

D R A F T
FOR APPROVAL

**PROPOSED REVISIONS OF THE
UNIFORM PARENTAGE ACT**

NATIONAL CONFERENCE OF COMMISSIONERS
ON UNIFORM STATE LAWS

MEETING IN ITS ONE-HUNDRED-AND-NINTH YEAR
ST. AUGUSTINE, FLORIDA
JULY 28 – AUGUST 4, 2000

**PROPOSED REVISIONS OF THE
UNIFORM PARENTAGE ACT**

WITH PREFATORY NOTE AND REPORTER'S NOTES

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ON UNIFORM STATE LAWS

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**PROPOSED REVISIONS OF THE
UNIFORM PARENTAGE ACT**

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PROPOSED REVISIONS OF THE UNIFORM PARENTAGE ACT

PREFATORY NOTE

The National Conference of Commissioners on Uniform State Laws addressed the subject of parentage as early as 1922. Several Acts on the subject have been adopted throughout the 20th Century addressing the special needs of a nonmarital child. In 1973, the Conference approved the Uniform Parentage Act (1973), which has been adopted in 19 States stretching from Delaware to California; in addition, many States have enacted portions of the Act. This landmark Act declared equality for parents and children without regard to marital status of the parents. The Act set forth a set of rules for presumption of parentage, shunned the term “illegitimate,” and chose instead to employ the term “child with no presumed father.” The Act has contributed much to bringing about a more enlightened approach to some sensitive issues that can divide people of goodwill.

Case law has not been so kind. Widely differing treatment on subjects not dealt with by the Act has been common. For example, California holds that a nonmarital father does not have standing to sue an intact family to assert his rights of fatherhood. Two other Uniform Parentage Act States, Colorado and Texas, have declared that under their state constitutions the father may not be denied such rights. Similarly, the binding effect of a judgment on the child or on others seeking to claim a benefit of the judgment or collaterally attack that judgment is very confused in the case law. The Uniform Parentage Act (1973) was entirely silent as to the relationship between a divorce and a determination of parentage.

Other major developments include the fact that genetic testing has undergone a sea change since 1973. Further, the federal government initiated an ever-expanding Title IV-D program mandating some quite prescriptive rules in this area if the State is to retain the substantial federal subsidy for child support enforcement. Beginning in the 1980s, States began to adopt paternity registries in an attempt to deal with late claims of parentage when the mother wishes to relinquish the child for adoption. The Conference adopted the Uniform Putative and Unknown Fathers Act in 1988) to deal with the rights of such men, but the Act has not been enacted in a single State. Also in 1988, the Conference also adopted the Uniform Status of Children of Assisted Conception Act . Assisted reproduction and gestational agreements became commonplace in the 1990s, long after the promulgation of Uniform Parentage Act (1973). The Uniform Status of Children of Assisted Conception Act more closely resembled a model act in that it provided two diametrically opposed options regarding “surrogacy agreements.” To date, only two States have enacted the Act, with each choosing a different option.

1 This draft integrates the Uniform Parentage Act (1973), as revised by this
2 version, along with provisions covered by the Uniform Putative and Unknown
3 Fathers Act (1988), and the Uniform Status of Children of Assisted Conception Act
4 (1988), into a single coherent Act. The Drafting Committee has recommended that
5 the Uniform Putative and Unknown Fathers Act (1988) and the Uniform Status of
6 Children of Assisted Conception Act (1988) be withdrawn as Acts of the
7 Conference. Assuming the Conference accepts this recommendation and approves
8 this revision, the Uniform Parentage Act (2000) will be the only product of the
9 Conference dealing with parentage. Article 2, Parent-Child relationship, will look
10 familiar to past users of the Act. Article 3, Voluntary Acknowledgment of
11 Paternity, is entirely new and is driven by federal mandates in an effort to force
12 States to adopt nonjudicial means to achieve early determination of paternity.
13 Article 4, Registry of Paternity, is entirely new and attempts to draft a well-
14 considered registry law that takes a variety of conflicting policy issues into account.
15 Article 5, Genetic Testing, comprehensively covers that subject in ten separate
16 sections [Uniform Parentage Act (1973) had one section]. Article 6, Proceeding to
17 Adjudicate Parentage, is the traditional litigation section. Article 7, Child of
18 Assisted Reproduction, recodifies the same subjects covered in Uniform Parentage
19 Act (1973) and Uniform Status of Children of Assisted Conception Act (1988)
20 without substantial change. Article 8, Gestational Agreement, closely follows
21 Uniform Status of children of Assisted Conception Act (1988).

22 Our mission is to draft workable and sound rules for determining the
23 parentage of a child. This Act does not approve or condemn behavior that some
24 people might find troubling. Most observers are alarmed by the high nonmarital
25 birthrate in this country, but our goal is to resolve serious issues concerning
26 parentage. The primary focus remains on protecting the child, who had no voice in
27 often-complex circumstances giving rise to the child's birth. The Act does not deal
28 with reproductive rights or attempt to regulate assisted reproduction activities. This
29 Act does not attempt to list the rights of parents; that is left to other state law.
30 Finally, in contrast to Uniform Parentage Act (1973), issues of custody, visitation,
31 and support are avoided because existing state law amply covers these issues.

32 The Drafting Committee has met six times to produce this draft. We have
33 been fortunate to have the past Chairs of Uniform Putative and Unknown Fathers
34 Act (Arthur H. Peterson) and Uniform Status of Children Of Assisted Conception
35 Act (Robert C. Robinson) to serve on the Committee. We have also had very
36 valuable input from our advisors and observers from the child support community,
37 prosecutors, matrimonial lawyers, genetic testing laboratories, and the federal Office
38 of Child Support Enforcement, U.S. Department of Health and Human Services.

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**PROPOSED REVISIONS OF THE
UNIFORM PARENTAGE ACT**

**ARTICLE 1
GENERAL PROVISIONS**

SECTION 101. SHORT TITLE. This [Act] may be cited as the Uniform Parentage Act.

SECTION 102. DEFINITIONS. In this [Act]:

(1) “Acknowledged father” means a man who has established a father-child relationship under [Article] 3.

(2) “Adjudicated father” means a man who has been adjudicated by a court of competent jurisdiction to be the father of a child.

(3) “Alleged father” means a man who alleges himself to be, or is alleged to be, the genetic father or a possible genetic father of a child, but whose paternity has not been determined. The term does not include:

- (A) a presumed father;
- (B) a man whose parental rights have been terminated or declared not to exist; or
- (C) a male donor.

(4) “Assisted reproduction” means a method of causing pregnancy other than sexual intercourse. The term includes:

- 1 (A) intrauterine insemination;
- 2 (B) donation of eggs;
- 3 (C) donation of embryos;
- 4 (D) in-vitro fertilization and transfer of embryos; and
- 5 (E) intracytoplasmic sperm injection.

6 (5) “Child” means an individual of any age whose parentage may be
7 determined under this [Act].

8 (6) “Commence” means to file the initial pleading seeking an adjudication of
9 parentage in [the appropriate court of this State].

10 (7) “Determination of parentage” means the establishment of the parent-
11 child relationship by the signing of a valid acknowledgment of paternity under
12 [Article] 3 or adjudication by the court.

13 (8) “Donor” means an individual who produces eggs or sperm used for
14 assisted reproduction, whether or not for consideration. The term does not include:

15 (A) a husband who provides sperm, or a wife who provides eggs, to be
16 used for assisted reproduction by the wife; or

17 (B) a woman who gives birth to a child by means of assisted
18 reproduction[, except as otherwise provided in [Article] 8].

19 (9) “Ethnic or racial group” means, for purposes of genetic testing, a
20 recognized group that an individual identifies as all or part of his or her ancestry or
21 that is so identified by other information.

1 (10) “Genetic testing” means an analysis of genetic markers to exclude or
2 identify a man as the father of a child. The term includes an analysis of one or a
3 combination of the following:

4 (A) deoxyribonucleic acid; and

5 (B) blood-group antigens, red-cell antigens, human-leukocyte antigens,
6 serum enzymes, serum proteins, or red-cell enzymes.

7 (11) “Gestational mother” means the woman who gives birth to a child.

8 (12) “Intended parents” means the individuals who enter into an agreement
9 providing that they will be the parents of a child born to a gestational mother by
10 means of assisted reproduction, whether or not they have a genetic relationship with
11 the child.

12 (13) “Man” means a male individual of any age.

13 (14) “Parent” means an individual who has established a parent-child
14 relationship under Section 201.

15 (15) “Parent-child relationship” means the legal relationship between a child
16 and a parent of the child. The term includes the mother-child relationship and the
17 father-child relationship.

18 (16) “Paternity index” means the likelihood of paternity calculated by
19 computing the ratio between:

20 (A) the likelihood that the tested man is the father, based on the genetic
21 markers of the tested man, mother, and child, conditioned on the hypothesis that the
22 tested man is the father of the child; and

1 (B) the likelihood that the tested man is not the father, based on the
2 genetic markers of the tested man, mother, and child, conditioned on the hypothesis
3 that the tested man is not the father of the child and that the father is from the same
4 ethnic or racial group as the tested man.

5 (17) “Presumed father” means a man who, by operation of law under
6 Section 204, is recognized to be the father of a child until that status is rebutted or
7 confirmed in a judicial proceeding.

8 (18) “Probability of paternity” means the measure, for the ethnic or racial
9 group to which the alleged father belongs, of the probability that the individual in
10 question is the father of the child, compared with a random, unrelated man of the
11 same ethnic or racial group, expressed as a percentage incorporating the paternity
12 index and a prior probability.

13 (19) “Record” means information that is inscribed on a tangible medium or
14 that is stored in an electronic or other medium and is retrievable in perceivable form.

15 (20) “State” means a State of the United States, the District of Columbia,
16 Puerto Rico, the United States Virgin Islands, or any territory or insular possession
17 subject to the jurisdiction of the United States.

18 (21) “Support-enforcement agency” means a public official or agency
19 authorized to seek:

20 (A) enforcement of support orders or laws relating to the duty of
21 support;

22 (B) establishment or modification of child support;

1 (C) determination of parentage; or

2 (D) location of child-support obligors and their income and assets.

3 **Comment**

4 Subsection (3) is derived from Uniform Putative and Unknown Fathers Act
5 § 1(2).

6 Subsection (4) is derived from Uniform Status of Children of Assisted
7 Conception Act § 1(1).

8 Subsection (6) is derived from Uniform Child Custody Jurisdiction and
9 Enforcement Act § 102(5).

10 Subsection (8) is derived from Uniform Status of Children of Assisted
11 Conception Act § 1(2).

12 Subsection (12) is derived from Uniform Status of Children of Assisted
13 Conception Act § 1(3).

14 Subsection (13) is derived from Uniform Putative and Unknown Fathers Act
15 § 1(1). Note that the subsection settles any question of whether a minor is included
16 in the definition of “man.” The Act takes the sensible position that a minor old
17 enough to procreate is old enough to be determined to be the child’s father.

18 Subsection (15) is derived from Uniform Parentage Act § 1.

19 Subsection (16) attempts to define the paternity index. Several definitions of
20 this complex term were considered. One may note that the definition includes
21 statistical measures of the mother and tested man. The tested man may be an
22 alleged, putative or any other potential biological father. Article 5 provides for
23 testing without the mother or alleged father. In these cases the expert statistically
24 reconstructs the missing potential mother or biological father, therefore the
25 definition is correct even in cases involving a missing parent.

26 Subsection (19) is derived from Uniform Electronic Transfer Act § 102(13),
27 which establishes a standard for either paper or electronic recordkeeping.

28 Subsection (20) is based on the definition of “State” in the Uniform Child-
29 Custody Jurisdiction and Enforcement Act Section 102(15)-(16). Subsection (21) is
30 derived from Uniform Interstate Family Support Act § 101(20).

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ARTICLE 2
PARENT-CHILD RELATIONSHIP

**SECTION 201. ESTABLISHMENT OF PARENT-CHILD
RELATIONSHIP.**

(a) The mother-child relationship is established between a child and a woman by:

- (1) the woman’s having given birth to the child [, except as otherwise provided in [Article] 8];
- (2) an adjudication of the woman’s maternity; [or]
- (3) adoption of the child by the woman[; or
- (4) an adjudication confirming the woman as a parent of a child born pursuant to a gestational agreement validated under [Article] 8 or other enforceable gestational agreement].

(b) The father-child relationship is established between a child and a man by:

- (1) an un rebutted presumption of the man’s paternity of the child under Section 204;
- (2) the man’s having signed an acknowledgment of paternity under [Article] 3, unless the acknowledgement has been rescinded or successfully challenged;
- (3) an adjudication of the man’s paternity;
- (4) adoption of the child by the man; [or]

1 (5) the man’s having consented to the use of assisted reproduction by his
2 wife under [Article] 7 which resulted in the birth of the child[; or

3 (6) an adjudication confirming the man as a parent of a child born
4 pursuant to a gestational agreement validated under [Article] 8 or other enforceable
5 gestational agreement].

6 **Comment**

7 Derived from Uniform Parentage Act (1973), § 4, and expanded to include
8 all possible bases of the parent-child relationship

9 **SECTION 202. NO DISCRIMINATION BASED ON MARITAL**

10 **STATUS.** A child born to parents who are not married to each other has the same
11 rights under the law as a child born to parents who are married to each other.

12 **Comment**

13 Derived from Massachusetts Gen. Laws ch. 209C, § 1 and Uniform
14 Parentage Act § 2(1973). The broad statement according equal treatment to a
15 nonmarital child with regard to his or her parents is not to be construed as
16 eliminating all possible distinctions in all aspects of the lives of the nonmarital child
17 and parents. For example, Uniform Probate Code § 2-705(b) states that “in
18 construing a dispositive provision of a transferor who is not a natural parent, an
19 individual born to the natural parent is not considered a child of that parent unless
20 the individual lived while a minor as a regular member of the household of that
21 parent or of that parent’s parent, brother, sister, spouse, or surviving spouse.” That
22 is, UPC § 2-705(b) provides that an individual is presumed not to be included in a
23 class gift from someone other than the child’s parent unless that individual lived as a
24 member of the parent’s family during childhood. This presumed intent of the donor
25 is rebuttable. Moreover, note that although this provision probably has a
26 disproportionate effect on nonmarital children, the disparity is not based on the
27 circumstances of birth, but rather on post-birth living conditions.

28 In contrast, Uniform Probate Code § 2-114(c) may affect inheritance rights
29 from a nonmarital child that otherwise might flow to a parent of the child or to his
30 or her family. That statute provides that, regardless of the marital status of the
31 parents, “Inheritance from or through a child by either natural parent or his [or her]

1 kindred is precluded unless that natural parent has openly treated the child as his [or
2 hers] and has not refused to support the child.” The Drafting Committee is of the
3 opinion that this provision does not conflict with Uniform Parentage Act § 202.

4 **SECTION 203. CONSEQUENCES OF ESTABLISHMENT OF**

5 **PARENTAGE.** Unless parental rights are terminated, the parent-child relationship
6 established under this [Act] applies for all purposes except as otherwise provided by
7 other law of this State.

8 **Comment**

9 Derived from Uniform Status of Children Assisted Conception Act § 10.
10 This may seem to state the obvious, but both the statement and the qualifier are
11 necessary because a literal reading of §§ 201-203 could lead to erroneous
12 constructions without further explanation. The basic statement of the section is to
13 make clear that a birth mother is not a parent once her parental rights have been
14 terminated. Similarly, a man whose paternity has been established by
15 acknowledgment or by court determination may subsequently have his parental
16 rights terminated. The qualifier is necessary because other statutes may restrict
17 rights of a parent. For example, Uniform Probate Code § 2-114(c) precludes a
18 parent of a child (and the parent’s family) from inheriting from the child by intestate
19 succession “unless that natural parent has openly treated the child as his [or hers]
20 and has not refused to support the child.” Similarly, Uniform Probate Code
21 § 2-705(b) affects the right of the child to take under class gifts from persons who
22 are not the parents of the child.

23 **SECTION 204. PRESUMPTION OF PATERNITY IN CONTEXT OF**

24 **MARRIAGE.**

25 (a) A man is presumed to be the father of a child if:

26 (1) he and the mother of the child are married to each other and the child
27 is born during the marriage;

- 1 presumptions were totally fact driven and required time-consuming inquiries.
- 2 Genetic testing is a far more economical method to resolve the question of the
- 3 paternity of a nonmarital child.

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ARTICLE 3

VOLUNTARY ACKNOWLEDGMENT OF PATERNITY

Introductory Comment

Although voluntary acknowledgment of paternity has long been an alternative to the contested paternity suit, action by the U.S. Congress has fundamentally changed the procedure. Under Uniform Parentage Act § 4 (1973) the inclusion of a man’s name on the child’s birth certificate merely created a presumption of paternity. In the Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (PRWORA, also known as the Welfare Reform Act) Congress conditioned federal child support enforcement funds to a requirement that all States enact laws that greatly strengthen the effect of a man’s voluntary acknowledgment of paternity. See 42 U.S.C. § 666(a)(5)(C). In brief, a valid acknowledgment of paternity is to be considered the equivalent of a judicial determination of paternity. This article provides a comprehensive version for the States to comply with this mandate of Congress.

A comprehensive approach is required because the congressional act is nonspecific in many respects. Primary among the issues that Congress did not take into account was the fact that a mother who, in cooperation with the actual father of a child, seeks to have that man acknowledge paternity of the child may, in fact, be married to another man. By virtue of the laws in universal effect, including this version of the Uniform Parentage Act, the husband of the mother is the presumed father of the child, see § 204, supra. Thus, by ignoring the real possibility that there will be both an acknowledged father and a presumed father, Congress inadvertently left it to the States to sort out the difficulties inherent in such a fact situation. Sections 302-305 clarify that if a child the subject of an acknowledgment has a presumed father, that man must cooperate by filing a denial of paternity in conjunction with the acknowledgment or the document is void. If the presumed father is unwilling to cooperate or his whereabouts are unknown, a court proceeding is necessary to resolve the issue of parentage.

Congress also directed that the acknowledgment could both be rescinded within a particular timeframe and challenged – without stating a timeframe. This too is dealt with in Article 3, see Sections 307-309.

Further, PRWORA does not mention that a person acknowledging parentage asserts genetic parentage of the child. Section 301 is designed to prevent circumvention of adoption laws by demanding a sworn assertion of actual parentage of the child through sexual intercourse in support of an acknowledgment under this article.

1 (1) states that another man is a presumed father, unless a denial of
2 paternity signed by the presumed father is filed with the [agency maintaining birth
3 records];

4 (2) states that another man is an acknowledged or adjudicated father; or

5 (3) falsely denies the existence of a presumed, acknowledged, or
6 adjudicated father of the child.

7 (c) A presumed father may sign an acknowledgment of paternity.

8 **Comment**

9 The federal statute declaring that a federal subsidy is dependent on state law
10 providing procedures for the voluntary acknowledgment of paternity is simple to
11 mandate, but the application is quite complicated. Problems apparently not foreseen
12 by Congress include fact situations in which the mother is married to someone other
13 than the man who is willing to admit to paternity. Federal law gives no guidance.
14 Recognizing that a large number of births will occur under such circumstances, most
15 States have passed laws allowing the presumed father to sign a denial of paternity,
16 which must be filed as part of the acknowledgment. The draft adopts this common
17 sense solution; otherwise the acknowledgment would have no legal consequence
18 because it cannot affect the legal rights of the presumed father. Similarly, in an
19 attempt to assure full disclosure, subsection (a)(4) requires information regarding
20 whether there has been genetic testing, and if so, that the acknowledgment be
21 consistent with the results of that testing.

22 **SECTION 303. DENIAL OF PATERNITY.** A presumed father of a child

23 may sign a denial of his paternity, which is valid only if:

24 (1) an acknowledgement of paternity signed by another man is filed pursuant
25 to Section 305;

26 (2) the denial is in a record, and signed under penalty of perjury; and

27 (3) the presumed father has not previously:

1 (A) acknowledged his paternity, unless the previous acknowledgement
2 has been rescinded pursuant to Section 307 or successfully challenged pursuant to
3 Section 308; or

4 (B) been adjudicated to be the father of child.

5 **SECTION 304. SPECIAL RULES FOR ACKNOWLEDGMENT AND**
6 **DENIAL OF PATERNITY.**

7 (a) An acknowledgment of paternity and a denial of paternity may be
8 contained in a single document or may be signed in counterparts, and may be filed
9 separately or simultaneously.

10 (b) An acknowledgment of paternity or a denial of paternity may be signed
11 before the birth of the child.

12 (c) An acknowledgment or denial of paternity takes effect on the birth of the
13 child or the filing of the document with the [agency maintaining birth records],
14 whichever occurs later.

15 (d) An acknowledgment or denial of paternity signed by a minor is valid if
16 otherwise in compliance with this [Act].

17 **Comment**

18 Derived from 42 U.S.C. § 666(a)(5)(C)(i), requiring a “simple civil process”
19 for voluntary acknowledgment of paternity.

1 (1) 60 days after the effective date of the filing of the acknowledgment or
2 denial, as provided in Section 304; or

3 (2) the date of the first hearing in a proceeding to which the signatory is a
4 party before a court to adjudicate an issue relating to the child, including a
5 proceeding that establishes support.

6 **Comment**

7 This section reflects the decision of the Drafting Committee to require an
8 adjudicatory process to rescind a voluntary acknowledgment of paternity. A federal
9 statute, 42 U.S.C. § 666(a)(5)(c)(D)(ii), mandates that in order to retain the federal
10 child support subsidy, state law must provide a right of rescission to signatories of
11 an acknowledgment of paternity. However, the federal statute does not prescribe
12 the method for the rescission.

13 **SECTION 308. CHALLENGE AFTER EXPIRATION OF TIME FOR**
14 **RESCISSION.**

15 (a) After the period for rescission under Section 307 has elapsed, a
16 signatory of an acknowledgment or denial of paternity may commence a proceeding
17 to challenge the acknowledgment or denial only:

18 (1) on the basis of fraud, duress, or material mistake of fact; and

19 (2) within two years after the acknowledgement or denial is filed with the
20 [agency maintaining birth records].

21 (b) A party challenging an acknowledgment or denial of paternity bears the
22 burden of proof.

23 **Comment**

24 After the time period for rescission of a voluntary acknowledgment of
25 paternity has elapsed, Congress added a provision for a later “challenge” to an

1 acknowledgment . In 42 U.S.C. § 666(a)(5)(c)(D)(iii) this challenge must be made
2 “in court.” The potential proceeding is limited to a “challenge” based on alleged
3 “fraud, duress, or material mistake of fact.” None of these terms are defined; it will
4 be left to state courts to construe this ambiguous language.

5 **SECTION 309. PROCEDURE FOR RESCISSION OR CHALLENGE.**

6 (a) Every signatory to an acknowledgment or denial of paternity must be
7 made a party to a proceeding to rescind or challenge the acknowledgment or denial.

8 (b) For the purpose of rescission of, or challenge to, an acknowledgment or
9 denial of paternity, a signatory submits to personal jurisdiction of this State by
10 signing the acknowledgment or denial, effective upon the filing of the document
11 with the [agency maintaining birth records].

12 (c) Except for good cause shown, during the pendency of a proceeding to
13 rescind or challenge an acknowledgment or denial of paternity, the court may not
14 suspend the legal responsibilities of a signatory arising from an acknowledgment,
15 including the duty to pay child support.

16 (d) A proceeding to rescind or to challenge an acknowledgment or denial of
17 paternity must be conducted in the same manner as a proceeding to adjudicate
18 parentage under [Article] 6.

19 (e) At the conclusion of a proceeding to rescind or challenge an
20 acknowledgement or denial of paternity, the court shall order the [agency
21 maintaining birth records] to amend the birth record of the child, if appropriate.

22 **Comment**

23 The federal statute does not prescribe the method for “rescission” of an
24 acknowledgment of paternity, but it does require a proceeding in court for a

1 subsequent “challenge.” Because an acknowledgment of paternity is an act of
2 significant legal consequence, the proposed adjudicatory requirement for both acts
3 disputing an acknowledgment should require a formal procedure because it will
4 result in a legal determination of the child’s parentage. A system that allows a
5 signatory of an acknowledgment of paternity merely to file a rescission with the
6 state bureau of vital statistics would be an unwise policy choice. The Drafting
7 Committee opted to provide for the same adjudicatory procedure for either
8 withdrawal of a previous acknowledgment. Many jurisdictions have come to the
9 same conclusion. Appendix to Section 309, *infra*, provides a table identifying the
10 methods with which various States currently address the issue.

11 **SECTION 310. RATIFICATION BARRED.** A court or administrative
12 agency conducting a judicial or administrative proceeding is not required or
13 permitted to ratify an unchallenged acknowledgment of paternity.

14 **Comment**

15 Derived from 42 U.S.C. § 666(a)(5)(E).

16 **SECTION 311. FULL FAITH AND CREDIT.** A court of this State shall
17 give full faith and credit to an acknowledgment or denial of paternity effective in
18 another State if the acknowledgment or denial has been signed and is otherwise in
19 compliance with the law of the other State.

20 **Comment**

21 This section conforms to the mandate of 42 U.S.C. § 666(a)(5)(C)(iv),
22 requiring States “to give full faith and credit such an affidavit [of acknowledgment]
23 signed in any other State according to its procedures.” Further, a “signed voluntary
24 acknowledgment is considered a legal finding of paternity” 42 U.S.C.
25 § 666(a)(5)(D)(ii). In sum, an acknowledgment of paternity has the same status as a
26 “judgment,” 28 U.S.C. § 1738, a “child custody determination,” 28 U.S.C.
27 § 1738A, and a “child support order,” 28 U.S.C. § 1738B.

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ARTICLE 4
REGISTRY OF PATERNITY

PART 1
GENERAL PROVISIONS

SECTION 401. ESTABLISHMENT OF REGISTRY. A registry of paternity is established in the [agency maintaining the registry].

Comment

Beginning with *Stanley v. Illinois*, 405 U.S. 545 (1972) and continuing through the 1970s and early 1980s the Supreme Court of the United States recognized the rights of nonmarital fathers with respect to their nonmarital children. In 1983, the Court upheld the constitutionality of the New York paternity registry in the case of *Lehr v. Robertson*, 463 U.S. 248 (1983). The New York statute requires fathers of children born out of wedlock to register if they wish to be notified of any termination of parental rights or adoption proceeding. Following a series of well-publicized adoption cases wherein nonmarital fathers had not been given proper notice, legislatures began responding to these cases by enacting paternity registries similar to the New York statute. As of May, 2000, at least 28 States had enacted legislation creating paternity registries. This draft accepts the concept, but with some significant differences from the New York model.

In *Lehr*, the father was actually already in litigation seeking to establish his parental rights, but still did not prevail because he had failed to register his claim. This Act excepts from registration those persons who initiate a proceeding for paternity, notwithstanding the failure to register. In addition, the Act applies only to children under one year of age at the time of the court hearing, see Section 405, *infra*. This recognizes the need to expedite infant adoptions, while properly protecting the rights of nonmarital fathers who may have had some informal relationship with the child following birth. This gives the nonmarital father the opportunity to step forward to accept the responsibilities of parenthood, but failing to do so, will not derail the termination or adoption proceeding.

See Appendix to Section 401, *infra*.

1 custody or visitation. The latter fact situation distinguishes it from an infant
2 adoption in which both parents lose those right and duties for the benefit of the
3 child.

4 **SECTION 403. NOTICE OF PROCEEDING.** Notice of a proceeding for
5 the adoption of, or termination of parental rights to, a child must be given to a
6 registrant who has timely registered. Notice must be given in a manner prescribed
7 for service of process in a civil action.

8 **Comment**

9 This section is the logical conclusion to the legal rationale for establishing a
10 paternity registry. In a adoption of a child or termination of parental rights
11 proceeding, the registry provides a clear procedure for resolving whether a
12 nonmarital father intends to assert his rights with regard to the child. If he registers,
13 termination of his rights and adoption of his child may not proceed without notice to
14 him, thereby affording him the opportunity to assert his paternity and claims for
15 custody or visitation.

16 **SECTION 404. TERMINATION OF PARENTAL RIGHTS: CHILD**

17 **LESS THAN ONE YEAR OF AGE.** The parental rights of a man who may be
18 the father of a child may be terminated without notice if:

19 (1) the child has not attained one year of age at the time of the termination of
20 parental rights;

21 (2) the man did not register timely with the [agency maintaining the registry];
22 and

23 (3) the man is not exempt from registration under Section 402.

24 **Comment**

25 This section is the obverse logical conclusion to the legal rationale for
26 establishing a paternity registry. In a adoption of a child or termination of parental

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PART 2
OPERATION OF REGISTRY

SECTION 411. REQUIRED FORM. The [agency maintaining the registry] shall prepare a form for registering with the agency. The form must be signed by the registrant. The form must contain a notice to the registrant that he signs the form under penalty of perjury. The form must also provide notice to the registrant that:

(1) a timely registration entitles the registrant to notice of a proceeding for adoption of the child or termination of the registrant’s parental rights; and

(2) a timely registration does not commence a proceeding to establish paternity;

(3) the information disclosed on the form may be used against the registrant to establish paternity;

(4) services to assist in establishing paternity are available to him through the support-enforcement agency;

(5) he should also register in another State if conception or birth of the child occurred in the other State;

(6) information on registries of other States is available from [appropriate state agency or agencies]; and

(7) procedures exist to revoke the registration of a claim of paternity.

SECTION 412. FURNISHING OF INFORMATION;
CONFIDENTIALITY.

1 (a) The [agency maintaining the registry] need not seek to locate the mother
2 of a child who is the subject of a registration, but, if the mother’s address has been
3 provided, the [agency maintaining the registry] shall send a copy of the notice of the
4 registration to her at that address.

5 (b) Information contained in the registry is confidential and may be released
6 on request only to:

- 7 (1) a court;
- 8 (2) the mother of the child who is the subject of the registration;
- 9 (3) an agency authorized by other law;
- 10 (4) a licensed child-placing agency;
- 11 (5) a support-enforcement agency;
- 12 (6) a party or the party’s attorney of record in a proceeding under this
13 [Act] or in a proceeding for adoption of, or for termination of parental rights to, a
14 child who is the subject of the registration; and
- 15 (7) the registry of paternity in another State.

16 **SECTION 413. PENALTY FOR RELEASING INFORMATION.** An
17 individual commits a [appropriate level misdemeanor] if the individual intentionally
18 releases information from the registry to another individual or agency not authorized
19 to receive the information under Section 412.

1 **SECTION 414. REVOCATION OF REGISTRATION.** A registrant may
2 revoke his registration at any time by sending to the registry a written revocation
3 signed by him and witnessed or notarized.

4 **SECTION 415. UNTIMELY REGISTRATION.** If a man registers more
5 than 30 days after the birth of the child, the [agency] shall notify the registrant that
6 on its face his registration was not filed timely. If the [agency maintaining the
7 registry] receives notice of an order terminating the rights of a registrant with regard
8 to a child from the clerk of the court, the [agency] shall notify the registrant that it
9 has received an order terminating his rights.

10 **SECTION 416. FEES FOR REGISTRY.**

11 (a) A fee may not be charged for filing a registration.

12 (b) [Except as otherwise provided in subsection (c), the] [The] [agency
13 maintaining the registry] may charge a reasonable fee for making a search of the
14 registry and for furnishing a certificate.

15 [(c) A support-enforcement agency [is] [and other appropriate agencies, if
16 any, are] not required to pay a fee authorized by subsection (b).]

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PART 3
SEARCH OF REGISTRIES

SECTION 421. SEARCH OF APPROPRIATE REGISTRY.

(a) If a father-child relationship has not been established under this [Act] for a child under one year of age, [a petitioner] for adoption of, or termination of parental rights to, the child must obtain a certificate of search of the registry of paternity.

(b) If the [petitioner] for adoption of, or termination of parental rights to, a child has reason to believe that the conception or birth of the child may have occurred in another State, the [petitioner] must also obtain a certificate of search from the registry of paternity in that State.

SECTION 422. CERTIFICATE OF SEARCH OF REGISTRY.

(a) The [agency maintaining registry] shall furnish a certificate of search of the registry on request of an individual, court or agency identified in Section 412.

(b) A certificate provided by the [agency maintaining the registry] must be signed on behalf of the [agency] and state that:

(1) a search has been made of the registry; and

(2) a registration containing the information required to identify the registrant:

(A) has been found and is attached to the certificate of search; or

(B) has not been found.

1 (c) A [petitioner] must file the certificate of search with the court before a
2 proceeding for adoption of, or termination of parental rights to, a child may be
3 concluded.

4 **SECTION 423. ADMISSIBILITY OF REGISTERED INFORMATION.**

5 A certificate of search of the registry of paternity in this or another State is
6 admissible in a proceeding for adoption of, or termination of parental rights to, a
7 child and, if relevant, in other legal proceedings.

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ARTICLE 5
GENETIC TESTING

SECTION 501. SCOPE OF ARTICLE. This [article] governs genetic testing of an individual whether the individual:

- (1) voluntarily submits to testing; or
- (2) is tested pursuant to an order of the court or a support-enforcement agency.

Comment

This section is intended to avoid problems with regard to the admissibility of the result of voluntary genetic testing to such as those encountered in *Catawba County v. Khatod*, 479 S.E.2d 270 (N.C. App 1997) and *Yokley v. Townsend*, 849 S.W.2d 722 (Mo. App. W.D. 1993).

SECTION 502. ORDER FOR TESTING.

(a) Except as otherwise provided in this [article] and [Article] 6, the court shall order the child and other designated individuals to submit to genetic testing if the request for testing is supported by the sworn statement of a party to the proceeding:

- (1) alleging paternity and stating facts establishing a reasonable probability of the requisite sexual contact between the individuals; or
- (2) denying paternity and stating facts establishing a possibility that sexual contact between the individuals, if any, did not result in the conception of the child.

1 (b) A support-enforcement agency may order genetic testing only if there is
2 no presumed, acknowledged, or adjudicated father.

3 (c) If a request for genetic testing of a child is made before birth, the court
4 or support-enforcement agency may not order in-utero testing.

5 (d) If two or more men are subject to court-ordered genetic testing, the
6 testing may be ordered concurrently or sequentially.

7 **Comment**

8 This section conforms to the mandate of 42 U.S.C. § 666(a)(5)(B)(i)
9 requiring genetic testing in certain cases, see Appendix A, Federal IV-D Statute
10 Relating to Parentage.

11 Subsection (a) speaks to testing of “designated individual” rather than to
12 “mother, and alleged or presumed father” to take into account the fact that testing
13 for paternity may proceed without testing the mother. Further, testing may also
14 proceed without testing the alleged father by testing close relatives of that man.
15 Moreover, the right of the court to order testing is not plenary; Sections 607-609
16 place limitations on genetic testing if the child has a presumed, acknowledged, or
17 adjudicated father.

18 Subsection (c) is intended to prevent the court from ordering the mother to
19 undergo prenatal testing, such as amniocentesis or other in utero collection method
20 These procedures have a measurable risk to the life and health of both the fetus and
21 the mother. Of course, if the mother volunteers for such testing, she may undergo
22 prenatal sample collection for parentage determination.

23 Subsection (d) recognizes that multiple men may be participating in the
24 establishment process. The laboratories prefer to evaluate all persons concurrently,
25 as concurrent testing may prevent multiple sample collections from the child and in
26 rare cases (such as evaluating two non-identical siblings) the laboratory can continue
27 testing until one or both of the tested men are excluded. However, sequential
28 testing is also acceptable.

29 **SECTION 503. REQUIREMENTS FOR GENETIC TESTING.**

1 (a) Genetic testing must be of a type reasonably relied upon by experts in
2 the field of genetic testing and performed in a testing laboratory accredited by

3 (1) the American Association of Blood Banks, or a successor to its
4 functions;

5 (2) the American Society for Histocompatibility and Immunogenetics, or
6 a successor to its functions; or

7 (3) an accrediting body designated by the U.S. Secretary of Health and
8 Human Services.

9 (b) A specimen used in genetic testing may consist of one or more samples
10 or a combination of samples, of blood, buccal cells, bone, hair, or other body tissue
11 or fluid. The specimen used in the testing need not be of the same kind for each
12 individual undergoing genetic testing.

13 (c) Based on the ethnic or racial group of an individual, the testing
14 laboratory shall determine the databases from which to select frequencies for use in
15 the calculations. If there is disagreement as to the testing laboratory's choice, the
16 following rules apply:

17 (1) The individual objecting may require the testing laboratory, within
18 30 days after receipt of the report of the test, to recalculate the probability of
19 paternity using an ethnic or racial group different from that used by the laboratory.

20 (2) The individual objecting to the testing laboratory's initial choice
21 shall:

1 (A) if the frequencies are not available to the testing laboratory for
2 the ethnic or racial group requested, provide the requested frequencies compiled in a
3 manner recognized by accrediting bodies; or

4 (B) engage another testing laboratory to perform the calculations.

5 (3) The testing laboratory may use its own statistical estimate if there is
6 a question regarding which ethnic or racial group is appropriate. If available, the
7 testing laboratory shall calculate the frequencies using statistics for any other ethnic
8 or racial group requested.

9 (d) If, after recalculation using a different ethnic or racial group, genetic
10 testing does not rebuttably identify a man as the father of a child under Section 505,
11 an individual who has been tested may be required to submit to additional genetic
12 testing.

13 **Comment**

14 Subsections (a) and (b) conform to the mandates of 42 U.S.C.
15 § 666(a)(5)(B)(i)(I)(II) and § 666(a)(5)(F)(i)(I)(II), see Appendix A, Federal IV-D
16 Statute Relating to Parentage.

17 As of May, 2000, the Secretary of Health and Human Services has not
18 officially designated any accreditation bodies as referenced in subsection (b)(3).
19 However, Information Memorandum O.C.S.E.-IM-97-03, April 10, 1997, from the
20 Deputy Director of O.C.S.E. identifies the American Association of Blood Banks
21 and American Society for Histocompatibility and Immunogenetics as meeting this
22 requirement. The accreditation requirement assures that the testing will “be of a
23 type reasonably relied upon by experts in the field of genetic testing.”

24 Subsection (b) clarifies that a “specimen” suitable for genetic testing may be
25 composed from one of a wide variety of constituent elements of “body tissue and
26 fluids.” This conforms the statutory language to biological terminology in order to
27 assure common understanding between the scientific community and the legal
28 profession. In States with statutes employing only the broad terms, bench and bar

1 have evidenced confusion about the fact that blood, buccal cells, bone, hair, etc. are
2 “body tissues.”

3 **SECTION 504. REPORT OF GENETIC TESTING.**

4 (a) The report of genetic testing must be in a record and signed under
5 penalty of perjury by a designee of the testing laboratory.

6 (b) Documentation from the testing laboratory of the following information
7 is sufficient to establish a reliable chain of custody that allows the results of genetic
8 testing to be admissible without testimony:

9 (1) the names and photographs of the individuals whose specimens have
10 been taken;

11 (2) the names of the individuals who collected the specimens;

12 (3) the places and dates the specimens were collected;

13 (4) the names of the individuals who received the specimens in the
14 testing laboratory; and

15 (5) the dates the specimens were received.

16 (c) An individual commits a [appropriate level misdemeanor] if the
17 individual intentionally releases an identifiable specimen of another individual for any
18 purpose other than that relevant to the proceeding regarding parentage without a
19 court order or the written permission of the individual who furnished the specimen.

20 [Release of the results of genetic testing is controlled by [applicable state law].]

21 **Comment**

1 This section conforms to the mandate of 42 U.S.C. § 666(a)(5)(F) requiring
2 genetic testing in certain cases, see Appendix A, Federal IV-D Statute Relating to
3 Parentage.

4 Subsection (b) is designed to indicate that in these civil trials only a minimal
5 showing of reliability of the chain of custody is needed. This section is to avoid
6 evidentiary problems, such as finding that the report of the results of genetic testing
7 is not admissible in a paternity case because the pilot of the airplane that transported
8 the specimens did not testify, reversed in *Dotson v. Petty*, 359 S.E.2d 403 (Va. App.
9 1987). Most jurisdictions apparently do not have this problem. See *State v.*
10 *Brashear*, 841 S.W.2d 754 (Mo. App. 1992); *DeLaGarza v. Salazar*, 851 S.W.2d
11 380 (Tex. App. – San Antonio 1993, no writ).

12 Subsection (c) is included to make an attempt at protecting the privacy rights
13 of persons who are tested for a parentage determination. Although the Drafting
14 Committee was not informed of an instance in which a paternity laboratory had
15 released samples or performed unauthorized testing, the Committee was aware that
16 several States have proposed or passed laws regulating the “genetic privacy” of
17 paternity tests. This section is intended to provide some guidance in this area. The
18 term “identifiable specimen” is included, as there are beneficial uses of samples for
19 anonymous research purposes. For example the frequency tables used to make
20 calculations are compiled from anonymous data and provide a more precise
21 calculation for all persons involved in paternity testing. On occasion a court may
22 order the laboratory to release samples. For example, a man who had been tested in
23 one paternity proceeding and then dies may have his samples utilized in another
24 paternity proceeding if a court orders testing in the second action. Courts have also
25 ordered the release of samples when the tested man has engaged in criminal
26 conduct. This has occurred when the alleged father has sent an imposter for sample
27 collection. If the State pursues criminal charges, a court might order the laboratory
28 to release the samples to a state crime laboratory for further identification and
29 possible criminal prosecution. The Committee was informed that in one case, after
30 the State did this, a grand jury brought indictments for multiple counts of a scheme
31 to defraud, tampering with physical evidence and perjury against the alleged father
32 and imposter. The results of genetic testing for paternity purposes appear to have
33 no medical or predictive value and the regulation of the results is left to the States.
34 In some States the records of paternity proceedings are open, thus allowing anyone
35 to obtain the results. A more comprehensive treatment on this subject must
36 necessarily be left for future study of genetic privacy.

37 **SECTION 505. GENETIC TESTING RESULTS; REBUTTAL.**

1 (a) Under this[Act], a man is rebuttably identified as the father of a child if
2 the genetic testing complies with this [article] and the results disclose that:

3 (1) the man has at least a 99% probability of paternity, using a prior
4 probability of 0.50, as calculated by using the combined paternity index obtained in
5 the testing; and

6 (2) a combined paternity index of at least 100 to 1.

7 (b) A man identified under subsection (a) as the father of the child may
8 rebut the genetic testing results only by other genetic testing satisfying the
9 requirements of this [article] which:

10 (1) excludes the man as a genetic father of the child; or

11 (2) identifies another man as the father of the child.

12 (c) Except as otherwise provided in Section 510, if more than one man is
13 identified by genetic testing as the possible father of the child, the court shall order
14 them to submit to further genetic testing to resolve the identity of the genetic father.

15 **Comment**

16 This section conforms to the mandate of 42 U.S.C. § 666(a)(5)(G) requiring
17 genetic testing in certain cases, see Appendix A, Federal IV-D Statute Relating to
18 Parentage.

19 The selection of a probability of paternity of 99.0% and a combined paternity
20 index of 100 to 1 as the rebuttably identified man as father of the child is consistent
21 with the current standard of practice in the genetic-testing community. Because all
22 States except Texas use the probability of paternity, the combined paternity index,
23 or both, there will be a minimum impact on legal precedents. Accrediting agencies
24 require the reporting of both of these numbers. Currently, 27 States have
25 established a presumption at less than this genetic level. However, for several years
26 the standard of practice in the scientific community has been 99.0%. Therefore,
27 raising the genetic presumption to the 99.0% level should have no impact on those
28 States. This number represents a reasonable level of testing, given the breadth of

1 the Act and potential difficulty of working with some specimens in a probate case.
2 It is not intended as a standard of practice for the laboratories, but as a legal
3 presumption given the legal standard of proof. The standard of practice in paternity
4 laboratories may change, which is safeguarded by the requirement that laboratories
5 be accredited in order to perform testing under the Act. If the accrediting
6 organizations change the standard of practice, the legal significance of the genetic
7 presumption stated in this section will be unaffected.

8 Genetic testing results will often exceed the statutory minimum. During the
9 drafting meetings several statutory presumptions were considered, i.e., 95%, 99%,
10 99.9% and 99.99%. Genetic testing laboratory representatives presented quite
11 persuasive arguments for a variety of choices. The Drafting Committee ultimately
12 chose 99% because:

13 (1) The 99% standard reflects the current standard of the American
14 Association of Blood Banks (Standards for Parentage Testing Laboratories, 4th
15 Edition);

16 (2) The standards promulgated by the various accrediting bodies (American
17 Association of Blood Banks and the American Society for Histocompatibility and
18 Immunogenetics) will, in reality, set the benchmark for genetic testing;

19 (3) The 99% status represents the plurality of American jurisdictions;

20 (4) At present, a standard higher than 99% could cause evidentiary
21 problems in probate proceedings because of degraded specimens. Similarly, that
22 problem may arise in cases involving one or more missing individuals, e.g., the
23 mother is not available, but the child and alleged father are available;

24 (5) The percentage is an evidentiary presumption that the respondent may
25 always challenge by requesting a second test under Section 507; and

26 (6) A proceeding to adjudicate paternity is a civil action based on a
27 preponderance of the evidence, not a criminal action based on evidence beyond
28 reasonable doubt.

29 Given the rapid progress of science in this subject matter, it is likely that
30 accrediting standards will rise over time.

31 See table in Appendix to Section 505, *infra*.

32 **SECTION 506. COSTS OF GENETIC TESTING.**

1 Source: Uniform Parentage Act § 11.

2 This section conforms to the mandate of 42 U.S.C. § 666(a)(5)(B)(ii)(II)
3 requiring additional testing if the original testing is contested, see Appendix A,
4 Federal IV-D Statute Relating to Parentage.

5 **SECTION 508. GENETIC TESTING WHEN NOT ALL INDIVIDUALS**
6 **AVAILABLE.**

7 (a) If a genetic-testing specimen is not available from a man who may be the
8 father of a child, a court may order the following individuals to submit specimens for
9 genetic-testing:

- 10 (1) the parents of the man;
- 11 (2) brothers and sisters of the man;
- 12 (3) other children of the man and their mothers; and
- 13 (4) other individuals necessary to complete genetic testing.

14 (b) If a specimen from the mother of a child is not available for genetic
15 testing, the court may order genetic testing to proceed without a specimen from the
16 mother.

17 **Comment**

18 In rare cases, both the mother and alleged father may be missing. In such
19 cases, testing the mother's relatives may be useful in establishing paternity.
20 Subsection (a) accommodates those cases where the mother and alleged father are
21 both missing. If only the mother is missing, as provided for in subsection (b), there
22 is generally no need to collect samples from the mother's relatives in order to
23 establish paternity.

24 It is likely that none of the individuals listed for testing in subsection (a) will
25 be parties to the proceeding. If an individual does not volunteer to participate in the
26 testing and is not a party, in the absence of this provision the court will need to
27 decide whether it has the authority to order the testing and the necessity of testing

1 the objecting individual. In some cases, a court has refused to order the testing for
2 lack of personal jurisdiction. Other courts have ordered the testing as the individual
3 needed for testing is an essential witness. See *William M. v. Superior Court* (Dana
4 F.), 275 Cal. Rptr. 103 (Cal. App. 3 Dist. 1990); *Estate of Rodgers*, 583 A.2d 782
5 (N.J. Super. A.D. 1990). At least one State has incorporated similar language in its
6 statutes, see: Minn. Stat. Ann. § 257.62(1). Given the fact that genetic testing in the
7 modern age is not invasive – using the buccal swab method, the intrusion into the
8 privacy of the individual seems relatively slight when compared to the right of the
9 child to have parentage established. Moreover, the alleged parent also has a right to
10 have that fact determined.

11 **SECTION 509. DECEASED INDIVIDUAL.** For good cause shown, the
12 court may order genetic testing of a deceased individual.

13 **Comment**

14 In some States the court with jurisdiction to adjudicate parentage might not
15 have jurisdiction to order disinterment of a deceased individual. If so, that authority
16 is provided by this section.

17 **SECTION 510. IDENTICAL BROTHERS.**

18 (a) The court may order genetic testing of a brother of a man identified as
19 the father of a child if the man is commonly believed to have an identical brother and
20 evidence suggests that the brother may be the genetic father of the child.

21 (b) If genetic testing excludes none of the brothers as the genetic father, and
22 each brother satisfies the requirements as the identified father of the child under
23 Section 505 without consideration of another identical brother being identified as
24 the father of the child, the court may rely on nongenetic evidence to adjudicate
25 which brother is the father of the child.

26 **Comment**

1 See *Illinois Dept. of Public Aid v. Whitworth*, 652 N.E.2d 458 (Ill. App. 4
2 Dist. 1995). In some cases, non-identical brothers (and even other related men) will
3 not be excluded after initial testing. This section should not be used to resolve those
4 cases; the appropriate response is for the court to order additional testing as
5 provided in Section 505(c).

6 Genetic testing can differentiate non-identical siblings; there should never be
7 a case with non-identical siblings where one is not excluded. If a case occurs in
8 which, after initial testing, two men are not excluded, both men should be ordered to
9 submit to additional testing in order to determine which is the father. In the
10 extremely rare case in which a competent laboratory exhausts all of its in-house
11 testing and still cannot determine which non-identical sibling is excluded, the
12 common practice is to provide the genetic material to another laboratory for more
13 extensive testing to resolve the case.

14 Contrasting identical brothers with non-identical twins, identical twin alleged
15 fathers can never be differentiated by additional genetic testing. This creates a
16 completely different situation for the court. This section resolves the identical-twin
17 conundrum as much as it is possible to do, and is designed to prevent the court from
18 simply dismissing the case.

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ARTICLE 6
PROCEEDING TO ADJUDICATE PARENTAGE
PART 1
NATURE OF PROCEEDING

SECTION 601. PROCEEDING AUTHORIZED. A civil proceeding may be maintained to adjudicate the parentage of a child. The proceeding is governed by the [rules of civil procedure].

Comment

Source: derived from Uniform Parentage Act (1973) § 14.

This section authorizes the proceeding to adjudicate parentage, which is declared to be a “civil proceeding” to eliminate any implication that criminal law is involved. The bracket for filling in appropriate court rules should be tailored to local court structure. For example some jurisdictions have special rules for family court, surrogate court, etc.

Drawing on medieval English precedent, many States originally treated determination of paternity as a criminal or quasi-criminal prosecution. The impetus for suits for bastardy, filiation, or paternity, was to transfer the financial burden of the support of a nonmarital child from the taxpayers of the county or the parish to the child’s biological father. Early bastardy prosecutions often granted the alleged father procedural advantages adapted from criminal law, including the option of refusing to testify, sharply limiting discovery, and requiring of proof beyond a reasonable doubt. These strategic advantages aided the alleged father in avoiding an erroneous paternity finding, but came at the cost of a greatly increased risk to the mother and child of an erroneous finding of nonpaternity. All remnants of this unfortunate history are swept away by the simple declaratory sentence that a suit for parentage is a civil proceeding.

Henceforth, a determination of paternity is governed by the ordinary rules of civil procedure. The party seeking to establish paternity is entitled to full discovery, to compel the testimony of all witnesses, and to have the case tried by a preponderance of the evidence. “The equipoise of the private interests that are at stake in a paternity proceeding supports the conclusion that the standard of proof

1 normally applied in private litigation is also appropriate for these cases.” *Rivera v.*
2 *Minnich*, 483 U.S. 574, 581 (1987).

3 As first promulgated in 1969, Uniform Probate Code, § 2-114. Parent and
4 Child, provided for inheritance by a deceased father’s nonmarital child on proof of
5 paternity by clear and convincing evidence. Until that time, most States adhered to
6 the rule derived from the common law of England which absolutely prohibited
7 paternal inheritance by an illegitimate child, no matter how conclusive the proof of
8 paternity might be. One such categorical prohibition was sustained in *Labine v.*
9 *Vincent*, 401 U.S. 532 (1971). Thus, the Uniform Probate Code was ahead of its
10 time in allowing inheritance from the paternal side. The procedure in the current
11 version of the Uniform Probate Code was added in 1978. Section 2-114 provides
12 for parentage to be established under the provision of the Uniform Parentage Act
13 (1973) or other comparable state law. Under this provision, a parentage
14 determination in probate proceedings will be treated as a civil suit in a State that has
15 adopted the Uniform Parentage Act (1973), and similarly in other States that have
16 adopted comparable provisions. This provision was not the exclusive alternative
17 provided by the 1978 amendments, however. Because a handful of States had
18 adopted the clear and convincing evidence requirements of the original version of
19 the Uniform Probate Code, this more onerous provision was retained as a secondary
20 alternative.

21 The Uniform Probate Code was again revised to its current version in 1990.
22 By that time, imposing discriminatory burdens on children born out of wedlock
23 seeking paternal inheritance had been recognized as illogical and unjust, and had
24 been ruled unconstitutional by application of the intermediate scrutiny test
25 formulated under the 14th Amendment. *Reed v. Campbell*, 476 U.S. 852 (1986).
26 Moreover, by 1990 the preponderance of the evidence standard had been adopted
27 by a number of States for determinations of paternity and probate proceedings.
28 Some of these States adopted the preferred alternative of the 1978 Uniform Probate
29 Code, while others adopted the preponderance standard independently without
30 reference to that act. Against this background, the Committee revising the Uniform
31 Probate Code in 1990 abandoned the clear and convincing evidence alternative for
32 determining paternal relationships.

33 **SECTION 602. STANDING TO MAINTAIN PROCEEDING.** Subject to
34 [Article] 3 and Sections 607 and 609, a proceeding to adjudicate parentage may be
35 maintained by:

36 (1) the child;

- 1 (2) the mother of the child;
- 2 (3) a man whose paternity of the child is to be adjudicated;
- 3 (4) the support-enforcement agency [or other authorized governmental
4 agency authorized by other law];
- 5 (5) an authorized adoption agency or licensed child-placing agency; [or]
- 6 (6) a representative authorized by law to act for an individual who would
7 otherwise be entitled to maintain a proceeding but who is deceased, incapacitated,
8 or a minor[; or
- 9 (7) an intended parent under [Article] 8].

10 **Comment**

11 Sources: Uniform Parentage Act (1973) § 6 and Uniform Putative and
12 Unknown Fathers Act § 2.

13 This section conforms to the mandate of 42 U.S.C. § 666(a)(5)(L) requiring
14 that a putative father have a reasonable opportunity to initiate a paternity
15 proceeding, see Appendix A, Federal IV-D Statute Relating to Parentage.

16 **SECTION 603. PARTIES TO PROCEEDING.** The following individuals
17 must be joined as parties in a proceeding to adjudicate parentage:

- 18 (1) the mother of the child; and
- 19 (2) a man whose paternity of the child is to be adjudicated.

20 **Comment**

21 Source: Uniform Parentage Act (1973) § 9.

22 This section partially follows, and partially rejects, the original requirements
23 regarding who must be named as parties. First, contra to Uniform Parentage Act
24 (1973), the child is not a necessary party. Few States require children as necessary
25 parties; with the widespread use of DNA testing, such a requirement has outlived its

1 usefulness. On the other hand, failure to join a child as a party may result in a later
2 successful collateral attack on the original determination of paternity to be filed by
3 the child, see *Lalli v. Lalli*, 977 P.2d 776 (Ariz. 1999).

4 Second, as far as can be adjudicated, no State requires the children to be
5 named as parties in every divorce proceeding; and, those decrees serve as res
6 judicata if a later attack on a earlier determination is mounted.

7 **SECTION 604. PERSONAL JURISDICTION.**

8 (a) An individual may not be adjudicated to be a parent unless the court has
9 personal jurisdiction over the individual.

10 (b) A court of this State having jurisdiction to adjudicate parentage may
11 exercise personal jurisdiction over a nonresident individual, or the guardian or
12 conservator of the individual, if the conditions prescribed in [Section 201 of the
13 Uniform Interstate Family Support Act] are fulfilled.

14 (c) Lack of jurisdiction over one individual does not preclude the court from
15 making an adjudication of parentage binding on another individual over whom the
16 court has personal jurisdiction.

17 **Comment**

18 Source: Uniform Parentage Act (1973) § 6(b).

19 **SECTION 605. VENUE.** Venue for a proceeding to adjudicate parentage is in
20 the [county] of this State in which:

21 (1) the child resides or is found;

22 (2) the [respondent] resides or is found if the child does not reside in this

23 State; or

1 (3) a proceeding for probate of the presumed or alleged father’s estate has
2 been commenced.

3 **Comment**

4 Source: Uniform Parentage Act (1973) § 8(c).

5 **SECTION 606. NO LIMITATION: CHILD HAVING NO PRESUMED,**
6 **ACKNOWLEDGED, OR ADJUDICATED FATHER.** A proceeding to
7 adjudicate the parentage of a child having no presumed, acknowledged, or
8 adjudicated father may be commenced at any time, even after:

9 (1) the child becomes an adult; or

10 (2) an earlier proceeding to adjudicate paternity has been dismissed based on
11 the application of a statute of limitation then in effect.

12 **Comment**

13 Source: Uniform Parentage Act (1973) § § 6, 7.

14 In order for a State to retain the federal child support enforcement subsidy,
15 42 U.S.C. 666(a)(5)(A)(i) mandates that the State must have laws to “permit the
16 establishment of the paternity of a child at any time before the child attains 18 years
17 of age.” States have chosen a wide range of age options: age 18 (20 States), age 19
18 (6 States), age 20 (2 States), age 21 (10 States), age 22 (2 States), age 23 (2
19 States), and no limitation (9 States). Several States limit the establishment of
20 parental rights to a shorter time period. The Drafting Committee believes that an
21 individual’s right to determine his or her own parentage is a very important right and
22 should not be subject to limitation except when an estate has been closed.
23 Accordingly, this section allows a proceeding to adjudicate parentage at any time.
24 Anecdotally, there appear to be no reported problems encountered in States without
25 a statute of limitations for such actions. See Appendix to Section 606, *infra*, for a
26 table of the state laws on this issue.

27 **SECTION 607. LIMITATION: CHILD HAVING PRESUMED FATHER.**

1 (a) Except as otherwise provided in subsection (b), a proceeding brought by
2 a presumed father, the mother, or another individual to adjudicate the parentage of a
3 child having a presumed father must be commenced not later than two years after
4 the birth of the child.

5 (b) A proceeding seeking to disprove the father-child relationship between a
6 child and the child's presumed father may be maintained at any time if the court
7 determines that:

8 (1) the presumed father and the mother of the child neither cohabited nor
9 engaged in sexual intercourse with each other during the probable time of
10 conception; and

11 (2) the presumed father never openly treated the child as his own.

12 **Comment**

13 Source: Uniform Parentage Act (1973) § 6.

14 This section represents an attempt to deal with difficult issues. First, the
15 right of a mother or the presumed father to challenge the presumption of paternity
16 established by Section 204 – basically, the age-old presumption that marriage
17 creates a presumption that the mother's husband is the father of a child born to her
18 (with some additional complexities). Second, the right, if any, of a third-party male
19 to claim paternity of a child who has an existing presumed father must be clarified.

20 The Uniform Parentage Act (1973) places a five-year limitation on the
21 former issue [Section 6(a)]. Ten States have denied standing to a man claiming to
22 be the father when the mother was married to another at the time of the child's birth.
23 In some of these States, even though a presumed father may seek to rebut his
24 presumed paternity, a third-party male will be denied standing to raise that same
25 issue.

26 The right of an "outsider" to claim paternity of a child born to a married
27 woman varies considerably among the States. Thirty-three States allow a man
28 alleging himself to be the father of a child with a presumed father to rebut the
29 marital presumption. Some States have granted this right through legislation. In

1 other States, courts have recognized the alleged father’s right to rebut the
2 presumption and establish his paternity. Further, in some States, there are both
3 statutory and common law support for the standing of a man alleging himself to be
4 the father to assert his paternity of a child born to a married woman.

5 This draft attempts a middle ground on these exceedingly complex issues.
6 Subsection (a) establishes a limitation for rebutting the presumption of paternity
7 established under Section 204 of two years if the mother and presumed father were
8 cohabiting at the time of conception. However, subsection (b) is open-ended if the
9 mother did not live with the presumed father or engage in sexual intercourse with
10 him at the probable time of conception. This distinction is based on the belief that a
11 two-year period allows an adequate time period to resolve the status of a child
12 within the context of an intact family unit; a longer period may have severe
13 consequences for the child. On the other hand, if the family is not intact and the
14 presumed father neither cohabited with the mother at the time of conception nor
15 treated the child as his own, as a practical matter the issue of nonpaternity of the
16 presumed father is generally assumed by all the parties concerned under those facts.
17 See Uniform Probate Code § 2-114(c). It is inappropriate to assume a presumption
18 known by all those concerned to be untrue. Appendix to Section 605, *infra*,
19 provides a table listing the limitation periods of the various States.

20 Although unlikely to arise with any frequency, the section is also designed
21 to provide for an action by a “legal stranger” when the child has a presumed father
22 as a result of mistake of fact or fraud. A third party male may collaterally attack a
23 earlier acknowledgment or adjudication when he was not a participant in the
24 proceeding. Because he was neither a signatory nor a party to the earlier
25 determination of paternity, he can creditably assert that that the doctrine of *res*
26 *judicata* is inapplicable to him. This class of individuals is limited to the same
27 periods of time as for the individuals challenging the status of a presumed father.
28 This subsection does not deal with the limitation on support enforcement agencies
29 seeking to bring an independent action to challenge an earlier acknowledgment or
30 adjudication. See Section 637 for a further discussion of this issue.

31 **SECTION 608. AUTHORITY TO DENY GENETIC TESTING.**

32 (a) In a proceeding to adjudicate parentage under circumstances described
33 in Section 607, a court may deny genetic testing of the mother, the child, and the
34 presumed father if the court determines that:

1 (1) the conduct of the mother or the presumed father estops that party
2 from denying parentage; and

3 (2) it would be inequitable to disprove the father-child relationship
4 between the child and the presumed father.

5 (b) In determining whether to deny genetic testing under this section, the
6 court shall consider the best interest of the child, including the following factors:

7 (1) the length of time between the proceeding to adjudicate parentage
8 and the time that the presumed father was placed on notice that he might not be the
9 genetic father;

10 (2) the length of time during which the presumed father has assumed the
11 role of father of the child;

12 (3) the facts surrounding the presumed father's discovery of his possible
13 nonpaternity;

14 (4) the nature of the father-child relationship;

15 (5) the age of the child;

16 (6) the harm to the child which may result if presumed paternity is
17 successfully disproved;

18 (7) the relationship of the child to any alleged father;

19 (8) the extent to which the passage of time reduces the chances of
20 establishing the paternity of another man and a child-support obligation in favor of
21 the child; and

- 1 (1) service of process;
2 (2) discovery; and
3 (3) except as prohibited by Section 502, collection of specimens for genetic
4 testing.

5 **SECTION 612. REPRESENTATION OF CHILD.**

- 6 (a) A child is not a necessary party to a proceeding under this [article].
7 (b) If the court finds that the interests of a child are not adequately
8 represented, the court shall appoint an [attorney ad litem] to represent the child.

9 **Comment**

10 This section rejects Uniform Parentage Act (1973) § 9. Consistent with
11 § 603, supra, this Act rejects the view of Uniform Parentage Act (1973) that the
12 child necessarily has an independent standing in a parentage proceeding. On the
13 other hand, if the court determines that the child in fact does have a position at
14 variance with all the other litigants, an attorney may be appointed to represent that
15 interest.

16 **SECTION 613. MOTHER-CHILD RELATIONSHIP.** The provisions of
17 this [article] relating to a proceeding to adjudicate paternity may be applied to a
18 proceeding to adjudicate maternity.

19 **Comment**

20 See Uniform Parentage Act (1973) § 21 Comments.

21 **[Sections 614-620 reserved for expansion.]**

22 **PART 2**

1 **SPECIAL RULES FOR PROCEEDING**
2 **TO ADJUDICATE PARENTAGE**

3 **SECTION 621. ADMISSIBILITY OF RESULTS OF GENETIC**
4 **TESTING; EXPENSES.**

5 (a) Except as otherwise provided in subsection (c), a record of a genetic-
6 testing expert is admissible as evidence of the truth of the facts asserted in the report
7 unless a party objects to its admission within [14] days after its receipt and cites
8 specific grounds for exclusion. The admissibility of the report is not affected by
9 whether the testing was performed:

10 (1) voluntarily or pursuant to an order of the court or a support-
11 enforcement agency; or

12 (2) before or after the commencement of the proceeding.

13 (b) A party objecting to the results of genetic testing may call one or more
14 genetic-testing experts to testify in person or by telephone, videoconference,
15 deposition, or another method approved by the court. Unless otherwise ordered by
16 the court, the party objecting bears the expense for the expert testifying.

17 (c) If a child has a presumed, acknowledged, or adjudicated father, the
18 results of genetic testing are inadmissible to adjudicate parentage unless performed:

19 (1) with the consent of both the mother and the presumed,
20 acknowledged, or adjudicated father; or

21 (2) pursuant to an order of the court under Section 502.

1 (d) Copies of bills for genetic testing and for prenatal and postnatal health
2 care for the mother and child that are furnished to the adverse party not less than 10
3 days before the date of a hearing are admissible to prove:

4 (1) the amount of the charges billed; and

5 (2) that the charges were reasonable, necessary, and customary.

6 **Comment**

7 Sources: 42 U.S.C. § 666(a)(5)(F)(ii); Uniform Parentage Act (1973)
8 §§ 10, 13.

9 This section greatly simplifies the introduction of genetic testing results, but
10 preserves a party's right to call the expert as a witness if desired. Subsection (c) is
11 intended to discourage unilateral genetic testing, usually done in the context of a
12 suspicious spouse seeking to determine whether a child is actually the child of the
13 presumed father. While such testing cannot be stopped, the admissibility of the
14 result may be excluded unless the court determines that the requirements of Section
15 607 have been satisfied.

16 **SECTION 622. CONSEQUENCES OF REFUSING GENETIC TESTING.**

17 (a) An order for genetic testing is enforceable by contempt.

18 (b) If an individual subject to an order for genetic testing declines to submit
19 to genetic testing, the denial may be admitted as evidence.

20 (c) If an individual declines to submit to genetic testing as ordered by the
21 court, the court may adjudicate parentage contrary to the position of the individual.

22 (d) Genetic testing of the mother of a child is not a condition precedent to
23 testing the child and a man whose paternity is being determined. If the mother
24 declines to submit to genetic testing, the court may order the testing of the child and
25 every man whose paternity is being adjudicated.

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Comment

Source: Uniform Parentage Act (1973) § 10.

SECTION 623. ADMISSION OF PATERNITY AUTHORIZED.

(a) A [respondent] in a proceeding to adjudicate parentage may admit to the paternity of a child by filing a pleading to that effect or by admitting paternity under penalty of perjury when making an appearance or during a hearing.

(b) If the court finds that the admission of paternity was made pursuant to this section and finds that there is no reason to question the admission, the court shall issue an order adjudicating the child to be the child of the man admitting paternity.

Comment

Source: 42 U.S.C. 666(a)(5)(D)(i)(II).

This section is intended to clarify that a formal acknowledgment of paternity under Article 3 is not required when a respondent admits the paternity of the alleged father. The admission may be made by either the mother or alleged father. However, this section is not designed to be used by a petitioner to determine paternity. In that instance, a proceeding to adjudicate parentage as provided in Part 1, Article 6, is appropriate.

SECTION 624. TEMPORARY ORDER.

(a) In a proceeding under this [article], the court shall issue a temporary order for support of a child if the individual ordered to pay support:

- (1) is a presumed father of the child;
- (2) is petitioning to have his paternity adjudicated or has admitted

paternity in pleadings filed with the court;

1 (3) is identified as the father through genetic testing under Section 505;
2 (4) has declined to submit to genetic testing;
3 (5) is shown to be the father of the child by clear and convincing
4 evidence; or
5 (6) is the mother of the child.

6 (b) A temporary order may include provisions for custody and visitation as
7 provided by other law of this State.

8 **Comment**

9 Sources: Uniform Interstate Family Support Act § 401; 42 U.S.C.
10 666(a)(5)(J).

11 **[Sections 625-630 reserved for expansion]**

12 **PART 3**

13 **HEARINGS AND ADJUDICATION**

14 **SECTION 631. RULES FOR ADJUDICATION OF PARENTAGE.** The
15 court shall apply the following rules to adjudicate the paternity of a child:

16 (1) The paternity of a child having a presumed, acknowledged, or
17 adjudicated father may be disproved only by admissible results of genetic testing
18 excluding the man as the father of the child or identifying another man to be the
19 father of the child.

1 judgments. This draft makes no attempt to deal with the innumerable local
2 variations for setting aside such judgments. That subject is left to each State's own
3 rules of civil procedure.

4 **SECTION 635. DISMISSAL ORDER.** The court may issue an order
5 dismissing a proceeding commenced under this [Act] for want of prosecution only
6 without prejudice. An order of dismissal for want of prosecution with prejudice is
7 void and may be challenged in another judicial or an administrative proceeding.

8 **SECTION 636. FINAL ORDER ADJUDICATING PARENTAGE.**

9 (a) The court shall issue an order adjudicating whether a man alleged or
10 claiming to be the father is the parent of the child.

11 (b) An order adjudicating parentage must identify the child by name and
12 date of birth.

13 (c) Except as otherwise provided in subsection (d), the court may assess
14 filing fees, reasonable attorney's fees, fees for genetic testing, other costs, and
15 necessary travel and other reasonable expenses incurred in a proceeding under this
16 [article]. The court may award attorney's fees, which may be paid directly to the
17 attorney, who may enforce the order in the attorney's own name.

18 (d) The court may not assess fees, costs, or expenses against the support-
19 enforcement agency of this State or another State, except as provided by other law.

20 (e) On request of a party and for good cause shown, the court may order
21 that the name of the child be changed.

1 (f) If the order of the court is at variance with the child’s birth certificate,
2 the court shall order [agency maintaining birth records] to issue an amended birth
3 certificate.

4 **Comment**

5 Sources: Uniform Interstate Family Support Act § 313; Uniform Parentage
6 Act (1973) §§ 15, 16; 23 Uniform Putative and Unknown Fathers Act § 6(a).

7 **SECTION 637. BINDING EFFECT OF DETERMINATION OF**
8 **PARENTAGE.**

9 (a) Except as otherwise provided in subsection (b), a determination of
10 parentage is binding on:

11 (1) all signatories to the acknowledgement or denial of paternity as
12 provided in [Article] 3; and

13 (2) all parties to an adjudication by a court acting under circumstances
14 that satisfy the jurisdictional requirements of [Section 201 of the Uniform Interstate
15 Family Support Act].

16 (b) A child is not bound by a determination of parentage under this [article]
17 unless:

18 (1) the determination of parentage was based on a finding consistent with
19 the results of genetic testing and the consistency is declared in the determination or
20 is otherwise shown; or

21 (2) the child was represented in the previous proceeding by an [attorney
22 ad litem].

1 (c) In a proceeding to dissolve a marriage, the court is deemed to have
2 made an adjudication of the parentage of a child if the court acts under
3 circumstances that satisfy the jurisdictional requirements of [Section 201 of the
4 Uniform Interstate Family Support Act], and the final order:

5 (1) expressly identifies a child as a “child of the marriage,” “issue of the
6 marriage,” or similar words indicating that the husband is the father of the child; or

7 (2) provides for support of the child by the husband unless paternity is
8 specifically disclaimed in the order.

9 (d) Except as otherwise provided in subsection (b), a determination of
10 parentage may be interposed as a defense in a subsequent proceeding seeking to
11 adjudicate parentage by an individual who was not a party to the earlier proceeding.

12 (e) A party to an adjudication of paternity may challenge the adjudication
13 only under law of this State relating to appeal and vacation of judgments.

14 **Comment**

15 This section codifies rules regarding the effect of a final order determining
16 parentage. A considerable amount of litigation involves just exactly who is bound
17 and who is not bound by such orders. Subsection (a) provides that, if the order is
18 issued under standards of personal jurisdiction of the Uniform Interstate Family
19 Support Act, the order is binding on all parties to the proceeding. This solves the
20 problem of an order issued without the appropriate jurisdiction, as would be the
21 case of a divorce based on status jurisdiction in which the court lacked the requisite
22 personal jurisdiction over a nonresident party.

23 Subsection (b) partially resolves the question as to whether a child is bound
24 by the terms of the order. Uniform Parentage Act (1973) required the child to be
25 made a party to a parentage proceeding, and therefore would be bound. However,
26 the 1973 Act did not address whether a divorce decree had a the legal impact on
27 paternity. A majority of jurisdictions holds that the child is not bound by the divorce
28 decree because the child was not a party to the proceeding. See, Nadine E. Roddy,
29 *The Preclusive Effect of Paternity Findings in Divorce Decrees, Divorce Litigation*

1 (1998). A minority of States holds that the child is bound to the order and that the
2 child is in privity with the actions of the parents. In its present formulation, this
3 subsection adopts the majority rule and which does not bind the child during
4 minority unless the parentage order is based on genetic testing, or the child was
5 represented by an ad litem.

6 Subsection (c) resolves whether a divorce decree constitutes a finding of
7 paternity. This subsection provides that a decree is a determination of paternity if
8 the decree states that the child was born of the marriage or grants the husband
9 visitation, custody or orders support. This is the majority rule in American
10 jurisprudence. See Roddy, *supra*.

11 Subsection (d) gives protection to third parties who may claim benefit of an
12 earlier determination of parentage

13 Finally, the section is silent on whether state IV-D agencies are bound by
14 prior determinations of parentage. This controversial issue is left to state law.
15 Similarly, issues of collateral attack on final judgments are to be resolved by
16 recourse to state law as in civil proceedings generally.

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ARTICLE 7
CHILD OF ASSISTED REPRODUCTION

SECTION 701. SCOPE OF ARTICLE. This [article] does not apply to the birth of a child conceived by means of sexual intercourse[, or as result of a gestational agreement as provided in [Article] 8].

SECTION 702. PARENTAL STATUS OF DONOR. A donor is not a parent of a child conceived by means of assisted reproduction.

Comment

Source: Uniform Status of Children of Assisted Conception § 4(a).

SECTION 703. HUSBAND’S PATERNITY OF CHILD OF ASSISTED REPRODUCTION. If a husband provides sperm for, or consents to, assisted reproduction by his wife as provided in Section 704, he is the father of a resulting child born to his wife.

Comment

Sources: Uniform Parentage Act (1973) § 5; Uniform Status of Children of Assisted Conception §§ 1, 3.

SECTION 704. CONSENT TO ASSISTED REPRODUCTION.

(a) A consent to the use of assisted reproduction by a married woman must be in a record signed by the woman and her husband.

1 (b) Failure of the husband to sign a consent required by subsection (a) does
2 not preclude a finding that the husband is the father of a child born to his wife if the
3 wife and husband openly treated the child as their own.

4 **Comment**

5 Sources: Uniform Parentage Act (1973) § 5; Uniform Probate Code
6 § 2-114(c).

7 The latter provides “Inheritance from or through a child by either natural
8 parent or his [or her] kindred is precluded unless that natural parent has openly
9 treated the child as his [or hers] and has not refused to support the child.”

10 **SECTION 705. LIMITATION ON HUSBAND’S DISPUTE OF**
11 **PATERNITY.**

12 (a) Except as otherwise provided in subsection (b), the husband of a wife
13 who gives birth to a child by means of assisted reproduction may not challenge his
14 paternity of the child unless:

15 (1) within two years after learning of the birth of the child he commences
16 a proceeding to adjudicate his paternity; and

17 (2) the court finds he did not consent to the assisted reproduction, before
18 or after birth of the child.

19 (b) A proceeding to adjudicate paternity may be maintained at any time if
20 the court determines that:

21 (1) the husband did not provide sperm for, or consent to, the use of
22 assisted reproduction by his wife;

1 (2) the husband and the mother of the child have not cohabited since the
2 probable time of the use of assisted reproduction; and

3 (3) the husband never openly treated the child as his own.

4 (c) The limitation provided in this section applies to a marriage declared
5 invalid after the use of assisted reproduction.

6 **Comment**

7 Source: Uniform Status of Children of Assisted Conception § 3; Uniform
8 Probate Code § 2-114(c).

9 **SECTION 706. EFFECT OF DISSOLUTION OF MARRIAGE.** If a
10 marriage is dissolved before placement of eggs, sperm, or an embryo, the former
11 spouse is not a parent of the resulting child unless the former spouse consented in a
12 record that if the use of assisted reproduction were to continue after a divorce, the
13 former spouse would be a parent of the child.

14 **Comment**

15 This section is entirely new, but is derived from the policy stated in Section
16 707, *infra*. If there is to be no liability for a child conceived after death, then there
17 should be no liability for a child conceived or implanted after divorce. This Act does
18 not attempt to resolve issues as to control of frozen embryos following dissolution
19 of marriage. Those matters are left to other state laws, usually in the context of
20 settlement of divorce and regulation of health care facilities.

21 **SECTION 707. PARENTAL STATUS OF DECEASED SPOUSE.** If a
22 spouse dies before placement of eggs, sperm or an embryo, the deceased spouse is
23 not a parent of the resulting child unless the deceased spouse consented in a record

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**[ARTICLE 8
GESTATIONAL AGREEMENT**

Introductory Comment

The subject of gestational agreements was last addressed by the Conference in 1988 with the adoption of the Uniform Status of Children of Assisted Conception Act (USCACA). That Act offers two alternatives on the subject: to regulate such activities through a judicial review process or to void such contracts. Only two States have adopted either version of the Act; Virginia chose to regulate such agreements, while North Dakota opted to void them.

The Drafting Committee recognizes that there are strongly held differences on this subject. Nonetheless, the Committee has concluded that the advances of science and the wide use of such reproductive agreements virtually demand that provisions for judicial supervision of gestational agreements be enacted. For this reason, Article 8 is included as an option in the Act. However, the Committee includes this article without a recommendation either for or against its adoption. The Uniform Parentage Act, as revised, contains too many important changes to jeopardize its passage because of opposition to this article. If the inclusion of Article 8 is so controversial in a State considering adoption of this Act to cause a risk of failure, the article may be omitted entirely.

Childless couples may choose modern science over traditional adoption in hopes of having a child of their own genetic making. Voiding or criminalizing gestational agreements will force individuals to find friendly legal forums for the process, which raises a host of legal issues. For example, a couple returning to their home State with a child born as the consequence of a gestational agreement entered into in a State recognizing that agreement presents a full faith and credit question if their home State has a statute declaring gestational agreements to be void. One thing is clear; a child born under these circumstances is surely entitled to have its status clarified.

In the opinion of the Drafting Committee, entering into a gestational agreement is a significant legal act that should be reviewed by a court, just as an adoption is judicially reviewed. This draft generally follows the 1988 Act but departs in two important ways. First, nonvalidated gestational agreements are unenforceable, thereby providing a strong incentive for the participants to seek judicial scrutiny. Second, individuals who enter into nonvalidated gestational agreements and later refuse to adopt the resulting child may be liable for support of the child.

1 Assisted reproduction facilities and numerous other entities are involved in
2 the subject. Internet sites are omnipresent promoting the activity. Currently States
3 take a variety of approaches to the issue: eleven States allow such agreements by
4 statutes or case law; six States void such agreements by statute; eight States
5 statutorily ban compensation to the gestational mother; and two States have
6 judicially refused to recognize such agreements. See Appendix to Article 8, *infra*.

7 Although the recognition of gestational agreements is undoubtedly
8 controversial, the plain fact is that medical science has raced ahead without heed to
9 the views of average people. Courts have recently come to acknowledge this reality
10 when forced to render decisions regarding collaborative reproduction, noting that
11 artificial insemination, traditional surrogacy, gestational carriers, cloning and gene
12 splicing are part of the present as well as of the future. One court supposed that
13 even if all forms of assisted reproduction were outlawed in a particular State, courts
14 would still be called upon to decide on the identity of the lawful parents of a child
15 resulting from those procedures, and who must provide the child with maintenance
16 and support. In its opinion, that court called upon the Legislature to sort out the
17 parental rights and responsibilities of those involved in artificial reproduction
18 Courts can continue to make decisions on an ad hoc basis without necessarily
19 imposing some grand scheme Or, the Legislature can act to impose a broader
20 order which, even though it might not be perfect on a case-by-case basis, would
21 bring some predictability to those who seek to make use of artificial reproductive
22 techniques. *In re Buzzanca*, 1998 Cal. App. Lexis 180; 72 Cal. Rptr. 2d 280, 61
23 Cal. App. 4th 1410 (1998).

24 **SECTION 801. GESTATIONAL AGREEMENT AUTHORIZED.**

25 (a) A gestational mother, her husband if she is married, a donor or the
26 donors, and the intended parents may enter into a written agreement providing that:

27 (1) the gestational mother, her husband if she is married, and the donors
28 relinquish all rights and duties as the parents of a child to be conceived through
29 assisted reproduction; and

30 (2) the intended parents become the parents of the child.

31 (b) The intended parents must be married, and both spouses must be parties
32 to the gestational agreement.

1 (c) A gestational agreement is enforceable only if validated as provided in
2 Section 803.

3 (d) A gestational agreement does not apply to the birth of a child conceived
4 by means of sexual intercourse.

5 **Comment**

6 Sources: Uniform Parentage Act (1973) § 5.

7 **SECTION 802. REQUIREMENTS OF PETITION.**

8 (a) The intended parents and the gestational mother may file a petition in the
9 [appropriate court] to validate a gestational agreement.

10 (b) A petition to validate a gestational agreement may not be maintained
11 unless either the mother or intended parents have been residents of this State for at
12 least 90 days.

13 (c) The gestational mother's husband, if she is married, must join in the
14 petition.

15 (d) A copy of the gestational agreement must be attached to the petition.

16 **Comment**

17 Source: Uniform Parentage Act (1973) § 6(a).

18 **SECTION 803. HEARING TO VALIDATE GESTATIONAL**
19 **AGREEMENT.**

1 (a) If the requirements of subsection (b) are satisfied, a court may issue an
2 order validating the gestational agreement and declaring that the intended parents
3 will be the parents of a child born during the term of the of the agreement.

4 (b) The court may issue an order under subsection (a) only on finding that:

5 (1) the requirements of Section 802 for residence have been satisfied and
6 the parties have submitted to jurisdiction of the court under the jurisdictional
7 standards of this [Act];

8 (2) medical evidence shows that the intended mother is unable to bear a
9 child or is unable to do so without unreasonable risk to her physical or mental health
10 or to the unborn child;

11 (3) unless waived by the court, the [relevant child-welfare agency] has
12 made a home study of the intended parents and the intended parents meet the
13 standards of fitness applicable to adoptive parents;

14 (4) all parties have voluntarily entered into the agreement and understand
15 its terms;

16 (5) the gestational mother has had at least one pregnancy and delivery
17 and her bearing another child will not pose an unreasonable health risk to the unborn
18 child or to the physical or mental health of the gestational mother; and

19 (6) adequate provision has been made for all reasonable health-care
20 expense associated with the gestational agreement until the birth of the child,
21 including responsibility for those expenses if the agreement is terminated.

1 (c) Whether to validate a gestational agreement is within the discretion of
2 the court, subject only to review for abuse of discretion.

3 **Comment**

4 Source: Uniform Parentage Act (1973) § 6(b).

5 **SECTION 804. INSPECTION OF RECORDS.** The proceedings, records,
6 and identities of the individuals to a gestational agreement under this [article] are
7 subject to inspection under the confidentiality standards applicable to adoptions as
8 provided under other law of this State.

9 **SECTION 805. EXCLUSIVE, CONTINUING JURISDICTION.** Subject
10 to the jurisdictional standards of [Section 201 of the Uniform Child Custody
11 Jurisdiction and Enforcement Act], the court conducting a proceeding under this
12 [article] has exclusive, continuing jurisdiction of all matters arising out of the
13 gestational agreement until a child born to the gestational mother during the period
14 governed by the agreement attains the age of 180 days.

15 **Comment**

16 Source: Uniform Parentage Act (1973) § 6(e).

17 **SECTION 806. TERMINATION OF GESTATIONAL AGREEMENT.**

18 (a) After issuance of an order under this [article], but before the gestational
19 mother becomes pregnant by means of assisted reproduction, the gestational mother,
20 her husband, or the intended parents may terminate the gestational agreement by

1 giving written notice of termination to all other parties. The court for good cause
2 shown also may terminate the gestational agreement.

3 (b) An individual who terminates an agreement shall file notice of the
4 termination with the court. On receipt of the notice, the court shall vacate the order
5 issued under this [article]. An individual who does not notify the court of the
6 termination of the agreement is subject to appropriate sanctions.

7 (c) A gestational mother is not liable to the intended parents for terminating
8 an agreement pursuant to this section.

9 **Comment**

10 Source: Uniform Parentage Act (1973) § 7.

11 **SECTION 807. PARENTAGE UNDER VALIDATED GESTATIONAL**

12 **AGREEMENT.** Upon birth of a child to a gestational mother, the intended parents
13 shall file notice with the court that a child has been born to the gestational mother
14 within 300 days after the use of assisted reproduction. Thereupon, the court shall
15 issue an order;

16 (1) confirming that the intended parents are the parents of the child ;

17 (2) if necessary, ordering that the child to be surrendered to the intended
18 parents; and

19 (3) directing the [agency maintaining birth records] to issue a birth certificate
20 naming the intended parents as parents of the child.

21 **Comment**

22 Source: Uniform Parentage Act (1973) § 8.

1 agreement is otherwise unenforceable. The liability under this subsection includes
2 assessing all expenses and fees as provided in Section 636.]

3 **Comment**

4 This section distinguishes between an unenforceable agreement and a
5 prohibited one. Given the widespread use of assisted reproductive technologies in
6 modern society, the Act attempts only to regularize the parentage aspects of the
7 science, not to regulate the practice of assisted reproduction. However, if
8 individuals choose to ignore the protections afforded gestational agreements by the
9 Act, parentage questions remain when a child is born as a result of a nonvalidated
10 gestational agreement. The Act provides no assistance to the intended parents; the
11 gestational mother is denominated the mother irrespective of the source of the eggs.
12 While donors of either eggs or sperm are not parents in this circumstance subsection
13 (c) permits the court to hold the intended parents to an obligation to support the
14 resulting child, even though the balance of the agreement will not be enforced. See
15 *Buzzanca v. Buzzanca*, 72 Cal. Rptr.2d 280 (Cal. App. 1998).

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ARTICLE 9
MISCELLANEOUS PROVISIONS

SECTION 901. UNIFORMITY OF APPLICATION AND CONSTRUCTION. In applying and construing this Uniform Act, consideration must be given to the need to promote uniformity of the law with respect to its subject matter among States that enact it.

SECTION 902. SEVERABILITY CLAUSE. If any provision of this [Act] or its application to an individual or circumstance is held invalid, the invalidity does not affect other provisions or applications of this [Act] which can be given effect without the invalid provision or application, and to this end the provisions of this [Act] are severable.

SECTION 903. TIME OF TAKING EFFECT. This [Act] takes effect on _____.

- SECTION 904. [REPEAL].** The following acts and parts of acts are repealed:
- (1) [Uniform Act on Paternity, 1960]
 - (2) [Uniform Parentage Act, 1973]
 - (3) [Uniform Putative and Unknown Fathers Act, 1989]
 - (4) [Uniform Status of Children of Assisted Conception Act, 1989]
 - (5) [other inconsistent statutes]

1 **SECTION 905. TRANSITIONAL PROVISION.** A proceeding to
2 adjudicate parentage which was commenced before the effective date of this [Act] is
3 governed by the law in effect at the time the proceeding was commenced.

APPENDIX TO ARTICLE 3

FEDERAL IV-D STATUTE RELATING TO PARENTAGE

42 U. S. C. § 666. Requirement of Statutorily Prescribed Procedures To Improve Effectiveness of Child Support Enforcement.

(a) **Types of procedures required.** In order to satisfy section 654(20)(A) of this title, each State must have in effect laws requiring the use of the following procedures, consistent with this section and with regulations of the Secretary, to increase the effectiveness of the program which the State administers under this part:

* * *

(5) Procedures concerning paternity establishment.

(A) Establishment process available from birth until age 18.

(i) Procedures which permit the establishment of the paternity of a child at any time before the child attains 18 years of age.

(ii) As of August 16, 1984, clause (i) shall also apply to a child for whom paternity has not been established or for whom a paternity action was brought but dismissed because a statute of limitations of less than 18 years was then in effect in the State.

(B) Procedures concerning genetic testing.

(i) Genetic testing required in certain contested cases. Procedures under which the State is required, in a contested paternity case (unless otherwise barred by State law) to require the child and all other parties (other than individuals found under section 654(29) of this title to have good cause and other exceptions for refusing to cooperate) to submit to genetic tests upon the request of any such party, if the request is supported by a sworn statement by the party –

(I) alleging paternity, and setting forth facts establishing a reasonable possibility of the requisite sexual contact between the parties; or

(II) denying paternity, and setting forth facts establishing a reasonable possibility of the nonexistence of sexual contact between the parties.

(ii) Other requirements. Procedures which require the State agency, in any case in which the agency orders genetic testing –

(I) to pay costs of such tests, subject to recoupment (if the State so elects) from the alleged father if paternity is established; and

(II) to obtain additional testing in any case if an original test result is contested, upon request and advance payment by the contestant.

(C) Voluntary paternity acknowledgment.

(i) Simple civil process. Procedures for a simple civil process for voluntarily acknowledging paternity under which the State must provide that, before a mother and a putative father can sign an acknowledgment of paternity, the mother and the

putative father must be given notice, orally or through the use of audio or video equipment and in writing, of the alternatives to, the legal consequences of, and the rights (including, if 1 parent is a minor, any rights afforded due to minority status) and responsibilities that arise from, signing the acknowledgment.

(ii) Hospital-based program. Such procedures must include a hospital-based program for the voluntary acknowledgment of paternity focusing on the period immediately before or after the birth of a child.

(iii) Paternity establishment services.

(I) State-offered services. Such procedures must require the State agency responsible for maintaining birth records to offer voluntary paternity establishment services.

(II) Regulations.

(aa) Services offered by hospitals and birth record agencies. The Secretary shall prescribe regulations governing voluntary paternity establishment services offered by hospitals and birth record agencies.

(bb) Services offered by other entities. The Secretary shall prescribe regulations specifying the types of other entities that may offer voluntary paternity establishment services, and governing the provision of such services, which shall include a requirement that such an entity must use the same notice provisions used by, use the same materials used by, provide the personnel providing such services with the same training provided by, and evaluate the provision of such services in the same manner as the provision of such services is evaluated by, voluntary paternity establishment programs of hospitals and birth record agencies.

(iv) Use of paternity acknowledgment affidavit. Such procedures must require the State to develop and use an affidavit for the voluntary acknowledgment of paternity which includes the minimum requirements of the affidavit specified by the Secretary under section 652(a)(7) of this title for the voluntary acknowledgment of paternity, and to give full faith and credit to such an affidavit signed in any other State according to its procedures.

(D) Status of signed paternity acknowledgment.

(i) Inclusion in birth records. Procedures under which the name of the father shall be included on the record of birth of the child of unmarried parents only if –

(I) the father and mother have signed a voluntary acknowledgment of paternity; or

(II) a court or an administrative agency of competent jurisdiction has issued an adjudication of paternity.

Nothing in this clause shall preclude a State agency from obtaining an admission of paternity from the father for submission in a judicial or administrative proceeding, or prohibit the issuance of an order in a judicial or administrative proceeding which bases a legal finding of paternity on an admission of paternity by the father and any other additional showing required by State law.

(ii) Legal finding of paternity. Procedures under which a signed voluntary acknowledgment of paternity is considered a legal finding of paternity, subject to the right of any signatory to rescind the acknowledgment within the earlier of –

(I) 60 days; or

(II) the date of an administrative or judicial proceeding relating to the child (including a proceeding to establish a support order) in which the signatory is a party.

(iii) Contest. Procedures under which, after the 60-day period referred to in clause (ii), a signed voluntary acknowledgment of paternity may be challenged in court only on the basis of fraud, duress, or material mistake of fact, with the burden of proof upon the challenger, and under which the legal responsibilities (including child support obligations) of any signatory arising from the acknowledgment may not be suspended during the challenge, except for good cause shown.

(E) Bar on acknowledgment ratification proceedings. Procedures under which judicial or administrative proceedings are not required or permitted to ratify an unchallenged acknowledgment of paternity.

(F) Admissibility of genetic testing results. Procedures –

(i) requiring the admission into evidence, for purposes of establishing paternity, of the results of any genetic test that is –

(I) of a type generally acknowledged as reliable by accreditation bodies designated by the Secretary; and

(II) performed by a laboratory approved by such an accreditation body;

(ii) requiring an objection to genetic testing results to be made in writing not later than a specified number of days before any hearing at which the results may be introduced into evidence (or, at State option, not later than a specified number of days after receipt of the results); and

(iii) making the test results admissible as evidence of paternity without the need for foundation testimony or other proof of authenticity or accuracy, unless objection is made.

(G) Presumption of paternity in certain cases. Procedures which create a rebuttable or, at the option of the State, conclusive presumption of paternity upon genetic testing results indicating a threshold probability that the alleged father is the father of the child.

(H) Default orders. Procedures requiring a default order to be entered in a paternity case upon a showing of service of process on the defendant and any additional showing required by State law.

(I) No right to jury trial. Procedures providing that the parties to an action to establish paternity are not entitled to a trial by jury.

(J) Temporary support order based on probable paternity in contested cases. Procedures which require that a temporary order be issued, upon motion by a party, requiring the provision of child support pending an administrative or judicial

determination of parentage, if there is clear and convincing evidence of paternity (on the basis of genetic tests or other evidence).

(K) Proof of certain support and paternity establishment costs.

Procedures under which bills for pregnancy, childbirth, and genetic testing are admissible as evidence without requiring third-party foundation testimony, and shall constitute prima facie evidence of amounts incurred for such services or for testing on behalf of the child.

(L) Standing of putative fathers. Procedures ensuring that the putative father has a reasonable opportunity to initiate a paternity action.

(M) Filing of acknowledgments and adjudications in State registry of birth records. Procedures under which voluntary acknowledgments and adjudications of paternity by judicial or administrative processes are filed with the State registry of birth records for comparison with information in the State case registry.

APPENDIX TO SECTION 309

METHODOLOGY FOR RESCINDING ACKNOWLEDGMENT OF PATERNITY

As Reported by Office of Inspector General,
U.S. Dept. of Health & Human Services, as of May 3, 1999

State	Rescission Process
Alaska	No answer
Alabama	Other: Procedures not yet developed by IV-D agency
Arkansas	No answer
Arizona	Fully-administrative process
California	Judicial process
Colorado	Not applicable
Connecticut	Fully-administrative process
D.C.	Judicial process
Delaware	Judicial process
Florida	No answer
Georgia	Judicial process
Hawaii	Not applicable
Iowa	Fully-administrative process
Idaho	Quasi-administrative process (limited court involvement)
Illinois	Fully-administrative process
Indiana	Judicial process
Kansas	Judicial process
Kentucky	Judicial process
Louisiana	Fully-administrative process
Massachusetts	Judicial process
Maryland	Fully-administrative process
Maine	Quasi-administrative process (limited court involvement)
Michigan	Judicial process
Minnesota	Fully-administrative process
Missouri	Quasi-administrative process (limited court involvement)
Mississippi	No answer
Montana	Other: From either parent within 60 days of signing paternity

State	Rescission Process
North Carolina	Judicial process
North Dakota	Fully-administrative process
Nebraska	Not applicable
New Hampshire	Fully-administrative process
New Jersey	Fully-administrative process
New Mexico	Quasi-administrative process (limited court involvement)
Nevada	Other: Written request to rescind the paternity. If the father is to be removed, a court order is necessary.
New York	Judicial process
New York City (NYC)	Judicial process
Ohio	Fully-administrative process
Oklahoma	Not applicable
Oregon	Fully-administrative process
Pennsylvania	Quasi-administrative process (limited court involvement)
Rhode Island	Judicial process
South Carolina	Quasi-administrative process (limited court involvement)
South Dakota	Judicial process
Tennessee	Fully-administrative process
Texas	Judicial process
Utah	Fully-administrative process
Virginia	Other: Awaiting instructions from CSE
Vermont	Fully-administrative process
Washington	Fully-administrative process
Wisconsin	Fully-administrative process
West Virginia	Judicial process
Wyoming	Fully-administrative process

APPENDIX TO SECTION 401

PATERNITY REGISTRY STATUTES

(As of May 3, 1999)

State	Statutory Citations
Alabama	Ala Code § 26-10C-2
Arizona	Ariz. Rev. Stat. Ann. § 8-106.01
Arkansas	Ark. Stat. Ann. § 9-9-212
Georgia	Ga. Dom. Rel. Code §§ 15-11-82 and 15-11-83 (1998)
Idaho	(1985) Idaho Code § 16-1513
Illinois	750 Ills 50/12.1
Indiana	Ind. Code Ann. § 31-3-1.5-1-21
Iowa	(1994) Iowa Code Ann. § 144.12A
Kansas	Kan. Stat. Ann. § 59-2136
Louisiana	La. Ch. Code Art. § 1103
Massachusetts	Mass. Ann. Laws Ch. 210 § 4A
Michigan	Mi. St. 552.1201
Minnesota	1998 Minn. Laws Ch. 6 § 354
Missouri	(1988) Mo. Stat. Ann. § 192.016
Montana	Montana § 42-2-201 et. seq.
New Hampshire	N.H. Ras 546-B:3
New Mexico	(1993) N.M. Stat. Ann. § 32A-5-20
New York	N.Y. Soc. Serv. Law § 372-C
Ohio	Ohio Rev. Code Ann. § 3107.062
Oklahoma	Okla. Stat. Ann. § 7506-1.1
Oregon	Or. Rev. Stat. § 109.096(3) and § 109.225
South Dakota	S.D. Cod. Laws Ann. § 25-6-1 and § 25-6-1.1
Tennessee	(1996) Tenn. Code Ann. § 36-2-209
Texas	C.F.C. § 160.250 et. seq.
Utah	(1995) Tit. 78, Ch. 30, Adoption, Vital Records
Vermont	Vt. Stat. Ann. Tit. 15A § 3-404
Wisconsin	Wisc. Stat. § 48.41
Wyoming	Wyo. Stat. § 1-22-110 through 117

Source: National Adoption Information Clearinghouse, U.S. Dept; Health and Human Services; *Adoption Law and Practice* (Matthew Bender & Co. 1998)

APPENDIX TO SECTION 505

TABLE OF PATERNITY PRESUMPTION STATUTES *

The following table contains the statistical presumptions adopted by the District of Columbia and the fifty States. The table also indicates other statistics that the States may require if more than one is needed to establish the presumption. The next-to-last column indicates whether the statistical presumption is rebuttable (R), or conclusive (C). In the last column, if there is a statement in the paternity statutes about how to rebut the presumption, the mechanism or evidence level is indicated. The common evidence levels are indicate as C & C for Clear, Cogent and Convincing and P of E for preponderance of the evidence. Note that some jurisdictions have more than one statistical value; if so, both values are given.

State	Statute	Probability of paternity	Prior Probability	Probability of Exclusion	Combined Paternity index	Rebuttable or Conclusive	Rebutted by
Alabama	§ 26-17-13	97				R	C & C
Alaska	§ 25.20.050	95				R	C & C
Arizona	§ 25-807	95				R	C & C
Arkansas	§ 9-10-108	95				R	
California	§ 7555				100	R	P of E
Connecticut	§ 46b-168	99				R	
District of Columbia	§ 16-909	99				C	
Delaware	§ 804	99				R	C & C
Florida	§ 742.12	95				R	
Georgia	§ 19-7-46	97				R	Competent Evidence
Hawaii	§ 584-11			99.0	500		
Idaho	§ 7-1116	98				R	
Illinois	§ 45/11				500	R	C & C

State	Statute	Probability of paternity	Prior Probability	Probability of Exclusion	Combined Paternity index	Rebuttable or Conclusive	Rebutted by
Indiana	§ 31-6-6.1-9	99				R	
Iowa	§ 600B.41	95				R	C & C
Kansas	§ 38-1114	97				R	C & C
Kentucky	§ 406.111	99			100	R	P of E
Louisiana	§ 397.3	99.9				R	
Maine	§ 280	97				R	C & C
Maryland	§ 5-1029	99		97.3		R	
Massachusetts	§ 17	97				R	
Michigan	§ 25.496	99				R	C & C
Minnesota	§ 257.62(5)(a)	92	No more than 0.5			R**	
Minnesota	§ 257.62(5)(b)	99	No more than 0.5			R	C & C
Mississippi	§ 93-9-27	98				R	P of E
Missouri	§ 210.822	98	0.5			R	C & C
Montana	§ 40-5-234	95				R	P of E
Nebraska	§ 43-1415	99				R	
Nevada	§ 126.051	99				R	C & C
New Hampshire	§ 522:4	97				R	C & C
New Jersey	§ 9:17-48	99***				C	
New Mexico	§ 40-11-5	99				R	
New York	§ 418	95				R	
North Carolina	§ 8-50.1	97				R	C & C
North Dakota	§ 14-17-04	95				R	C & C

State	Statute	Probability of paternity	Prior Probability	Probability of Exclusion	Combined Paternity index	Rebuttable or Conclusive	Rebutted by
Ohio	§ 3111.03	99				R	C & C
Oklahoma	§ 505	98				C	
Oklahoma	§ 505	95				R	C & C
Oregon	§ 416.430				99	R	
Pennsylvania	§ 4343	99				R	C & C
Rhode Island	§ 15-8-3	97				C	
South Carolina	§ 20-7-956	95				R	
South Dakota	§ 25-8-58	99				R	
Tennessee	§ 24-7-112	95				R	
Texas	§ 160.110			99		R	
Utah	§ 78-45a-10				150	R	Second Genetic test
Vermont	§ 308	98				R	
Virginia	§ 20-49.1	98				R	
Washington	§ 26.26.040	98				R	C & C
West Virginia	§ 48A-6-3	98				C	
Wisconsin	§ 767.48	99				R	
Wyoming	§ 14-2-109	97				R	C & C

* **Maha, G. C.**, *Analysis of Genetic Test Results for Courtroom Use*, § 15-A. In N. M. Vitek, ed. *Disputed Paternity Proceedings* (Matthew Bender & Company, Inc., New York, NY. 1997)

** *In Minnesota at a probability of paternity of 92% or greater the court “shall” order the alleged father to pay temporary child support*

**** New Jersey's statute reads “. . . specific threshold probability as set by the State . . .” .
The level given is their current probability as set by the State.*

APPENDIX TO SECTION 606

**STATUTES OF LIMITATION FOR ESTABLISHMENT OF
PATERNITY CHILD WITHOUT PRESUMED FATHER**

State	Statute of Limitation	State	Statute of Limitation
Alabama	Age 19	Nebraska	Age 18
Alaska	Age 18	Nevada	Age 18
Arkansas	None	N. Hampshire	Age 19
Arizona	Age 18	New Jersey	Age 23
California	None*	N. Mexico	Age 21
Colorado	Age 21	New York	Age 21
Connecticut	Age 18	N. Carolina	Age 18
Delaware	Age 18	N. Dakota	Age 21
D.C.	Age 21	Ohio	Age 23
Florida	Age 22	Oklahoma	Age 19
Georgia	None	Oregon	None
Hawaii	Age 21	Pennsylvania	Age 18
Idaho	Age 18	Puerto Rico	Age 22
Illinois	Age 20	Rhode Island	None
Indiana	Age 20	S. Carolina	Age 18
Iowa	Age 19	S. Dakota	None
Kansas	Age 18	Tennessee	Age 19
Kentucky	Age 18	Texas	Age 20
Louisiana	Age 19	Utah	Age 18
Massachusetts	None	Vermont	Age 21
Maine	Age 18	Virgin Is.	None
Maryland	Age 18	Virginia	Age 18
Michigan	None	Washington	Age 18
Minnesota	Age 18	W. Virginia	Age 21
Missouri	Age 21	Wisconsin	Age 19
Mississippi	Age 18	Wyoming	Age 21
Montana	Age 18		

* (IV-D agency enforces to age 18)

Source: Office of Child Support Enforcement, U.S. Department of Health and Human Services, website as of February 23, 1999.

APPENDIX TO SECTION 607

STANDING TO CHALLENGE THE MARITAL PRESUMPTION OF PATERNITY

State	Standing	Statutes/Case
Alabama	No	Ala. Code § 26-17-6(a) (1992) Ex Parte Presse, 554 So.2d 406 (Ala. 1989)
Alaska	Unknown	
Arizona	Yes	Ariz. Rev. Stat. § 25-803 (Supp. 1997) <i>R.A.J. v. L.B.V.</i> , 817 P.2d 37 (Ariz. Ct. App.1991)
Arkansas	Yes	<i>Willmon v. Hunter</i> , 761 S.W.2d 924 (Ark. 1988)
California	No	Cal. Fam. Code Ann. § 7630 (West 1998)
Colorado	Yes	<i>R. McG. v. J.W.</i> , 615 P.2d 666 (Colo. 1988)
Connecticut	Yes	<i>Weldenbacher v. Duclos</i> , 661 A.2d 988 (Conn. 1995)
Delaware	Yes	Del. Code Ann. tit. 13, § 805(a) (1993)
Florida	No	<i>G.F.C. v. S.G.</i> , 686 So.2d 1382 (Fla. Dist. Ct. App. 1997)
Georgia	Yes	Ga. Code Ann. § 19-7-43 (1991)
Hawaii	Yes	Haw. Rev. Stat. Ann. § 584-6(a) (Michie 1997)
Idaho	Yes	<i>Johnson v. Studley-Preston</i> , 812 P.2d 1216 (Idaho 1991)
Illinois	Yes	750 Ill. Comp. Stat. 45/7 (West 1993)
Indiana	Yes	Ind. Code § 31-14-4-1 (1997) <i>K. S. v. R. S.</i> , 669 N.E.2d 399 (Ind. 1996)
Iowa	Yes	<i>Callender v. Skiles</i> , No. 276/98-308 (Iowa 1999)
Kansas	Yes	<i>D.B.S. by & through P.S. v. M.S.</i> , 888 P.2d 875 (Kan. App. 1995)
Kentucky	No	Ky. Rev. Stat. Ann. § 406.021 (Banks-Baldwin)
Louisiana	Yes	<i>Green v. Green</i> , 666 So.2d 1192 (La. Ct. App. 1995)
Maine	Yes	Me. Rev. Stat. Ann. tit. 19-A, § 1562 (West 1998)
Maryland	Yes	<i>Turner v. Whisted</i> , 607 A.2d 935 (Md. 1992)

State	Standing	Statutes/Case
Massachusetts	Yes	<i>C.C. v. A.B.</i> , 550 N.E.2d 365 (Mass. 1990)
Michigan	No	Mich. Comp. Laws Ann. § 722.714 (West Supp. 1997) <i>Hauser v. Reilly</i> , 536 N.W.2d 865 (Mich. Ct. App. 1995)
Minnesota	No	Minn. Stat. § 257.57 <i>Market v. Behm</i> , 394 N.W.2d 239 (Minn. Ct. App. 1986)
Mississippi	Yes	<i>Ivy v. Harrington</i> , 644 So.2d 1218 (Miss. 1994)
Missouri	Unknown	
Montana	Yes	Mont. Code Ann. § 40-6-107(1) (1997)
Nebraska	Yes	Neb. Rev. Stat. § 43-1411 (1993)
Nevada	Yes	Nev. Rev. Stat. § 126.071 (1997)
New Hampshire	Yes	N.H. Rev. Stat. Ann. § 168-A:2 (Supp. 1997)
New Jersey	Yes	<i>M.F. v. N.H.</i> , 599 A.2d 1297 (N.J. Super. Ct. App. Div. 1991) (Subject to a “best interest” finding)
New Mexico	Yes	N.M. Stat. Ann. § 40-11-7 (Michie 1994)
New York	Unknown	
North Carolina	Unclear	N.C. Gen. Stat. § 49-16 (1984)
North Dakota	No	<i>B.H. v. K.D.</i> , 506 N.W.2d 368 (N.D. 1993)
Ohio	Yes	Ohio Rev. Code Ann. § 3111.04 (Banks-Baldwin Supp. 1998) <i>Crawford County Child Support Enforcement Agency v. Sprague</i> , 1997 WL 746770 (Ohio Ct. App. 1997)
Oklahoma	Yes	Okla. Stat. Ann. tit. 10, § 3 (West 1998)
Oregon	Yes	Or. Rev. Stat. § 109.125 (1)(e) (1997)
Pennsylvania	No	<i>Brinkley v. King</i> , 701 A.2d 176 (Pa. 1997)
Rhode Island	Unclear	R.I. Gen. Laws § 15-8-2 (1996)
South Carolina	Yes	S.C. Code Ann. § 20-7-952 (Lawyers Co-op 1985)
South Dakota	Unknown	
Tennessee	Yes	Tenn. Code Ann. § 36-2-305 (Supp. 1996)
Texas	Yes	Tex. Fam. Code Ann. § 160.110 (West 1997) <i>In re J.W.T.</i> , 872 S.W.2d 189 (Tex. 1994)

Utah

Yes

Utah Code Ann. § 78-45a-2 (1996)

State	Standing	Statutes/Case
Vermont	Unknown	
Virginia	Yes	Va. Code Ann. § 20-49-2 (Michie 1995)
Washington	Yes	<i>McDaniels v. Carlson</i> , 738 P.2d 254 (Wash. 1987)
West Virginia	Yes	<i>State ex. rel. Roy Allen S. v. Stone</i> , 474 S.E.2d 554 (W. Va. 1996)
Wisconsin	Yes	Wis. Stat. § 767.45 (1993) <i>In re Paternity of C.A.S.</i> , 468 N.W.2d 719 (Wis. 1991)
Wyoming	No	Wyo. Stat. Ann. § 14-2-104 (Michie 1997) <i>A v. X, Y, & Z</i> , 641 P.2d 1222 (Wyo. 1982)

* Compiled by Jenny L. Womack, Austin, Texas (Advanced Family Law Seminar 1998, Univ. of Texas School of Law).

APPENDIX TO ARTICLE 8

TABLE OF GESTATIONAL AGREEMENT LAWS *

State	Status of Gestational Agreements	Statute
Alabama	Specifically “not covered” in prohibition against payment to parent for adoption of child	Code of Ala. § 26-10A-34 (1997)
Arizona	No, by statute	Ariz. Rev. Stat. Ann. § 25-218 (1996)
Arkansas	Yes, by statute	Ark. Code Ann. § 9-10-20 <i>et seq.</i> (Michie 1995)
California	Yes, by case law	<i>Marriage of Balduzzi</i> , 72 Cal. Rptr.2d 280 (1998)
D.C.	No, by statute	D.C. Code Ann. §§ 16-401, 402 (1996)
Florida	Yes, by statute	Fla. Stat. Ann. §§ 63.212, 742.15 (West 1997)
Indiana	No, by statute	Ind. Code Ann. § 31-8-2.1 <i>et seq.</i> (Burns Cum. Supp. 1994)
Illinois	Yes, by statute	S.H.A. ch. 40 & 2506
Iowa	Yes, by statute	Iowa Code Ann. § 710.11 (West 1997)
Kentucky	No, compensation prohibited	Ky. Rev. Stat. Ann. § 199.590 (Michie/Bobbs-Merrill)
Louisiana	No, compensation prohibited	La. Rev. Stat. Ann. § 2713 (West 1991)
Massachusetts	No, by case law	<i>RR v. MH</i>
Michigan	No, compensation prohibited	Mich. Comp Laws Ann. § 722.853 <i>et seq.</i> (West 1997)
Nebraska	No, compensation prohibited	Neb. Rev. Stat. § 25-21, 200 (1989)
Nevada	Yes, by statute	Nev. Rev. Stat. Ann. §§ 126.045, 126.051 (Michie 1995)
New Hampshire	Yes, by statute	N.H. Rev. Stat. Ann. § 168-B:16 <i>et seq.</i> (1996)

State	Status of Gestational Agreements	Statute
New Jersey	No, by case law	Baby M, 537 A.2d 1227 (1988)
New Mexico	No, compensation prohibited	Cite not available
New York	No, compensation prohibited	N.Y. Dom. Rel. Law § 121 <i>et seq.</i>
North Dakota	No, by statute	(McKinney 1997) N.D. Cen. Code § 14-18-05 (1991)
Ohio	Yes, by case law	<i>Balsito v. Clark</i> , 644 N.E.2d 760
Tennessee	Yes, by statute (vague)	Tenn. Code Ann. 36-1-102 (1996)
Utah	No, compensation prohibited	Utah Code Ann. § 76-7-204 (1997)
Virginia	Yes, by statute	Va. Code Ann. § 20-160 (Michie 1997)
Washington	No, compensation prohibited	Wash. Rev. Code Ann. § 26.26.210 (West 1997)
West Virginia	Yes, by statute	W. Va. Code § 48-4-16 (1997)
Wisconsin	Yes, by statute	Wis. Stat. Ann. § 69.14 (West 1997)

* Remaining jurisdictions have no statutory or case law on the subject. However, Illinois House of Representatives has bill to allow surrogacy (information as of May 1, 1999).

Source: The American Surrogacy Center, Inc. www.surrogacy.com; Organization of Parents Through Surrogacy www.opts.com. The Institute for Science, Law & Technology, Illinois Institute of Technology, "Changing Conceptions" by Lori B. Andrews, J.D. and Nanette Elster, J.D., M.P.H. (December 5, 1997).

Disclaimer: Information as represented in this chart has not been independently verified on a State by State search.