouse’s personal representative, provided a spouse’s interest in property was prejudiced by the actions of the other spouse.

1           Section 8 provides limitations periods within which a party must act to preserve rights  
2 under the act. This section recognizes that the periods may differ depending upon whether the  
3 party asserting a right is a creditor or a personal representative, heir, devisee, nonprobate  
4 transferee, or surviving spouse of the decedent. In addition, the periods may differ depending  
5 upon whether the claim is brought in a probate proceeding or in a separate judicial proceeding to  
6 perfect title to property.

7           Section 9 protects third persons ~~that~~who have transacted in good faith and for value.  
8 Otherwise, third persons could be subject to claims under Section 7 if one spouse had engaged in  
9 acts of bad faith management of community property while alive. Section 9 ensures that in most  
10 instances, a third person will be protected from these claims.

11           Sections 10 through 14 concern uniform application of the act, electronic signatures,  
12 transitional and savings provisions, repeal of inconsistent laws, and the effective date of the act.  
13 Notably, Section 12 makes the act applicable – within permissible constitutional limitations – to  
14 any judicial proceeding commenced after the effective date of the act, even to those who have  
15 moved from a community property jurisdiction and died before enactment of the act.

1           **UNIFORM COMMUNITY PROPERTY DISPOSITION AT DEATH ACT**

2           **SECTION 1. SHORT TITLE.** This [act] may be cited as the Uniform Community  
3 Property Disposition at Death Act.

4           **SECTION 2. DEFINITIONS.** In this [act]:

5           (1) “Jurisdiction” means the United States, a state, a foreign country, or a political  
6 subdivision of a foreign country.

7           (2) “Partition” means ~~a to~~ voluntary ~~divide division by spouses of~~ property ~~that was~~  
8 ~~community property or is treated under~~ to which this [act] ~~as community property at the time of~~  
9 ~~the division would otherwise apply.~~

10          (3) “Person” means an individual, estate, business or nonprofit entity, public corporation,  
11 government or governmental subdivision, agency, or instrumentality, or other legal entity.

12          (4) “Personal representative” includes an executor, administrator, successor personal  
13 representative, and special administrator, and a person that performs substantially the same  
14 function.

15          (5) “Property” means anything that may be the subject of ownership, whether real or  
16 personal, legal or equitable, or any interest therein.

17          (6) “Record” means information that is inscribed on a tangible medium or that is stored in  
18 an electronic or other medium and is retrievable in perceivable form.

19          (7) “Reclassify” means to change the characterization or treatment of community  
20 property to property owned separately by spouses.

21          (8) “Sign” means, with present intent to authenticate or adopt a record:

22               (A) to execute or adopt a tangible symbol; or

23               (B) to attach to or logically associate with the record an electronic symbol, sound,

1 or process.

2 (9) “Spouse” means an individual in a marriage or other relationship that:

3 (A) allows community property to be acquired during its existence; and

4  
5 (B) is in existence at the time of death of either party.

6  
7 (10) “State” means a state of the United States, the District of Columbia, Puerto Rico, the  
8 United States Virgin Islands, or any territory or insular possession subject to the jurisdiction of  
9 the United States. The term includes a federally recognized Indian tribe.

### 10 **Comment**

11  
12 (1) *Jurisdiction.* The term “jurisdiction” is included in this act in order to ensure the  
13 applicability of this act to individuals who acquired community property in a foreign country.  
14 For example, if a couple were married in Cuba, a community property jurisdiction, and acquired  
15 stock while domiciled there but sold the stock after moving to Florida, a non-community  
16 jurisdiction, the widow of the spouse in whose name the stock was registered would have a one-  
17 half interest in the property. *See, e.g., Quintana v. Ordone*, 195 So. 2d 577 (Dist. Ct. Fla. 3d Cir.  
18 1967); *see also Estate of Bach*, 548 N.Y.S.2d 871 (Sur. Ct. 1989) (applying the New York  
19 version of the UDCPRDA to a decedent who died in New York in 1987, after having moved  
20 with his wife from Boliva in 1957).

21  
22 (2) *Partition.* The term “partition” is defined to mean a severance or division by spouses  
23 of property that was community property or treated as community property. A partition may  
24 occur while the parties are domiciled in a community property state or after they move to a non-  
25 community property state. In the latter case, a partition can still occur irrespective of whether the  
26 property retains its community property character in the new state or is merely treated as  
27 community property for purposes of application of this act.

28  
29 (3) *Person.* The definition of “person” is based upon the standard Uniform Law  
30 Commission definition.

31  
32 (4) *Personal representative.* The definition of “personal representative” is based upon a  
33 similar definition in the Uniform Probate Code. *See* Unif. Prob. Code § 1-201(35).

34  
35 (5) *Property.* The definition of “property” is based upon a similar definition in the  
36 Uniform Trust Code. *See* Unif. Trust Code § 103(12).

37  
38 (6) *Record.* The definition of “record” is based upon the standard Uniform Law  
39 Commission definition.

40  
41 (7) *Reclassify.* The definition of “reclassify” is necessary to recognize that spouses may

1 “transmute” or change the treatment of property from community to separate after they move  
2 from a community property jurisdiction to a non-community property jurisdiction. Although  
3 community property jurisdictions also have rules in effect for changing separate property to  
4 community property, such a change would be outside the scope of this act, which seeks only to  
5 maintain the treatment of community property acquired by spouses after moving to a non-  
6 community property jurisdiction.

7  
8 (8) *Sign*. The definition of “sign” is based upon the standard Uniform Law Commission  
9 definition.

10  
11 (9) *Spouse*. The term “spouse” is defined expansively to include not only married  
12 persons, of either sex, but also partners in other arrangements, such as domestic or registered  
13 partnerships, under which community property may be acquired. *See, e.g.*, Cal. Fam Code §  
14 297.5 (stating that domestic partners “have the same rights, protections and benefits, and are  
15 subject to the same responsibilities, obligations and duties under law, whether derived from  
16 statutes, administrative regulations, court rules, government policies, common law, or any other  
17 provisions or sources of law, as are granted to and imposed upon spouses”); Nev. Rev. Stat. §  
18 122A.200(a)(“Domestic partners have the same rights, protections and benefits, and are subject  
19 to the same responsibilities, obligations and duties under law, whether derived from statutes,  
20 administrative regulations, court rules, government policies, common law or any other provisions  
21 or sources of law, as are granted to and imposed upon spouses.”); Wash. Rev. Code Ann.  
22 §297.5(a) (2006) (“Property ... acquired after marriage or after registration of a state registered  
23 domestic partnership by either domestic partner or either husband or wife or both, is community  
24 property.”). The term may also encompass putative spouses and spouses under common law or  
25 informal marriages. The putative spouse doctrine is a remedial doctrine recognized in many  
26 states that allows a person in good faith to enjoy community property and other civil effects of  
27 marriage, despite not being a party to a legally valid marriage. *See, e.g.*, Unif. Marriage & Div.  
28 Act § 209. Although few, if any, community property states recognize common law marriage,  
29 Texas does recognize “informal marriages” and thus parties to such an arrangement could also be  
30 included in the definition of a “spouse” under this act. *See, e.g.*, Tex. Fam. Code § 2.401. ~~In all  
31 events, recognition of the validity of the marriage or marriage-like arrangement by this state is  
32 dependent upon the treatment of that arrangement as valid under the conflict-of-law principles of  
33 this state. *See, e.g.*, Restatement (Second) of Conflict of Laws § 283 (“A marriage which satisfies  
34 the requirements of the state where the marriage was contracted will everywhere be recognized  
35 as valid unless it violates the strong public policy of another state which had the most significant  
36 relationship to the spouses and the marriage at the time of the marriage.”).~~

37  
38 (10) *State*. The definition of “state” is based upon the standard Uniform Law Commission  
39 definition.

### 40 41 **SECTION 3. INCLUDED AND EXCLUDED PROPERTY.**

42 (a) This [act] applies to the following property of a spouse, without regard to how the  
43 property is titled or held:

1 (1) if a decedent was domiciled in this state at the time of death:

2 (A) all or a proportionate part of each item of personal property, wherever  
3 located, that was community property under the law of the jurisdiction where the decedent or the  
4 surviving spouse of the decedent was domiciled when the property was acquired or became  
5 community property after acquisition;

6 (B) income, rent, profit, appreciation, or other increase:

7 (i) derived from or traceable to property described in subparagraph  
8 (A); or

9 (ii) characterized as community property under the law of the  
10 jurisdiction where the decedent or the surviving spouse of the decedent was domiciled when it  
11 was earned; and

12 (C) property traceable to property described in subparagraph (A) or (B);

13 and

14 (2) regardless of whether a decedent was domiciled in this state at the time of  
15 death:

16 (A) all or a proportionate part of each item of real property located in this  
17 state traceable to community property or acquired with community property under the law of the  
18 jurisdiction where the decedent or the surviving spouse of the decedent was domiciled when the  
19 property was acquired or became community property after acquisition;

20 (B) income, rent, profit, appreciation, or other increase, derived from  
21 property described in subparagraph (A).

22 (b) This [act] does not apply to property that:

23 (1) spouses have partitioned or reclassified; or

1 (2) is the subject of a waiver of rights granted by this [act].

2 **Comment**

3  
4 This section makes the act applicable to spouses who were formerly domiciled in a  
5 community property jurisdiction. The term “jurisdiction” is used, rather than the narrower term  
6 “state,” to be clear that this act would apply to a spouse who was domiciled in foreign  
7 jurisdictions where community property may be acquired. Moreover, this act is applicable  
8 whenever a spouse was domiciled at any time in the past in a community property jurisdiction,  
9 has acquired property there, and has moved to another jurisdiction. Thus, if A and B were  
10 married in state X (a community property state) and acquired personal property there, but then  
11 moved to state Y (a non-community property state) prior to moving again to state Z (also a non-  
12 community property state) where they acquired real property before A eventually dies, state Z  
13 should apply this act to the property acquired by A and B in state X and state Z.

14  
15 Under subsection (a)(1)(A), this act applies to all personal property that was originally  
16 classified as a community property by the state at the time at which it was acquired. The  
17 current location of the personal property is not relevant for application of this act. Thus, if A and  
18 B were married in state X (a community property state), acquired a car there, and eventually  
19 moved to state Z (a non-community property state) where A eventually dies, then the car would  
20 be subject to this act, even if the car was left in storage in state Y.

21  
22 Under subsection (a)(1)(B), this act applies to “income, rent, profit, appreciation, or other  
23 increases” derived from or traceable to community property under (a)(1)(B)(i) in addition to  
24 “income, rent, profit, appreciation, and other increase” from separate property under (a)(1)(B)(ii)  
25 in those states where such income is considered community property but not those states where  
26 income of separate property is separate. At the same time, subsection (a)(1)(B)(ii) makes this act  
27 applicable to “appreciation[] or other increase” in separate property that result from community  
28 effort or expenditures of “time, toil, or talent” of a spouse in community.

29  
30 The reference in this subsection to “income” should be read to include net income,  
31 rather than the gross income, from community property, as well as things produced from  
32 community property (i.e., “appreciations and other increases”), even if not technically revenue  
33 producing. Thus, if a \$500,000 house were purchased completely with community funds and  
34 increased in value to \$700,000 after the spouses moved to a non-community property state, then  
35 the entire house, not merely \$500,000 in value, is classified as community property. Similarly,  
36 crops produced from a community property farm and a foal produced from a horse that is owned  
37 as community property are also considered to be community property.

38  
39 Subsection (a)(1)(B) also-applies not only to “income, rents, and profits, appreciation, or  
40 other increase” from community property produced prior to moving to a non-community  
41 property jurisdiction, but also after the move. Indeed, in the former case, such a rule would be  
42 unnecessary as all community property states already characterize “income, rents, or profits,  
43 appreciation, or other increase” derived from, as well as appreciations or other increases in,  
44 community from community property as community property. The rule in subsection  
45 (a)(1)(B)(i), however, is necessary to be clear that even after spouses move to a non-community

1 property state, the “incomes, rents, ~~and profits~~, appreciation, or other increase” produced by  
2 community property acquired prior to the move are still community property after the move to a  
3 non-community property state. Thus, interest produced from a community property savings  
4 account is still treated as community property after A and B move from state X (a community  
5 property state) to state Z (a non-community property state), irrespective of the location of the  
6 account.

7  
8 Under subsection (a)(2), this act adopts the traditional situs rule for real estate and is  
9 made applicable to all real estate located in a state where this act has been adopted, irrespective  
10 of whether the party to whom the act applies is domiciled in the enacting state. Thus, if A and B,  
11 while domiciled in a state X (a community property state) acquired real estate with community  
12 funds in state Y (a non-community property state), but then move to state Z (also a non-  
13 community property state) where A eventually died, then this act will apply to the real estate in  
14 state Y, assuming state Y has enacted this act. Whether or not state Z has enacted this act will be  
15 important in ascertaining how the personal property of A is distributed, but not in the disposition  
16 of the real estate located in state Y.

17  
18 Similarly, if A and B while domiciled in state X (a community property state) acquired  
19 real estate with community property in state Y (a non-community property state that has not  
20 adopted this act) and in state Z (a non-community property state that has adopted this act) but  
21 then moved to state Q (a non-community property state that has not adopted this act) where A  
22 eventually died, then the real estate in state Z would be subject to this act, but the real estate in  
23 state Y would not be. Nevertheless, under the law of state Y, the former community property  
24 rights of the spouses may be subject to a constructive or resulting trust under traditional equity  
25 and conflicts of law principles. See, e.g., Quintana v. Ordone, 195 So. 2d 577 (Fla. App. 1967);  
26 Edwards v. Edwards, 233 P. 477 (Okla. 1924); Depas v. Mayo, 11 Mo. 314 (1848)

27  
28 Under both subsections (a)(1) and (a)(2), this act applies to “all or a proportionate part”  
29 of property that was acquired with community property. In other words, when an asset is  
30 acquired partly with community property and partly with separate property, at least some portion  
31 of the property should be characterized as community property. The issue of apportionment and  
32 commingling, however, is a complex one with many state variations applicable to different types  
33 of assets.

34 In some community property states, an “inception of title” theory is used, such that the  
35 characterization of the property is dependent upon the characterization of the right at the time of  
36 acquisition. For example, a house acquired in a credit sale before marriage would remain  
37 separate property under an “inception of title” theory even if the vast majority of the payments  
38 were made after marriage and with community funds. In this instance, the community would  
39 have a claim for reimbursement for the amount of funds expended for the separate property of  
40 the acquiring spouse. Section 7 of this act accommodates reimbursement claims, if such a claim  
41 would be appropriate under the law of the relevant jurisdiction. In other jurisdictions, a “pro  
42 rata” approach is employed, which provides for a combination of community and separate  
43 ownership based in proportion to the payments contributed by either the community or the  
44 spouses separately. The act accommodates this approach by not requiring an “all or nothing”  
45 classification of community property. Rather, the act is applicable when “all or the proportionate

1 part” of property would be community property according to the law of a jurisdiction in which  
2 the spouse was formerly domiciled at the time of acquisition.

3 Even among states that employ a “pro rata” approach, there is considerable variation for  
4 how the apportionment is made. As the comments in the UDCPRDA stated, “[a]ttempts at  
5 defining the various types of situations which could arise and the varying approaches which  
6 could be taken, depending upon the state, suggest that the matter simply be left to court decision  
7 as to what portion would, under applicable choice of law rules, be treated as community  
8 property.” The UCPDDA follows the same approach. Thus, if A acquires \$100,000 of life  
9 insurance, pays five of the monthly \$1000 premiums from funds prior to marriage, pays 10 of the  
10 premiums with community property after marrying B, and pays 10 more premiums (before  
11 dying) from earnings acquired by B after A and B move to a non-community property state, then  
12 some portion of the life insurance policy should be considered community property, if the law of  
13 the community property state so treated it. This act leaves ~~discretion~~ to the courts ~~as to~~ how the  
14 determination of the apportionment is to be made.

15 Under subsection (a)(1)(C), this act applies not only to property that was community  
16 property under the law of the community property state but also to any property that is traceable  
17 to property that was community property or treated as community property. Simply stated,  
18 property is “traceable” to community property if the property changes form without changing  
19 character. WILLIAM A. REPPY, CYNTHIA A. SAMUEL, AND SALLY BROWN RICHARDSON,  
20 COMMUNITY PROPERTY IN THE UNITED STATES 161 (2015) (quoting W. BROCKELBANK, THE  
21 COMMUNITY PROPERTY LAW OF IDAHO 134 (1964)). By way of illustration, if after moving from  
22 state X (a community property state) to state Z (a non-community property state), A and B  
23 transfer money from a community property bank account opened in state X to a bank in their  
24 new domicile, state Z, then the bank account in state Z is subject to this act because it is traceable  
25 to community property. Similarly, if A and B are married in state X (a community property  
26 state), open a bank account there funded solely with community property and buy a car with that  
27 money after moving to state Y (a non-community property state), then the car would still be  
28 subject to this act because it is traceable to community property. The same result would obtain  
29 even if A and B moved again from state Y to state Z (another non-community property state) and  
30 exchanged their prior car for a new one in state Z. The new car would still be subject to this act  
31 because it is traceable to the community property originally acquired in state X.

32  
33 Subsection (b) of this act makes clear that this act does not apply in cases where spouses  
34 have themselves divided former community property by means of a partition or when spouses  
35 have changed the classification of their property from separate to community. Similarly, this act  
36 does not apply to property that is subject to waiver of rights. Section 4 of this act prescribes the  
37 necessary form and procedures for partition, reclassification, or waiver of rights.

#### 38 39 **SECTION 4. FORM OF PARTITION, RECLASSIFICATION, OR WAIVER.**

40  
41 Spouses domiciled in this state may:

1 (1) partition or reclassify property to which this [act] applies only in a record signed by  
2 both spouses; or

3 (2) waive a right granted by this [act] only in compliance with the law of this state  
4 applicable to waiver of by complying with the laws applicable to waive a spousal right under the  
5 law of this state.

### 6 Comment

7  
8 This ~~S~~section specifies the necessary form or procedure for a partition or reclassification  
9 of property or waiver of rights under the act once the spouses have moved to the enacting state.  
10 This section requires that both spouses sign a record agreeing to any partition or reclassification.  
11 Both the terms “sign” and “record” are defined in Section 2 of this act. In community property  
12 jurisdictions, the change or reclassification of property acquired during marriage is known as  
13 “transmutation.” As noted by scholars, “[t]he law in many community property states has moved  
14 toward requiring married couples to spell out their intentions regarding their property in writing.”  
15 CHARLOTTE GOLDBERG, COMMUNITY PROPERTY 239 (2014). *See, e.g.*, Cal. Fam Code § 852(a)  
16 (“A transmutation of real or personal property is not valid unless made in writing by an express  
17 declaration that is made, joined in, consented to, or accepted by the spouse whose interest in the  
18 property is adversely affected.”); Idaho Code § 32-917 (“All contracts for marriage settlements  
19 must be in writing and executed and acknowledged or proved in like manner as conveyances of  
20 land are required to be exercised and acknowledged or proved.”); *Hoskinson v. Hoskinson*, 80  
21 P.3d 1049 (2003).

22  
23 For a waiver of rights under this act, the parties must comply with the standards for  
24 enforceability of a waiver of spousal rights under the law of this state. Under the law of many  
25 states, a waiver of spousal rights is governed by the Uniform Premarital Agreement Act (1983).  
26 More recently, the Uniform Law Commission has promulgated the Uniform Premarital and  
27 Marital Agreement Act (2012). Section 9 of that act requires, among other things, that a waiver  
28 not be involuntary or executed under duress, that a party have access to independent legal  
29 representation, and that a party have had adequate financial disclosure. Unif. Premarital &  
30 Marital Agr. Act. § 9.

31  
32 A mere unilateral act by a spouse of holding property in a form, including a revocable  
33 trust, that has paid or has transferred property on death to a third person is not a partition of the  
34 property or an agreement waiving rights granted under this [act]. The mere taking of title to  
35 property that was previously acquired as community property in the form of a transfer-on-death  
36 deed, does not operate as a partition, reclassification, or waiver. For example, if after moving  
37 from a community property state to a non-community property state, A retitles a community  
38 property bank account owned with B into a bank account in A’s name exclusively with a pay-on-  
39 death designation to C, the retitling of former community property in the exclusive name of “A,  
40 pay-on-death, C” does not constitute a partition. For a partition or reclassification to occur, both  
41 spouses must agree to the severance of their community property interests and comply with the

1 necessary form requirements imposed by this ~~s~~Section.  
2

3 This ~~s~~Section does not attempt to specific the requisite form or procedure for a partition  
4 prior to moving to the enacting state, which should be governed by the law of the community  
5 property state rather than this act. If parties have partitioned or reclassified previously acquired  
6 community property after moving to a non-community property state, this act would not apply to  
7 any such property owned by the decedent at death. The terms “partition” and “reclassify” are  
8 defined in Section 2 of this act.  
9

## 10 SECTION 5. REBUTTABLE PRESUMPTIONS.

11 (a) ~~If a spouse was~~ All property acquired by a spouse when domiciled in a jurisdiction  
12 where community property could then be acquired by the spouse by operation of law and as an  
13 incident of a marriage or a similar relationship, ~~all property acquired by the spouse when~~  
14 ~~domiciled there~~ is presumed to be community property.

15 (b) ~~If a spouse was~~ All property acquired by a spouse when domiciled in a jurisdiction  
16 where community property could only then be acquired by agreement, ~~then all property acquired~~  
17 ~~by a spouse when domiciled there~~ is presumed to be community property only if the spouses  
18 complied with the procedures in the jurisdiction for acquiring community property.

19 (c) A presumption under this section may be rebutted by a preponderance of the  
20 evidence.

### 21 Comment

22

23 Subsection (a) of this section applies to so-called “opt out” states that provide for the  
24 acquisition of community or marital property by operation of law and as an incident of marriage.  
25 Scholars have noted that in the nine “opt out” states, community or marital property is not  
26 created by contract, although spouses can “opt out” by contract. Caroline Bermeo Newcombe,  
27 *The Origin and Civil Law Foundation of the Community Property System, Why California*  
28 *Adopted It and Why Community Property Principles Benefit Women*, 11 U. MD. L.J. RACE  
29 RELIG. GENDER & CLASS 1 (2011) (One “characteristic of community property systems is that  
30 they arise by operation of law.”). ~~#~~This section adopts a blanket presumption in favor of treating  
31 all property acquired by a spouse while domiciled in a community property jurisdiction as  
32 community property, provided, of course, that the laws of the community property state allowed  
33 community property to “then be acquired” by *that* person. In other words, the presumption  
34 applies only to those persons who could acquire community property under the laws of the  
35 relevant jurisdiction and have complied with the necessary laws to do at the time of acquisition.

1 Consequently, the presumption does not apply to unmarried individuals or to those who have  
2 opted out of the community regime even if they acquire property while domiciled in a  
3 community property jurisdiction, as those individuals could not then acquire community property  
4 in that jurisdiction.  
5

6 Although stated in various ways, the blanket presumption of this section is common in  
7 community property jurisdictions. *See, e.g.*, N.M. Stat. Ann. § 40-3-12(A) (“Property acquired  
8 during marriage by either husband or wife, or both, is presumed to be community property.”);  
9 Wisc. Stat. § 766.31(2) (“All property of spouse is presumed to be marital property.”); Tex. Fam.  
10 Code § 3.003(a) (“Property possessed by either spouse during or on dissolution of marriage is  
11 presumed to be community property”); La. Civ. Code art. 2340 (“Things in the possession of a  
12 spouse during the existence of a regime of community of acquets and gains are presumed to be  
13 community, but either spouse may prove they are separate property.”); Cal. Fam. Code § 760;  
14 Unif. Marital Prop. Act. § 4(a) (“All property of spouses is marital property except that which is  
15 classified otherwise by this Act.”); Wisc. Stat. § 766.31(2) (“All property of spouses is presumed  
16 to be marital property.”).  
17

18 Subsection (b) ~~of this Section~~ applies to so-called “opt-in” states where spouses can elect  
19 community property, provided specific affirmative steps are taken to acquire property during  
20 marriage as community property. In “opt in” jurisdictions, the presumption of community  
21 property under this section does not apply unless the parties have, in fact, opted into the  
22 community regime or, as stated under this section, “have complied with the necessary procedures  
23 in that state for acquiring community property.” *See, e.g.*, Alaska Stat. § 34.77.030(a).  
24

25 Despite the above presumptions, a party may prove that the relevant property was  
26 separate, even though acquired during the existence of a community regime, such as by  
27 demonstrating that the property was acquired by inheritance. Although different community  
28 property states provide different standards for rebutting the relevant presumption of community  
29 property, this act adopts a preponderance standard for rebutting the presumption, as have a  
30 number of community property states. *See, e.g.*, *Marriage of Ettefagh*, 59 Cal. Rptr. 3<sup>rd</sup> 419  
31 (Cal. App. 2007); *Talbot v. Talbot*, 864 So. 2d 590 (La. 2003); *Brandt v. Brandt*, 427 N.W. 2d  
32 126 (Wisc. App. 1988); *Sanchez v. Sanchez*, 748 P.2d 21 (N.M. App. 1987); *But see* Tex. Fam.  
33 Code § 3.03(b) (“The degree of proof necessary to establish that property is separate property is  
34 clear and convincing evidence.”); *Reed v. Reed*, 44 P.3d 1100 (Idaho 2002) (requiring  
35 “reasonable certainty and particularity” to rebut the presumption).  
36

37 Unlike the prior version of this act, this act does not impose a presumption against the  
38 applicability of this act for property acquired in a non-community property state and held in a  
39 form that creates rights of survivorship. *See, e.g.*, *Trenk v. Soheili*, 273 Cal. Rptr. 3d 184 (Ct.  
40 App. 2d Cir. 2d Div. 2020) (stating that “the manner in which a married couple holds title to real  
41 property is not sufficient in itself to rebut the statutory presumption that is community  
42 property”). Taking title to property in various forms is often a unilateral act that should not by  
43 itself serve as a presumption of partition of interests in a community asset. After all, a spouse  
44 may move to non-community property state and open a bank account with a pay-on-death  
45 designation to a friend or a sibling. Such an account should not be presumed to be excluded from  
46 this applicability of this act, as the relevant account may have been funded with community

1 property acquired prior to the move. The ultimate treatment of the relevant account will depend  
2 upon whether it can be proved that the money in the account was traceable to community  
3 property.

4  
5 **SECTION 6. DISPOSITION OF PROPERTY RIGHTS AT DEATH.**

6 (a) Except as otherwise provided in subsection (b), one-half of the property to which this  
7 [act] applies belongs to the surviving spouse of a decedent and is not subject to disposition by the  
8 decedent at death.

9 (b) If, at death, a decedent purports to dispose of property belonging to the surviving  
10 spouse to a third person and disposes of other property to the surviving spouse, the court must  
11 require the surviving spouse to elect ~~either to~~ ~~between~~ retaining the disposition to the surviving  
12 spouse or asserting rights under this [act].

13 (c) Subject to subsection (d), one-half of the property to which this [act] applies belongs  
14 to the decedent and is subject to disposition by the decedent at death.

15 **Alternative A**

16 (d) The property that belongs to the decedent under subsection (c) is not subject to  
17 elective-share rights of the surviving spouse.

18 **Alternative B**

19 (d) For the purpose of calculating the augmented estate and elective-share rights, the  
20 property under subsection (a) is deemed to be property of the surviving spouse and property  
21 under subsection (c) is deemed to be property of the decedent. [The value of property under  
22 subsection (a) must be applied and credited in satisfaction of the elective share rights of the  
23 surviving spouse.]

24 **End of Alternatives**

25 (e) [Except for the purpose of calculating the augmented estate and elective-share rights,

1 this ] [This] section does not apply to property paid or transferred to the surviving spouse by  
2 right of survivorship or under a revocable trust or other nonprobate transfer instrument. that:

3 ~~(1) at the death of the decedent, was held by spouses with a right of survivorship and was~~  
4 ~~paid or transferred to the surviving spouse of the decedent; or~~  
5 ~~———(2) is held in a form, including a revocable trust, that was paid or was transferred~~  
6 ~~on death of the decedent to the surviving spouse.~~

7 (f) This section does not limit the right of a surviving spouse to [a homestead] [an  
8 exempt property] [a family] allowance.

9 **Legislative Note:** *A traditional elective-share state should adopt Alternative A and should adopt the*  
10 *language beginning with the word “this” in subsection (e). An augmented-estate elective-share state*  
11 *whose statute does not adequately address rights in community property should adopt Alternative B and*  
12 *should adopt the language beginning with word “except” in subsection (e).*

### 13 14 **Comment**

15  
16 Under subsection (a), at the death of one spouse, one-half the property to which this act  
17 applies belongs to the surviving spouse. This is universal approach of community property  
18 states. As a result, the decedent cannot dispose of the property belonging to the surviving spouse  
19 by will or intestate succession. An attempt to do so would be ineffective.

20  
21 If, however, the decedent disposes of property subject to this act by non-probate transfer  
22 in favor of the third person, Section 7, rather than this section, applies. In other words, this act,  
23 like the law in community property states, provides that reimbursement or equitable claims may  
24 be available to a surviving spouse when a decedent improperly alienates the interest of a spouse  
25 by means of a non-probate transfer. *See, e.g., T.L. James & Co. v. Montgomery, 332 So. 2d 834*  
26 *(La. 1975).*

27  
28 Under subsection (b), if the decedent disposes of the surviving spouse’s share of property  
29 under this act but transfers other property to the surviving spouse, a court may require the  
30 surviving spouse to make an equitable election to retain the disposition from the decedent or  
31 assert rights under this act.

32  
33 Under subsection (c), at the death of one spouse, one-half the property to which this act  
34 applies belongs to the decedent. Again, this is universal approach of community property states.  
35 As a result, the decedent can dispose of that property by any probate or non-probate mechanism.  
36 Elective share rights that are common in non-community property states do not apply in  
37 community property states, at least not with respect to community property in those states. With  
38 respect to elective shares rights, however, there is great variation among non-community  
39 property states. In some states, a surviving spouses elective share rights are a fractional share

1 (often 1/3) in the decedent's property. In such a case, states should elect ~~Option 1~~ Alternative A,  
2 which precludes further application of elective share rights in the decedent's property under this  
3 act. Other states, however, grant elective share rights in some in an "augmented estate," which is  
4 frequently composed of all the decedent's property, all the decedent's nonprobate transfers, and  
5 all the surviving spouse's property and non-probate transfers to others. In those states, ~~Option~~  
6 2 Alternative B should be elected so that the both the property of the decedent and the surviving  
7 spouse are considered part of the augmented estate, but then the surviving spouse's portion of the  
8 property is credited in satisfaction of his or her elective share rights. *See, e.g.,* UPC 2-209(a)(2).  
9

10 If the decedent dies intestate, then one-half of the property covered by this act is included  
11 in the decedent's intestate estate. Under many scenarios, the intestate law of most states would  
12 grant to the surviving spouse a lump sum plus at least one half of the remainder of the decedent's  
13 property, which would be in addition to the one-half interest granted to the surviving spouse in  
14 property to which this act applies.  
15

16 By way of illustration of this section, assume A and B were formerly domiciled in state X  
17 (a community property jurisdiction) where all their property was community property, and have  
18 subsequently moved to a state Y (a non-community property state that has adopted this act).  
19 Upon moving to state Y, A and B acquired a home in state YZ (also a non-community property  
20 jurisdiction), titled solely in B's name but with funds from the proceeds of the sale of the home  
21 in state X. A and B also acquired stock while domiciled in state X, but held it in safety deposit  
22 boxes located in states U and V (two other non-community property states). A and B also  
23 retained a summer house in state X, which they acquired while domiciled there and which was  
24 titled solely in B's name. A and B also acquired real property in state Z (a non-community  
25 property state that has not adopted this act) for investment purposes ~~and held title as tenants by~~  
26 ~~the entireties~~. Finally, B acquired bonds held in B's name issued by the company that employed  
27 B and acquired with earnings from B's job in state YZ.  
28

29 At B's death, the home in state YZ and the stock located in states U and V would be  
30 property subject this act, and consequently, B would have the right under this section to dispose  
31 of half. The home retained in state X would be community property under the law of state X, but  
32 this act applies only to real property located in the adopting state. ~~Because the~~ The investment  
33 property located in state Z ~~was held as tenants by the entireties, it is strongly presumed that A~~  
34 ~~and B partitioned that property and thus made this act inapplicable to that asset would not be~~  
35 subject to this act because state Z has not adopted the act. Finally, the bonds held in B's name  
36 would not be subject to this act because they were acquired with property earned and acquired in  
37 state YZ, a non-community property state.  
38

39 As this section ~~of the act~~ provides that property subject to this act is partly owned by the  
40 surviving spouse of the decedent at the death of the decedent, subsection (~~ed~~) provides property  
41 held with rights of survivorship or in transfer-on-death forms are excluded from this section  
42 when the property is paid or transferred to the surviving spouse. Section 7 of this act, however,  
43 may still be applicable if less than a one-half interest in the property has been transferred to the  
44 surviving spouse at death.  
45

46 Subsection (~~fe~~) makes clear that this act does not limit a surviving spouse's claim for

1 other statutory allowances, such as homestead allowances, allowances for exempt property, and  
2 family allowances. See, e.g., Unif. Prob. Code §§ 2-402, 2-403, and 2-404.

3  
4 **SECTION 7. OTHER REMEDIES AVAILABLE AT DEATH.**

5 (a) At the death of an individual, the surviving spouse or a personal representative, heir,  
6 or nonprobate transferee of the decedent may assert a right with respect to property to which this  
7 [act] applies based on an act of:

8 (1) the surviving spouse or decedent during the marriage; or

9 (2) the decedent that takes effect at the death of the decedent.

10 (b) In determining ~~remedies~~the rights available under subsection (a) and the  
11 corresponding remedies, a court shall apply equitable principles and may, in its discretion, also  
12 consider the community property law of the jurisdiction where the decedent or the surviving  
13 spouse was domiciled when the property was acquired or enhanced.

14 **Comment**

15 Subsection (a) confirms that comparable rights that would be available to protect a  
16 spouse in a community property jurisdiction remain available at death in a non-community  
17 property state under this act. Two rights often provided by community property jurisdictions are  
18 rights of reimbursement and rights associated with monetary claims against a spouse for marital  
19 waste, fraud, or bad faith management.

20  
21 Claims for reimbursement are commonly available when community property has been  
22 used to satisfy a separate obligation or when separate property has been used to improve  
23 community property or vice versa, *see, e.g.*, La. Civ. Code art. 2364, 2366, and 2367; Cal. Fam.  
24 Code § 2640. Different community property states calculate the amount of reimbursement  
25 differently. *See, e.g., Hiatt v. Hiatt*, 487 P.2d 1121 (Idaho 1971) (awarding reimbursement based  
26 upon the enhanced value of the property even if it exceeds the amount spent); *Portillo v.*  
27 *Shappie*, 636 P.2d 878 (N.M. 1981) (assessing reimbursement based upon the enhanced value of  
28 the improved property even if it exceeds the amount of money expended); La. Civ. Code art.  
29 2366 (providing for reimbursement based upon the amount expended); *Marriage of Sedlock*, 849  
30 P.2d 1243 (Wash. App. 1993) (awarding reimbursement based upon the amount spent); *Estate of*  
31 *Kobyliski v. Hellstern*, 503 N.W.2d 369 (Wis. App. 1993) (assessing reimbursement based upon  
32 the greater of the amount spent or the value added). This section grants courts flexibility in  
33 assessing the amount of the reimbursement.

34  
35 The rights granted by this section are operable at the death of an individual and may not

1 be asserted during the existence of the marriage. This approach is consistent with the law of  
2 various community property jurisdictions. *See, e.g.*, La. Civ. Code art. 2358 (“A claim for  
3 reimbursement may be asserted only after termination of the community property regime, unless  
4 otherwise provided by law.”). *But see* Uniform Marital Property Act § 13 (allowing claims for  
5 breach of the duty of good faith and for an accounting to be brought by spouses during an  
6 ongoing marriage). The relief sought under this section may, however, be for actions of a spouse  
7 taken either during life or that take effect at death. For instance, during life, a spouse may use  
8 community funds to augment a separate property asset. Moreover, a spouse during the marriage  
9 may have inappropriately donated property to a third person. Similarly, at the death of the  
10 decedent, the decedent may have inappropriately transferred property belonging to the surviving  
11 spouse to a third person by non-probate transfer. Although community property states generally  
12 enforce such transfers, they correspondingly grant a right to claim damages, to recovery of the  
13 property, or to reimbursement to the surviving spouse. Again, this section grants a court broad  
14 authority to craft legal or equitable remedies to protect a spouse. Of course, the application of  
15 this section must yield when appropriate to federal law. *See, e.g.*, Employment Retirement  
16 Security Act, 29 U.S.C. Section 1001 et seq.; *Boggs v. Boggs*, 520 U.S. 833 (1997) (holding that  
17 ERISA pre-empted state community property law and remedies, even though the relevant  
18 ERISA-governed retirement plan was funded with community property).

19  
20 Subsection (b) provides that a court in evaluating a claim under subsection (a) should  
21 apply “equitable principles” to craft rights and remedies and has “discretion” to “consider” be  
22 “guided ... by” to the law of the community property jurisdiction where the decedent or the  
23 surviving spouse was formerly domiciled at the time the property was acquired or enhanced in  
24 deciding what rights to recognize and what remedies to provide to a spouse under this act. A  
25 court, however, is not limited by this sSection to proceed only in the manner or exactly as the  
26 court in a community property jurisdiction would proceed. Often ascertaining the existence and  
27 scope of a right that could have been asserted in a community property jurisdiction is an  
28 exceedingly difficult task and could involve difficult investigations of the law of different states  
29 or foreign jurisdictions from years or even decades in the past. Such laws might not be readily  
30 available to or ascertainable by a court in this state, given barriers in publication and language.  
31 Thus, subsection (b) is intended to provide flexibility to encourage a court to consider the laws of  
32 the community property jurisdiction but not to necessarily proceed only as a court would in that  
33 jurisdiction.

34  
35 Similarly, in ascertaining the remedies associated with the right under this section, a court  
36 should look to but not be bound by the law of the community property jurisdictions. Even  
37 among community property jurisdictions, the remedies associated with various rights often vary  
38 significantly when one spouse’s interest has been unduly impaired by another spouse with  
39 authority to manage or alienate community property. Although most instances of application of  
40 this section will involve monetary claims against by one spouse against another, this section does  
41 not limit a court’s power to great other equitable relief, which may involve recognition of rights  
42 against third persons to whom property has been transferred by one spouse without authorization  
43 of the other.

44  
45 Equitable doctrines, such as a “constructive trust,” are common remedies used by courts  
46 to protect the interest of a spouse. In California, for example, a court may award a defrauded

1 spouse a percentage interest or an amount equal to a percentage interest in any asset transferred  
2 in breach of a spouse’s fiduciary duty. Cal. Fam. Code § 1101. In Texas, the doctrine of “fraud  
3 on the community” protects one spouse when the other wrongfully depletes community property  
4 through actual or constructive fraud by allowing a court to allocate other property to the  
5 defrauded spouse through any legal or equitable remedy necessary, including a money judgment  
6 or a constructive trust. *See, e.g.*, Tex. Fam. Code § 7.009; *see also Osuna v. Quintana*, 993  
7 S.W.2d 201 (Tex. Ct. App. Corpus Christi 1999) (“The breach of a legal or equitable duty which  
8 violates the fiduciary relationship existing between spouses is termed ‘fraud on the community,’  
9 a judicially created concept based on the theory of constructive fraud.”). In Louisiana, a spouse  
10 may be awarded damages when the other spouse acted fraudulently or in bad faith. *See* La. Civ.  
11 Code art. 2354 (“A spouse is liable for any loss or damage caused by fraud or bad faith in the  
12 management of the community property.”). In addition to damages and equitable relief, some  
13 community property states statutorily grant courts authority to add the name of a spouse to a  
14 community asset titled solely in the name of the other spouse in order to protect the interest of  
15 the previously unnamed spouse. *See, e.g.*, Cal. Fam. Code § 1101 (c); Wisc. Stat. § 766.70(3).  
16 This section provides the court with broad authority to grant damages or to craft any other  
17 appropriate equitable remedy necessary to protect a spouse. Available legal and equitable  
18 remedies available in courts of this state may not be co-extensive with the legal and equitable  
19 remedies available in the relevant community property jurisdiction. ~~To address this divergence,  
20 this section requires only that a court by “guided but not bound by” the law of the community  
21 property state and thus allows courts of this state to fashion appropriate remedies available under  
22 the law of this state as it sees fit.~~

23  
24 Because the grant of authority to courts under subsection (b) is a discretionary one, a  
25 higher court should review a trial court’s application of this section only under an “abuse of  
26 discretion” standard.

27  
28 This section, ~~however,~~ must be read in conjunction with Section 9 of this act, which  
29 protects good faith transferees of property ~~from one spouse~~ who give value. Thus, good faith  
30 transferees for value will be protected by Section 9 of this act, such that a spouse’s claim for bad  
31 faith management would solely be cognizable against the other spouse. If, however, one spouse  
32 improperly donates or transfers property to which this act applies to a third person who is not in  
33 good faith, equitable relief against a third person may, in the discretion of the court, be available  
34 to the spouse whose rights are impaired. After all, improper gifts of community property by one  
35 spouse are generally voidable as against a third person in community property jurisdictions. *See,*  
36 *e.g., Polk v. Polk*, 39 Cal. Rptr. 824 (App. 1964); Wisc. Stat. § 766.70; La. Civ. Code art. 2353;  
37 *Mezey v. Fioramonti*, 65 P.2d 980 (Ariz. App. 2003); Uniform Marital Property Act § 6(b).

38  
39 **SECTION 8. RIGHT OF SURVIVING SPOUSE, HEIR, BENEFICIARY, OR**  
40 **CREDITOR.**

41 (a) With respect to property to which this [act] applies, the surviving spouse of the  
42 decedent may assert a claim for relief ~~according to~~ under the following rules:

1 (1) ~~I~~n a probate proceeding, a surviving spouse must send a demand in a record  
2 to the personal representative of the decedent not later than [six months] after the appointment of  
3 the personal representative, and, in the absence of such a claim, the personal representative is not  
4 liable for failing to apply this [act].~~;~~

5 (2) ~~I~~n the absence of a probate proceeding, a surviving spouse must commence  
6 an action against the heirs, devisees, or nonprobate transferees of the decedent not later than  
7 [three years] after the death of the decedent.~~;~~ ~~and~~

8 (3) ~~I~~n an action to perfect title to property or to assert a right to a nonprobate  
9 asset, a surviving spouse must commence an action against the heirs, devisees, or nonprobate  
10 transferees of the decedent not later than [three years] after the death of the decedent.

11 (b) With respect to property to which this [act] applies, an heir, devisee, or nonprobate  
12 transferee of the decedent may assert a claim for relief ~~acc~~ord~~ing to~~und~~er~~ the following rules:

13 (1) ~~I~~n a probate proceeding, an heir, devisee, or nonprobate transferee of the  
14 decedent must send a demand in a record to the personal representative of the decedent not later  
15 than [six months] after appointment of the personal representative.~~;~~

16 (2) ~~I~~n the absence of a probate proceeding, an heir, devisee, or nonprobate  
17 transferee of the decedent must commence an action against the surviving spouse of the decedent  
18 not later than [three years] after the death of the decedent.~~;~~ ~~and~~

19 (3) ~~I~~n an action to ~~asserting~~ a right to a nonprobate asset, an heir, devisee, or  
20 nonprobate transferee of the decedent must commence an action against the surviving spouse of  
21 the decedent not later than [three years] after the death of the decedent.

22 (c) With respect to property to which this [act] applies, the personal representative of the  
23 decedent may commence an action to perfect title to property or an action against the surviving

1 spouse of the decedent asserting a right to a nonprobate asset not later than [three years] after the  
2 death of the decedent.

3 [(d) With respect to property to which this [act] applies, a creditor of the decedent may  
4 assert a claim within the earlier of:

5 (1) [one year] after the decedent’s death;

6 (2) if notice is by publication, within [four months] after the date of first  
7 publication of notice of appointment of the personal representative; or

8 (3) if actual notice is given, not later than:

9 (A) [60 days] after the mailing or other delivery of notice to the creditor to  
10 present the claim; or

11 (B) ~~within~~ [four months] after published notice.]

12 **Legislative Note:** A state should insert in subsections (a)(1) and (b)(1) the relevant time for  
13 asserting a claim in a probate proceeding and in subsections (a)(2) and (3), (b)(2) and (3), and  
14 (c) the relevant time ~~frame~~ for asserting a claim to a nonprobate asset or for probating a will or  
15 challenging a revocable trust.

16  
17 In sSubsection (d), a state should insert or reference its existing non-claim statute ~~with~~  
18 ~~regard to governing~~ the time for asserting a creditor’s claim.

19  
20 **Comment**

21 The time periods provided in this section are generally borrowed from other areas of law.  
22 Specifically, a six-month period is not an uncommon period for a non-claim statute for creditors,  
23 and the three-year period is adapted from claims challenging revocable trusts and for contesting  
24 nonprobated wills. See Unif. Trust Code § 604; Unif. Prob. Code § 3-108. This section fills a  
25 gap that existed in the UDCPRDA, which did not provide for specific statute of limitations  
26 periods for bringing claims under the act. Thus, courts were left to speculate as to what time  
27 periods applied. See, e.g., *Johnson v. Townsend*, 259 So. 3d 851 (Fla. 4<sup>th</sup> D. Ct. App. 2018)  
28 (holding that in the absence of a specific statute of limitations in the Florida version of the  
29 UDCPRDA, the general statute of limitation for asserting a claim or cause of action against the  
30 decedent).

31  
32 Subsection (a) of this section allows a surviving spouse to protect rights under this act  
33 and provides a statute of limitation for doing so. It provides time frames for a surviving spouse  
34 asserting a right under this act either in a probate proceeding (see (a)(1)) or outside the probate

1 process in the case of an action to perfect title to property, in the case of nonprobate assets, or in  
2 the case no probate proceedings occur (see (a)(2)). Unless the surviving spouse acts within the  
3 relevant period of time in a probate proceeding, the personal representative has no fiduciary duty  
4 to investigate or to attempt to ascertain whether this act applies to any property owned by the  
5 decedent. Because a surviving spouse may have various types of property rights or creditor  
6 claims under this act, the time periods for bringing those claims may differ according to the  
7 nature of the claim. Under Section 6 of this act, a surviving spouse may have a property interest  
8 in an asset transferred to a third person. To protect such a right, the surviving spouse may, but is  
9 not required to, bring a claim asserting a property right under this act in a probate proceeding  
10 under subsection (a)(1). Subsection (a)(3), however, also allows the surviving spouse to assert a  
11 claim to perfect title to property directly against the holder of the property. For example, if after  
12 the death of B, B's spouse, A, asserts a claim to personal property subject to this act that has  
13 been given by B in a will to C, then A, whose claim is an action to perfect title to property, may  
14 assert that claim in the probate proceeding under subsection (a)(1) or directly against C under  
15 subsection (a)(3). On the other hand, if A's claim is one for reimbursement of community funds  
16 under Section 7, then A's claim is a claim as a creditor and not one for perfection of title to  
17 property. As a result, A would have to assert the claim under subsection (a)(1).  
18

19 Subsection (b) ~~of this section~~ allows an heir, devisee, or nonprobate transferee of the  
20 decedent to protect rights under this act and provides a statute of limitation for doing so. It  
21 provides time frames for asserting a right under this act either in a probate proceeding (see  
22 (b)(1)) or outside the probate process in the case of an action to perfect title to property, in the  
23 case of nonprobate assets, or in the case no probate proceedings occur (see (b)(2)). Unlike in  
24 subsection (a) ~~of this section~~, the personal representative of the decedent has an obligation to  
25 attempt to ascertain whether the decedent has property rights that should be protected under this  
26 act, even if no claim is asserted under subsection (b) by an heir, devisee, or nonprobate  
27 transferee. *See, e.g.,* Unif. Prob. Code §§ 3-703 (general duties) & 3-706 (duty to prepare an  
28 inventory). Like subsection (a), an heir, devisee, or nonprobate transferee may, but is not  
29 required to, bring a claim asserting a property right under this act in the probate proceeding  
30 under subsection (b)(1). Subsection (b)(3) allows the heir, devisee, or nonprobate transferee,  
31 however, to assert such a claim directly against the holder of the property.  
32

33 Subsection (c) ~~of this section~~ allows personal representative of the decedent to protect  
34 rights under this act and provides a statute of limitation for doing so. It provides a time frame for  
35 a personal representative of the decedent to recover nonprobate property or perfect title in  
36 probate property after being notified by heirs or devisees that probate property is held by the  
37 surviving spouse.  
38

39 Subsection (d) ~~of this section~~ provides a time frame for creditors of the decedent to bring  
40 claims. It is based upon Section 3-803 of the Uniform Probate Code, regarding the time frames  
41 for creditors asserting claims in probate proceedings.  
42

#### 43 SECTION 9. PROTECTION OF THIRD PERSON.

44 (a) With respect to property to which this [act] applies, a person is not liable under this

1 act to the extent the person:

2 (1) transacts in good faith and for value:

3 (A) with a spouse; or

4 (B) after the death of the decedent, with a surviving spouse, personal  
5 representative, heir, or beneficiary; and

6 (2) does not know that the other party to the transaction is exceeding or  
7 improperly exercising the party's authority.

8 (b) Good faith under subsection (a) does not require a person to inquire into the extent or  
9 propriety of the exercise of authority by the other party to the transaction.

10 **Comment**

11  
12 This section is based upon Section 1012 of the Uniform Trust Code. Like the Uniform  
13 Trust Code, this section does not define "good faith." It does, however, require that a third  
14 person be without knowledge that the other party to the transaction is acting without authority  
15 with respect to property to which this act applies. For a definition of knowledge, see Unif. Trust  
16 Code § 104. Moreover, this section makes clear that a person dealing with another party is not  
17 charged with a duty to inquire as to the extent of the ~~propriety~~ property of the exercise of the  
18 purported power or authority of that party. This section, like the Uniform Trust Code,  
19 acknowledges that a definition of good faith that is consistent with a state's commercial statutes,  
20 such as Section 1-201 of the Uniform Commercial Code, would be consistent with the purpose of  
21 this section. This section should be read in conjunction with Section 7 of this act, which  
22 provides that courts retain the ability at the death of one spouse to grant equitable relief to the  
23 other for actions that have impaired rights granted by this act.

24  
25 This section protects third persons in two different situations. First, during life, both  
26 spouses may engage in a variety of transactions with third parties concerning the property to  
27 which this act applies. This section protects third persons who deal with either spouse  
28 concerning property to which this act applies, provided the third person gives value, is in good  
29 faith, and does not have knowledge that the spouse who is a party to the transaction is improperly  
30 exercising authority over property. Although third persons in community property jurisdictions  
31 are ordinarily allowed to deal with a spouse who has apparent title concerning a marital asset  
32 during the existence of the marriage, no good reason could be found for protecting bad faith third  
33 parties with knowledge of the commission of fraud on the rights of the other spouse. For  
34 example, if A retitles community property belonging partly to B solely in A's name and sells it to  
35 C, C is protected from any claim by A with respect to the property because provided C gave  
36 value, ~~and provided C~~ is in good faith, and does not know that A improperly transferred  
37 property belonging to B. To the extent B has a cognizable claim under Section 7 of this act, it

1 will be solely against A, not C. On the other hand, if A donated a community asset to C, C  
2 would not be protected by this section, and B's claim under Section 7 of this act could be  
3 cognizable against A or C or both.  
4

5 Second, this section also applies after the death of a decedent. Section 8 of this act  
6 provides relevant time periods within which a surviving spouse may assert rights against a  
7 personal representative of the decedent, as well as heirs or transferees of the decedent. Similarly,  
8 it also provides relevant time periods within which the heirs, beneficiaries, or creditors of the  
9 decedent may assert rights against the surviving spouse or the personal representative of the  
10 decedent. This section protects third persons who transact with those relevant parties in  
11 possession of apparent title to property, provided the third person gives value, is in good faith,  
12 and is without knowledge that the other party to the transaction is improperly exercising  
13 authority. For example, if after A's death, A's surviving spouse, B, sells Blackacre, which is  
14 titled solely in B's name, to C, C will be protected from liability under this section, even if  
15 Blackacre was subject to this act because it was traceable to community property, provided, of  
16 course, C was in good faith and without knowledge that B was exceeding his authority.  
17

18 **SECTION 10. UNIFORMITY OF APPLICATION AND CONSTRUCTION.** In  
19 applying and construing this uniform act, consideration must be given to the need to promote  
20 uniformity of the law with respect to its subject matter among states that enact it.

21 **SECTION 11. RELATION TO ELECTRONIC SIGNATURES IN GLOBAL AND**  
22 **NATIONAL COMMERCE ACT.** This [act] modifies, limits, and supersedes the federal  
23 Electronic Signatures in Global and National Commerce Act, 15 U.S.C. Section 7001, et seq.,  
24 but does not modify, limit, or supersede Section 101(c) of that act, 15 U.S.C. Section 7001(c) or  
25 authorize electronic delivery of any of the notices described in Section 103(b) of that act, 15  
26 U.S.C. Section 7003(b).

27 **SECTION 12. TRANSITIONAL AND SAVING PROVISIONS.**

28 (a) Except as otherwise provided in subsection (b), this [act] applies to all judicial  
29 proceedings with respect to property to which this [act] applies commenced on or after [the  
30 effective date] regardless of the date of the death of the decedent.

31 (b) If a right with respect to property ~~with respect~~ to which this [act] applies is acquired,  
32 extinguished, or barred on the expiration of a limit that began to run under another statute before

1 [the effective date of this [act]], that statute continues to apply to the right even if it has been  
2 repealed or superseded.

3 **Comment**

4 This act is intended to have the widest possible effect within constitutional limitations.  
5 Specifically, this act applies to the property of a decedent who dies before the enactment of this  
6 act, unless a court determines otherwise under the provisions of this section. This act cannot be  
7 fully retroactive, however. Constitutional limitations preclude retroactive application of rules of  
8 construction to alter vested property rights. Also, rights already barred by a statute of limitation  
9 or rule under former law are not revived by a possibly longer statute or more liberal rule under  
10 this act. Nor is an act done before the effective date of this act affected by the act's enactment.

11  
12 The amendment to this section is generally based upon Section 8-101 of the Uniform  
13 Probate Code and Section 1106 of the Uniform Trust Code.

14  
15 **[SECTION 13. REPEAL.** The [Uniform Disposition of Community Property Rights at  
16 Death Act] is repealed.]

17 *Legislative Note: A state should repeal its existing Uniform Disposition of Community Property*  
18 *Rights at Death Act, or comparable legislation, to be replaced by this act.*

19  
20 **Comment**

21 This section repeals the adopting State's present Uniform Disposition of Community  
22 Property Rights at Death Act. The effective date of this ~~s~~Section should be the same date  
23 selected by the state in Section 12 for the application of this act.

24 **SECTION 14. EFFECTIVE DATE.** This [act] takes effect . . . .