DRAFT

FOR DISCUSSION ONLY

UNIFORM ASSIGNMENT OF RENTS ACT

NATIONAL CONFERENCE OF COMMISSIONERS ON UNIFORM STATE LAWS

January 3, 2005

WITH PREFATORY NOTE AND PRELIMINARY COMMENTS

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UNIFORM ASSIGNMENT OF RENTS ACT

Prefatory Note

In the majority of American states that follow the lien theory of mortgages, a mortgage grants the mortgagee only a right of security, capable of being enforced via foreclosure in the event of the mortgager's default. Under the lien theory, until such enforcement occurs, a mortgage does not by itself convey to the mortgagee the right to collect rents accruing from the mortgaged real estate. As a result, it has become customary that when a lender makes a mortgage loan on income-producing real estate, the lender requires the borrower to execute a document typically entitled an "Assignment of Leases and Rents."

This assignment can serve a number of practical purposes, but its most significant purpose is to provide the mortgagee with a security interest in rents that accrue prior to the time that the mortgagee can complete a foreclosure proceeding. In many states, the foreclosure process can be quite lengthy, and the mortgage lender faces a heightened risk that while a foreclosure proceeding is pending, the borrower may continue to collect project revenues and spend them other than to reduce the mortgage debt (a process often referred to as "milking" the rents). By taking the assignment, the lender makes clear its intention to have a lien upon all future rents produced by the real property, including those that accrue during the period between the mortgagor's default and the mortgagee's completion of a foreclosure proceeding. The assignment typically permits the lender to take steps following the borrower's default to collect rents and apply them to reduce the mortgage debt. These steps may include, *inter alia*, the lender's taking physical possession of the project (becoming a "mortgagee in possession"), obtaining the appointment of a receiver for the project, or notifying tenants to direct all future rent payment to the lender.

State law generally governs the creation and enforcement of security interests in rents. Unfortunately, most states do not have detailed statutory provisions dealing with the creation and enforcement of security interests in rents (by contrast to the comprehensive provisions in Uniform Commercial Code Article 9 for the creation and enforcement of security interests in personal property receivables). Thus, the creation and enforcement of security interests in rents tends to be governed by the common law of real property. Not surprisingly, this has produced undesirable variation in the rules governing the creation and enforcement of security interest in rents. Perhaps more significantly, disagreements regarding security interests in rents tend to be resolved in the federal bankruptcy courts, after the owner of mortgaged real estate has resorted to bankruptcy to obtain a stay from creditor collection efforts. Bankruptcy courts have proven exceptionally adept at creatively interpreting (or misinterpreting) state law principles — in some cases to disencumber a lender's security interest in rents altogether, or in other cases to exclude post-bankruptcy rents from the bankruptcy estate.

To address some of these concerns, the Act seeks to bring consistency to commercial real estate transactions by establishing a comprehensive statutory model for the creation, perfection,

and enforcement of a security interest in rents. The Act addresses, *inter alia*, the following issues:

Security Interest in Rents is Distinct Form of Collateral. As stated above, the most significant purpose of an assignment of leases and rents is to provide the mortgagee with a security interest in rents that accrue prior to the time that the mortgagee can complete a foreclosure proceeding. Most courts have held that this security interest in rents constitutes a separate form of collateral, distinct from the mortgagee's lien on the land itself. Unfortunately, some court decisions have wrongly concluded that rents do not constitute separate collateral, but are "subsumed within the land." In reaching this conclusion, these courts have held that a bankrupt mortgagor/owner may use rents during the pendency of its bankruptcy, without regard to the lender's security interest in rents, so long as the mortgaged land itself is not decreasing in value. The Act rejects these decisions and confirms the prevailing view that a security interest in rents is a form of collateral that is separate and distinct from the a lien on the land that generates those rents. For further background, see Act § 4, Preliminary Comment 1.

"Perfection" of a Security Interest in Rents. The Act codifies the principle that an assignment of rents is perfected and effective against third persons upon its proper recordation. The Act thus establishes, as a matter of state law, that once a lender has recorded an assignment of rents, no further action is necessary to protect the enforceability and priority of the lender's security interest in rents against subsequent purchasers or creditors. The Act should thus resolve any remaining ambiguity regarding the enforceability of a lender's security interest in rents accruing during the pendency of a mortgagor/owner's bankruptcy case, as the Bankruptcy Code makes clear that the bankruptcy trustee/debtor-in-possession cannot use its "strong-arm" avoiding power [11 U.S.C. § 544(a)] to avoid a security interest that was properly perfected prior to bankruptcy. The Act would thus overrule case law suggesting that a security interest in rents was "inchoate" or ineffective until the lender takes affirmative action after default to obtain possession of the real property, impound the rents, secure the appointment of a receiver, or some other similar action. For further background, see Act § 5, Preliminary Comment.

"Absolute" Assignments of Rents. Often, an assignment of leases and rents will state that the assignor is making an "absolute" transfer of rents, even though the context of the transaction (and often the terms of the assignment itself) indicate that the assignor is making the assignment only as security for repayment of the mortgage obligation. Mortgage law has long established that instruments purporting to make an absolute conveyance of title to land nevertheless constitute equitable mortgages if the surrounding circumstances demonstrate that the parties are using title to land to secure payment of a debt. Consistent with this long-established principle, the Act establishes that an assignment of rents executed in conjunction with and as security for an obligation creates only a security interest in rents, even if the assignment purports to constitute an absolute transfer of the rents. For further background, see Act § 4, Preliminary Comment 2.

Appointment of a Receiver. In some states, there are comprehensive statutory provisions that address the circumstances in which a court should appoint a receiver for mortgaged real

property. In many states, however, there is little statutory guidance. As a result, standards governing the appointment of receivers in most states are defined judicially, and tend to vary somewhat from jurisdiction to jurisdiction — and, within many jurisdictions, from judge to judge. Some decisions require that the mortgagee's security be inadequate or that the land is subject to existing or threatened waste; others require a showing of mortgagor insolvency. By contrast, many courts will appoint a receiver in any circumstance in which the mortgage contains a receivership clause authorizing such an appointment after default. The Act establishes consistent standards to govern the appointment of a receiver for mortgaged real estate, including the effectiveness of a receivership clause. For further background, *see* Act § 7, Preliminary Comments 1-5.

Characterization of Real Property Revenues. In many commercial real estate developments (e.g., office buildings, retail shopping centers, apartment complexes), the owner and occupiers of the development stand in a landlord-tenant relationship, based upon the execution of leases covering portions of the development. Because the common law has treated unaccrued rents as an interest in land (an incorporeal hereditament), there is no question that in these cases, the sums paid by tenant occupiers constitute "rent." Thus, a mortgage lender taking a security interest in those "rents" must comply with the provisions of real estate law in order to obtain and enforce that security interest — i.e., the mortgage lender must have the mortgagor execute and deliver an instrument sufficient to convey an interest in "rents" and must record that instrument on the public land records. In many other developments, however, the occupiers are not "tenants," but merely licensees (e.g., nursing home residents, persons occupying garage spaces or marina slips, hotel guests, and the like). Court decisions involving security interest in the revenues paid by such occupiers have disagreed over the proper characterization of these revenues — with some treating them as "rents" in the nature of real property, and others treating them as "accounts" subject to the provisions of Uniform Commercial Code Article 9. These decisions have created uncertainty regarding both the proper way to create and perfect a security interest in these occupancy revenues, as well as the appropriate treatment of a security interest in those revenues generated during the pendency of a bankruptcy case. The Act establishes that rents include any sum paid by a tenant, licensee, or other person for the right to possess or occupy the real property of another. For further background, see Act § 2, Preliminary Comment 11.

Enforcement by Demand to Assignor/Owner. The traditional weight of case authority required that an assignee of rents could enforce its security interest in rents only by taking steps sufficient to divest the assignor of control over those rents. Under this approach, it did not suffice for the assignee to make a demand upon the mortgagor/assignor to turn over rentals as they were collected. These decisions reflected a concern that as long as the mortgagor was collecting and retaining net rentals, third party claimants (such as trade creditors to whom the mortgagor might make payments) could be easily misled by the mortgagor's control over those cash proceeds. The Act rejects this approach and permits an assignee to enforce its security interest in rents by giving a notification demanding that the assignor turn over any rents that it may collect following the notification — and thus an assignor who fails to turn over any such rents to the assignee is liable for conversion of those rents. For further background, see Act § 8,

Preliminary Comment 1.

Enforcement by Demand to Tenants. The Act seeks to facilitate the enforcement of a security interest in rents by allowing the assignee to give a notification to tenants demanding that the tenants make future rent payments directly to the assignee. The Act addresses the liability of the tenant for making payments to the assignor following receipt of such a notification, the need for a tenant to have adequate opportunity to seek counsel regarding the legal effect of the notification, and the possibility of a tenant receiving a notification from multiple rents assignees. The Act also provides a standard form notification suitable for use by assignees. For further background, see Act § 9, Comments 1 through 6.

Expenses of Operating and Preserving the Real Property. Often, commercial leases obligate the tenant to pay a sum characterized as "additional rent." This sum is typically based upon the tenant's pro rata share of the cost of real property taxes, insurance, and maintenance expenses (or the increase in such costs or expenses beyond an established baseline amount), and serves to reimburse the landlord for the payment of these expenses. Leases customarily characterize the tenant's obligation to pay these sums as "rent," and assignments of leases and rents typically require the landlord/assignor to grant a security interest in these sums. Based upon these customary practices, the Act treats such sums as "rents."

California's comprehensive assignment of rents statute places an affirmative obligation on the assignee to use whatever rents it collects to pay the reasonable expenses of operating and maintaining the real property. By contrast, under the traditional rule prevailing in most states, the landlord's obligation to pay these expenses — even if the obligation is expressed or implied into its tenant leases — does not bind the lender as a successor until the lender acquires possession or ownership of the land (by becoming a mortgagee in possession or purchasing the premises at foreclosure). A prudent lender may well choose to apply collected rents to the payment of real property taxes, insurance, and project maintenance in order to protect its own security. Nevertheless, under the traditional view, a lender that collect rents without taking actual or constructive possession of the real property may apply those rents to the mortgage debt without any obligation to apply such sums to the payment of taxes, insurance, or property maintenance.

If the assignor fails to pay real property taxes or insurance or fails to perform its obligations with respect to project maintenance, a tenant injured by such failure may have a claim or defense with respect to its continuing liability for rents. Although the assignee has no affirmative obligation to pay these real property-related expenses prior to obtaining possession or ownership of the real property, the Act does make clear that the assignee's ability to collect rents is subject to any such claim or defense that the tenant may have based upon the assignor's nonperformance (absent an enforceable agreement not to assert such a claim or defense). For further background, *see* Act § 13, Preliminary Comments 1-2.

Coordination with Uniform Commercial Code Article 9. The Act provides that a perfected security interest in rents extends automatically into the identifiable proceeds received

upon collection of rent. In the typical case, however, "proceeds" of rents will constitute personal property in which another person may also hold or acquire a claim or a security interest under Article 9 of the Uniform Commercial Code. This means that conflicting interests may arise in the same proceeds — the assignee's interest by virtue of this Act, and another person's by virtue of other law (such as Article 9). The Act provides a set of rules to establish priority between such conflicting interests. To ensure the coordination of this Act with Article 9, this Act generally treats the assignee's "proceeds" interest as if it had arisen under Article 9 and applies Article 9's priority rules. For example, the Act protects a third person to whom an assignor transfers money that constitute proceeds of rents, so long as the transferee is not acting in collusion with the assignor to violate the rights of the assignee. *Cf.* U.C.C. § 9-332(a). For further background, *see* Act § 15, Preliminary Comments 1-4.

1	UNIFORM ASSIGNMENT OF RENTS ACT
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3	SECTION 1. SHORT TITLE. This [act] may be cited as the Uniform Assignment of
4	Rents Act.
5	SECTION 2. DEFINITIONS. In this [act]:
6	(1) "Assignee" means a person entitled to enforce an assignment of rents.
7	(2) "Assignment of rents" means a transfer of an interest in rents made in
8	connection with an obligation secured by real property located in this state.
9	(3) "Assignor" means a person that makes an assignment of rents or the successor
10	owner of the real property from which the rents arise.
11	(4) "Cash proceeds" means proceeds that are money, checks, deposit accounts, or
12	the like.
13	(5) "Day" means calendar day.
14	(6) "Deposit account" means a demand, time, savings, passbook, or similar
15	account maintained with a bank, savings bank, savings and loan association, credit union, or trust
16	company.
17	(7) "Document" means information that is inscribed on a tangible medium or that
18	is stored on an electronic or other medium and is retrievable in perceivable form.
19	(8) "Notification" means a document containing information required under this
20	[act] and signed by the person required to provide the information.
21	(9) "Person" means an individual, corporation, business trust, estate, trust,
22	partnership, limited liability company, association, joint venture, public corporation, government,

1	or governmental subdivision, agency, or instrumentantly, or any other legal or commercial entity.
2	(10) "Proceeds" means personal property that is received or collected on account
3	of a tenant's obligation to pay rents.
4	(11) "Purchase" means to take by sale, lease, discount, negotiation, mortgage,
5	pledge, lien, security interest, issue or reissue, gift, or any other voluntary transaction creating an
6	interest in property.
7	(12) "Rents" includes:
8	(A) the right to collect sums payable for the right to possess or occupy, or
9	for the actual possession or occupation of, real property of another person;
10	(B) the right to collect sums payable to an assignor under a policy of rental
11	interruption insurance covering real property;
12	(C) claims arising out of a default in the payment of sums payable for the
13	right to possess or occupy real property;
14	(D) the right to collect sums payable to terminate an agreement to possess
15	or occupy real property;
16	(E) the right to collect sums payable to pay or reimburse an assignor for
17	payment of expenses incurred in operating and maintaining, or in constructing or installing
18	improvements on, real property; and
19	(F) any other right to payment that is defined as rents under the law of this
20	state other than this [act].
21	(13) "Secured obligation" means an obligation the performance of which is
22	secured by an assignment of rents.

1	(14) "Security interest" means an interest in property that arises by agreement and
2	secures performance of an obligation.
3	(15) "Sign" means, with present intent to authenticate or adopt a document:
4	(A) to execute or adopt a tangible symbol; or
5	(B) to attach to or logically associate with the document an electronic
6	sound, symbol, or process.
7	(16) "State" means a state of the United States, the District of Columbia, Puerto
8	Rico, the United States Virgin Islands, or any territory or insular possession subject to the
9	jurisdiction of the United States.
10	(17) "Submit for recording" means to submit a document complying with
11	applicable legal standards, with required fees and taxes, to the appropriate governmental office
12	under [the recording act of this state].
13	(18) "Tenant" means a person that holds a right to possess or occupy the real
14	property of another person and has a corresponding obligation to pay rents.
15	Preliminary Comments
16 17 18 19 20 21 22 23 24 25 26	1. "Assignee." The term "assignee" means the person entitled to enforce an assignment of rents. 2. "Assignment of rents." In many commercial transactions, it is customary for the lender to require the borrower to execute multiple documents, including both a "mortgage" covering the land and an "assignment of rents and leases" which assigns to the lender all leases covering the mortgaged premises and all rents accruing under those leases. In some transactions, the lender may simply incorporate into the mortgage language sufficient to assign to the lender all leases covering the mortgaged premises and rents accruing under such leases, without a separate assignment document. The Act uses the term "assignment of rents" to mean the actual transfer of an interest in rents, rather than the document by which the transfer is made.
27 28	3. "Assignor." The term "assignor" means a person that makes an assignment of rents or

the successor owner of the real property subject to the assignment.

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4. "Day." The Act defines "day" as a calendar day.

- 5. "Deposit account." This definition is similar to that contained in U.C.C. Section 9-102(a)(29). The term uses the term "bank" in a fashion comparable to the definition contained in U.C.C. Section 1-201(b)(4).
- 6. "Document." The definition of "document" is media-neutral and comparable to the definition used in Section 102(3) of the Uniform Residential Mortgage Satisfaction Act. Because this Act uses the term "record" in its customary fashion under real estate law — i.e., as a verb to describe the act of filing an instrument of conveyance with the recorder's office — the Act does not use the term "record" as a noun, and instead uses the term "document."
- 7. "Notification." The Act permits an assignee to enforce an assignment of rents by giving a notification to the assignor (Section 8) or by giving a notification to tenants of the assignor (Section 9). In any circumstance in which the Act requires notification to be given to a person, any such notification shall be in the form of a document, as defined in Section 2(7), and shall contain the information required by the specific section authorizing that notification.
- 8. "Person" includes both natural persons (individuals) and all forms of legally recognized public and private organizations.
- 9. "Proceeds." In this Act, the term "proceeds" means whatever is collected from a tenant on account of the tenant's obligation to pay rent. In most instances, these proceeds will be in the form of cash or checks. The Act provides that a security interest in rents extends automatically to any proceeds of those rents so long as those proceeds are identifiable. Section 14(b), (c).

It is possible that an assignee may claim a security interest in proceeds of rents and that another creditor or person may also claim a conflicting interest in those proceeds by virtue of other law, particularly Article 9 of the Uniform Commercial Code. The Act provides priority rules in Section 15 to address such potential priority conflicts.

- 10. "Purchase" is defined in the same manner as in Uniform Commercial Code Section 1-201(b)(29), and includes any voluntary transaction creating an interest in property.
- 11. "Rents." In many commercial real estate developments (e.g., office buildings, industrial parks, retail shopping centers, and apartment complexes), the owner stands in a landlord-tenant relationship with the occupiers of the development, based upon the execution of leases covering portions of the development. Because the common law has treated unaccrued rents as an interest in land (an incorporeal hereditament), the right to collect sums paid by tenant occupiers undoubtedly constitutes "rent" in the nature of real property. Thus, a mortgage lender

taking a security interest in "rents" must comply with the provisions of real property law in order to obtain and enforce that security interest. In other words, the mortgage lender must have the mortgagor execute and deliver an instrument sufficient to convey an interest in "rents" and must record that instrument on the public land records in the county where the land is situated.

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In many other developments, however, the owner does not stand in a landlord-tenant relationship with the user/occupier of land because that user/occupier is only a licensee. Examples of this type of project include nursing homes, parking garages, golf courses, landfills, marinas, stadiums/arenas, student dormitories, and hotels/motels. If the development's occupier is a licensee and not a tenant, a significant classification problem arises. Is the right to collect sums from project occupiers "rent" governed by real estate law (such that the lender would obtain and record an assignment of rents in the land records), or "accounts" governed by Article 9 of the Uniform Commercial Code (such that the lender would obtain a security interest by creating a floating lien on accounts and perfect that interest by filing a financing statement covering accounts in the Article 9 filing system)?

In theory, a lender could moot the resolution of this characterization question simply by (a) making sure that its loan documents took a security interest in both "rents" and "accounts," and (b) properly recording/filing evidence of those interests in the respective filing systems. This "belt and suspenders" approach would appear to give the lender a perfected security interest in the right to collect unaccrued occupancy charges, regardless of how a court resolved the characterization question.

Unfortunately, Bankruptcy Code § 552(a) complicates this analysis. Section 552(a) generally provides that any pre-petition security agreement covering after-acquired property does not affect property that the bankruptcy estate acquires post-petition. By itself, section 552(a) would suggest that a lender's security interest in pre-petition revenues would not attach to post-petition revenues (which would, in turn, mean that those revenues would not constitute the lender's cash collateral). Congress drew a careful distinction, however, between *property received by the debtor post-petition* and *post-petition proceeds of pre-petition collateral*. This distinction is reflected in section 552(b), which provides that a valid and properly perfected pre-petition security interest in collateral will attach to any rents, profits, and proceeds of that collateral that are received by the debtor post-petition.

The protection accorded to secured creditors by section 552(b) makes the resolution of the "what revenues are 'rents'?" question critical for the commercial real estate mortgage lender. If post-petition project revenues are "rents," "profits," or "proceeds" of the land, the lender's security interest attaches to those revenues. If not, then section 552(a) extinguishes the lender's interest in post-petition project revenues.

Most of the bankruptcy cases addressing this characterization question involved hotels and security interests in hotel room revenues. Prior to 1994, a few decisions sensibly treated hotel room revenues as the functional equivalent of tenant rents and concluded that § 552(b)'s

protection for "rents" preserved a lender's properly perfected interest in post-petition hotel room revenues. See, e.g., In re S.F. Drake Hotel Assocs., 131 B.R. 156, 158-61 (Bankr. N.D. Cal. 1991), aff'd, 147 B.R. 538 (N.D. Cal. 1992); In re Mid-City Hotel Assocs., 114 B.R. 634, 638-642 (Bankr. D. Minn. 1990). Most courts, however, concluded that post-petition hotel room revenues were accounts (personal property) and were neither "rents," "profits," or "proceeds" of the land. See, e.g., In re Northview Corp., 130 Bankr. 543, 548 (9th Cir. BAP 1991); In re Investment Hotel Properties, Ltd., 109 Bankr. 990, 994-97 (Bankr. D. Colo. 1990). These courts typically applied the formalistic reasoning that room revenues could not be "rent" because hotel guests were not "tenants." As a result, many bankruptcy courts routinely invalidated lenders' claimed interests in post-petition hotel revenues. The formalistic invalidation of a hotel lender's interest in post-petition room revenues was particularly inappropriate, as hotel room revenues are economically identical to the "rents" paid by tenants under apartment, office, or industrial leases. See, e.g., R. Wilson Freyermuth, Of Hotel Revenues, Rents, and Formalism in the Bankruptcy Courts: Implications for Reforming Commercial Real Estate Finance, 40 UCLA L. Rev. 1461 (1993). Recognizing this unfairness, Congress amended section 552(b) in 1994 to preserve the lender's interest in post-petition "fees, charges, accounts, or other payments for the use or occupancy of rooms and other public facilities in hotels, motels, or other lodging properties."

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> This amendment provided a practical solution to the classification problem with respect to hotels and other "lodging properties." Unfortunately, it did not address a wide variety of other income-generating projects. Courts have generally concluded that golf course green fees do not constitute "rents," "profits," or "proceeds" of the land. See, e.g., In re McKim, 217 B.R. 97 (Bankr. D.R.I. 1998); In re GGVXX, Ltd., 130 B.R. 322 (Bankr. D. Colo. 1991). Likewise, courts have refused to characterize stadium/arena revenue as rents. See, e.g., Klingner v. Pocono International Raceway, Inc., 433 A.2d 1357 (Pa. Super. 1981); In re Zeeway Corp., 71 B.R. 210 (9th Cir. Bankr. 1987). By contrast, courts have treated revenue from parking garages as rents, see, e.g., In re Ashford Apartments Ltd. Partnership, 132 B.R. 217 (Bankr. D. Mass. 1991), and likewise have treated landfill dumping fees as being rents. See, e.g., In re West Chestnut Realty of Haverford, Inc., 166 B.R. 53 (Bankr. E.D. Pa. 1993), aff'd, 173 B.R. 322 (E.D. Pa. 1994). Courts have split in the characterization of marina slip fees, with some characterizing these as "rents" depending upon the duration of use and others characterizing such fees as accounts subject to Article 9. Compare In re Northport Marina Assocs., 136 B.R. 911 (Bankr. E.D.N.Y. 1992) (fees paid by marina users for assigned slip for periods of six months or more were in nature of "rents," while fees paid by transitory users were "accounts") with In re Harbour Pointe Ltd. Partnership, 132 B.R. 501 (Bankr. D.D.C. 1991) (fees generated by marina treated as "rents") and In re Hamlin's Landing Joint Venture, 77 B.R. 916 (Bankr. M.D. Fla. 1987) (same).

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The Act takes the view that "rents" should include the right to collect all sums due in exchange for the right to possess or occupy the real property of another. A person "possesses" the land of another if that person has possessory interest in that land (e.g., the interest of a tenant under a lease). A person "occupies" the land of another if that person has a contractual right that permits them to occupy the real property of another to the exclusion of persons other than the owner. Thus, the Act defines the term "rents" to include all sums paid by a person in order to

acquire the right to possess or occupy the real property of another.

In addition, the Act defines rents to include the right to collect a number of other charges that are often characterized as "rent" under leases or occupancy agreements, as well as the right to collect other sums that constitute an economic substitute for rents that might otherwise have accrued or been collected. These include the right to collect proceeds of rental interruption insurance; claims arising out of a default in the payment of rents (e.g., liquidated damages); and the right to collect sums payable in order to terminate a lease or occupancy agreement; the right to collect sums payable for the purpose of paying or reimbursing the assignor's payment of expenses incurred in operating and maintaining the real property (such as taxes or insurance) or in constructing or installing improvements.

The Act also provides that the term "rents" includes any right to payment on account of the actual possession or occupation of the real property of another. Thus, the right to collect from a tenant at sufferance for the period in which that tenant holds over following the termination of its lease constitutes "rents," even if the landlord chooses to treat the holdover tenant as a trespasser and institute eviction proceedings.

The application of this definition is demonstrated by the following illustrations:

Illustration 1. ABC Life Insurance Company holds a mortgage and an assignment of rents on the Friendly Shopping Center. Grocer signs a 20-year lease for an anchor tenancy within the Friendly Shopping Center. The lease provides that Grocer will pay base rent and (depending upon sales) percentage rent. The right to collect payments from Grocer under the terms of the lease (whether for base rent or percentage rent) constitutes "rent" within the meaning of the Act.

Illustration 2. ABC Life Insurance Company holds a mortgage and an assignment of rents on the Friendly Hotel. Heinsz is a guest of Friendly Hotel for three nights. Although Heinsz may not have a possessory interest in room vis-a-vis the owner of Friendly Hotel, Heinsz does "occupy" the room in a fashion that essentially excludes other third persons. The right to collect room occupancy charges that Heinsz incurs during his stay is "rents" within the meaning of the Act. Charges that Heinsz incurs for additional hotel-related services (such as room service meals, dry cleaning or laundry services, or the like) would not constitute "rent," as they are not for incurred in exchange for the right to occupy the room.

Illustration 3. ABC Life Insurance Company holds a mortgage and an assignment of rents on the Friendly Nursing Home, where Davis is a resident. Although Davis may not have a possessory interest in the room vis-a-vis the owner of Friendly Nursing Home, Davis does "occupy" the room in a fashion that essentially excludes other third persons. The right to collect room occupancy charges that Davis incurs during his stay is "rent" within the meaning of the Act. Charges that Davis incurs for medical treatment,

medication, physical therapy, or the like would not constitute "rent," as they are not incurred in exchange for the right to occupy the room.

Illustration 4. First Bank holds a mortgage and an assignment of rents on the Friendly Marina. Smith has a contract with Friendly Marina pursuant to which he pays a monthly fee for a slip at which he may dock his yacht. The right to collect this monthly fee from Smith is "rent" within the meaning of the Act.

Illustration 5. First Bank holds a mortgage and an assignment of rents on Friendly Parking Garage. Smith has a contract with Friendly Parking Garage pursuant to which he pays \$150 per month for a reserved parking space. The right to collect Smith's \$150 monthly fee constitutes "rent" within the meaning of the Act.

Illustration 6. First Bank holds a mortgage and an assignment of rents on Friendly Golf Course. Smith pays greens fees to play at Friendly Golf Course. The right to collect fees that Smith pays is not "rent" within the meaning of the Act, as Smith does not "occupy" the land but is merely using it in a temporary and essentially nonexclusive fashion.

In jurisdictions adopting this Act, there will remain certain developments for which the definition of "rents" does not unambiguously resolve the classification dilemma. For example, consider a stadium that stages athletic or entertainment events. On the one hand, one might characterize as "rents" the right to collect admission fees from patrons, on the ground that while patrons do not have a possessory interest, they may "occupy" a stadium seat in a more or less exclusive fashion (as two persons cannot literally occupy the same seat). On the other hand, one might characterize the right to collect admission fees as "accounts" governed by Uniform Commercial Code Article 9, on the ground that patrons have merely a temporary interest that is more appropriately characterized as "use" rather than "occupancy." In such cases, a prudent lender may choose to follow the "belt and suspenders" approach — taking both an assignment of rents (and recording it in the real property records) and an Article 9 security interest in present and after-acquired accounts (and perfecting it by filing an Article 9 financing statement) — in order to assure that it has a perfected security interest in the revenues generated by the project.

- 12. "Secured obligation." The term "secured obligation" covers any obligation the performance of which is secured by an assignment of rents.
- 13. "Security interest." Under the Act, a security interest arises in any transaction, regardless of its form, in which a person receives or retains an interest in property for the purpose of securing an obligation owed to that person. Thus, the term "security interest" as used in this Act would cover both a security interest in "rents" taken by an assignee as well as a security interest in the proceeds of rents taken by a secured party under the provisions of Article 9 of the Uniform Commercial Code.
 - 14. "Sign." This definition is media-neutral and comparable to that contained in

Uniform Commercial Code § 2-103(1)(p).

15. "Submit for recording." This definition is comparable to that contained in Section 102(21) of the Uniform Residential Mortgage Satisfaction Act. To "submit for recording" means that the person has submitted a document that has complied with the appropriate legal requirements for the document submitted, along with required fees and taxes, to the appropriate recording official. Whether an assignment of rents that is submitted for recording is actually recorded is determined by the state's recording act.

16. "State." This definition is the boilerplate definition of the term as used in uniform acts.

17. "Tenant." For purposes of this Act, a "tenant" is any person that holds a right to possess or occupy the land of another and is thereby obligated to pay rents. The Act defines "rents" to include sums payable by occupants of land that do not have a possessory interest in the land and thus do not stand in a landlord-tenant relationship with the assignor. Although the Act treats such a licensee as a "tenant" for the purposes of this Act, it does not render such a licensee a tenant within the meaning of the state's law of landlord-tenant law. Thus, for example, nothing in this Act would grant a licensee the benefit of the state's forcible entry and detainer statutes, the benefit of an implied warranty of habitability, or any other right recognized under the state's general law of landlord and tenant.

SECTION 3. MANNER OF GIVING NOTIFICATION.

- 24 (a) Except as otherwise provided in subsections (c) and (d), a person gives a
 25 notification or a copy of a notification under this [act] by depositing it with the United States
 26 Postal Service or with a commercially reasonable delivery service, properly addressed to the
 27 intended recipient's address as specified in subsection (b), with first-class postage or cost of
 28 delivery provided for.
 - (b) The following rules govern the proper address for giving a notification under subsection (a):
 - (1) A person giving a notification to an assignee shall use the address for notices to the assignee provided in the document creating the assignment of rents, but if the

1	assignee has provided the person giving the notification with a more recent address for notices,
2	the person giving the notification shall use that address.
3	(2) A person giving a notification to an assignor shall use the address for
4	notices to the assignor provided in the document creating the assignment of rents, but if the
5	assignor has provided the person giving the notification with a more recent address for notices,
6	the person giving the notification shall use that address.
7	(3) A person giving a notification to a tenant shall use the address of the
8	leased premises. However, if the tenant's lease provides an address for notices and the person
9	giving notification has received a copy of the lease or knows the address for notices specified in
10	the lease, the person giving the notification shall use that address.
11	(c) If a person giving a notification pursuant to this [act] and the recipient have
12	agreed to the method for giving a notification, any notification must be given by that method.
13	(d) If a notification is not given in accordance with subsection (a) or (c) but is
14	received by the recipient, it is given as of the time of receipt.
15	Preliminary Comments
16 17 18 19 20	1. Methods of giving notification. This section specifies the methods for giving any notification required by this Act. Under subsection (a), notices required by the Act may be transmitted by first-class United States mail or via a commercial reasonable delivery service. Proper dispatch, not receipt, satisfies the obligation to give notification. The person asserting
21	that notification was given has the burden of proof that notification was given in accordance with

the provisions of this section.

Subsection (c) provides that if an agreement between the person giving a notification and the recipient dictates a method of notification other than the methods permitted under subsection (a), any notification must be given by the agreed-upon method. Subsection (c) would thus permit the giving of a notification by electronic mail or other form of electronic communication, but only where there recipient had agreed to receive notifications by that manner of delivery. Such an agreement may arise either by express written provisions or by virtue of an established course

of conduct between the giver and recipient of the notification.

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Under subsection (d), a notification actually given in a manner not authorized by subsection (a) or (c), but received by the recipient, is treated as given as of the time of receipt.

2. Identifying the address for notification. Typically, an assignment of rents contains a provision specifying addresses for notices to the assignor and the assignee. Subsection (b) provides that the respective addresses for notice contained in an assignment of rents will be the default addresses for any notification to the assignor or assignee under this Act. If the intended recipient has provided the person giving a notification with a more recent address, then the Act requires the person giving the notification to use that address. For example, if an assignee gives a notification to the assignor enforcing its interest in rents under Section 8 (which governs enforcement by notification to the assignor), and that notification specifies a new address for future notices to the assignee, the assignor would thereafter be obligated to use that new address in giving any notification required by the Act.

Subsection (b)(3) provides that a tenant's address for notification will be the address of the leased premises, unless the lease provides an alternative address for notification to the tenant and the notifier either has a copy of the lease or knows of the alternative address.

3. Obligations under the Act triggered by receipt. While a person obliged to give a notification under the Act satisfies the obligation to give that notification by dispatch in accordance with subsection (a), several substantive provisions of the Act effectively require that the intended recipient actually receive notification. For example, although an assignee may give notification to a tenant by mail directing that tenant to pay rents to the assignee, the Act does not legally obligate the tenant to pay rents to the assignee until the tenant receives the notification. See Section 9(b).

SECTION 4. ASSIGNMENT OF RENTS CREATES SECURITY INTEREST. An

assignment of rents creates a presently effective security interest in all accrued and unaccrued rents arising from the real property described in the document creating the assignment, whether the document is denominated an absolute assignment, an absolute assignment conditioned upon default, an assignment as additional security, or otherwise. The security interest in rents is separate and distinct from any security interest held by the assignee in the real property.

Preliminary Comments

Source: Cal. Civ. Code § 2938(a); Restatement (Third) of Property — Mortgages § 4.2(b).

1. Rents as a distinct source of collateral. An assignment of rents permits the assignee to collect rents that accrue between the date of the assignor's default and the date that the assignee can complete a mortgage foreclosure on the underlying land. In many states, this foreclosure process can be quite lengthy. In these states, a mortgagee faces a heightened risk that the mortgagor may collect project revenues and expend them other than to reduce the mortgage debt (a process often referred to as "milking" the rents) while a foreclosure proceeding is pending. By taking an assignment of rents, the assignee demonstrates its intention to have a lien upon all future rents produced by the project, including those that accrue between default and the completion of a foreclosure sale — a period that may be extended if the assignor files a bankruptcy petition that stays the foreclosure.

Traditionally, state law has governed the creation and enforcement of security interests in rents. Most frequently, however, disagreements regarding security interests in rents arise in the federal bankruptcy courts. On its face, the Bankruptcy Code appears to recognize that state law has traditionally treated "rents" that accrue between default and foreclosure as a source of collateral that is separate and distinct from the land that generated those rents. The Bankruptcy Code characterizes rents from mortgaged property as "cash collateral," 11 U.S.C. § 363(a), and preserves a secured creditor's pre-bankruptcy lien on rents that the debtor receives after it files a bankruptcy petition, *id.* § 552(b). These provisions appear to acknowledge that a pre-bankruptcy assignment of rents creates a separate security interest in the rents (*i.e.*, separate from the underlying mortgage lien against the land itself).

Most bankruptcy court decisions have treated post-petition rents as a separate and distinct source of collateral, but a few bankruptcy court decisions have instead concluded that post-petition rents do not constitute separate collateral because the post-petition rent stream is in fact "subsumed" within the valuation of the land itself. *See, e.g., In re* Wrecclesham Grange, Inc., 221 B.R. 978 (Bankr. M.D. Fla. 1997); *In re* Embassy Properties N. Ltd. Partnership, 196 B.R. 172 (Bankr. D. Kan. 1996); *In re* Citicorp Park Assocs., 180 B.R. 15 (Bankr. D. Me. 1995); *In re* Barkley 3A Investors, Ltd., 175 B.R. 755 (Bankr. D. Kan. 1994); *In re* Mullen, 172 B.R. 473 (Bankr. D. Mass. 1994). These courts have thus concluded that a debtor can use post-petition rents without regard to a pre-bankruptcy assignment of rents as long as the mortgage lender's interest in the mortgaged land is adequately protected (*i.e.*, as long as the land itself is not declining in value), even if the land was worth less than the mortgage debt.

 The Act rejects the view of state law expressed in these cases that rents accruing prior to foreclosure are subsumed within the land. The Act instead confirms that all rents accruing prior to the completion of a foreclosure constitute a source of collateral that is separate and distinct from the real property from which those rents accrued.

2. The "Absolute Assignment of Rents." As many American states adopted the lien

theory of mortgages, some mortgagees began requiring the mortgagor to make an "absolute" assignment of rents. Under a so-called "absolute" assignment of rents, the assignor purported to transfer "title" to unaccrued rents to the assignee, ostensibly placing the assignee in the same legal position as it would have occupied under the title theory of mortgages. Frequently, a so-called "absolute" assignment will specify that it is "not merely for purposes of security" and that the assignor has no title to or interest in unaccrued rents, other than a revocable license (*i.e.*, not a "property" right) to collect such rents prior to default.

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Mortgagees have argued that the so-called "absolute" assignment of rents strengthens their position with respect to rents in the bankruptcy context. When a debtor files for bankruptcy, all of the debtor's property becomes property of the bankruptcy estate. 11 U.S.C. § 541(a). The debtor generally may use property of the estate in the course of its bankruptcy proceeding, subject to the obligation to provide adequate protection to a secured creditor holding a lien upon that property. 11 U.S.C. § 363(b). Moreover, a secured party holding a security interest in property of the estate is subject to the automatic stay and cannot enforce its lien or otherwise collect the debt outside the context of the bankruptcy proceeding. *Id.* § 362(a). As a result, a debtor that owns an income-producing real estate project gains significant leverage if the project's post-petition rents constitute property of the bankruptcy estate. By contrast, the mortgagee/assignee would prefer that the law characterize the post-petition rents as property that is *not* part of the bankruptcy estate. If the project's post-petition rents are not property of the estate, the automatic stay would place no limitation upon the mortgagee's ability to collect those rents and apply them to the debt.

Obviously, if a mortgagee had already completed a foreclosure sale prior to bankruptcy, the land belongs to the foreclosure purchaser and thus unaccrued rents from that land would not constitute property of the bankruptcy estate. But if no foreclosure has yet occurred — and thus equitable ownership of the land remains in the debtor — unaccrued post-petition rents would seem to fit squarely within the broad concept "property of the estate" as articulated in § 541(a). Nevertheless, in an attempt to boost their leverage in context of bankruptcy, mortgage lenders have argued that under a so-called "absolute" assignment of rents, "title" to the post-petition rents is in the lender and such rents therefore do not constitute property of the bankruptcy estate. A number of courts have accepted this argument *See, e.g.*, First Fidelity Bank v. Jason Realty, L.P. (*In re* Jason Realty, L.P.), 59 F.3d 423 (3d Cir.1995); *In re* Kingsport Ventures, L.P., 251 B.R. 841 (Bankr. E.D. Tenn. 2000); *In re* Robin Associates, 275 B.R. 218 (Bankr. W.D. Pa. 2001); *In re* Carretta, 220 B.R. 203 (D.N.J. 1998); *see also* NCNB Texas Nat'l Bank v. Sterling Projects, Inc., 789 S.W.2d 358 (Tex. App. 1990) ("The absolute assignment does not create a security interest but instead passes title to the rents. An absolute assignment of rents is not security but is a pro tanto payment of the obligation.").

The Restatement (Third) of Property — Mortgages and most commentators have rejected this view. In the typical transaction, the assignor executes an assignment of rents and leases contemporaneously with its execution of the mortgage. The assignee does not immediately begin collecting rents from tenants as soon as it takes the assignment, and typically has no intention to

do so at any time prior to the assignor's default — indeed, the typical assignment expressly acknowledges the assignor's right to collect and expend the rents prior to default. Under such an "assignment," the circumstances demonstrate that the parties intend for the rents to secure the repayment of the mortgage debt. In other words, the "absolute" assignment is merely a security device, regardless of its "absolute" characterization.

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> Mortgage law has long established that instruments purporting absolutely to convey an interest in land nevertheless constitute equitable mortgages when the circumstances demonstrate that the parties are using an interest in land to secure payment of a debt. See, e.g., Restatement of Property (Third) — Mortgages § 3.2 (absolute deed intended to secure an obligation constitutes a mortgage); Smith v. Player, 601 So.2d 946 (Ala. 1992) (same); Steckelberg v. Randolph, 404 N.W.2d 144 (Iowa 1987) (same). Under this same principle, courts should treat a typical "absolute" assignment of rents as an assignment for security purposes, and the weight of modern judicial authority so provides. See, e.g., In re Cavros, 262 B.R. 206 (Bankr. D. Conn. 2001); In re 5877 Poplar, L.P., 268 B.R. 140 (Bankr. W.D. Tenn. 2001); National Operating, L.P. v. Mutual Life Ins. Co. of New York, 630 N.W.2d 116 (Wis. 2001); In re Guardian Realty Group, L.L.C., 205 B.R. 1 (Bankr. D.D.C. 1997); In re RV Centennial Partnership, 202 B.R. 774 (Bankr. D. Colo. 1996); In re Lyons, 193 B.R. 637, 644 (Bankr. D. Mass. 1996). Under this view, where the underlying land is property of the bankruptcy estate, post-petition rents from that property would likewise constitute property of the bankruptcy estate. However, the assignee of those rents would continue to have a security interest in those rents by virtue of Bankruptcy Code § 552(b), and the debtor/assignor would be obliged to provide adequate protection of the assignee's interest in those rents under Bankruptcy Code § 363.

The Act adopts the view that any "assignment of rents" as defined in this Act (Section 2(2)) creates a security interest in rents, regardless of whether the document creating that assignment is in form denominated an "absolute" assignment. The term "assignment of rents" includes only an assignment of rents made in conjunction with a secured loan, and any such assignment creates a security interest governed by this Act. By contrast, nothing in the Act precludes an owner of land from making a truly absolute transfer of rents in a transaction that is not a security transaction, such as a "true sale" of rents (in which the owner of the land transfers full legal, equitable ownership and control of unaccrued rents immediately upon execution and delivery). Such a transfer, however, is not an "assignment of rents" as defined in this Act (unless applicable state law dictates otherwise), and thus the provisions of this Act governing the enforcement of an assignment of rents would not apply to such a transfer.

3. Conveyancing formalities. The Act is not intended to effect any change in the underlying law of states adopting the Act with respect to the formalities necessary to effect a conveyance of an interest in real property. If a document entitled "Assignment of Rents" is not executed in accordance with the formal requirements for an effective conveyance of an interest in real property, it does not effect a "transfer" of an interest in rents and thus the document would not constitute an "assignment of rents" as defined in Section 2(2). The Act does not specify precisely what formalities are necessary for a document to constitute an effective assignment of

rents, but leaves this question to other state law. For example, if an assignor has signed and 1 2 delivered a document entitled "Assignment of Rents," but the assignee has not yet extended credit to the assignor and state law provides that no transfer of rents occurs until such credit is 3 actually extended, the document would not effect an "assignment of rents" until the credit is 4 5 actually extended. 6 7 SECTION 5. RECORDATION; PERFECTION OF SECURITY INTEREST IN 8 RENTS; PRIORITY OF CONFLICTING INTERESTS IN RENTS. 9 (a) A document creating an assignment of rents may be submitted for recording in 10 the [appropriate governmental office under the recording act of this state] in the same manner as 11 any other conveyance of an interest in real property. 12 (b) Upon recording, the security interest in rents created by an assignment of rents 13 is fully perfected, notwithstanding any provision of the document creating the assignment or law 14 of this state other than this [act] which would preclude or defer enforcement of the security 15 interest until the occurrence of a subsequent event, including a subsequent default of the 16 assignor, the assignee's obtaining possession of the real property, or the appointment of a 17 receiver. 18 (c) A perfected security interest in rents takes priority over the rights of a person 19 that, after the security interest is perfected: 20 (1) acquires a judgment lien against the rents or the real property from 21 which they arise; or 22 (2) purchases an interest in the rents or the real property from which they 23 arise.

Preliminary Comment

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Source: Cal. Civ. Code § 2938(b); Restatement (Third) of Property — Mortgages § 4.2(b).

1. *Recording*. An assignee may submit a document creating an assignment of rents for recording in accordance with the requirements of the state's recording act. The document is "submitted for recording" when it is presented to the appropriate recording official. Whether the recording official must actually record the document depends upon the assignee's compliance with the substantive and procedural requirements of the recording act. Likewise, the state's recording act governs whether the document is actually "recorded" under state law. For example, in some states a misindexed instrument is considered to be unrecorded, while in other states a misindexed instrument is considered to be properly recorded.

> 2. Perfection. Under Bankruptcy Code § 544(a) and its "strong-arm" clause, a debtor-inpossession can invalidate (or, in bankruptcy parlance, "avoid") any security interest that a judgment lien creditor or bona fide purchaser could have avoided under state law as of the petition date. In the 1980s and early 1990s, bankruptcy courts struggled with the proper impact of § 544(a) upon a mortgagee's security interest in post-petition rents under an assignment of rents. This struggle derives in part from the confusion generated by the differing terminologies of mortgage law and Article 9 of the Uniform Commercial Code. Under Article 9, a secured party obtains a security interest in collateral by having the debtor execute a security agreement describing that collateral, and "perfects" that security interest by filing an Article 9 financing statement describing the collateral. By "perfecting" its security interest, the Article 9 secured party makes that interest enforceable against subsequent creditors, including judicial lien creditors. U.C.C. § 9-317(a). Because Bankruptcy Code § 544(a) provides the bankruptcy trustee/debtor-in-possession with the status of a hypothetical judicial lien creditor under state law, the trustee/debtor-in-possession takes property of the estate subject to any security interest that was properly perfected under Article 9 prior to the filing of the bankruptcy petition. If the secured party has a properly perfected security interest prior to the petition date, it is irrelevant whether the secured party had taken any steps to enforce that security interest prior to bankruptcy — the perfected security interest continues to remain effective against the collateral and the trustee/debtor-in-possession cannot avoid that security interest using its § 544(a) avoidance power.

By contrast, mortgage law did not customarily use the term "perfection." Under mortgage law, recording of a mortgage interest served to make that interest valid as against subsequent creditors and bona fide purchasers of the land. Analytically, of course, "recording" in this sense is similar to the Article 9 concept of perfection. By analogy, one could argue that if a mortgage lender had taken and properly recorded an assignment of rents prior to bankruptcy, that mortgage lender should have a security interest in rents that was "perfected" and thus enforceable against third parties. Under this analysis, the trustee/debtor-in-possession could not avoid the mortgage lender's security interest in rents under § 544(a), and thus the mortgage lender would retain its security interest in post-petition rents under § 552(b). A number of courts in fact adopted this analytical approach, treating post-petition rents as the lender's cash collateral so long as the mortgagee had properly recorded its assignment of rents prior to bankruptcy. *See*,

e.g., In re Millette, 186 F.3d 638 (5th Cir. 1999); Steinberg v. CrossLand Mortgage Corp. (In re Park at Dash Point L.P.), 985 F.2d 1008, 1011 (9th Cir. 1993); Vienna Park Properties v. United Postal Sav. Ass'n (In re Vienna Park Properties), 976 F.2d 106, 112-15 (2d Cir 1992).

Unfortunately, some bankruptcy courts held that § 544(a) permitted the trustee/debtor-in-possession to invalidate a security interest in post-petition rents if the secured party had not taken sufficient steps to *enforce* that interest (*e.g.*, actually collect the rents) prior to bankruptcy. To understand how these decisions confused "perfection" or "enforceability" with "enforcement," it is helpful to review the distinction between the lien and title theories of mortgage law. Under the title theory, the mortgagee held "title" to the land (and thus title to unaccrued rents) by virtue of the mortgage, even prior to default. By contrast, under the lien theory, a mortgage gave the mortgagee only a security interest in the land rather than "title" — and thus a mortgage by itself gave the mortgagee no interest in unaccrued rents until such time as the mortgagee completed a foreclosure, became a mortgagee in possession, or obtained the appointment of a receiver for the land.

If a mortgagee claims a security interest in rents by virtue of a separate assignment of rents, however, any legal constraints on the mortgagee's right to collect rents by virtue of the mortgage itself should be irrelevant. Nevertheless, a number of older state court decisions conflated these two situations, holding that even a separate assignment of rents was not effective until the mortgagee took affirmative steps after default to enforce that assignment, such as by obtaining the appointment of a receiver, becoming a mortgagee in possession, or impounding the rents. See, e.g., Taylor v. Brennan, 621 S.W.2d 592, 593-94 (Tex. 1981); Bevins v. Peoples Bank & Trust Co., 671 P.2d 875, 879 (Alaska 1983), Martinez v. Continental Enters., 730 P.2d 308, 316 (Colo. 1986); Sullivan v. Rosson, 119 N.E. 405 (N.Y. 1918). Based upon these ancient decisions, numerous bankruptcy courts concluded that an assignment of leases and rents created only an "inchoate" lien upon rents that was ineffective against third parties if the mortgagee had not taken affirmative steps prior to bankruptcy to activate that lien. These courts concluded that if a mortgagee had not taken action to divest the mortgagor of control over the property and its rents prior to bankruptcy — such as by obtaining the appointment of a receiver, taking possession of the land, or notifying tenants to begin paying rents directly to the mortgagee — the mortgagee's security interest in post-petition rents was "unperfected" and subject to avoidance under § 544(a). See, e.g., In re Century Inv. Fund VIII L.P., 937 F.2d 371, 377 (7th Cir. 1991); In re 1301 Conn. Ave. Assocs., 126 B.R. 1, 3 (D.D.C. 1991); First Federal Sav. & Loan Ass'n v. Hunter (In re Sam A. Tisci, Inc.), 133 B.R. 857, 859 (N.D. Ohio 1991); Condor One, Inc. v. Turtle Creek, Ltd. (In re Turtle Creek, Ltd.), 194 B.R. 267, 278 (Bankr. N.D. Ala. 1996); In re Mews Assocs., L.P., 144 B.R. 867, 868-69 (Bankr. W.D. Mo. 1992). Under this view, the debtor-in-possession could use post-petition rents free and clear of any claim by the mortgagee while the debtor remained in bankruptcy.

These diverse interpretations of state mortgage law produced substantial nonuniformity in the treatment of security interests in rents, both from state to state and even from district to district within a particular state. This nonuniformity produced significant criticism among

academics, real estate practitioners, and commercial mortgage lenders. See, e.g., R. Wilson Freyermuth, The Circus Continues — Security Interests in Rents, Congress, the Bankruptcy Courts, and the "Rents Are Subsumed in the Land" Hypothesis, 6 J. Bankr. L. & Prac. 115, 118 (1997); Julia Patterson Forrester, A Uniform and More Rational Approach to Rents as Security for the Mortgage Loan, 46 Rutgers L. Rev. 349 (1993); Patrick A. Randolph, Jr., Recognizing Lenders' Rents Interests in Bankruptcy, 27 Real Prop., Prob. & Trust J. 281 (1992).

In response to this criticism, Congress amended Bankruptcy Code § 552(b) in 1994 in an apparent attempt to provide more uniform treatment of assignments of rents. Prior to 1994, § 552(b) provided that a pre-petition security interest in land and rents from that land extended to post-petition rents "to the extent provided by [the] security agreement and by applicable nonbankruptcy law." By focusing upon the term "applicable nonbankruptcy law," many courts (as noted above) concluded that § 552(b) did not permit the mortgagee to claim a security interest in post-petition rents where the mortgagee had failed to take the necessary steps to obtain actual or constructive possession of the land and its rents prior to bankruptcy. In 1994, however, Congress amended § 552(b) to remove this reference to "applicable nonbankruptcy law."

Many commentators concluded that the amended § 552(b) established a federal standard for the enforcement of an assignment of rents, thus rendering state rent assignment law irrelevant. See, e.g., 5 Collier on Bankruptcy ¶ 552.03[1], at 552-17 ("[Section 552(b)(2)] does not refer to applicable nonbankruptcy law and is intended to provide a creditor with a valid post-petition interest in rents notwithstanding the creditor's failure to perfect its security interest in rents under applicable state law"). Unfortunately, while legislative history suggests that Congress intended to preempt contrary state laws limiting the post-petition effectiveness of an assignment of rents, the text itself provides no express statement of pre-emptive intent. Further, § 552(b)'s protection for a security interest in post-petition rents is expressly subject to § 544's strong-arm clause — which implicitly incorporates underlying state law regarding the enforceability of a security interest versus third parties. Under § 544(a), there is no question that the debtor-inpossession may avoid a security interest in rents if a bona fide purchaser of the land could have avoided that interest under state law as of the petition date. Thus, if state law actually provides that a security interest in rents is ineffective against third parties until the mortgagee has taken affirmative action to enforce that security interest, § 544(a) would appear to permit the debtor to avoid the security interest of such a mortgagee — notwithstanding the amendment to § 552(b) if the mortgagee failed to take such action prior to bankruptcy.

Roughly one-third of the states have enacted statutes making clear that an assignment of rents is "perfected," without regard to whether the mortgagee has taken any steps to "activate" or "enforce" that assignment. Cal. Civ. Code §§ 2938, 2938.1; Del. Code tit. 25, § 2121; Fla. Stat. Ann. § 697.07; 765 Ill. St. § 5/31.5; Ind. Code Ann. § 32-21-4-2; Kan. Stat. Ann. § 58-2343; La. Rev. Stat. Ann. § 9:4401; Md. Real Prop. Code Ann. § 3-204; Neb. Rev. Stat. § 52-1704; N.C. Gen. Stat. § 47-20(c); Or. Rev. Stat. § 93.806; S.C. Code § 29-3-100; Tenn. Code Ann. § 66-26-116; Va. Code Ann. § 55-220.1; Wash. Rev. Code Ann. § 7-28-230(3); Wis. Stat. Ann. § 708.11. The Act adopts this approach, and provides that a perfected security interest in rents cannot be

avoided by a person that thereafter becomes a judgment lien creditor or a purchaser of the rents or the real property from which they arise.

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SECTION 6. ENFORCEMENT OF SECURITY INTEREST IN RENTS.

- (a) An assignee may enforce an assignment of rents using one or more of the methods specified in Sections 7, 8, and 9, or any other method sufficient to enforce the assignment under law of this state other than this [act].
- (b) From the date of enforcement, the assignee or, in the case of enforcement by appointment of a receiver under Section 7, the receiver, is entitled to collect:
 - (1) all rents that have accrued but remain unpaid on that date; and
 - (2) all rents that accrue on or after that date, as those rents accrue.

Preliminary Comments

Source: Cal. Civ. Code § 2938(c); Restatement (Third) of Property — Mortgages § 4.2(c).

1. *Nonexclusive method of enforcement*. Section 6 provides that the assignee may enforce an assignment of rents in accordance with its terms. The Act specifies several methods of enforcement of an assignment of rents in Sections 7 (appointment of a receiver), 8 (notification to the assignor), and 9 (notification to tenants).

The Act also permits enforcement of an assignment of rents by any other method recognized under other law of this state. Thus, for example, this Act would not prevent an assignee holding a mortgage on the real property from taking possession of the real property and thus becoming a "mortgagee in possession." Generally speaking, mortgage lenders are loathe to assume the status of a mortgagee in possession for a variety of reasons, including potential tort liability to third parties, the obligation to account for rentals collected, and the assumption of a duty to maintain the physical condition of the premises. *See, e.g.*, 1 Grant S. Nelson & Dale A. Whitman, Real Estate Finance Law §§ 4.24 - 4.29, at 213-230 (3d ed. 1993). Still, in rare cases a mortgagee may voluntarily choose to become a mortgagee in possession, and the Act is not intended (either explicitly or implicitly) to eliminate the mortgagee-in-possession doctrine. Thus, to the extent that becoming a mortgagee in possession under the law of this state would be sufficient to enforce a security interest in rents, this Act would permit an assignee to enforce its interest in this manner.

 Moreover, the various methods that the Act provides for enforcement of an assignment of rents are not mutually exclusive. An assignee may in appropriate circumstances enforce an assignment of rents by multiple methods. For example, the assignee may choose to enforce its security interest by providing simultaneous notification to the assignor (under Section 8) and to tenants (under Section 9). Likewise, the assignee's decision to do so would not limit the assignee's right to later obtain the appointment of a receiver under Section 7.

2. Rents collectable under this Act. Upon enforcement, an assignee may collect (1) accrued but unpaid rents, and (2) unaccrued rents as they accrue in the future.

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Section 6 does not authorize the assignee to collect the proceeds of rents that the assignor had already collected prior to enforcement. However, this Act does not prevent the assignee from using another legal mechanism to obtain and enforce a security interest in the proceeds of rents that the assignor has already collected prior to enforcement. For example, the express terms of an assignment of rents could (1) require the assignor to deposit the cash proceeds of rents into a particular deposit account, and (2) grant the assignee a security interest in that deposit account under Article 9 of the Uniform Commercial Code. If the assignment of rents so provided, the assignee could exercise its available remedies under Article 9 to collect any sums within that deposit account, including the proceeds of rents collected by the assignor prior to the assignee's enforcement of its assignment of rents.

3. Date of enforcement. The Act specifies a "date of enforcement" of a security interest in rents. This date is important for two reasons. First, under Section 6, the assignee may collect rents beginning on the date of enforcement. Second, under Section 14, an assignor that collects rents after the date of enforcement is obligated to turn those rents over to the assignee and faces liability if it fails to do so.

The date of enforcement will depend upon the method of enforcement used by the assignee. If the assignee enforces the assignment by appointment of a receiver, the date of enforcement will be the date that the court appoints the receiver. Section 7(c). If the assignee enforces the assignment by notification to the assignor, the date of enforcement will be the date that the assignor receives the notification. Section 8(b). If the assignee enforces the assignment by notification to a tenant, the date of enforcement with respect to rents payable by that tenant is the date that the tenant receives the notification. Section 9(b).

SECTION 7. ENFORCEMENT BY APPOINTMENT OF RECEIVER.

- (a) An assignee is entitled to the appointment of a receiver for the real property subject to the assignment of rents if:
 - (1) the assignor is in default as defined in the document creating the

1	assignment and:
2	(A) the assignor has agreed in a signed document to the
3	appointment of a receiver after default;
4	(B) it appears likely that the real property may not be sufficient to
5	satisfy the secured obligation; or
6	(C) the assignor has failed to turn over to the assignee rents that
7	the assignee is entitled to collect; or
8	(2) other circumstances exist that would justify the appointment of a
9	receiver under law of this state other than this [act].
10	(b) An assignee may file a petition for the appointment of a receiver with a court
11	before which an action is pending:
12	(1) to foreclose a security interest in the real property subject to the
13	assignment of rents;
14	(2) for specific performance of the assignment;
15	(3) seeking a remedy on account of actual or threatened waste of the real
16	property subject to the assignment; or
17	(4) otherwise to enforce the secured obligation or the assignee's remedies
18	arising from the assignment.
19	(c) If an assignee enforces an assignment of rents under this section, the date of
20	enforcement is the date on which the court enters an order appointing a receiver for the real
21	property subject to the assignment.
22	(d) From the date of its appointment, a receiver has the authority provided in

- Section 6(b), the order of appointment, and law of this state other than this [act].
- (e) Priority among receivers is governed by the following rules:
- 3 (1) If more than one assignee qualifies under this section for the
- 4 appointment of a receiver, a receivership requested by an assignee entitled to priority in rents
- 5 under this [act] has priority over a receivership requested by a subordinate assignee, even if a
- 6 court has previously appointed a receiver for the subordinate assignee.
- 7 (2) If a subordinate assignee obtains the appointment of a receiver, that
- 8 receiver has the right, until a receiver is appointed under a senior assignment of rents, to collect
- 9 the rents and apply the proceeds in the manner specified in the order appointing the receiver.

Preliminary Comments

1. Actions to which receivership is ancillary. Traditionally, a receivership of mortgaged property is a remedy that is ancillary to some action to enforce either the mortgage debt or the mortgage lien. In states that recognize only judicial foreclosure, the existence of a judicial foreclosure proceeding provides the action to which a receivership may be ancillary. In states that authorize power of sale foreclosure, however, a mortgagee may choose to foreclose privately without any judicial proceeding. In these states, the lack of any pending action raises a concern regarding whether the mortgagee can obtain the "ancillary" remedy of a receivership.

The Act addresses this concern by authorizing the assignee to file an action for specific performance of the assignment of rents. The pendency of this action would provide a sufficient jurisdictional predicate for the appointment of a receiver, even if the assignee chose to proceed with its foreclosure by power of sale.

2. Traditional standards for appointment of a receiver. Traditionally, courts have appointed a receiver for mortgaged land if the value of the land was insufficient to satisfy the mortgage debt (i.e., where the mortgagee's security was inadequate) or whether the owner of the mortgaged land was committing waste (thereby threatening the value of the mortgagee's security). See, e.g., Restatement (Third) of Property — Mortgages §§ 4.3(a)(2), 4.3(a)(3); 1 G. Nelson & D. Whitman, Real Estate Finance Law § 4.34 (3d ed. 1993). Consistent with this traditional approach, Section 7(a)(1)(B) authorizes the appointment of a receiver if the real property appears insufficient to satisfy the secured obligation. Likewise, Section 7(a)(2) authorizes the appointment of a receiver where there are "other circumstances" justifying the appointment of a receiver under the law of this state other than this Act. Such "other

circumstances" would include waste as defined under state law other than this Act. Thus, for example, if the law of this state other than this Act treats nonpayment of real property taxes as actionable waste, the assignor's nonpayment of taxes would provide a justification for the appointment of a receiver.

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A few court decisions have required a mortgagee seeking appointment of a receiver to show that the mortgagor was insolvent. *See*, *e.g.*, Mutual Benefit Life Ins. Co. v. Frantz Klodt & Son, Inc., 237 N.W.2d 350 (Minn. 1975); Chase Manhattan Bank v. Turabo Shopping Center, Inc., 683 F.2d 25 (1st Cir. 1982). The Restatement (Third) of Property — Mortgages and most commentators have rejected this view. The Act does not require the assignee to demonstrate the assignor's insolvency as a predicate to obtaining the appointment of a receiver. However, Section 7(a)(2) would permit an assignee to use the assignor's insolvency as grounds for appointment of a receiver where other state law has recognized the assignor's insolvency as sufficient grounds for a receivership.

3. Receivership Clauses. The modern commercial mortgage typically contains a provision in which the mortgagor consents to the appointment of a receiver for the real property following default. Often, receivership clauses provide that the mortgagor consents to the appointment of a receiver following default as a matter of contract, without regard to whether the mortgagor is insolvent or whether the physical condition of the real property would otherwise justify the appointment of a receiver.

Because the appointment of a receiver has traditionally originated from within the court's equitable discretion, some courts have refused to appoint a receiver — despite the presence of a receivership clause — in cases where they would have denied appointment of a receiver otherwise. See, e.g., Dart v. Western Sav. & Loan Ass'n, 438 P.2d 407 (Ariz. 1968); Chromy v. Midwest Fed. Sav. & Loan Ass'n, 546 So.2d 1172 (Fla. App. 1989); Sazant v. Foremost Investments, N.V., 507 So.2d 653 (Fla. App. 1987) (receivership clause not binding on court where mortgagor had not committed waste and default did not place mortgagee at serious risk of noncollection); Gage v. First Federal Sav. & Loan Ass'n, 717 F. Supp. 745 (D. Kan. 1989); Barclays Bank, P.L.C. v. Davidson Ave. Assocs., Ltd., 644 A.2d 685 (N.J. Super. 1994) (receivership clause "usurps the judicial function" and thus violates public policy). In other states, courts have treated receivership clauses as presumptively but not conclusively enforceable. For example, in Barclays Bank v. Superior Court, 137 Cal. Rptr. 743 (Cal. App. 1977), the court held that a receivership clause presented a prima facie (but rebuttable) evidentiary showing of the mortgagee's entitlement to the appointment of a receiver. See also, e.g., Riverside Properties v. Teachers Ins. & Annuity Ass'n, 590 S.W.2d 736 (Tex. App. 1979); Okura & Co. v. Careau Group, 783 F. Supp. 482 (C.D. Cal. 1991); Wellman Sav. Bank v. Roth, 432 N.W.2d 697 (Iowa App. 1988).

Consistent with the position adopted by Restatement (Third) of Property — Mortgages § 4.3(b) and significant recent judicial authority, the Act establishes that a receivership clause alone provides a sufficient basis for the appointment of a receiver following mortgagor default.

See, e.g., Bank of America Nat'l Trust & Sav. Ass'n v. Denver Hotel Ass'n Ltd. Partnership, 830 P.2d 1138 (Colo. App. 1992) (upholding appointment of receiver under receivership clause, without regard to adequacy of security or solvency of mortgagor, under abuse of discretion standard); Fleet Bank v. Zimelman, 575 A.2d 731 (Me. 1990) (freely bargained-for receivership clause should be enforced); Metropolitan Life Ins. Co. v. Liberty Center Venture, 650 A.2d 887 (Pa. Super. 1994); Federal Home Loan Mortgage Corp. v. Nazar, 100 B.R. 555 (D. Kan. 1989). Statutes in several states provide that a receivership clause is enforceable as a matter of right. See, e.g., Ind. Code § 32-30-5-1; Minn. Stat. Ann. § 559.17(2) (mortgages of \$100,000 or more); N.Y. Real Prop. Law § 254(10) (receivership clause enforceable "without notice and without regard to adequacy of any security of the debt"); Okla. Stat. Ann. tit. 12, § 1551(2)(c) (court shall appoint receiver when "a condition of the mortgage has not been performed and the mortgage instrument provides for the appointment of a receiver"). Finally, federal courts have routinely held receivership clauses in federally insured mortgages sufficient to justify the appointment of a receiver. See, e.g., United States v. Berk & Berk, 767 F. Supp. 593 (D.N.J. 1991); United States v. Drexel View II, Ltd., 661 F. Supp. 1120 (N.D. III. 1987).

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By expressing the circumstances justifying the appointment of a receiver in the disjunctive, Section 7(a)(1) adopts the view that a receivership clause is enforceable by the assignee without regard to the condition of the real property, the solvency of the assignor, or the adequacy of the security for the secured obligations.

4. Priority between conflicting receivers. Subsection (e), which is modeled upon § 4.5 of the Restatement (Third) of Property — Mortgages, provides a priority rule in the event where multiple rents assignees obtain the appointment of a receiver. As a threshold matter, conflicting security interests in rents are resolved based upon the priorities established by the state's recording act, and thus an assignee holding a recorded assignment of rents would be entitled to priority over the interest of a later assignee of the same rents. Section 5(c). Consistent with this approach, if the senior assignee is entitled to the appointment of a receiver under Section 7, the court's appointment of that receiver will take priority over and displace a prior receivership obtained by a subordinate assignee. Any proceeds actually collected by the receiver for the subordinate assignee, however, need not be turned over to the receiver for the senior assignee; instead, the receiver for the subordinate assignee shall apply those sums in the manner specified in its order of appointment.

5. Ex parte appointment of a receiver. Many assignments of rents contain a clause entitling the assignee to the appointment of a receiver on an *ex parte* basis, without notice to the assignor. The Act does not establish that the assignee is entitled to a receivership on an *ex parte* basis, and instead leaves to other state law the question of whether (and in what circumstances) prior notice to the assignor is excused.

6. Receiver's power to terminate or disaffirm existing leases. In many states, statutory or case law regarding receiverships has generally established (or limited) the receiver's power to terminate leases in default or to disaffirm leases not in default. Likewise, the court order

appointing a receiver will often specify the extent to which a receiver can take these steps with or without the approval of the court and/or the assignee. As a result, subsection (d) addresses the receiver's power to terminate and/or disaffirm leases by leaving this question to the terms of the court order appointing the receiver and other state law.

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SECTION 8. ENFORCEMENT BY NOTIFICATION TO ASSIGNOR.

- (a) Upon the assignor's default as defined in the document creating an assignment of rents or as otherwise agreed by the assignor, the assignee may give the assignor a notification demanding that the assignor pay over all rents that the assignee is entitled to collect under Section 6. The assignee shall also give a copy of the notification to any other person that, 10 days before the notification date, held a recorded assignment of rents arising from the real property.
- (b) If an assignee enforces an assignment of rents under this section, the date of enforcement is the date on which the assignor receives a notification under subsection (a).
- (c) An assignee's failure to give notification under subsection (a) to any person holding a recorded assignment of rents does not affect the effectiveness of the notification as to the assignor, but the other person is entitled to relief permitted under law of this state other than this [act].

Preliminary Comments

Source: Cal. Civ. Code §§ 2938(c)(4); Restatement (Third) of Property — Mortgages § 4.2(c), (d).

1. Enforcement by notification to assignor. An assignment of rents typically requires the assignor to pay rents to the assignee following default, either immediately or upon demand by the assignee. The Restatement (Third) of Property — Mortgages adopted the view that notification to the assignor following default is sufficient to enforce a perfected security interest in rents and to give the assignee the legal right to possession of the rents. See Restatement (Third) of Property — Mortgages § 4.2(c). This position effectively places an obligation on the assignor to

pay over to the assignee any rents thereafter collected by the assignor; the assignor's collection and retention of rents following such notification would constitute waste that would potentially subject the assignor to liability for damages. *Id.* §§ 4.6(a)(5), 4.6(b)(3).

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The Act likewise adopts this approach, authorizing the assignee to enforce an assignment of rents by means of a notification to the assignor following default under the assignment. As provided in Section 13(c), the assignor's failure to pay over to the assignee any rents it collects following receipt of such notification would subject to the assignor to liability to the assignee for the amount of the rents not turned over.

 2. Notification to other record rents assignees. Subsection (a) provides that an assignee enforcing an assignment of rents must give notification not only to the assignor, but also to any other person that, 10 days before the notification date, held a recorded assignment of rents covering the real property. Notification will alert another person holding a recorded assignment of rents as to the pending enforcement effort and permit that person to take whatever steps it considers justified in protecting its secured position with respect to the rents. For example, if the enforcing rents assignee holds a junior assignment of rents, notification to the senior would permit the senior to take steps to enforce its senior interest in rents immediately (assuming its assignment permitted immediate action under the circumstances) — thereby avoiding the risk that the junior might by collection acquire effective priority as to the following period's rents. By contrast, if the enforcing rents assignee holds a senior assignment of rents, notification to the junior would alert the junior as to the need to investigate the status of the senior obligations.

Subsection (c) provides that the failure of the enforcing assignee to give notification to other rents assignees does not negate the effectiveness of the notification as to the assignor. If the assignor received the notification and subsequently collected rents but failed to turn those over to the assignee, the assignor would face liability under Section 14(d) regardless of whether the enforcing assignee had given notification to other rents assignees. If a rents assignee fails to give a required notification to another creditor entitled to notification, subsection (c) entitles the other creditor to any relief provided by law other than this Act. This would permit the other creditor to plead and prove any damages proximately caused by the failure to give notification.

3. Nonexclusivity of means of enforcement. The Act's various methods of enforcement of an assignment of rents are not exclusive in nature. The primary benefit of enforcement by notification to the assignor under Section 8 may be that such enforcement quickly triggers the assignor's liability under Section 14(d) for failure to turn over any rents thereafter collected. By contrast, an assignee that wants more immediate control over actual collection of rents as they accrue may simultaneously choose to enforce its assignment of rents by means of appointment of a receiver (Section 7) or notification to tenants (Section 9). The Act does not limit the ability of an assignee to enforce its interest in rents by multiple methods.

SECTION 9. ENFORCEMENT BY NOTIFICATION TO TENANT.

1	(a) Upon the assignor's default as defined in the document creating an assignment
2	of rents, or as otherwise agreed by the assignor, the assignee may give to a tenant of the real
3	property a notification demanding that the tenant pay to the assignee all unpaid accrued rents and
4	all unaccrued rents as they become due. The assignee shall give a copy of the notification to the
5	assignor and to any other person that, 10 days before the notification date, held a recorded
6	assignment of rents arising from the real property. The notification must:
7	(1) identify the tenant, assignor, assignee, premises covered by the lease,
8	and assignment of rents being enforced;
9	(2) provide the recording data for the document creating the assignment or
10	other reasonable proof that the assignment has been made;
11	(3) state that the assignee has the right to collect rents in accordance with
12	the assignment;
13	(4) state that the tenant is directed to pay to the assignee all unpaid accrued
14	rents and all unaccrued rents as they come due;
15	(5) describe the manner in which subsections (c) and (d) affect the tenant's
16	payment obligations;
17	(6) provide the name of a contact person and an address to which the
18	tenant can direct payment of rents and any inquiry for additional information about the
19	assignment of rents or the assignee's right to enforce the assignment;
20	(7) contain a statement that the tenant may consult an attorney if the tenant
21	has questions about its rights and obligations; and
22	(8) be signed by the assignee.

1	(b) If an assignee enforces an assignment of rents under this section, the date of
2	enforcement is the date on which the tenant receives a notification substantially complying with
3	subsection (a).
4	(c) Subject to subsection (d) and any other claim or defense that a tenant has under
5	law of this state other than this [act], following receipt of a notification substantially complying
6	with subsection (a):
7	(1) a tenant is obligated to pay to the assignee all unpaid accrued rents and
8	all unaccrued rents as they come due, unless the tenant has previously received a notification
9	from another assignee of rents given by that assignee in accordance with this section and the
10	other assignee has not canceled that notification;
11	(2) a tenant that pays rents to the assignor is not discharged from the
12	obligation to pay rents to the assignee, unless the tenant occupies the premises as the tenant's
13	primary residence;
14	(3) a tenant's payment to the assignee of rents then due satisfies the
15	tenant's obligation under the lease to the extent of the payment made; and
16	(4) a tenant's obligation to pay rent to the assignee continues until the
17	tenant receives a court order directing the tenant to pay the rent in a different manner or a signed
18	document from the assignee canceling its notification, whichever occurs first.
19	(d) A tenant that has received a notification under subsection (a) is not in default
20	of the lease for nonpayment of rents accruing after the date notification is given before the earlier
21	of:
22	(1) 10 days after the date that the next regularly scheduled rental payment

1	would be due under the lease, or
2	(2) 30 days after the date of the notification.
3	(e) Upon receiving a notification from another creditor that is entitled to priority
4	under Section 5(c) that the other creditor has enforced and is continuing to enforce its interest in
5	rents, an assignee that has previously given notification to a tenant under subsection (a) shall
6	immediately give a new notification to the tenant canceling the earlier notification.
7	(f) An assignee's failure to give a notification under subsection (a) to any person
8	holding a recorded assignment of rents does not affect the effectiveness of the notification as to
9	the assignor and those tenants receiving the notification. However, the person entitled to the
10	notification is entitled to any relief permitted by law of this state other than this [act].
11	Preliminary Comments
12	Source: Cal. Civ. Code §§ 2938(c)(3), 2938(d), 2938(k); U.C.C. §§ 9-406(a).
13	1 February Level Continue Cont
14 15	1. Enforcement by notification to tenants. Section 9 provides that an assignee may enforce its security interest in rents by notification to tenants either following default or
16	otherwise in accordance with the assignment. Because many assignments of rents do not
17	authorize the assignee to collect rents prior to the assignor's default, enforcement by Section 9
18	will usually arise only after the assignor's default. Nevertheless, this Act would permit the
19	assignor and assignee to allow the assignee to collect rents directly from the tenants even prior to
20	default.
21	
22	Subsection (a) specifies the required contents of the notification. Although the Act does
23	not require that the notification be in any particular form, Section 10 provides a form notification
24	that is sufficient to satisfy subsection (a) if properly completed.
25	
26	2. Effect of notification. Once the tenant receives notification from the assignee
27	demanding payment of rents pursuant to the assignment, the tenant must pay accrued but unpaid
28	rents and rents accruing in the future to the assignee in order to satisfy its rental obligation. In
29	this respect, the Act's provisions generally operate comparably to Uniform Commercial Code
30	Section 9-406(a), which governs the circumstances under which an account debtor can discharge
31	its obligation following notification and demand by an assignee of that account. Following
32	receipt of a notification, a tenant cannot discharge its rental obligations by payment to the

assignor. Thus, a tenant that pays its landlord following receipt of a notification under this section faces the risk of having to make double payment of the sums necessary to discharge its rental obligation.

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obtaining the appointment of a receiver).

The Act does provide an exception to this rule in the case of a tenant that occupies the premises as its primary residence. The Act does permit an assignee to notify residential tenants to pay rents to the assignee, and also provides that any such tenant that pays the assignee following receipt of such a notification is discharged to the extent of the payment. However, under subsection (c)(2), a tenant that occupies the premises as its primary residence is discharged by payment to the assignor, even if the tenant has received a notification directing it to pay rents to the assignee. This exception prevents a residential tenant that has paid the assignor from being evicted from its primary residence. The exception is viewed as a justifiable protection for residential tenants in light of the fact that the assignee of rents arising from residential property can more effectively enforce its security interest in rents through alternative means (such as by

The tenant's obligation to direct payment of rents to the assignee following receipt of a notification under subsection (a) is subject to one other caveat: the tenant need not comply if it has previously received a notification from another assignee of rents given by that assignee in accordance with this section, and the other assignee has not cancelled that notification. Until such a tenant receives instructions canceling that prior notification, the tenant may continue to pay the other assignee in accordance with the prior notification.

3. Notification to other rents assignees. Subsection (a) requires that the enforcing assignee give notification to the assignor and to any person that, 10 days prior to the notification date, held a recorded assignment of rents on the real property. Under this provision, an enforcing assignee must search the public records to identify any other creditors holding a recorded assignment of rents and provide notification of enforcement to such creditors. Notification will alert another person holding a recorded assignment of rents as to the pending enforcement effort and permit that person to take whatever steps it considers justified in protecting its secured position with respect to the rents. For example, if the enforcing rents assignee holds a junior assignment of rents, notification to the senior would permit the senior to take steps to enforce its senior interest in rents immediately (assuming its assignment permitted immediate action under the circumstances) — thereby avoiding the risk that the junior might by collection acquire effective priority as to the following period's rents. By contrast, if the enforcing rents assignee holds a senior assignment of rents, notification to the junior would alert the junior as to the need to investigate the status of the senior obligations.

Failure to give notification to another rents assignee under this section does not defeat the effectiveness of the notification as to the assignor and tenants receiving the notification. If a rents assignee fails to give a required notification to another creditor entitled to notification, subsection (f) entitles the other creditor to any relief provided by law other than this Act. This would permit the other creditor to plead and prove any damages proximately caused by the

failure to give notification.

4. Tenant protected for payment to assignee. Subsection (c)(3) provides that a tenant that pays rents to the assignee following receipt of a notification under this section discharges its rental obligation to the extent of such payment. Even if the assignor subsequently established that the assignee's notification was wrongful, the assignor would not be able to declare a tenant in breach for nonpayment of rent if that tenant paid the assignee pursuant to the notification.

5. Extension of time for payment of next rental payment following notification. If a tenant receives a notification directing payment of rents to an assignee, the tenant reasonably may wish to obtain counsel regarding the effect of the notification. However, if the notification arrives shortly before the tenant's rental due date, the tenant may find it difficult to obtain that advice before its rental obligation would become past due.

In order to permit the tenant a reasonable opportunity to obtain counsel, subsection (d) provides that neither the assignor nor the assignee may hold a tenant in default of a lease solely for nonpayment of rents that accrue after the notification is given until the earlier of 10 days after the next regularly scheduled rental payment would be due under the lease or 30 days after the date of the notification. Subsection (d) would not in any way protect a tenant from the consequences of a breach of the lease on grounds other than nonpayment of rent, or for nonpayment of rents that had accrued prior to the notification.

The application of subsection (d) is demonstrated by the following illustrations:

Illustration 1. Tenant's rent is due and payable to Assignor monthly, on the first of each month. On March 28, Tenant receives a notification from Assignee demanding that Tenant pay future rents to Assignee. Neither Assignor nor Assignee may declare Tenant in default of the April 1 rent payment until after April 11.

Illustration 2. Tenant's rent is due and payable to Assignor monthly, on the first of each month. On April 3, Tenant receives a notification from Assignee demanding that Tenant pay future rents to Assignee. Neither Assignor nor Assignee may declare Tenant in default of the May 1 rent payment until after May 3.

Illustration 3. Tenant's rent is due and payable to Assignor quarterly, on the first of January, April, July, and October. On February 28, Tenant receives a notification from Assignee demanding that Tenant pay future rents to Assignee. Under subsection (c), Tenant receives no extension of the time for his April 1 quarterly rent payment.

Illustration 4. Tenant's lease provides that base rental is due and payable to

Assignor monthly, on the first of each month. Tenant's lease also provides a 1 2 percentage rental clause by which percentage rental is payable on an annual basis each October 1. On September 15, Tenant receives a notification from Assignee 3 demanding that Tenant pay future rents to Assignee. Neither Assignor nor 4 5 Assignee may declare Tenant in default for failure to pay the October 1 base rent payment until after October 15. Neither Assignor nor Assignee may declare 6 Tenant in default for failure to pay the October 1 percentage rental payment until 7 8 after October 31. 9 10 6. Enforcement by multiple rent assignees. In some circumstances, multiple creditors may seek to collect rents directly from tenants pursuant to this Act. If a subordinate rents 11 assignee collect rents under this section, the subordinate rents assignee may keep the rents 12 collected in good faith and apply those rents to its secured obligations notwithstanding its 13 14 subordinate position, until such time as the senior rents assignee enforces its superior collection rights. Once a subordinate rents assignee that has enforced its security interest in rents under this 15 16 section receives a notification that a senior assignee has enforced its interest in rents, subsection 17 (e) obligates the subordinate rents assignee to give an immediate notification to tenants canceling 18 its previous payment instructions. A subordinate rents assignee that fails to cancel its prior 19 notification may not thereafter collect rents in good faith within the meaning of Section 14(f). 20 21 SECTION 10. NOTIFICATION TO TENANT: FORM. No particular phrasing is 22 required for the notification specified in Section 9. However, the following form of notification, when properly completed, is sufficient to satisfy the requirements of Section 9: 23 24 25 NOTIFICATION TO PAY RENT TO PERSON OTHER THAN LANDLORD 26 Tenant: [Name of Tenant] 27 Property Occupied by Tenant (the "Premises"): [Address] Landlord: [Name of Landlord] 28 29 Assignee: [Name of Assignee] 30 Address of Assignee and Contact Person: [Address for Payment of Rent to 31 Assignee and Contact Person for Further Information]:

The Assignee named above is the assignee of rents under [name

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of document] (the "Assignment of Rents") dated	, and recorded at
[recording data] in the [appropriate governmental office unde	r the recording act
of this State]. You may request a copy of the Assignment of	Rents from the
Assignee at the address listed above.	

- The Landlord is in default under the Assignment of Rents.
 Under the Assignment of Rents, the Assignee is entitled to collect rents from the Premises.
- 3. This notification affects your rights and obligations under the lease or rental agreement (the "Lease") by which you occupy the Premises. In order to provide you with an opportunity to consult with an attorney, neither the Assignee nor the Landlord can hold you in default under the Lease for nonpayment of your next scheduled rental payment until the earlier of 10 days after the due date of that payment or 30 days following the date of this notification. You may consult an attorney promptly concerning your rights and obligations under the Lease and the effect of this notification.
- 4. You must pay to the Assignee at the address listed above all rents under your Lease which are due and payable on the date you receive this notification and all rents accruing under the Lease following the date you receive this notification. If you pay rents to the Assignee after receiving this notification, the payment will satisfy your rental obligation under the Lease to the extent of that payment.
 - 5. If you pay any rents to the Landlord after receiving this

1	notification, your payment to the Landlord will not discharge your rental
2	obligation under your Lease, and the Assignee may hold you liable for that
3	rental obligation notwithstanding your payment to the Landlord, unless you
4	occupy the Premises as your primary residence.
5	6. If you have previously received a notification from another
6	person that also holds an assignment of the rents due under your Lease, you
7	should continue paying your rents to the person that sent that notification until
8	that person cancels that notification. Once that notification is canceled, you
9	must begin paying rents to the Assignee in accordance with this notification.
10	7. Your obligation to pay rents to the Assignee will continue until
11	you receive either:
12	(a) a written order from a court directing you to pay the rent in a
13	manner specified in that order; or
14	(b) written instructions from the Assignee canceling this
15	notification.
16	[Name of Assignee]
17	By: [Officer/Authorized Agent of Assignee]]
18	
19	SECTION 11. EFFECT OF ENFORCEMENT; NO AGENCY OR STATUS AS
20	MORTGAGEE IN POSSESSION; ENFORCEABILITY OF SECURED OBLIGATION.
21	The enforcement of an assignment of rents by one or more of the methods identified in Sections
22	7, 8, and 9, the application of rents by the assignee under Section 12 after enforcement, the

1	payment of expenses under Section 13, or a civil action under Section 14(d) does not:
2	(1) make the assignee a mortgagee in possession of the real property;
3	(2) make the assignee an agent of the assignor;
4	(3) constitute an election of remedies that would preclude a later action to enforce
5	the secured obligation;
6	(4) make the secured obligation unenforceable[; or][;]
7	(5) limit any right available to the assignee with respect to the secured
8	obligation[.][;]
9	[(6) violate [cite the "one-action" statute of this state]; or
10	(7) bar a deficiency judgment pursuant to any law of this state governing or
11	relating to deficiency judgments following the enforcement of any encumbrance, lien, or security
12	interest.]
13 14 15	Legislative Note: A state that does not have a "one action" statute or anti-deficiency legislation should omit subsections (6) and (7).
16	Preliminary Comments
17 18 19 20 21 22	Source: Cal. Civ. Code §§ 2938(e); Restatement (Third) of Property — Mortgages § 8.2 1. Mere enforcement of security interest in rents does not trigger mortgagee-in- possession status. A number of common law decisions suggest that a mortgagee can become a "mortgagee in possession" — with the legal responsibilities attendant to that status — without physical occupation of the mortgaged premises. See, e.g., 1 Grant S. Nelson & Dale A.
22 23 24 25 26 27 28 29 30	WHITMAN, REAL ESTATE FINANCE LAW §§ 4.25, at 218 & nn. 1-9 (3d ed. 1993) (collecting cases). This result is not surprising, given the factual and legal uncertainty attendant to the term "possession." This ambiguity can produce concern for the assignee that wishes to protect its security interest in rents without assuming the duties and liabilities attendant to mortgagee-in-possession status. Consistent with commentary to the Restatement (Third) of Property — Mortgages, the Act provides that the mere collection of rents does not render the mortgagee a "mortgagee in possession" with the duties and liabilities attendant to that status. <i>Cf.</i> Restatement (Third) of Property — Mortgages § 4.2 cmt. c.

2. Cumulative nature of mortgagee's remedies. Under the traditional rule, the mortgagee

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holding an assignment of rents could proceed after default to enforce its right to collect rents without concern about the impact that action might have on the mortgagee's other remedies. The traditional approach treated the mortgagee's remedies as cumulative; the mortgagee's selection of one remedy did not preclude the mortgagee from subsequently seeking another remedy (e.g., initially suing on the mortgage note, and later foreclosing on the mortgage). See, e.g., Restatement (Third) of Property — Mortgages § 8.2 Reporters' Note (collecting cases).

The Act adopts this view, and makes clear that the assignee's enforcement of its assignment of rents does not constitute an election of remedies that would preclude a later action to enforce the secured obligation, render the secured obligation unenforceable, or otherwise limit any rights available to the assignee with respect to the secured obligation. Thus, for example, if an assignee enforces its security interest by obtaining the appointment of a receiver under Section 7, and the appointment is ancillary to an action by the assignee for specific performance of the assignment of rents, the assignee's enforcement action does not preclude the assignee from subsequently asserting any other remedies it may have to enforce the secured obligation or any other collateral it may hold securing that obligation.

3. "One action" rules and anti-deficiency provisions. In some states, "one action" rules provide that there can be only one form of action for the recovery of any debt secured by real property. See, e.g., Cal. Code Civ. Pro. § 726(a); Idaho Code § 6-101(1); Mont. Code Ann. § 71-1-222(1); Nev. Rev. Stat. § 40.430(1); Utah Code § 78-37-1; see also First State Bank of Cooperstown v. Ihringer, 217 N.W.2d 857 (N.D. 1974). Under this approach, for example, a mortgagee's decision to sue on the mortgage note would constitute an "action" that subsequently barred the mortgagee from foreclosing the mortgage.

Ambiguity over the scope of a "one action" rule — and whether it would treat an attempt to enforce an assignment of rents as an "action" that would prevent other collection efforts could create significant confusion with respect to the enforcement of an assignment of rents. For this reason, the Restatement (Third) of Property — Mortgages, while generally rejecting the oneaction approach, further argued that any limitation on the mortgagee's remedies with respect to foreclosure of the mortgage should not limit the mortgagee's enforcement of its security in rents:

[Section 8.2] does not affect the mortgagee's right to enforce a mortgage on rents under § 4.2 or to the appointment of a receiver under § 4.3. This is because, under § 4.2, the mortgagee is proceeding against separate security and, under § 4.3, a receivership is an interim remedy ancillary to the remedies delineated in [Sections 8.2(a) and (b)]. Nor does this section limit the mortgagee's remedies for waste under § 4.6 or the recovery of sums expended by the mortgagee for the protection of the security under § 2.2. [Restatement (Third) of Property — Mortgages § 8.2, cmt. b]

Consistent with this approach, the rent-collection statute in California (a one-action rule state) specifically provides that enforcement of a security interest in rents and collection of rents does not constitute an "action" for the purposes of the one-action rule or a "deficiency" action for the

1 2	purposes of the state's anti-deficiency statutes. In order to make the Act workable in states with one-action rules and deficiency legislation, the Act follows the California approach.
3 4 5 6 7 8 9	4. <i>Marshaling requirements</i> . Nothing in this section limits a court's equitable discretion to order lien marshaling in appropriate cases. For example, assume that Debtor owes Bank \$2 million, secured by a mortgage and an assignment of rents on Blackacre and a separate mortgage on Whiteacre. Debtor also owes Henning \$1 million secured only by a mortgage on Whiteacre. Nothing in Section 10 is intended to constrain a court's equitable discretion to order Bank to proceed against Blackacre and its rents first before foreclosing against Whiteacre.
11	SECTION 12. APPLICATION OF PROCEEDS. Unless otherwise agreed, an
12	assignee that collects rents under this [act] or collects upon a judgment in a civil action under
13	Section 14(d) shall apply the sums collected in the following order to:
14	(1) the assignee's reasonable expenses of enforcing its assignment of rents,
15	including, to the extent provided for by agreement and not prohibited by applicable law other
16	than this [act], reasonable attorney's fees and court costs incurred by the assignee;
17	(2) payment of expenses incurred by the assignee to preserve the real property
18	subject to the assignment;
19	(3) satisfaction of the secured obligation;
20	(4) satisfaction of any obligation secured by a subordinate security interest or
21	other lien on the rents, if, before distribution of the proceeds, the assignor and assignee receive a
22	notification from the holder of the interest or lien demanding payment of the proceeds; and
23	(5) the assignor.
24	Preliminary Comments
25 26	Source: Cal. Civ. Code §§ 2938(c), (e); U.C.C. § 9-607.
27 28	The term "reasonable attorney's fees and costs" in Section 12(1) includes those fees and costs incurred by the assignee in enforcing its assignment of rents. This would include, <i>inter</i>

alia, the fees and costs incurred in obtaining the appointment of a receiver, providing a notification under Section 8, or collecting rents from tenants following notification to tenants under Section 9. Unlike U.C.C. § 9-607(d) — under which an assignee's right to recover these expenses from collected receivables arises automatically — the assignee may recover reasonable attorney's fees under this Act only to the extent such fees are provided for in the assignment of rents and are not prohibited by applicable law other than this Act.

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The assignee may also incur other attorney's fees and legal expenses in proceeding against the assignor, such as expenses incurred in foreclosing the mortgage or seeking a deficiency judgment. Whether the assignee has a right to collect those fees and expenses depends on the parties' agreement and the provisions of law other than this Act.

SECTION 13. APPLICATION OF RENTS TO EXPENSES OF PROTECTING REAL PROPERTY; CLAIMS AND DEFENSES OF TENANT.

- (a) Unless otherwise agreed by the assignee, an assignee that collects rents following enforcement under Sections 8 or 9 may apply those rents in accordance with Section 12 and has no duty to apply those rents to the payment of expenses of protecting or maintaining the real property subject to the assignment.
- (b) Unless a tenant has made an enforceable agreement not to assert claims or defenses, the right of the assignee to collect rents from the tenant is subject to the terms of the agreement between the assignor and tenant and any claim or defense arising from the assignor's nonperformance of that agreement.
- (c) Nothing in this [act] limits the ability of a tenant to request a court to appoint a receiver for the real property subject to the assignment upon motion by the tenant that the assignee's nonpayment of expenses of protecting or maintaining the real property has caused or threatened harm to the tenant's interest in the property. Whether the tenant is entitled to the appointment of a receiver is governed by law of this state other than this [act].

Preliminary Comments

1. Expenses of operation and preservation of the real property. Typically, a tenant's payment of rents enables the assignor to defray the expenses of operating and preserving the real property (such as real property taxes, insurance, and maintenance). In many commercial leases, the tenant pays a sum designated as "additional rent," specifically to reimburse the assignor for the tenant's pro rata share of real property taxes, insurance, and maintenance expenses.

If an assignor defaults and an assignee enforces its assignment of rents, the assignor may be unable to collect rents that it needs to pay the expenses of operating and preserving the real property on a going-forward basis. Potentially, the assignor's nonpayment of these expenses or the nonperformance of its obligation to maintain the real property poses a threat to the interests of the tenants.

In some circumstances, an assignee's enforcement of an assignment of rents will result in little or no disruption of the operation and preservation of the real property. For example, if an assignee enforces an assignment of rents by obtaining the appointment of a receiver under Section 7, the receivership order will authorize the receiver to apply collected rents to the costs of operating and preserving the real property. Likewise, if an assignee enforces an assignment of rents by becoming a mortgagee in possession, the mortgagee-in-possession rule imposes upon the assignee a duty to apply collected rents to the operation and preservation of the real property.

However, the assignor's obligation to pay taxes, insurance, or maintenance expenses (whether expressed or implied in tenant leases) does not generally bind the assignee as a successor if the lender has not yet acquired possession or ownership of the land. If a lender purchases mortgaged premises at foreclosure, the lender would become obligated to fulfill the assignor's responsibilities under the tenant leases, as the landlord's covenants in those leases would run with the land to bind the lender. However, if the lender collects rents prior to completing foreclosure without taking either actual or constructive possession of the land, the lender may collect those sums and apply them to the mortgage debt and has no legal obligation to apply them to the payment of taxes, insurance, or property maintenance expenses. Such a lender is not a successor that is bound to perform the landlord's covenants under tenant leases; further, courts have not generally treated such sums as being impressed with a "trust" that obligates the lender to apply such sums to the payment of taxes, insurance, or property maintenance.

As a result, if the assignee enforces its assignment of rents by means of Section 8 (notification to the assignor) or Section 9 (notification to tenants), the assignor effectively remains in day-to-day possession and control of the real property. In such a case, the assignee's collection of rents and payment of property-related expenses does not place day-to-day operational and management responsibility upon the assignee, and that responsibility remains upon the assignor. Such an assignee may apply the collected rents to the mortgage debt in accordance with Section 12, and need not apply such rents to property-related expenses (such as taxes, insurance, and/or maintenance), absent a contrary agreement by the assignee. A prudent

assignee may choose, however, to apply collected rents to the payment of such expenses, both to protect its own interest in the premises and to avoid any possible claim or defense that a tenant have to payment of rent based upon the assignor's nonperformance of the lease agreement.

2. Tenant's defenses or claims. Subsection (b) provides that the assignee's ability to collect rents is subject to the agreement between the assignor and the tenant and any defense or claim that the tenant may have arising from the nonperformance of that agreement, unless the tenant has made an enforceable agreement not to assert such defenses or claims. *Cf.* U.C.C. Section 9-404(a)(1).

In some cases, an assignor's failure to perform its lease covenants (such as a covenant to maintain the premises or common areas) will permit the tenant to raise a defense to subsequent payment of rent or to assert a right of recoupment or set-off in reduction of its subsequent rental obligation. This Act recognizes that unless the tenant has made an enforceable agreement not to assert such a claim or defense, the tenant may raise such a claim or defense in the event that the assignee attempts to collect rents from the tenant under this Act.

In many transactions, mortgage lenders may require tenants to execute a subordination, nondisturbance and attornment agreement (SNDA) agreement in which the tenant agrees not to assert against the lender any claims or defenses arising out of the landlord's nonperformance. Subsection (b) recognizes the enforceability of such waiver agreements.

3. Receivership. A tenant that pays rents expects that the assignor/landlord will apply some portion of those rents to the payment of real property taxes, insurance, and property maintenance. If the assignee begins collecting rents from tenants after the assignor's default (without obtaining the appointment of a receiver or becoming a mortgagee in possession), subsection (a) does not impose a general obligation on the assignee to apply such rents to the costs of operating and preserving the property. Nevertheless, the assignor may fail to pay such costs, especially if enforcement of the assignment of rents has divested the assignor of control over the rents. In this circumstance, the expectations of a tenant can be significantly frustrated, particularly if the nonperformance of the assignor's maintenance significantly compromises the tenant's operations. Subsection (c) recognizes that such a tenant could seek the appointment of a receiver, if the tenant can demonstrate that the nonpayment of expenses of operating and preserving the real property has threatened the tenant's interest in the real property.

SECTION 14. TURNOVER OF RENTS; COMMINGLING AND

IDENTIFIABILITY OF RENTS; LIABILITY OF ASSIGNOR.

- (a) In this section, "good faith" means honesty in fact and the observance of
- reasonable commercial standards of fair dealing.

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1	(b) If an assignor collects rents that the assignee is entitled to collect under this
2	[act]:
3	(1) the assignor shall turn over the proceeds to the assignee, less any
4	amount representing payment of expenses authorized by the assignee; and
5	(2) the assignee continues to have a security interest in the proceeds so
6	long as they are identifiable.
7	(c) For purposes of this [act], cash proceeds are identifiable if they are maintained
8	in a segregated account or, if commingled with other funds, to the extent the assignee can
9	identify them by a method of tracing, including application of equitable principles, that is
10	permitted under law of this state other than this [act] with respect to commingled funds.
11	(d) In addition to any other remedy available to the assignee under law of this state
12	other than this [act], if an assignor fails to turn over proceeds to the assignee as required by
13	subsection (b), the assignee may recover from the assignor an amount equal to:
14	(1) the proceeds that the assignor was obligated to turn over under
15	subsection (b); and
16	(2) reasonable attorney's fees and court costs incurred by the assignee to
17	the extent provided for by agreement and not prohibited by law of this state other than this [act].
18	(e) The assignee may maintain an action under subsection (d) without bringing an
19	action to foreclose any security interest that it may have in the real property. Any sums recovered
20	in the action must be applied in the manner specified in Section 12.
21	(f) Unless otherwise agreed, if an assignee entitled to priority under Section 5(c)
22	enforces its interest in rents after another creditor holding a subordinate security interest in rents

- has enforced its interest under Section 8 or 9, the creditor holding the subordinate security
- 2 interest in rents is not obligated to turn over any proceeds collected in good faith before the
- 3 creditor receives notification that the senior assignee has enforced its interest in rents.

Preliminary Comments

Source: Cal. Civ. Code §§ 2938(f); U.C.C. §§ 9-315(a), 9-315(b); Restatement (Third) of Property — Mortgages §§ 4.6(a)(5), 4.6(b)(3).

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1. "Milking" of rents and existing law. The owner of a distressed real estate project may sometimes engage in "milking" of rents — i.e., collecting rents from the project and using those rents to pay expenses other than the mortgage debt and expenses of preserving or maintaining the mortgaged premises. Milking of rents that have been assigned as security poses a significant threat to an undersecured mortgagee, who cannot expect to obtain full recovery of the mortgage debt via foreclosure. This threat is even more severe where the mortgagee holds a nonrecourse mortgage debt and the mortgager thus has no personal liability for a deficiency judgment. Such a threat typically prompts the mortgagee to take prompt action following default to enforce its security interest in rents and thereby divest the mortgagor of control over project rents.

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Between the time that the mortgagor goes into default and the time that the mortgagee finally enforces its security interest in rents, the mortgagor has often collected and disposed of rents. In this situation, an undersecured mortgagee may desire to recover damages that it suffered because the mortgagor collected and disposed of rents that might otherwise have reduced the mortgage obligations.

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All authorities agree that the mortgagee has no basis for recovering cash proceeds of rent paid in the ordinary course to third parties acting in good faith; such parties would take those cash proceeds free of the mortgagee's claims by virtue of the common law negotiability of money. The mortgagee might have a damage claim against the mortgagor, however, on account of the mortgagor's disposition of rents. The common law of mortgages treated this conduct as a species of legal waste — consistent with its treatment of "rents" as an incorporeal hereditament in the nature of real property. The common law generally imposed liability upon a mortgagor who took any action that damaged or destroyed the mortgaged property, thereby reducing its value. [In title theory jurisdictions, this liability extended to the full reduction in the collateral's value; under the lien theory, this liability existed only to the extent that the waste actually impaired the mortgagee's security.] In the context of rents, the weight of available authority suggests that the mortgagor's diversion of rents would constitute legal waste, at least where the mortgagee had taken sufficient steps to enforce its security interest in rents. See, e.g., Taylor v. Brennan, 621 S.W.2d 592 (Tex. 1981) (mortgagor's collection and disposition of rents following mortgagee's enforcement of security interest in rents would constitute waste, but holding that no waste occurred because mortgagee had not taken sufficient steps post-default to enforce its

security interest in rents); Ginsberg v. Lennar Florida Holdings, 645 So.2d 490 (Fla. App. 1994). The Restatement (Third) of Property — Mortgages adopts this view in § 4.6(a)(5) which provides that "[w]aste occurs when, without the mortgagee's consent, the mortgagor ... retains possession of rents to which the mortgagee has the right to possession...").

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The Act does not precisely duplicate the Restatement approach, as it does not specifically use the term "waste" to identify the basis of the assignor's liability for milking rents. In lien theory states, courts traditionally held that the mortgagor was liable for waste only to the extent that its conduct impaired the mortgagee's security. Rather than focusing upon impairment of security — which would require proof regarding the value of the mortgaged premises — the Act instead takes a more straightforward approach. If the assignor is obligated to turn over rents to the assignee under Sections 6 and 14(b), but fails to do so, the assignor is liable for damages equal to the full amount of the rents not turned over. Any such recovery must be applied by the assignee in the manner specified by Section 12, so the assignee's total recovery could not exceed the loss actually suffered by the assignee. Any surplus proceeds remaining after full satisfaction of the secured obligation would be returned to the assignor or to subordinate lienholders in accordance with Section 12.

2. Assignor's liability to turn over rents. The Act provides that upon default as defined in the document creating an assignment of rents or as otherwise agreed, an assignee may collect (1) accrued but unpaid rents and (2) unaccrued rents as they accrue in the future. If the assignor collects any such sums following enforcement by the assignee, the assignor must turn over such sums to the assignee under subsection (b), or face personal liability for failure to do so by virtue of subsection (d).

In cases involving nonrecourse obligations (either by virtue of specific contractual nonrecourse provisions or the intervention of antideficiency legislation), mortgagors who have milked rents often argue that the mortgagee's action is in the nature of a deficiency judgment and should therefore be dismissed. The weight of authority rejects this view and concludes that an action for damages for waste of rents or conversion of the proceeds of rents is not in the nature of a deficiency action. *See, e.g.*, Hoelting Enters. v. Nelson, 929 P.2d 183 (Kan. App. 1996); International Business Machines Corp. v. Axinn, 676 A.2d 552 (N.J. Super. 1996). *See also* In re Evergreen Ventures, 147 B.R. 751 (Bankr. D. Ariz. 1992) (distinguishing deficiency action and waste action). The Act follows this approach.

Subsection (e) makes clear that an assignee may bring an action to recover damages on account of the assignor's failure to turn over rents, without first having to foreclose on the underlying real property or pursue other legal remedies. Requiring the assignee to pursue foreclosure first "would probably result in more foreclosures." Restatement (Third) of Property — Mortgages § 4.6 cmt. f. Moreover, as provided in Section 11 of the Act, the assignee's action under Section 14(d) would not constitute an election of remedies thereby precluding later action to enforce the secured obligation, or an action to enforce the debt within the meaning of a state's one-action law.

- 3. Commingling. An assignor that collects rents following enforcement of an assignment of rents may commingle those funds with other funds that are not rents or the proceeds of rents. For example, an assignor hotel operator might receive a notification of enforcement from the assignee under Section 8, and thereafter might generate a day's worth of revenues comprised in part of rents (room revenues) and in part of nonrents (food and beverage revenues). Subsections (b) and (c) make clear that the assignor's commingling of these funds does not automatically deprive the assignee of its security interest in the rents. As long as the proceeds of the rents are "identifiable," the assignee's interest remains enforceable against those proceeds. In this context, "identifiable" has the same meaning as it does in U.C.C. § 9-315(a). As a result, if the assignor has commingled the proceeds of collected rents with other operating funds of the assignor, those proceeds will remain identifiable only if the assignee can identify them by a method of tracing (such as the lowest intermediate balance rule) that is recognized by law other than this Act with respect to commingled property.
- 4. Collection of Rents by Subordinate Assignee. Subsection (f) provides that a person holding a subordinate assignment of rents generally may enforce that assignment, collect rents, and apply any proceeds collected in good faith to its debt without having any obligation to turn over those proceeds to a senior assignee. This protection is subject to two limitations, however. First, once the junior assignee receives a notification from the senior assignee that the senior assignee has enforced its assignment of rents, the junior assignee must turn over any proceeds that it collects after receiving that notification. Second, if the junior assignee has entered into an intercreditor agreement that obliges it to turn over any collected proceeds to the senior assignee, the senior assignee may enforce that agreement. Furthermore, the protection extends only to rents collected by the subordinate assignee in good faith. If the subordinate assignee collects rents under Sections 8 or 9 of this Act without having given notification of its enforcement to the senior assignee as required by the Act, the subordinate assignee would not be collecting rents in good faith and would not be protected by subsection (f).

SECTION 15. PERFECTION AND PRIORITY OF ASSIGNEE'S SECURITY INTEREST IN PROCEEDS.

(a) In this section:

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(1) "Article 9" means Article 9 of the Uniform Commercial Code as adopted in this state or, to the extent applicable to any particular issue, Article 9 as adopted by the state whose laws govern that issue under the conflict of laws rules contained in Article 9 as adopted by this state; and

1	(2) "Conflicting interest" means:
2	(A) a security interest in proceeds arising under Article 9, or
3	(B) the interest of any other person in proceeds if Article 9 resolves
4	the priority conflict between that person and a secured party with a conflicting security interest in
5	the proceeds.
6	(b) An assignee's security interest in identifiable cash proceeds is perfected if its
7	security interest in rents was perfected. An assignee's security interest in identifiable noncash
8	proceeds is perfected only if the assignee perfects that interest in accordance with Article 9.
9	(c) Except as provided in subsection (d), priority between an assignee's security
10	interest in identifiable proceeds and a conflicting interest is governed by the priority rules
11	expressed in Article 9.
12	(d) An assignee's perfected security interest in identifiable cash proceeds is
13	subordinate to a conflicting interest that is perfected by control under Article 9, but has priority
14	over a conflicting interest that is perfected other than by control.
15	Preliminary Comments
16 17 18 19 20 21 22 23 24 25 26 27	1. "Conflicting interests." If two or more persons claim a conflicting security interest in rents, the priority of those interests is generally resolved by Section 5(c). However, once rents are actually collected and held as "proceeds" as defined in this Act, conflicts may arise between an assignee of rents that holds a security interest in "proceeds" as recognized by this Act and certain third parties other than rents assignees. For example, these third parties might include, inter alia, persons who hold a security interest in the proceeds by virtue of Article 9 of the Uniform Commercial Code, persons who take transfers of cash proceeds from the assignor in the ordinary course, or a bank claiming a right of set-off against cash proceeds held in a deposit account maintained at that bank. Section 15 provides priority rules sufficient to govern such disputes. As discussed in the following comments, these rules generally incorporate the priority rules already expressed in Article 9.
28	Section 15 applies to any priority conflict as to proceeds between an assignee of rents and

the holder of a "conflicting interest." A "conflicting interest" is a security interest in the proceeds that arises under Article 9, or any other interest in the proceeds if Article 9's priority rules resolve a conflict between that interest and a conflicting Article 9 security interest.

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2. Perfection and priority of assignee's security interest in cash proceeds. In the typical case, a tenant's payment of rent will produce cash proceeds. An assignee of rents would have a security interest in cash proceeds of rents as long as the assignee could satisfy the tracing burden imposed by Section 14's "identifiability" standard. See Sections 14(a), (b). Further, Section 15(b) makes clear that the assignee's security interest in cash proceeds is perfected so long as the assignee's security interest in rents was perfected. Cf. U.C.C. § 9-315(c), (d) (continuous perfection of Article 9 security interest in identifiable cash proceeds where security interest in original collateral was perfected).

Generally speaking, priority between an assignee's security interest in identifiable proceeds and a conflicting interest is governed by the priority rules expressed in Article 9. However, an assignee's perfected security interest in identifiable cash proceeds has priority over a conflicting interest that is perfected under Article 9 by a means other than by control.

This Act only addresses the perfection and priority of a security interest that an assignee claims in "proceeds" of rents under this Act. This Act does not prevent an assignee from entering into a security agreement with the assignor that would create an Article 9 security interest in those proceeds. For example, an assignee and assignor could enter into a security agreement granting assignee an Article 9 security interest in the deposit account into which assignor's rent collections are deposited. If the assignee obtains such an Article 9 security interest, the perfection and priority of that interest is governed by Article 9.

3. Perfection and priority of assignee's security interest in noncash proceeds. It is possible — though not common — that a tenant's payment of rent could produce noncash proceeds. For example, a tenant might make payment of its rent obligation to assignor by transfer of a piece of equipment rather than a cash payment. Alternatively, a tenant might make payment in the form of cash, and the assignor might take the cash and use it to purchase a piece of equipment. Under Section 14, an assignee of rents would have a security interest in noncash proceeds of rents as long as the assignee could satisfy the tracing burden imposed by Section 14's "identifiability" standard. However, Section 15(b) makes clear that the assignee's security interest in identifiable noncash proceeds will be perfected only if the assignee perfects that interest in accordance with the requirements of Article 9. Thus, if the assignee is claiming a security interest in an item of equipment that assignor received in satisfaction of a tenant's rents obligation (or that the assignor purchased using proceeds of rents), the assignee's security interest in that equipment will be unperfected unless the assignee files a financing statement covering the equipment in the proper Article 9 filing office. Likewise, any conflict between an assignee claiming a security interest in an item of personal property as noncash proceeds of rents and a secured party claiming an Article 9 security interest in the same item will be resolved by the appropriate Article 9 priority rules.

4. *Illustrations*. The application of the priority rules expressed in Section 15 is demonstrated in the following illustrations:

Illustration 1. In year 1, Debtor grants to Secured Party an effective security interest in all of Debtor's existing and after-acquired assets, and Secured Party perfects this security interest by filing. In year 2, Debtor makes an assignment of rents to Assignee, and Assignee promptly records. In year 3, Debtor receives a rent check from Tenant. Assignee has a perfected security interest in the check as identifiable cash proceeds of rents. Secured Party has a perfected security interest in the check, but Secured Party's security interest is perfected only by filing. Thus, Assignee has priority as to the check under subsection (d).

 Illustration 2. Same as Illustration 1, except Debtor deposits the check into a deposit account maintained at Bank. Secured Party has not established control over the deposit account in accordance with U.C.C. § 9-104. Assignee has a perfected security interest in the deposited funds as identifiable cash proceeds of rents. Secured Party also has an Article 9 security interest in the deposited funds as proceeds of the check, but that security interest is perfected only by virtue of Article 9's continuous perfection as to identifiable cash proceeds under U.C.C. § 9-315(c), (d)(2). Thus, Assignee has priority as to the deposited funds under subsection (d).

Illustration 3. Same as Illustration 2, except that Secured Party has established control over the deposit account by virtue of a control agreement as provided in U.C.C. § 9-104(a)(2). Secured Party has priority as to the deposited funds under subsection (d).

Illustration 4. Same as Illustration 2, except that Bank attempts to exercise a right of set-off against Debtor after Debtor defaults to Bank in repayment of an unsecured line of credit. Bank's right of set-off has priority over Assignee's security interest in the deposited funds. Cf. § 9-340(a), (b) (bank's right of set-off generally not affected by existence of security interest in deposited funds).

Illustration 5. Same as Illustration 4, but assume that Assignee has entered into a control agreement with Debtor and Bank as described in U.C.C. § 9-104(a)(3). Bank's exercise of its set-off right would be ineffective against Assignee. *Cf.* U.C.C. § 9-340(c) (exercise of bank's set-off right ineffective against a person holding a security interest in the deposit account who becomes bank's customer with respect to that account).

Illustration 6. Assignor makes an assignment of rents to Assignee, and Assignee promptly records. The following month, Assignor receives a rent check from Tenant, and deposits the check into a bank account containing only proceeds of rents. Assignor then write a check drawn on that bank account to Supplier in payment of an account incurred by Assignor to purchase office equipment and supplies. In good faith, Supplier accepts the check and presents it for payment and the check is paid. Even though Assignee had a

perfected security interest in the proceeds of rents deposited into the bank account, Supplier takes the funds paid from the bank account free and clear of the Assignee's security interest in those funds. *Cf.* U.C.C. § 9-332(b) (transferee of funds from deposit account takes them free of a security interest in the deposit account unless the transferee acts in collusion with debtor in violating rights of secured party).

Illustration 7. Assignor makes an assignment of rents to Assignee, and Assignee promptly records. The following month, Assignor receives cash from Tenant in payment of Tenant's rent obligation. Assignor uses the cash to purchase cleaning equipment from Supplier in an ordinary course transaction. Assignor does not file an Article 9 financing statement covering the cleaning equipment. Even though Assignee had a perfected security interest in the cash collected from Tenant, Supplier took the cash free and clear of the Assignee's security interest. Cf. U.C.C. § 9-332(a) (transferee of money takes it free of a security interest unless the transferee acts in collusion with debtor in violating rights of secured party). Furthermore, while Assignee may have a security interest in the cleaning equipment as the identifiable noncash proceeds of rents, Assignee's security interest in the cleaning equipment is unperfected under subsection (b), and would be subordinate to any perfected Article 9 security interest in the cleaning equipment. Cf. U.C.C. § 9-322(a)(2) (perfected security interest has priority over conflicting unperfected security interest).

Illustration 8. Same as Illustration 7, but assume that Assignee has filed an Article 9 financing statement sufficient to cover all of Assignor's assets. Assignee has a perfected security interest in the cleaning equipment. The priority of that security interest versus other conflicting interests will be governed by the priority rules expressed in Article 9. Cf. U.C.C. § 9-322(a)(1) (conflicting perfected security interests); U.C.C. § 9-317(b) (buyers other than in ordinary course).

SECTION 16. PRIORITY SUBJECT TO SUBORDINATION. This [act] does not

preclude subordination by agreement by a person entitled to priority as to rents or proceeds therefrom.

Preliminary Comments

Source: U.C.C. § 9-339. Section 16 makes it clear that a person entitled to priority under this Act may effectively agree to subordinate its claim. Contractual subordination of a security interest in rents and/or proceeds may occur in the context of an intercreditor agreement between persons holding conflicting security interests in rents.

1	SECTION 17. UNIFORMITY OF APPLICATION AND CONSTRUCTION. In
2	applying and construing this Uniform Act, consideration must be given to the need to promote
3	uniformity of the law with respect to its subject matter among states that enact it.
4	SECTION 18. EFFECTIVE DATE. This [act] takes effect on
5	SECTION 19. REPEALS. The following acts are repealed: [List statutes to be
6	specifically repealed.]
7	SECTION 20. APPLICATION TO EXISTING RELATIONSHIPS.
8	(a) Except as otherwise provided in this section, this [act] governs the
9	enforcement of an assignment of rents and the perfection and priority of a security interest in
10	rents, even if the document creating the assignment was signed and delivered before this [act]
11	takes effect.
12	(b) This [act] does not affect an action or proceeding commenced before this [act]
13	takes effect.
14	(c) This [act] does not affect:
15	(1) the enforceability of an assignee's security interest in rents or proceeds
16	of rents if that security interest is enforceable immediately before this [act] takes effect;
17	(2) the perfection of an assignee's security interest in rents or proceeds of
18	rents if that security interest is perfected immediately before this [act] takes effect; or
19	(3) the priority of an assignee's security interest in rents or proceeds of
20	rents with respect to the interest of another person if the interest of the other person is
21	enforceable and perfected, and that priority is established, immediately before this [act] takes
22	effect.