

1 **POWER OF APPOINTMENT ACT**

2
3 **SECTION 1. SHORT TITLE.** This [act] may be cited as the Power of Appointment
4 Act.

5 **SECTION 2. DEFINITIONS.** In this [act]:

6 (1) “Adverse party” means a person with a substantial beneficial interest in property
7 which would be adversely affected by a power holder’s exercise or nonexercise of a power of
8 appointment in favor of the holder, the holder’s estate, a creditor of the holder, or a creditor of
9 the holder’s estate.

10 (2) “Appointive property” means the property or property interest subject to a power of
11 appointment.

12 (3) “Blanket-exercise clause” means a clause in an instrument which exercises a power of
13 appointment and is not a specific-exercise clause. The term includes a clause that:

14 (A) exercises “any” power of appointment the power holder has;

15 (B) appoints “any” property over which the holder has a power of appointment; or

16 (C) disposes of all property subject to disposition by the holder.

17 (4) “Blending clause” means a clause in an instrument which blends appointive property
18 with the power holder’s own property in a common disposition.

19 (5) “Donor” means a person that creates a power of appointment.

20 (6) “Exclusionary power of appointment” means a power of appointment exercisable in
21 favor of any one of the permissible appointees to the exclusion of the other permissible
22 appointees.

23 (7) “General power of appointment” means a power of appointment exercisable in favor
24 of the power holder, the holder’s estate, a creditor of the holder, or a creditor of the holder’s

1 estate.

2 (8) “Gift-in-default clause” means a clause identifying a taker in default of appointment.

3 (9) “Impermissible appointee” means a person that is not a permissible appointee.

4 (10) “Nonexclusionary power of appointment” means a power of appointment that is not
5 an exclusionary power of appointment.

6 (11) “Nongeneral power of appointment” means a power of appointment that is not a
7 general power of appointment.

8 (12) “Permissible appointee” means a person in whose favor a power holder may exercise
9 a power of appointment.

10 (13) “Person” means an individual, corporation, business trust, estate, trust, partnership,
11 limited liability company, association, joint venture, public corporation, government or
12 governmental subdivision, agency, or instrumentality, or any other legal or commercial entity.

13 (14) “Postponed power of appointment” means a power of appointment that is not yet
14 exercisable until the occurrence of a specified event, the satisfaction of an ascertainable standard,
15 or the passage of a specified time.

16 (15) “Power of appointment” means a power that enables a power holder acting in a
17 nonfiduciary capacity to designate a recipient of an ownership interest in or another power of
18 appointment over the appointive property.

19 (16) “Power holder” means an individual in whom a donor creates a power of
20 appointment.

21 (17) “Presently exercisable power of appointment” means a power of appointment
22 exercisable by the power holder at the time in question.

23 (18) “Record” means information that is inscribed on a tangible medium or that is stored
24 in an electronic or other medium and is retrievable in perceivable form.

1 (19) “Specific-exercise clause” means a clause in an instrument which exercises and
2 specifically refers to a particular power of appointment.

3 (20) “Taker in default of appointment” means a person that takes part or all of the
4 appointive property to the extent that the power holder does not effectively exercise the power of
5 appointment.

6 (21) “Terms of an instrument” means the manifestation of the intent of the maker of the
7 instrument regarding the instrument’s provisions as expressed in the instrument or as may be
8 established by other evidence that would be admissible in a judicial proceeding.

9 (22) “Testamentary power of appointment” means a power of appointment exercisable
10 only in a will [or in a nontestamentary instrument that is revocable until, and effective only at,
11 the power holder’s death].

12 (23) “Will” includes codicil and any testamentary instrument that merely appoints an
13 executor, revokes or revises another will, nominates a guardian, or expressly excludes or limits
14 the right of an individual or class to succeed to property of the decedent passing by intestate
15 succession.

16 **Comment**

17
18 Paragraph (1) defines an adverse party—meaning, a party adverse *to the power holder*—
19 as a person who has a substantial beneficial interest in property which would be adversely
20 affected by a power holder’s exercise or nonexercise of a power of appointment in favor of the
21 power holder, the power holder’s estate, or a creditor of either. See Section 3.

22
23 Paragraph (2) defines appointive property as the property or property interest subject to a
24 power of appointment. The effective creation of a power of appointment requires that there be
25 appointive property. See Section 6.

26
27 Paragraphs (3), (4), and (19) explain the distinctions among blanket-exercise, blending,
28 and specific-exercise clauses. A specific-exercise clause exercises and specifically refers to the
29 particular power of appointment in question, using language such as the following: “I hereby
30 exercise the power of appointment conferred upon me by my father’s will as follows: I appoint
31 [fill in details of appointment].” In contrast, a blanket-exercise clause exercises “any” power of
32 appointment the power holder may have or appoints “any” property over which the power holder
33 may have a power of appointment. The use of specific-exercise clauses is recommended; the use

1 of blanket-exercise clauses is discouraged. See Section 8 and the accompanying Comment. A
2 blending clause blends appointive property with the power holder’s own property in a common
3 disposition. A blending clause can be combined with a specific-exercise clause (“All the residue
4 of my estate, including the property over which I have a power of appointment under my father’s
5 will, I devise as follows”) or with a blanket-exercise clause (“All the residue of my estate,
6 including any property over which I may have a power of appointment, I devise as follows”).
7

8 Paragraphs (5) and (16) define the donor and the power holder. The donor is the person
9 who created or reserved the power of appointment. The power holder is the individual on whom
10 the power of appointment was conferred or in whom the power was reserved. (The traditional
11 term for power holder is “donee.” See Restatement of Property § 319 (1940); Restatement
12 Second of Property: Donative Transfers § 11.2 (1986); Restatement Third of Property: Wills and
13 Other Donative Transfers § 17.2 (2011). A majority of the drafting committee decided instead to
14 use the term “power holder.”) In the case of a reserved power, the same individual is both the
15 donor and the power holder. If a power holder exercises the power by creating another power of
16 appointment, the holder of the first power is the donor of the second power, and the holder of the
17 second power is an appointee of the first power.
18

19 Paragraphs (6) and (10) explain the distinction between exclusionary and
20 nonexclusionary powers of appointment. An exclusionary power is one in which the donor has
21 authorized the power holder to appoint to any one of the permissible appointees to the exclusion
22 of the other permissible appointees. The typical power of appointment is exclusionary. For
23 example, a power to appoint “to such of my descendants as the power holder may select” is
24 exclusionary, because the power holder may appoint to any one of the donor’s descendants to the
25 exclusion of all the others. In contrast, a nonexclusionary power is one in which the donor has
26 specified that the power holder cannot make an appointment excluding any, or a specified,
27 permissible appointee. An example of a nonexclusionary power would be a power “to appoint to
28 all and every one of my children in such shares and proportions as the powerholder shall select.”
29 The power holder is not under a duty to exercise the power; but, if the holder does exercise the
30 power, the appointment must abide by the power’s nonexclusionary nature. See Sections 8 and
31 12. Only a power of appointment whose permissible appointees are “defined and limited” can be
32 nonexclusionary. For elaboration of the well-accepted term of art “defined and limited,” see
33 Section 3 and the accompanying Comment.
34

35 Paragraphs (7) and (11) explain the distinction between general and nongeneral powers of
36 appointment. A general power of appointment enables the power holder to exercise the power in
37 favor of the power holder, the power holder’s estate, or the creditors of either, regardless of
38 whether the power is also exercisable in favor of others. A nongeneral power of appointment
39 cannot be exercised in favor of the power holder, the power holder’s estate, or the creditors of
40 either. An instrument creating a power of appointment is construed as creating a general power
41 unless the terms of the instrument manifest a contrary intent. See Section 3. A power to revoke,
42 amend, or withdraw is a general power of appointment if it is exercisable in favor of the power
43 holder, the power holder’s estate, or the creditors of either. If the settlor of a trust empowers a
44 trustee or another person to change a power of appointment from a general power into a
45 nongeneral power, or vice versa, the power is either general or nongeneral depending on the
46 scope of the power at any particular time.
47

1 Paragraph (8) defines the gift-in-default clause. In an instrument creating a power of
2 appointment, the clause that identifies the taker in default is called the gift-in-default clause. A
3 gift-in-default clause is not mandatory but is included in a well-drafted instrument.
4

5 Paragraphs (9) and (12) explain the distinction between impermissible and permissible
6 appointees. The permissible appointees of a power of appointment may be narrowly defined (for
7 example, “to such of the power holder’s descendants as the power holder may select”), broadly
8 defined (for example, “to such persons as the power holder may select, except the power holder,
9 the power holder’s estate, the power holder’s creditors, or the creditors of the power holder’s
10 estate”), or unlimited (for example, “to such persons as the power holder may select”). A
11 permissible appointee of a power of appointment does not have a property interest that he or she
12 can transfer to another in order to make the transferee a permissible appointee of the power.
13 Were it otherwise, a permissible appointee could transform an impermissible appointee into a
14 permissible appointee, exceeding the intended scope of the power and thereby violating the
15 donor’s intent. An appointment cannot benefit an impermissible appointee. See Section 14.
16

17 Paragraphs (13) and (18) contain the definitions of “person” and “record.” These are
18 standard definitions approved by the Uniform Law Commission.
19

20 Paragraphs (14), (17), and (22) explain the distinctions among presently exercisable,
21 postponed, and testamentary powers of appointment.
22

23 A power of appointment is presently exercisable if it is exercisable at the time in
24 question, whether or not it is also exercisable by will. Typically, a presently exercisable power of
25 appointment is exercisable at the time in question during the power holder’s life and also
26 exercisable by the power holder’s will. Thus, a power of appointment that is exercisable “by
27 deed or will” is a presently exercisable power. To take another example, a power of appointment
28 exercisable by the power holder’s last unrevoked instrument in writing is a presently exercisable
29 power, because the power holder can make a present exercise irrevocable by explicitly so
30 providing in the instrument exercising the power. See Restatement Third of Property: Wills and
31 Other Donative Transfers § 17.4, Comment a.
32

33 A power of appointment is presently exercisable even though, at the time in question, the
34 power holder can only appoint an *interest* that is revocable or subject to a condition. For
35 example, suppose that a trust directs the trustee to pay the income to the power holder for life,
36 then to distribute the principal by representation to the power holder’s surviving descendants.
37 The trust further provides that, if the power holder leaves no surviving descendants, the principal
38 is to be distributed “to such individuals as the power holder shall appoint.” The power holder has
39 a presently exercisable power of appointment, but the appointive property is a remainder interest
40 that is conditioned on the power holder leaving no surviving descendants.
41

42 A power is a postponed power (sometimes known as a deferred power) if it is not yet
43 exercisable until the occurrence of a specified event, the satisfaction of an ascertainable standard,
44 or the passage of a specified time. A postponed power becomes presently exercisable upon the
45 occurrence of the specified event, the satisfaction of the ascertainable standard, or the passage of
46 the specified time.
47

1 A power is testamentary if it is exercisable only in the power holder’s will [or in a
2 nontestamentary instrument that is functionally the same as the power holder’s will, meaning an
3 instrument that is revocable until, and effective only at, the power holder’s death]. The language
4 in brackets was suggested by the Joint Editorial Board for Uniform Trust and Estate Acts at its
5 December 2-3, 2011, meeting in New Orleans.
6

7 Paragraph (15) defines a power of appointment. A power of appointment is a power
8 enabling the power holder to designate recipients of ownership interests in or powers of
9 appointment over the appointive property.

10 A power to revoke or amend a trust or a power to withdraw income or principal from a
11 trust is a power of appointment, whether the power is reserved by the transferor or conferred on
12 another. See Restatement Third of Trusts § 56, Comment b. A power to withdraw income or
13 principal subject to an ascertainable standard is a postponed power, exercisable upon the
14 satisfaction of the ascertainable standard. See paragraph (14).
15

16 A power to direct a trustee to distribute income or principal to another is a power of
17 appointment.
18

19 In this act, a fiduciary distributive power is not a power of appointment. Fiduciary
20 distributive powers include a trustee’s power to distribute principal to or for the benefit of an
21 income beneficiary, or for some other individual, or to pay income or principal to a designated
22 beneficiary, or to distribute income or principal among a defined group of beneficiaries. Unlike
23 the exercise of a power of appointment, the exercise of a fiduciary distributive power is subject
24 to fiduciary standards. Unlike a power of appointment, a fiduciary distributive power does not
25 lapse upon the death of the fiduciary, but survives in a successor fiduciary. Nevertheless, a
26 fiduciary distributive power, like a power of appointment, cannot be validly exercised in favor of
27 or for the benefit of someone who is not a permissible appointee.
28

29 A power over the management of property, sometimes called an administrative power, is
30 not a power of appointment. For example, a power of sale coupled with a power to invest the
31 proceeds of the sale, as commonly held by a trustee of a trust, is not a power of appointment but
32 is an administrative power. A power of sale merely authorizes the power holder to substitute
33 money for the property sold but does not authorize the holder of the power of sale to alter the
34 beneficial interests in the substituted property.
35

36 A power to designate or replace a trustee or other fiduciary is not a power of
37 appointment. A power to designate or replace a trustee or other fiduciary involves property
38 management and is a power to designate only the nonbeneficial holder of property.
39

40 On the authority of the power holder to exercise the power by creating a new power of
41 appointment over the appointive property, see Section 12. If a power holder exercises a power by
42 creating another power, the holder of the first power is the donor of the second power, and the
43 holder of the second power is the appointee of the first power.
44

45 Paragraph (20) defines a taker in default of appointment. A taker in default of
46 appointment (often called the “taker in default”) has a property interest that can be transferred to

1 another. If a taker in default transfers the interest to another, the transferee becomes a taker in
2 default.

3
4 Paragraph (21) defines the “terms of an instrument” as the manifestation of the intent of
5 the maker of the instrument regarding the instrument’s provisions as expressed in the instrument
6 or as may be established by other evidence that would be admissible in a judicial proceeding.
7 The maker of an instrument creating a power of appointment is the donor. The maker of an
8 instrument exercising a power of appointment is the power holder. This definition is a slightly
9 modified version of the definition of “terms of a trust” in Section 103(18) of the Uniform Trust
10 Code.

11
12 Paragraph (23) defines a will. This definition is taken directly from Section 1-201(57) of
13 the Uniform Probate Code.

14
15 The definitions in this Section are substantially consistent with, and this Comment draws
16 on, Restatement Third of Property: Wills and Other Donative Transfers §§ 17.1 to 17.5 and the
17 accompanying Commentary.

18
19 **SECTION 3. PRESUMPTION OF UNLIMITED AUTHORITY; EXCEPTION.**

20 (a) Unless the terms of the instrument creating a power of appointment provide
21 otherwise, and except as otherwise provided in subsections (b) and (c), the power is:

22 (1) general;

23 (2) presently exercisable; and

24 (3) exclusionary.

25 (b) If a power holder may exercise a power of appointment only jointly with an adverse
26 party, the power is nongeneral.

27 (c) If the permissible appointees of a power of appointment are not defined and limited,
28 the power is exclusionary.

29 **Comment**

30
31 In determining which type of power of appointment is created, the general principle of
32 construction, codified in subsection (a), is that a power falls into the category giving the holder the
33 maximum discretionary authority except to the extent that the terms of the instrument creating the
34 power restrict the holder’s authority. Maximum discretion confers on the power holder the
35 flexibility to alter the donor’s disposition in response to changing conditions.

36
37 In accordance with this presumption of unlimited authority, a power is general unless the
38 terms of the creating instrument specify that the power holder cannot exercise the power in favor

1 of the power holder, the power holder’s estate, or the creditors of either. A power is presently
2 exercisable unless the terms of the creating instrument specify that the power can only be exercised
3 at some later time or in some document such as a will that only takes effect at some later time. A
4 power is exclusionary unless the terms of the creating instrument specify that a permissible
5 appointee must receive a certain amount or portion of the appointive assets if the power is
6 exercised.

7
8 This general principle of construction applies, unless the terms of the instrument creating
9 the power of appointment provide otherwise. A well-drafted instrument intended to create a
10 nongeneral or testamentary or nonexclusionary power will use clear language to achieve the
11 desired objective. Not all instruments are well-drafted, however. A court may have to construe the
12 terms of the instrument to discern the donor’s intent. For principles of construction applicable to
13 the creation of a power of appointment, see Restatement Third of Property: Wills and Other
14 Donative Transfers Chapters 17 and 18, and the accompanying Commentary, containing some
15 examples. By way of an additional example, a testamentary power of appointment created in the
16 donor’s child to appoint among the donor’s “descendants” is likely intended to be a nongeneral
17 power.

18
19 Subsection (b) states a well-accepted exception to the presumption of unlimited authority.
20 If a power of appointment can be exercised only with the joinder of an adverse party, the power is
21 not a general power. An adverse party, as defined in Section 2(1), is an individual who has a
22 substantial beneficial interest in the trust or other property arrangement that would be adversely
23 affected by the exercise or nonexercise of the power in favor of the power holder, the power
24 holder’s estate, or the creditors of either. Consider the following examples.

25
26 *Example 1.* D transferred property in trust, directing the trustee “to pay the income to D’s
27 son S for life, remainder in corpus to such person or persons as S, with the joinder of X, shall
28 appoint; in default of appointment, remainder to X.” S’s power is not a general power because X is
29 an adverse party.

30
31 *Example 2.* Same facts as Example 1, except that S’s power is exercisable with the joinder
32 of Y rather than with the joinder of X. Y has no property interest that could be adversely affected
33 by the exercise of the power. Because Y is not an adverse party, S’s power is general.

34
35 Subsection (c) also states a well-accepted rule. Only a power of appointment whose
36 permissible appointees are defined and limited can be nonexclusionary. “Defined and limited” in
37 this context is a well-accepted term of art. For elaboration and examples, see Restatement Third of
38 Property: Wills and Other Donative Transfers § 17.5, Comment c. In general, permissible
39 appointees are “defined and limited” if they are defined and limited to a reasonable number.
40 Typically, permissible appointees who are defined and limited are described in class-gift terms: a
41 single-generation class such as “children,” “grandchildren,” “brothers and sisters,” or “nieces and
42 nephews,” or a multiple-generation class such as “issue” or “descendants” or “heirs.” Permissible
43 appointees need not be described in class-gift terms to be defined and limited, however. The
44 permissible appointees are also defined and limited if one or more permissible appointees are
45 designated by name or otherwise individually identified.

46
47 If the permissible appointees are not defined and limited, the power is exclusionary
48 irrespective of the donor’s intent. A power exercisable, for example, in favor of “such person or

1 persons other than the power holder, the power holder’s estate, the creditors of the power holder,
2 and the creditors of the power holder’s estate” is an exclusionary power. An attempt by the donor
3 to require the power holder to appoint at least \$X to each permissible appointee of the power is
4 ineffective, because the permissible appointees of the power are so numerous that it would be
5 administratively impossible to carry out the donor’s expressed intent. The donor’s expressed
6 restriction is disregarded, and the power holder may exclude any one or more of the permissible
7 appointees in exercising the power.
8

9 In contrast, a power to appoint only to the power holder’s creditors or to the creditors of the
10 power holder’s estate is a power in favor of a defined and limited class. Such a power could be
11 nonexclusionary if, for example, the terms of the instrument creating the power provided that the
12 power is a power to appoint “to such of the power holder’s estate creditors as the power holder
13 shall by will appoint, but if the power holder exercises the power, the power holder must appoint
14 \$X to a designated estate creditor or must appoint in full satisfaction of the power holder’s debt to
15 a designated estate creditor.”
16

17 If a power is determined to be nonexclusionary because its terms provide that an
18 appointment must benefit each permissible appointee, it is to be inferred that the donor intends to
19 require an appointment to confer a reasonable benefit upon each permissible appointee. An
20 appointment under which a permissible appointee receives nothing, or only a nominal sum,
21 violates this requirement and is forbidden. This doctrine is known as the doctrine forbidding
22 illusory appointments. For elaboration, see Restatement Third of Property: Wills and Other
23 Donative Transfers § 17.5, Comment j.
24

25 The terms of the instrument creating a power of appointment sometimes provide that no
26 appointee shall receive any share in default of appointment unless the appointee consents to
27 allow the amount of the appointment to be taken into account in calculating the fund to be
28 distributed in default of appointment. This “hotchpot” language is used to minimize unintended
29 inequalities of distribution among permissible appointees. Such a clause does not make the
30 power nonexclusionary, because the terms do not prevent the power holder from making an
31 appointment that excludes a permissible appointee.
32

33 The rules of this Section are consistent with, and this Comment draws on, Restatement
34 Third of Property: Wills and Other Donative Transfers §§ 17.3 to 17.5 and the accompanying
35 Introductory Note and Commentary.
36

37 **SECTION 4. NONTRANSFERABILITY.** A power holder may not transfer a power of
38 appointment. If a holder dies without exercising or releasing the power, the power lapses.

39 **Comment**

40
41 A power of appointment is nontransferable. The power holder may not transfer the power
42 to another person. (On the ability of the power holder to exercise the power by conferring on an
43 appointee a *new* power of appointment over the appointive property, see Section 12.) If the
44 power holder dies without exercising or releasing the power, the power lapses. The power does
45 not pass through the power holder’s estate to the power holder’s successors in interest.
46

1 (b) A power of appointment may not be created in a deceased power holder.

2 (c) Subject to any applicable rule against perpetuities, a power of appointment may be
3 created in an unborn or unascertained power holder.

4 **Comment**

5
6 An instrument can only create a power of appointment if the instrument itself is valid.
7 Thus, for example, a *will* creating a power of appointment must be valid under the law—
8 including choice of law—applicable to wills. An *inter vivos trust* creating a power of
9 appointment must be valid under the law—including choice of law—applicable to inter vivos
10 trusts. In part, this requirement of validity means that the instrument must be properly executed
11 to the extent that other law imposes requirements of execution. In addition, the creator of the
12 instrument must have the capacity to execute the instrument and be free from undue influence
13 and other wrongdoing. On questions of capacity, see Restatement Third of Property: Wills and
14 Other Donative Transfers §§ 8.1 (Mental Capacity) and 8.2 (Minority). The ability of an agent to
15 make a power of appointment on behalf of a principal is determined by other law, such as the
16 Uniform Power of Attorney Act. On freedom from undue influence and other wrongdoing, see,
17 e.g., Restatement Third of Property §§ 8.3 (Undue Influence, Duress, or Fraud).

18
19 If the instrument is valid, the terms of the instrument must also manifest the donor’s intent
20 to create in one or more power holders a power of appointment over appointive property. This
21 manifestation of intent does not require the use of particular words or phrases, but careful drafting
22 should leave no doubt about the transferor’s intent.

23
24 Sometimes the instrument is poorly drafted, raising the question of whether the donor
25 intended to create a power of appointment. In such a case, determining the donor’s intent is a
26 process of construction. On construction generally, see Chapters 10, 11, and 12 of the
27 Restatement Third of Property: Wills and Other Donative Transfers. See also, more specifically,
28 Restatement Third of Property: Wills and Other Donative Transfers § 18.1, Comments b-g,
29 containing many illustrations of language ambiguous about whether a power of appointment was
30 intended and, for each illustration, offering guidance about how to construe the language.

31
32 The creation of a power of appointment requires that there be a donor, a power holder
33 (who may be the same as the donor), and appointive property. There must also be one or more
34 permissible appointees, though these need not be restricted; a power holder can be authorized to
35 appoint to anyone. A donor is not required to designate a taker in default of appointment,
36 although a well-drafted instrument will specify one or more takers in default.

37
38 Subsection (b) states the well-accepted rule that a power of appointment cannot be
39 created in a power holder who is deceased. If the power holder dies before the effective date of
40 an instrument purporting to confer a power of appointment, the power is not created, and an
41 attempted exercise of the power is ineffective. (For example, the effective date of a power of
42 appointment created in a donor’s will is the donor’s death, not when the donor executes the will.
43 The effective date of a power of appointment created in a donor’s inter vivos trust is the date the
44 trust is established, even if the trust is revocable. See Restatement Third of Property: Wills and
45 Other Donative Transfers § 19.11, Comments b and c.) If the power holder is deceased on the

1 relevant date, the power of appointment is not created, and an attempt by the power holder to
2 exercise the power is ineffective.

3
4 Nor is a power of appointment created if all the possible permissible appointees of the
5 power are deceased when the transfer that is intended to create the power becomes legally
6 operative. If all the possible permissible appointees of a power die after the power is created and
7 before the power holder exercises the power, the power terminates.

8
9 A power of appointment is not created if the permissible appointees are so indefinite that it
10 is impossible to identify any person to whom the power holder can appoint. If the description of
11 the permissible appointees is such that one or more persons are identifiable, but it is not possible to
12 determine whether other persons are within the description, the power is validly created, but an
13 appointment can only be made to persons who can be identified as within the description of the
14 permissible appointees.

15
16 Subsection (c) explains that a power of appointment can be conferred on an unborn or
17 unascertained power holder, subject to any applicable rule against perpetuities. This is a postponed
18 power. The power arises on the power holder's birth or ascertainment. The language creating the
19 power as well as other factors such as the power holder's capacity under applicable law determine
20 whether the power is then presently exercisable, postponed, or testamentary.

21
22 The rules of this Section are consistent with, and this Comment draws on, Restatement
23 Third of Property: Wills and Other Donative Transfers §§ 18.1 and 19.9 and the accompanying
24 Commentary.

25
26 **SECTION 7. POWER TO REVOKE OR AMEND.** A donor may revoke or amend a
27 power of appointment only to the extent that:

28 (1) the instrument creating the power is revocable by the donor; or

29 (2) the donor reserves a power of revocation or amendment in the instrument creating the
30 power of appointment.

31 **Comment**

32
33 The donor of a power of appointment has the authority to revoke or amend the power
34 only to the extent that the instrument creating the power is revocable by the donor or the donor
35 reserves a power of revocation or amendment in the instrument creating the power.

36
37 For example, the donor's power to revoke or amend a will or a revocable inter vivos trust
38 carries with it the authority to revoke or amend any power of appointment created in the will or
39 trust. However, to the extent that an exercise of the power removes appointive property from a
40 trust, the donor's authority to revoke or amend the power is eliminated, unless the donor
41 expressly reserved authority to revoke or amend any transfer from the trust after the transfer is
42 completed.

1 8.3 (Undue Influence, Duress, or Fraud). The ability of an agent to exercise a power of
2 appointment on behalf of a principal is determined by other law, such as the Uniform Power of
3 Attorney Act.

4
5 Paragraph (2) requires the terms of the instrument exercising the power of appointment to
6 manifest the power holder's intent to exercise the power of appointment. Whether a power
7 holder has manifested an intent to exercise a power of appointment is a question of construction.
8 See generally Restatement Third of Property: Wills and Other Donative Transfers § 19.2. For
9 example, a power holder's disposition of appointive property may manifest an intent to exercise
10 the power even though the power holder does not refer to the power. See Restatement Third of
11 Property: Wills and Other Donative Transfers § 19.3. Paragraph (2) also requires that the terms
12 of the instrument exercising the power must, subject to Section 11, satisfy the requirements of
13 exercise, if any, imposed by the donor.

14
15 Language expressing an intent to exercise a power is clearest if it makes a specific
16 reference to the creating instrument and exercises the power in unequivocal terms and with
17 careful attention to the requirements of exercise, if any, imposed by the donor.

18
19 The recommended method for exercising a power of appointment is by a specific-
20 exercise clause, using language such as the following: "I hereby exercise the power of
21 appointment conferred upon me by [my father's will] as follows: I appoint [fill in details of
22 appointment]."

23
24 Not recommended is a blanket-exercise clause, which purports to exercise "any power of
25 appointment" the power holder may have, using language such as the following: "I hereby
26 exercise any power of appointment I may have as follows: I appoint [fill in details of
27 appointment]." Although a blanket-exercise clause does manifest an intent to exercise any power
28 of appointment the power holder may have, such a clause raises the often-litigated question of
29 whether it satisfies the requirement of specific reference imposed by the donor in the instrument
30 creating the power.

31
32 A blending clause purports to blend the appointive property with the power holder's own
33 property in a common disposition. The exercise portion of a blending clause can take the form of
34 a specific exercise or, more commonly, a blanket exercise. For example, a clause providing "All
35 the residue of my estate, including the property over which I have a power of appointment under
36 my mother's will, I devise as follows" is a blending clause with a specific exercise. A clause
37 providing "All the residue of my estate, including any property over which I may have a power
38 of appointment, I devise as follows" is a blending clause with a blanket exercise.

39
40 This act aims to eliminate any significance attached to the use of a blending clause. A
41 blending clause has traditionally been regarded as significant in the application of the doctrines
42 of "selective allocation" and "capture." This act eliminates the significance of such a clause
43 under those doctrines. See Sections 15 (selective allocation) and 16 (capture). The use of a
44 blending clause is more likely to be the product of the forms used by the power holder's lawyer
45 than a deliberate decision by the power holder to facilitate the application of the doctrines of
46 selective allocation or capture.

47
48 If the power holder decides not to exercise a specific power or any power that the power

1 holder might have, it is important to consider whether to depend on mere silence to produce a
2 nonexercise or to take definitive action to assure a nonexercise. Definitive action can take the
3 form of a release during life (see Section 22) or a nonexercise clause in the power holder’s will
4 or other relevant instrument. A nonexercise clause can take the form of a specific-nonexercise
5 clause (for example, “I hereby do not exercise the power of appointment conferred on me by my
6 father’s trust”) or the form of a blanket-nonexercise clause (for example, “I hereby do not
7 exercise any power of appointment I may have”).
8

9 In certain circumstances, different consequences depend on the power holder’s choice.
10 Under Section 9, a residuary clause in the power holder’s will is treated as manifesting an intent
11 to exercise a general power in certain limited circumstances if the power holder silently failed to
12 exercise the power, but not if the power holder released the power or refrained in a record from
13 exercising it. Under Section 17, unappointed property passes to the power holder’s estate in
14 certain limited circumstances if the power holder silently failed to exercise a general power, but
15 passes to the donor or to the donor’s successors in interest if the power holder released the power
16 or refrained in a record from exercising it.
17

18 Paragraph (3) requires the appointment to constitute a permissible exercise of the power.
19 On permissible and impermissible exercise, see Sections 12 to 14.
20

21 The law of the power holder’s domicile governs whether the power holder has effectively
22 exercised a power of appointment, unless the terms of the instrument creating the power manifest
23 a different intent. See Restatement Second of Conflict of Laws § 275, Comment c.
24

25 The rule of this Section is consistent with, and this Comment draws on, Restatement
26 Third of Property: Wills and Other Donative Transfers §§ 19.1, 19.8, and 19.9 and the
27 accompanying Commentary.
28

29 **SECTION 9. INTENT TO EXERCISE: DETERMINING INTENT FROM**
30 **RESIDUARY CLAUSE.**

31 (a) In this section, “residuary clause” means a residuary clause purporting to dispose only
32 of the power holder’s own property.

33 (b) A residuary clause manifests a power holder’s intent to exercise a power of
34 appointment only if:

35 (1) the terms of the instrument containing the residuary clause do not manifest a
36 contrary intent;

37 (2) the power is a general power;

38 (3) there is no taker in default of appointment or the gift-in-default clause is

1 ineffective; and

2 (4) the holder did not release or refrain in a record from exercising the power.

3 **Comment**

4
5 This Section addresses a question arising under Section 8(2)(A)—namely, whether the
6 power holder’s intent to exercise a power of appointment is manifested by a residuary clause
7 purporting to dispose only of the power holder’s own estate, such as “All the residue of my
8 estate, I devise to . . .” or “All of my estate, I devise to . . .” This Section does not address the
9 effect of a residuary clause that contains a blanket exercise or a specific exercise of a power of
10 appointment. On blanket-exercise and specific-exercise clauses, see the Comment to Section 8.

11
12 The rule of this Section is that a residuary clause purporting to dispose only of the power
13 holder’s own estate manifests an intent to exercise a power of appointment only if (1) the terms
14 of the instrument containing the residuary clause do not manifest a contrary intent, (2) the power
15 in question is a general power, (3) the donor did not provide for takers in default or the gift-in-
16 default clause is ineffective, and (4) the power holder did not release or refrain in a record from
17 exercising the power.

18
19 The rule stated in this Section applies to a residuary clause that disposes *only* of the
20 power holder’s own estate. This is a garden-variety residuary clause. In contrast, a residuary
21 clause that disposes of all property that is *subject to disposition* by the power holder is a blanket-
22 exercise clause. See Section 2(3).

23
24 In a well-planned estate, a power of appointment, whether general or nongeneral, is
25 accompanied by a gift in default. In a less carefully planned estate, on the other hand, there may
26 be no gift-in-default clause. Or, if there is such a clause, the clause may be wholly or partly
27 ineffective. To the extent that the donor did not provide for takers in default or the gift-in-default
28 clause is ineffective, it is more efficient to attribute to the power holder the intent to exercise a
29 general power in favor of the power holder’s residuary devisees. The principal benefit of
30 attributing to the power holder the intent to exercise a general power is that it allows the property
31 to pass under the power holder’s will instead of as part of the donor’s estate. Because the donor’s
32 death would normally have occurred before the power holder died, some of the donor’s
33 successors might themselves have predeceased the power holder. It is more efficient to avoid
34 tracing the interest through multiple estates to determine who are the present successors.
35 Moreover, to the extent that the donor did not provide for takers in default, it is also more in
36 accord with the donor’s probable intent for the power holder’s residuary clause to be treated as
37 exercising the power.

38
39 A gift-in-default clause can be ineffective or partially ineffective for a variety of reasons.
40 The clause might cover only part of the appointive property. The clause might be invalid because
41 it violates a rule against perpetuities or some other rule, or it might be ineffective because it
42 conditioned the interest of the takers in default on an uncertain event that did not happen, the
43 most common of which is an unsatisfied condition of survival.

44
45 Under no circumstance does a residuary clause manifest an intent to exercise a
46 *nongeneral* power. A residuary clause disposes of the power holder’s own property, and a

1 nongeneral power is not an ownership-equivalent power.

2
3 The rule of this Section is consistent with, and this Comment draws on, Restatement
4 Third of Property: Wills and Other Donative Transfers § 19.4 and the accompanying
5 Commentary.

6
7 **SECTION 10. INTENT TO EXERCISE: AFTER-ACQUIRED POWER.** Unless
8 the terms of the instrument exercising a power of appointment manifest a contrary intent:

9 (1) except as otherwise provided in subparagraph (2), a blanket-exercise clause extends to
10 a power acquired by the power holder after executing the instrument containing the clause; and

11 (2) if the holder is also the donor of the power, the clause does not extend to a power
12 acquired by the holder after executing the instrument containing the clause, unless:

13 (1) the donor did not provide for a taker in default of appointment; or

14 (2) the gift-in-default clause is ineffective.

15 **Comment**

16
17 Nothing in the law prevents a power holder from exercising a power of appointment in an
18 instrument executed before acquiring the power. The only question is one of construction:
19 whether the power holder intended to exercise the after-acquired power. (The term “after-
20 acquired power” in this Section refers to a power acquired on or before the power holder’s death.
21 A power of appointment cannot be conferred on a deceased power holder. See Section 6.)

22
23 If the instrument of exercise specifically identifies the power that the holder is exercising,
24 the exercise clause unambiguously expresses an intent to exercise that power, whether the power
25 is an after-acquired power or not. A blanket-exercise clause, however, raises a question of
26 construction.

27
28 The rule of subparagraph (1) is that, unless the terms of the instrument indicate that the
29 power holder had a different intent, a blanket-exercise clause extends to a power of appointment
30 acquired after the power holder executed the instrument containing the blanket-exercise clause.
31 General references to then-present circumstances, such as “all the powers I have” or similar
32 expressions, are not a sufficient indication of an intent to exclude an after-acquired power. In
33 contrast, more precise language, such as “all powers I have at the date of execution of this will,”
34 does indicate an intent to exclude an after-acquired power.

35
36 It is important to remember that even if the terms of the instrument manifest an intent to
37 exercise an after-acquired power, the intent may be ineffective, for example if the terms of the
38 *donor’s* instrument creating the power manifest an intent to preclude such an exercise. In the
39 absence of an indication to the contrary, however, it is inferred that the time of the execution of
40 the power holder’s exercising instrument is immaterial to the donor. Even if the donor declares

1 that the property shall pass to such persons as the power holder “shall” or “may” appoint, these
2 terms do not suffice to indicate an intent to exclude exercise by an instrument previously
3 executed, because these words may be construed to refer to the time when the exercising
4 document becomes effective.

5
6 Subparagraph (2) states an exception to the general rule of subparagraph (1). If the power
7 holder is also the donor, a blanket-exercise clause in a preexisting instrument is rebuttably
8 presumed *not* to manifest an intent to exercise a power later reserved in another donative
9 transfer, unless the donor/power holder did not provide for a taker in default of appointment or
10 the gift-in-default clause is ineffective.

11
12 The rules of this Section are consistent with, and this Comment draws on, Restatement
13 Third of Property: Wills and Other Donative Transfers § 19.6 and the accompanying
14 Commentary.

15
16 **SECTION 11. MEANING OF SPECIFIC-REFERENCE REQUIREMENT.** Unless
17 the terms of the instrument creating a power of appointment manifest a contrary intent, the
18 donor’s intent in requiring that the power be exercised by a reference, an express reference, or a
19 specific reference to the power or its source is to prevent an inadvertent exercise of the power.

20 **Comment**

21
22 Whenever the donor imposes formal requirements with respect to the instrument of
23 appointment that exceed the requirements imposed by law, the donor’s purpose in imposing the
24 additional requirements is relevant to whether the power holder’s attempted exercise is
25 sufficient.

26
27 A formal requirement commonly imposed by the donor is that, in order to be effective,
28 the power holder’s attempted exercise must make specific reference to the power. Specific-
29 reference clauses were a pre-1942 invention designed to prevent an inadvertent exercise of a
30 general power. The federal estate tax law then provided that the value of property subject to a
31 general power was included in the power holder’s gross estate if the general power was
32 exercised. The idea of requiring specific reference was designed to thwart unintended exercise
33 and, hence, unnecessary estate taxation.

34
35 The federal estate tax law has changed. An inadvertent exercise of a general power
36 created after October 21, 1942, no longer has adverse estate tax consequences.

37
38 Nevertheless, donors continue to impose specific-reference requirements. Because the
39 original purpose of the specific-reference requirement was to prevent an inadvertent exercise of
40 the power, it is reasonable to presume that that this is still the donor’s purpose in doing so. This
41 Section sets forth that presumption.

42
43 Consequently, a specific-reference requirement still overrides any applicable state law
44 that presumes that an ordinary residuary clause was intended to exercise a general power. Put

1 differently: An ordinary residuary clause may manifest the power holder's *intent to exercise*
2 (under Section 8(2)(A)) but does not satisfy the *requirements of exercise* if the donor imposed a
3 specific-reference requirement (this Section and Section 8(2)(B)).
4

5 A more difficult question is whether a *blanket-exercise clause* satisfies a specific-
6 reference requirement. If it could be shown that the power holder had knowledge of and intended
7 to exercise the power, the blanket-exercise clause would be sufficient to exercise the power,
8 unless it could be shown that the donor's intent was not merely to prevent an inadvertent exercise
9 of the power but instead that the donor had a material purpose in insisting on the specific-
10 reference requirement. In such a case, the possibility of applying Uniform Probate Code § 2-805
11 or Restatement Third of Property: Wills and Other Donative Transfers § 12.1 to reform the
12 power holder's attempted appointment to insert the required specific reference should be
13 explored.
14

15 The black letter of this Section is drawn from the black letter of Uniform Probate Code §
16 2-704: "If a governing instrument creating a power of appointment expressly requires that the
17 power be exercised by a reference, an express reference, or a specific reference, to the power or
18 its source, it is presumed that the donor's intent, in requiring that the holder exercise the power
19 by making reference to the particular power or to the creating instrument, was to prevent an
20 inadvertent exercise of the power."
21

22 The rule of this Section is consistent with, and this Comment draws on, Restatement
23 Third of Property: Wills and Other Donative Transfers § 19.10 and the accompanying
24 Commentary.
25

26 **SECTION 12. PERMISSIBLE APPOINTMENT.**

27 (a) A power holder of a general power of appointment that permits appointment to the
28 holder or the holder's estate may make an appointment in any form, including an appointment in
29 trust or creating a new power of appointment, that the holder could make of the holder's own
30 property.

31 (b) A power holder of a general power of appointment that permits appointment only to a
32 creditor of the holder or of the holder's estate is restricted to appointing to that creditor.

33 (c) Unless the terms of the instrument creating the power of appointment manifest a
34 contrary intent, the power holder of a nongeneral power may:

35 (1) make an appointment in any form, including an appointment in trust, in favor
36 of a permissible appointee;

37 (2) create a general or nongeneral power in a permissible appointee; or

1 (3) create a nongeneral power in an impermissible appointee to appoint to one or
2 more of the permissible appointees of the original nongeneral power.

3 **Comment**

4
5 When a donor creates a general power under which an appointment can be made outright
6 to the power holder or the power holder's estate, the necessary implication is that the power
7 holder may accomplish by an appointment to others whatever the power holder could accomplish
8 by first appointing to himself and then disposing of the property, including a disposition in trust
9 or in the creation of a further power of appointment.

10
11 A general power to appoint only to the power holder (even though it says "and to no one
12 else") does not prevent the power holder from exercising the power in favor of others. There is
13 no reason to require the power holder to transform the appointive assets into owned property and
14 then, in a second step, to dispose of the owned property. Likewise, a general power to appoint
15 only to the power holder's estate (even though it says "and to no one else") does not prevent an
16 exercise of the power by will in favor of others. There is no reason to require the power holder to
17 transform the appointive assets into estate property and then, in a second step, to dispose of the
18 estate property by will.

19
20 Similarly, a general power to appoint to the power holder may purport to allow only one
21 exercise of the power, but such a restriction is ineffective and does not prevent multiple partial
22 exercises of the power. To take another example, a general power to appoint to the power holder
23 or to the power holder's estate may purport to restrict appointment to outright interests not in
24 trust, but such a restriction is ineffective and does not prevent an appointment in trust.

25
26 An additional example will drive home the point. A general power to appoint to the
27 power holder or to the power holder's estate may purport to forbid the power holder from
28 imposing conditions on the enjoyment of the property by the appointee. Such a restriction is
29 ineffective and does not prevent an appointment subject to such conditions.

30
31 As stated in subsection (b), however, a general power to appoint only to the power
32 holder's creditors or the creditors of the power holder's estate permits an appointment only to
33 those creditors.

34
35 Except to the extent that the terms of the instrument creating the power manifest a
36 contrary intent, the holder of a nongeneral power has the same breadth of discretion in
37 appointment to permissible appointees that the power holder has in the disposition of the power
38 holder's owned property to permissible appointees of the power.

39
40 Thus, unless the terms of the instrument creating the power manifest a contrary intent, the
41 holder of a nongeneral power has the authority to exercise the power by an appointment in trust.
42 In order to manifest a contrary intent, the terms of the instrument creating the power must
43 prohibit an appointment in trust. Language merely authorizing the power holder to make an
44 outright appointment does not suffice.

45
46 Similarly, unless the terms of the instrument creating the power manifest a contrary

1 intent, the holder of a nongeneral power has the authority to exercise the power by creating a
2 general or nongeneral power in a permissible appointee. (In order to manifest a contrary intent,
3 the terms of the instrument creating the power must prohibit the creation of new powers.
4 Language merely conferring the power of appointment on the power holder does not suffice.) If
5 the power holder creates a new *nongeneral* power in a permissible appointee of the original
6 power, the permissible appointees of the second power may be broader than the permissible
7 appointees of the first power. For example, the holder of a nongeneral power to appoint among
8 the donor’s “descendants” may exercise the power by creating a nongeneral power in the donor’s
9 child to appoint to anyone in the world except the donor’s child, the estate of the donor’s child,
10 or the creditors of either.

11
12 And finally, unless the terms of the donor’s instrument creating the power manifest a
13 contrary intent, the holder of a nongeneral power may exercise the power by creating a new
14 nongeneral power in *any* individual to appoint to some or all of the permissible appointees of the
15 original nongeneral power. In order to manifest a contrary intent, the terms of the instrument
16 creating the power must prohibit the creation of such powers. Language merely conferring the
17 power of appointment on the power holder does not suffice.

18
19 With one exception, the rules of this Section are consistent with, and this Comment draws
20 on, Restatement Third of Property: Wills and Other Donative Transfers §§ 19.13 and 19.14 and
21 the accompanying Commentary. The exception is that the Restatement applies the rule in
22 subsection (c)(3)—on a nongeneral power created in an *impermissible* appointee—to a
23 nongeneral power created in a permissible appointee. See Restatement Third of Property: Wills
24 and Other Donative Transfers § 19.14 and *id.*, Comment g(3).

25
26 **SECTION 13. APPOINTMENT TO DECEASED APPOINTEE OR TO**
27 **PERMISSIBLE APPOINTEE’S DESCENDANT.**

28 (a) Subject to [refer to state law on antilapse, if any, such as Sections 2-603 and 2-707 of
29 the Uniform Probate Code], an appointment to a deceased appointee is ineffective.

30 (b) Unless the terms of the instrument creating the power of appointment manifest a
31 contrary intent, a power holder of a nongeneral power may exercise the power in favor of a
32 descendant of a deceased permissible appointee whether or not the descendant is described by
33 the donor as a permissible appointee.

34 **. Comment**

35 Just as property cannot be transferred to an individual who is deceased (see Restatement
36 Third of Property: Wills and Other Donative Transfers § 1.2), a power of appointment cannot be
37 effectively exercised in favor of a deceased appointee.

38
39 However, an antilapse statute may apply to trigger the substitution of the deceased

1 appointee’s descendants (or other substitute takers), unless the terms of the instrument creating
2 or exercising the power of appointment manifest a contrary intent. Antilapse statutes typically
3 provide, as a default rule of construction, that devises to certain relatives who predecease the
4 testator pass instead to specified substitute takers, usually the descendants of the predeceased
5 devisee who survive the testator. See generally Restatement Third of Property: Wills and Other
6 Donative Transfers § 5.5.

7
8 When an antilapse statute does not expressly address whether it applies to the exercise of
9 a power of appointment, a court should construe it to apply to such an exercise. See Restatement
10 Third of Property: Wills and Other Donative Transfers § 5.5, Comment *l*. The rationale
11 underlying antilapse statutes, that of presumptively attributing to the testator the intent to
12 substitute the descendants of a predeceased devisee, applies equally to the exercise of a power of
13 appointment.

14
15 The substitute takers provided by an antilapse statute (typically the descendants of the
16 deceased appointee) are treated as permissible appointees even if the description of permissible
17 appointees provided by the donor does not expressly cover them. This rule corresponds to the
18 rule applying antilapse statutes to class gifts. Antilapse statutes substitute the descendants of
19 deceased class members, even if the class member’s descendants are not members of the class.
20 See Restatement Third of Property: Wills and Other Donative Transfers § 19.12, Comment *e*.

21
22 The donor of a power, general or nongeneral, can prohibit the application of an antilapse
23 statute to the power holder’s appointment and, in the case of a nongeneral power, can prohibit an
24 appointment to the descendants of a deceased permissible appointee, but must manifest an intent
25 to do so in the terms of the instrument creating the power of appointment. A traditional gift-in-
26 default clause does not manifest a contrary intent in either case, unless the clause provides that it
27 is to take effect instead of the descendants of a deceased permissible appointee.

28
29 Subsection (b) provides that the descendants of a deceased permissible appointee are
30 treated as permissible appointees of a nongeneral power of appointment. This rule is a logical
31 extension of the application of antilapse statutes to appointments. If an antilapse statute can
32 substitute the descendants of a deceased appointee, the power holder should be allowed to make
33 a direct appointment to one or more descendants of a deceased permissible appointee.

34
35 The rule of this Section is consistent with, and this Comment draws on, Restatement
36 Third of Property: Wills and Other Donative Transfers § 19.12 and the accompanying
37 Commentary.

38
39 **SECTION 14. IMPERMISSIBLE APPOINTMENT.**

40 (a) Except as otherwise provided in Section 13, an exercise of a power of appointment in
41 favor of an impermissible appointee is ineffective.

42 (b) An exercise of a power of appointment in favor of a permissible appointee is
43 ineffective to the extent that the appointment is a fraud on the power.

1 **Comment**

2
3 The rules of this Section apply only to the extent the power holder attempts to confer a
4 beneficial interest in the appointive property on an impermissible appointee.
5

6 The rules of this Section do not apply to an appointment of a *nonbeneficial* interest—for
7 example, the appointment of legal title to a trustee—if the beneficial interest is held by
8 permissible appointees.
9

10 Nor do the rules of this Section prohibit beneficial appointment to an impermissible
11 appointee if the intent to benefit the impermissible appointee is not the power holder’s but rather
12 is the intent of a permissible appointee in whose favor the holder has decided to exercise the
13 power. In other words, if the power holder makes a decision to exercise the power in favor of a
14 permissible appointee, the permissible appointee may request the power holder to transfer the
15 appointive assets directly to an impermissible appointee. The appointment directly to the
16 impermissible appointee in this situation is effective, being treated for all purposes as an
17 appointment first to the permissible appointee followed by a transfer by the permissible
18 appointee to the impermissible appointee.
19

20 The donor of a power of appointment sets the range of permissible appointees by
21 designating the permissible appointees of the power. The rule of this Section is concerned with
22 attempts by the power holder to exceed that authority. Such an attempt is called a fraud on the
23 power and is ineffective. The term “fraud on the power” is a well-accepted term of art. See
24 Restatement Third of Property: Wills and Other Donative Transfers §§ 19.15 and 19.16.
25

26 Among the most common devices employed to commit a fraud on the power are: an
27 appointment conditioned on the appointee conferring a benefit on an impermissible appointee; an
28 appointment subject to a charge in favor of an impermissible appointee; an appointment upon a
29 trust for the benefit of an impermissible appointee; an appointment in consideration of a benefit
30 to an impermissible appointee; and an appointment primarily for the benefit of the permissible
31 appointee’s creditor if the creditor is an impermissible appointee. Each of these appointments is
32 impermissible and ineffective.
33

34 The rules of this Section are consistent with, and this Comment draws on, Restatement
35 Third of Property: Wills and Other Donative Transfers §§ 19.15 and 19.16 and the
36 accompanying Commentary.
37

38 **SECTION 15. SELECTIVE ALLOCATION DOCTRINE.** If a power holder
39 exercises a power of appointment in an instrument that also disposes of owned property, the
40 owned and appointive property must be allocated in the permissible manner that best carries out
41 the holder’s intent.

42 **Comment**

43
44 The rule of this Section is commonly known as the doctrine of selective allocation. This

1 doctrine applies if the power holder uses the same instrument to exercise a power of appointment
2 and to dispose of property that the power holder owns. For purposes of this Section, the power
3 holder’s will, any codicils to the power holder’s will, and any revocable trust created by the
4 power holder that did not become irrevocable before the power holder’s death are treated as the
5 same instrument.

6
7 The doctrine of selective allocation provides that the owned and appointive property shall
8 be allocated in the permissible manner that best carries out the power holder’s intent.

9
10 One situation that often calls for selective allocation is when the power holder disposes of
11 property to permissible and impermissible appointees. By allocating owned assets to the
12 dispositions favoring impermissible appointees and allocating appointive assets to permissible
13 appointees, the appointment is rendered effective.

14
15 The result of applying selective allocation is always one that the power holder could have
16 provided for in specific language, and one that the power holder most probably would have
17 provided for had he or she been aware of the difficulties inherent in the dispositive scheme. By
18 the rule of selective allocation, courts undertake to prevent the dispositive plan from being
19 frustrated by the ineptness of the power holder or the power holder’s lawyer. For an early case
20 adopting selective allocation, see *Roe v. Tranmer*, 2 Wils. 75, 95 Eng. Rep. 694 (1757).

21
22 The rule of this Section is consistent with, and this Comment draws on, Restatement
23 Third of Property: Wills and Other Donative Transfers § 19.19 and the accompanying
24 Commentary, containing a full discussion of the doctrine of selective allocation.

25
26 On the distinction between “selective allocation” (a rule of construction based on the
27 assumed intent of the power holder) and the process sometimes known as “marshaling” (an
28 outgrowth of general equitable principles), see the Restatement Second of Property: Donative
29 Transfers, especially the Introductory Note to Chapter 22.

30
31 **SECTION 16. CAPTURE DOCTRINE: DISPOSITION OF INEFFECTIVELY**
32 **APPOINTED PROPERTY UNDER GENERAL POWER.**

33 (a) In this section, “general power of appointment” does not include a power of
34 revocation, amendment, or withdrawal.

35 (b) If a power holder of a general power of appointment makes an ineffective
36 appointment:

37 (1) the gift-in-default clause controls the disposition of the ineffectively appointed
38 property; or

39 (2) if there is no gift-in-default clause or it is ineffective, the ineffectively

1 appointed property passes to the power holder if living or, if the holder is not living, to the
2 holder's estate.

3 **Comment**

4
5 The rule of this Section applies when the holder of a general power makes an ineffective
6 appointment. The rule of this Section does not apply when the holder of a general power fails to
7 exercise the power, releases the power, or refrains in a record from exercising the power. (On
8 such fact-patterns, see instead Section 18.)
9

10 Nor does the rule of this Section apply to an ineffective exercise of a power of
11 revocation, amendment, or withdrawal—in each case, a power pertaining to a trust. To the extent
12 that the holder of one of these types of powers makes an ineffective appointment, the
13 ineffectively appointed property remains in the trust.
14

15 The rule of this Section is a modern variation of the so-called “capture doctrine” adopted
16 by a small body of case law and followed in Restatement Second of Property: Donative
17 Transfers § 23.2. Under that doctrine, the ineffectively appointed property passed to the power
18 holder or the power holder's estate, but only if the ineffective appointment manifested an intent
19 to assume control of the appointive property “for all purposes” and not merely for the limited
20 purpose of giving effect to the attempted appointment. If the ineffective appointment manifested
21 such an intent, the ineffective appointment was treated as an implied alternative appointment to
22 the power holder or the power holder's estate, and thus took effect even if the donor provided for
23 takers in default and one or more of the takers in default were otherwise entitled to take.
24

25 The capture doctrine was developed at a time when the donor's gift-in-default clause was
26 considered an afterthought, inserted just in case the power holder failed to exercise the power.
27 Today, the donor's gift-in-default clause is typically carefully drafted and intended to take effect,
28 unless circumstances change that would cause the power holder to exercise the power.
29 Consequently, if the power holder exercises the power effectively, the exercise divests the
30 interest of the takers in default. But if the power holder makes an ineffective appointment, the
31 power holder's intent regarding the disposition of the ineffectively appointed property is
32 problematic.
33

34 Whether or not the ineffective appointment manifested an intent to assume control of the
35 appointive property “for all purposes” often depended on nothing more than whether the
36 ineffective appointment was contained in a blending clause. The use of a blending clause rather
37 than a direct-exercise clause, however, is typically the product of the drafting lawyer's forms
38 rather than a deliberate choice of the power holder.
39

40 The rule of this Section alters the traditional capture doctrine in two ways: (1) the gift-in-
41 default clause takes precedence over any implied alternative appointment to the power holder or
42 the power holder's estate deduced from the use of a blending clause or otherwise; and (2) the
43 ineffectively appointed property passes to the power holder or the power holder's estate only if
44 there is no gift-in-default clause or the gift-in-default clause is ineffective. Nothing turns on
45 whether the power holder used a blending clause or somehow otherwise manifested an intent to
46 assume control of the appointive property “for all purposes.”

1
2 The rule of this Section is consistent with, and this Comment draws on, Restatement
3 Third of Property: Wills and Other Donative Transfers § 19.21 and the accompanying
4 Commentary.

5
6 **SECTION 17. DISPOSITION OF UNAPPOINTED PROPERTY UNDER**
7 **RELEASED OR UNEXERCISED GENERAL POWER.**

8 (a) In this section, “general power of appointment” does not include a power of
9 revocation, amendment, or withdrawal.

10 (b) If a power holder releases or fails to exercise a general power of appointment:

11 (1) the gift-in-default clause controls the disposition of the unappointed property;

12 or

13 (2) if there is no gift-in-default clause or it is ineffective:

14 (A) except as otherwise provided in subparagraph (B), the unappointed
15 property passes to the power holder if the holder is living or, if the holder is not living, the
16 holder’s estate; or

17 (B) if the holder released or refrained in a record from exercising the
18 power, the unappointed property passes to the donor if the donor is living or, if the donor is not
19 living, the donor’s living successors in interest.

20 **Comment**

21
22 The rules of this Section apply to unappointed property under a general power of
23 appointment. The rules do *not* apply to unappointed property under a power of revocation,
24 amendment, or withdrawal—powers pertaining to a trust. If the power holder releases or dies
25 without exercising a power of revocation or amendment, the power to revoke expires and, unless
26 someone else continues to have a power of revocation or amendment, the trust becomes
27 irrevocable and unamendable. If the power holder releases or dies without exercising a power to
28 withdraw principal of a trust, the principal that the power holder could have withdrawn, but did
29 not, remains part of the trust.

30
31 The rationale for the rules of this Section is as follows. The gift-in-default clause controls
32 the disposition of unappointed property to the extent that the clause is effective. To the extent
33 that the gift-in-default clause is nonexistent or ineffective, the disposition of the unappointed
34 property depends on whether the power holder merely failed to exercise the power or whether

1 the power holder released the power or refrained from exercising it by, for example, using a
2 nonexercise clause. If the power holder merely failed to exercise the power, the unappointed
3 property passes to the power holder or to the power holder's estate. The rationale is the same as
4 when the power holder makes an ineffective appointment. If, however, the power holder released
5 the power or refrained in a record from exercising it, the power holder has affirmatively chosen
6 to reject the opportunity to gain ownership of the property, hence the unappointed property
7 passes under a reversionary interest to the donor or to the donor's successors in interest.

8
9 These rules are illustrated by the following examples.

10
11 *Example 1.* D transferred property to T in trust, directing T to pay the income to S (D's
12 son) for life, with a general testamentary power in S to appoint the principal of the trust, and "in
13 default of appointment, to S's descendants who survive S, by representation, and if none, to X
14 charity." S dies leaving a will that does not exercise the power. The principal passes under the
15 gift-in-default clause to S's descendants who survive S, by representation.

16
17 *Example 2.* Same facts as Example 1, except that D's gift-in-default clause covered only
18 half of the principal and S died intestate. Half of the principal passes under the gift-in-default
19 clause to S's descendants who survive S, by representation. The other half of the principal passes
20 to S's intestate heirs.

21
22 *Example 3.* Same facts as Example 2, except that S released the power before dying
23 intestate. Half of the principal passes under the gift-in-default clause to S's descendants who
24 survive S, by representation. The other half of the principal passes to D if D is then living or, if D
25 is not then living, to D's then living successors in interest.

26
27 *Example 4.* Same facts as Example 2, except that, before dying intestate, S executed a
28 record in which S refrained from exercising the power. The result is the same as in Example 3.

29
30 The rules of this Section are consistent with, and this Comment draws on, Restatement
31 Third of Property: Wills and Other Donative Transfers § 19.22 and the accompanying
32 Commentary.

33
34 **SECTION 18. DISPOSITION OF UNAPPOINTED PROPERTY UNDER**
35 **RELEASED OR UNEXERCISED NONGENERAL POWER.** If a power holder releases or
36 fails to exercise a nongeneral power of appointment:

37 (1) the gift-in-default clause controls the disposition of the unappointed property; or

38 (2) if there is no gift-in-default clause or it is ineffective, the unappointed property passes

39 to:

40 (A) the permissible appointees, if:

41 (i) the permissible appointees are defined and limited; and

1 (ii) the terms of the instrument creating the power of appointment do not
2 manifest a contrary intent; or

3 (B) if there is no taker [produced by the application of][under] subparagraph (A),
4 the donor if the donor is living or, if the donor is not living, the donor's living successors in
5 interest.

6 **Comment**

7
8 To the extent that the holder of a nongeneral power releases or fails to exercise the
9 power, thus causing the power to lapse, the gift-in-default clause controls the disposition of the
10 unappointed property to the extent that the gift-in-default clause is effective.

11
12 To the extent that the gift-in-default clause is nonexistent or ineffective, the unappointed
13 property passes to the permissible appointees of the power (including those who are substituted
14 for permissible appointees under an antilapse statute), if the permissible appointees are "defined
15 and limited" (on the meaning of this term of art, see the Comment to Section 3) and the donor
16 has not manifested an intent that the permissible appointees shall receive the appointive property
17 only so far as the power holder elects to appoint it to them. This rule of construction is based on
18 the assumption that the donor intends the permissible appointees of the power to have the benefit
19 of the property. The donor focused on transmitting the appointive property to the permissible
20 appointees through an appointment, but if the power holder fails to carry out this particular
21 method of transfer, the donor's underlying intent to pass the appointive property to the defined
22 and limited class of permissible appointees should be carried out. Subparagraph (2)(A)
23 effectuates the donor's underlying intent by implying a gift in default of appointment to the
24 defined and limited class of permissible appointees.

25
26 If the defined and limited class of permissible appointees is a multigenerational class,
27 such as "descendants," "issue," "heirs," or "relatives," the default rule of construction is that they
28 take by representation. See Restatement Third of Property: Wills and Other Donative Transfers §
29 14.3, Comment b. If the defined and limited class is a single-generation class, the default rule of
30 construction is that the eligible class members take equally. See Restatement Third of Property:
31 Wills and Other Donative Transfers § 14.2.

32
33 No implied gift in default of appointment to the permissible appointees arises if the
34 permissible appointees are identified in such broad and inclusive terms that they are not defined
35 and limited. In such an event, the donor has no underlying intent to pass the appointive property
36 to such permissible appointees. Similarly, if the donor manifests an intent that the defined and
37 limited class of permissible appointees is to receive the appointive property only by appointment,
38 the donor's manifestation of intent eliminates any implied gift in default to the permissible
39 appointees. Subparagraph (2)(B) responds to these possibilities by providing for a reversion to
40 the donor or the donor's successors in interest.

41 The rules are illustrated by the following examples.

42
43 *Example 1.* D died, leaving a will devising property to T in trust. T is directed to pay the

1 income to S (D’s son) for life, and then to pay the principal “to such of S’s descendants who
2 survive S as S may appoint by will.” D’s will contains no gift-in-default clause. S dies without
3 exercising the nongeneral power. The permissible appointees of the power constitute a defined
4 and limited class. Accordingly, the corpus of the trust passes at S’s death to S’s descendants who
5 survive S, by representation.
6

7 *Example 2.* Same facts as Example 1, except that the permissible appointees of S’s power
8 of appointment are “such one or more persons, other than S, S’s estate, S’s creditors, or creditors
9 of S’s estate.” The permissible appointees do not constitute a defined and limited class.
10 Accordingly, the corpus of the trust passes at S’s death to D if D is then living or, if D is not then
11 living, to D’s then living successors in interest.
12

13 The rules of this Section are consistent with, and this Comment draws on, Restatement
14 Third of Property: Wills and Other Donative Transfers § 19.23 and the accompanying
15 Commentary.
16

17 **SECTION 19. DISPOSITION OF UNAPPOINTED PROPERTY IF PARTIAL**

18 **APPOINTMENT TO TAKER IN DEFAULT.** Unless the terms of the instrument creating or
19 exercising a power of appointment manifest a contrary intent, if the power holder makes a valid
20 partial appointment to a taker in default of appointment, the taker in default of appointment
21 remains entitled to a full share of unappointed property.

22 **Comment**

23
24 If the holder of a power of appointment makes a valid partial appointment to a taker in
25 default, leaving some property unappointed, there is a question about whether that taker-in-
26 default may also fully share in the unappointed property. In the first instance, the intent of the
27 *donor* controls. In the absence of any indication of the donor’s intent, it is assumed that the donor
28 intends that the taker can take in both capacities. This rule presupposes that the donor
29 contemplated that the taker in default who is an appointee could receive more of the appointive
30 assets than a taker in default who is not an appointee. The donor can defeat this rule by
31 manifesting a contrary intent in the instrument creating the power of appointment, thereby
32 restricting the power holder’s freedom to benefit an appointee who is also a taker in default in
33 both capacities. If the donor has not so manifested a contrary intent, the *power holder* is free to
34 exercise the power in favor of a taker in default who is a permissible appointee. Unless the power
35 holder manifests a contrary intent in the terms of the instrument exercising the power, it is
36 assumed that the power holder does not intend to affect in any way the disposition of any
37 unappointed property.
38

39 The rule of this Section is consistent with, and this Comment draws on, Restatement
40 Third of Property: Wills and Other Donative Transfers § 19.24 and the accompanying
41 Commentary.
42

43 **SECTION 20. APPOINTMENT TO TAKER IN DEFAULT.** If a power holder

1 makes an appointment to a taker in default of appointment and the appointee would have taken
2 the property under the gift-in-default clause had the property not been appointed, the power of
3 appointment is deemed not to have been exercised, and the appointee takes under the clause.

4 **Comment**

5
6 This Section articulates the rule that, to the extent that an appointee would have taken
7 appointed property as a taker in default, the appointee takes under the gift-in-default clause
8 rather than under the appointment.
9

10 Takers in default have future interests that may be defeated by an exercise of the power
11 of appointment. To whatever extent the power holder purports to appoint an interest already held
12 in default of appointment, the power holder does not exercise the power to alter the donor's
13 disposition but merely declares an intent not to alter it. To the extent, however, that the appointed
14 property *is different from* (e.g., is a lesser estate) or *exceeds the total of* the property the
15 appointee would receive as a taker in default, the property passes under the appointment.
16

17 Usually it makes no difference whether the appointee takes as appointee or as taker in
18 default. The principal difference arises in jurisdictions that follow the rule that the estate
19 creditors of the holder of a general testamentary power that was conferred on the holder by
20 another have no claim on the appointive property unless the holder has exercised the power.
21 Although this act does not follow that rule regarding creditor's rights (see Section 30), some
22 jurisdictions do.
23

24 The rule of this Section is consistent with, and this Comment draws on, Restatement
25 Third of Property: Wills and Other Donative Transfers § 19.25 and the accompanying
26 Commentary.
27

28 **SECTION 21. POWER HOLDER'S AUTHORITY TO REVOKE OR AMEND**

29 **EXERCISE.** A power holder may revoke or amend an exercise of a power of appointment only
30 to the extent that:

31 (1) the holder reserves a power of revocation or amendment in the instrument exercising
32 the power of appointment and, if the power is nongeneral, the terms of the instrument creating
33 the power of appointment do not prohibit the reservation; or

34 (2) the terms of the instrument creating the power of appointment provide that the
35 exercise is revocable or amendable.

36 **Comment**

37

1 This Section recognizes that the holder of a power of appointment lacks the authority to
2 revoke or amend an exercise of the power, except to the extent that (1) the holder reserved a
3 power of revocation or amendment in the instrument exercising the power of appointment and
4 the terms of the instrument creating the power of appointment do not effectively prohibit the
5 reservation, or (2) the donor provided that the exercise is revocable or amendable.
6

7 A holder of a power of appointment who exercises the power is like any other transferor
8 of property in regard to authority to revoke or amend the transfer. Hence, unless the power
9 holder (or the donor) in some appropriate manner manifests an intent that an appointment is
10 revocable or amendable, the appointment is irrevocable.
11

12 The ability of an agent to revoke or amend the exercise of a power of appointment on
13 behalf of a principal is determined by other law, such as the Uniform Power of Attorney Act.
14

15 The rule of this Section is essentially consistent with, and this Comment draws on,
16 Restatement Third of Property: Wills and Other Donative Transfers § 19.7 and the
17 accompanying Commentary.
18

19 **SECTION 22. AUTHORITY TO RELEASE.** A power holder may release a power of
20 appointment, in whole or in part, except to the extent that the terms of the instrument creating the
21 power provide that the power is not releasable.

22 **Comment**

23

24 The holder of a power of appointment, whether general or nongeneral, presently
25 exercisable or testamentary, has the authority to release the power in whole or in part, in the
26 absence of a valid restriction on release imposed by the donor. A partial release is a release that
27 narrows the freedom of choice otherwise available to the power holder but does not eliminate the
28 power. A partial release may relate either to the manner of exercising the power or to the persons
29 in whose favor the power may be exercised.
30

31 If the power holder did not create the power, so that the power holder and donor are
32 different individuals, the donor can effectively impose a restraint on release, but the donor must
33 manifest an intent in the terms of the creating instrument to impose such a restraint.
34

35 If the power holder created the power, so that the power holder is also the donor, the
36 donor/power holder cannot effectively impose a restraint on release. A self-imposed restraint on
37 release resembles a self-imposed restraint on alienation, which is ineffective. See, for example,
38 Restatement Third of Trusts § 58.
39

40 If the exercise of a power of appointment requires the action of two or more individuals,
41 each power holder has a power of appointment. If one but not the other joint power holder
42 releases the power, the power survives in the hands of the nonreleasing power holder, unless the
43 continuation of the power is inconsistent with the donor's purpose in creating the joint power.
44 See Restatement Third of Property: Wills and Other Donative Transfers § 20.1, Comment f.
45

1 The ability of an agent to release a power of appointment on behalf of a principal is
2 determined by other law, such as the Uniform Power of Attorney Act.

3
4 The rule of this Section is consistent with, and this Comment draws on, Restatement
5 Third of Property: Wills and Other Donative Transfers §§ 20.1 and 20.2 and the accompanying
6 Commentary.

7
8 **SECTION 23. METHOD OF RELEASE.** A power holder of a releasable power of
9 appointment may release the power in whole or in part:

10 (1) by substantial compliance with a method provided in the terms of the instrument
11 creating the power; or

12 (2) if the terms of the instrument creating the power do not provide a method or the
13 method provided in the terms of the instrument is not expressly made exclusive, by any record
14 manifesting clear and convincing evidence of the holder's intent.

15 **Comment**

16
17 A power holder may release the power of appointment by substantial compliance with the
18 method specified in the terms of the instrument creating the power or any other method
19 manifesting clear and convincing evidence of the power holder's intent. Only if the method
20 specified in the terms of the creating instrument is made exclusive is use of the other methods
21 prohibited. Even then, a failure to comply with a technical requirement, such as required
22 notarization, may be excused as long as compliance with the method specified in the terms of the
23 creating instrument is otherwise substantial.

24
25 Examples of methods manifesting clear and convincing evidence of the power holder's
26 intent to release include: (1) delivering an instrument declaring the extent to which the power is
27 released to an individual who could be adversely affected by an exercise of the power; (2)
28 joining with some or all of the takers in default in making an otherwise effective transfer of an
29 interest in the appointive property, in which case the power is released to the extent that a
30 subsequent exercise of the power would defeat the interest transferred; (3) contracting with an
31 individual who could be adversely affected by an exercise of the power not to exercise the
32 power, in which case the power is released to the extent that a subsequent exercise of the power
33 would violate the terms of the contract; and (4) communicating in a record an intent to release
34 the power, in which case the power is released to the extent that a subsequent exercise of the
35 power would be contrary to manifested intent.

36
37 The text of this Section is based on Uniform Trust Code § 602(c). The rule of this Section
38 is fundamentally consistent with, and this Comment draws on, Restatement Third of Property:
39 Wills and Other Donative Transfers § 20.3 and the accompanying Commentary.

1 statutory formalities for making a disclaimer of a power are not construed as exclusive, and any
2 manifestation of the power holder's intent not to accept the power may also suffice.

3
4 A partial disclaimer of a power of appointment leaves the power holder possessed of the
5 part of the power not disclaimed.

6
7 Just as an individual who would otherwise be a holder of a power of appointment can
8 avoid acquiring the power by disclaiming it, a person who otherwise would be a permissible
9 appointee, appointee, or taker in default of appointment can avoid acquiring that status by
10 disclaiming it.

11
12 The ability of an agent to disclaim on behalf of a principal is determined by other law,
13 such as the Uniform Power of Attorney Act.

14
15 The rule of this Section is consistent with, and this Comment draws on, Restatement
16 Third of Property: Wills and Other Donative Transfers § 20.4 and the accompanying
17 Commentary.

18
19 **SECTION 26. POWER TO CONTRACT: PRESENTLY EXERCISABLE POWER**

20 **OF APPOINTMENT.** A power holder of a presently exercisable power of appointment may
21 contract to make, or not to make, an appointment only if the contract does not confer a benefit on
22 an impermissible appointee.

23 **Comment**

24
25 A holder of a presently exercisable power may contract to make, or not to make, an
26 appointment if the contract does not confer a benefit on an impermissible appointee. The
27 rationale is that the power is presently exercisable, so the power holder can presently enter into a
28 contract concerning the appointment.

29
30 The contract may not confer a benefit on an impermissible appointee. Recall that a
31 general power presently exercisable in favor of the power holder or the power holder's estate has
32 no impermissible appointees. See Section 12(a). In contrast, a presently exercisable nongeneral
33 power, or a general power presently exercisable only in favor of one or more of the creditors of
34 the power holder or the power holder's estate, does have impermissible appointees. See Section
35 12(b)-(c).

36
37 A contract *not* to appoint assures that the appointive property will pass to the taker in
38 default. A contract to appoint to a taker in default, if enforceable, has the same effect as a
39 contract not to appoint.

40
41 The ability of an agent to contract on behalf of a principal is determined by other law,
42 such as the Uniform Power of Attorney Act.

1 The rule of this Section is consistent with, and this Comment draws on, Restatement
2 Third of Property: Wills and Other Donative Transfers § 21.1 and the accompanying
3 Commentary.
4

5 **SECTION 27. POWER TO CONTRACT: POWER OF APPOINTMENT NOT**

6 **PRESENTLY EXERCISABLE.** A power holder of a power of appointment that is not a
7 presently exercisable power may contract to make, or not to make, an appointment only if:

8 (1) the contract does not confer a benefit on an impermissible appointee; and

9 (2) the holder:

10 (A) is also the donor of the power; and

11 (B) has reserved the power in a revocable inter vivos trust.

12 **Comment**
13

14 Except in the case of a power reserved by the donor in a revocable inter vivos trust, a
15 contract to exercise, or not to exercise, a power of appointment that is not presently exercisable is
16 unenforceable, because the holder of such a power does not have the authority to make a current
17 appointment. If the power holder was also the donor of the power and created the power in a
18 revocable inter vivos trust, however, a contract to appoint is enforceable, because the donor-
19 power holder could have revoked the trust and recaptured ownership of the trust assets or could
20 have amended the trust to change the power onto one that is presently exercisable.
21

22 In all other cases, the donor of a power not presently exercisable has manifested an intent
23 that the selection of the appointees and the determination of the interests they are to receive are
24 to be made in the light of the circumstances that exist on the date that the power becomes
25 exercisable. Were a contract to be enforceable, the donor's intent would be defeated.
26

27 The ability of an agent to contract on behalf of a principal is determined by other law,
28 such as the Uniform Power of Attorney Act.
29

30 The rule of this Section is consistent with, and this Comment draws on, Restatement
31 Third of Property: Wills and Other Donative Transfers § 21.2 and the accompanying
32 Commentary.
33

34 **SECTION 28. REMEDY FOR BREACH OF CONTRACT TO APPOINT OR NOT**

35 **TO APPOINT.** The remedy for a power holder's breach of an enforceable contract to appoint
36 or not to appoint is limited to damages payable out of the appointive property or, if appropriate,
37 specific performance of the contract.

1 **Comment**

2 This Section sets forth a rule on remedy. The remedy for a power holder’s breach of an
3 enforceable contract to appoint, or not to appoint, is limited to damages payable out of the
4 appointive property or, if appropriate, specific performance. The power holder’s owned assets
5 are not available to satisfy a judgment for damages. For elaboration and discussion, see
6 Restatement Third of Property: Wills and Other Donative Transfers §§ 21.1 and 21.2, and
7 especially id., § 21.1, Comments c and d.
8

9 **SECTION 29. CREDITOR’S CLAIM: GENERAL POWER CREATED BY**
10 **POWER HOLDER.**

11 (a) Subject to subsections (b) and (c), appointive property subject to a general power of
12 appointment created by the power holder is subject to a claim of a creditor of the holder or the
13 holder’s estate to the extent that the holder’s property is insufficient to satisfy that claim,
14 notwithstanding the presence of a spendthrift provision or when the claim arose. In this
15 subsection, a power of appointment created by the power holder includes a power of
16 appointment created in a transfer by another individual to the extent that the holder contributed
17 value to the transfer.

18 (b) Subject to subsection (c), appointive property subject to a general power of
19 appointment created by the power holder is not subject to a claim of a creditor of the holder or
20 the holder’s estate to the extent that the holder irrevocably appointed the property in favor of a
21 person other than the holder or the holder’s estate.

22 (c) A creditor of a power holder or the holder’s estate may reach appointive property
23 subject to a general power of appointment created by the holder to the extent provided in [cite
24 state law on fraudulent transfers or the Uniform Fraudulent Transfers Act].

25 **Comment**

26
27 Subsection (a) states the basic rule of this Section: If an individual retains a general
28 power of appointment over the property the individual owned, public policy does not allow this
29 formal change in the control of the property to put the property beyond the reach of the
30 donor/power holder’s creditors. Thus, appointive property subject to a general power of
31 appointment created by the power holder is subject to a claim of—and is currently reachable

1 by—a creditor of the power holder or the power holder’s estate to the extent that the power
2 holder’s property is insufficient to satisfy that claim. The application of this rule is not affected
3 by the presence of a spendthrift provision (see Restatement Third of Property: Wills and Other
4 Donative Transfers § 22.2, Comment a) nor by whether the claim arose before or after the
5 creation of the power of appointment.
6

7 The rule of subsection (a) can apply even if the general power was not created in a
8 transfer made by the power holder. It is sufficient if the power holder paid the purchase price for
9 the transfer, for example, or otherwise contributed value to the transfer. See Restatement Third
10 of Property: Wills and Other Donative Transfers § 22.2, Comment d. Consider the following
11 examples, drawn from the Restatement:
12

13 *Example 1.* D purchases Blackacre from A. Pursuant to D’s request, A transfers Blackacre
14 “to D for life, then to such person as D may by will appoint.” The rule of subsection (a) applies to
15 D’s general testamentary power, though in form A created the power.
16

17 *Example 2.* A by will transfers Blackacre “to D for life, then to such persons as D may by
18 will appoint.” Blackacre is subject to mortgage indebtedness in favor of X in the amount of
19 \$10,000. The value of Blackacre is \$20,000. D pays the mortgage indebtedness. The rule of
20 subsection (a) applies to half of the value of Blackacre, though in form A’s will creates the general
21 power in D.
22

23 *Example 3.* D, an heir of A, contests A’s will on the ground of undue influence on A by the
24 principal beneficiary under A’s will. The contest is settled by transferring part of A’s estate to
25 Trustee in trust. Under the trust, Trustee is directed “to pay the net income to D for life and, on D’s
26 death, the principal to such persons as D shall by will appoint.” The rule of subsection (a) applies
27 to the transfer in trust, though in form D did not create the general power.
28

29 Subsection (b) states an important exception. An irrevocable exercise of the general
30 power by the transferor/power holder in favor of someone other than the power holder or the
31 power holder’s estate eliminates the applicability of the rule of subsection (a) to the extent of the
32 appointive assets appointed by the exercise of the power. The rules relating to fraudulent
33 transfers (subsection (c)), however, are applicable to the exercise of the power.
34

35 The rules of this Section are consistent with, and this Comment draws on, Restatement
36 Third of Property: Wills and Other Donative Transfers § 22.2 and the accompanying
37 Commentary.
38

39 **SECTION 30. CREDITOR’S CLAIM: GENERAL POWER NOT CREATED BY**
40 **POWER HOLDER.**

41 (a) In this section, “general power of appointment” does not include a postponed power
42 of appointment.

43 (b) Appointive property subject to a presently exercisable general power of appointment

1 created by an individual other than the power holder is subject to a claim of a creditor of the
2 holder or the holder's estate to the extent that the holder's property is insufficient to satisfy that
3 claim.

4 (c) On a power holder's death, appointive property subject to a testamentary general
5 power of appointment created by an individual other than the holder is subject to a claim of a
6 creditor of the holder's estate to the extent that the holder's property is insufficient to satisfy that
7 claim.

8 (d) The holder of a power of withdrawal is treated, during the period the power of
9 withdrawal may be exercised, in the same manner as the power holder of a presently exercisable
10 general power of appointment to the extent of the property subject to the power of withdrawal.

11 (e) On the lapse, release, or waiver of a power of withdrawal, the holder of the power is
12 treated as the power holder of a presently exercisable general power of appointment only to the
13 extent the value of the property affected by the lapse, release, or waiver exceeds the greater of
14 the amount specified in Section 2041(b)(2) or 2514(e) of the Internal Revenue Code of 1986 or
15 Section 2503(b) of the Internal Revenue Code of 1986, [on the effective date of this [act]][as
16 amended].

17 **Comment**

18
19 Subsections (b) and (c) reaffirm the fundamental principle that a presently exercisable
20 general power of appointment is an ownership-equivalent power. Consequently, subsection (b)
21 provides that property subject to a presently exercisable general power of appointment is subject
22 to the claims of the power holder's creditors, to the extent that the property owned by the power
23 holder is insufficient to satisfy those claims. Furthermore, upon the power holder's death,
24 subsection (c) provides that property subject to a general power of appointment that was
25 exercisable by the power holder's will is subject to creditors' claims to the extent that the power
26 holder's estate is insufficient. In each case, whether the power holder has or has not purported to
27 exercise the power is immaterial.

28
29 Subsection (a) reflects an important exception. A general power of appointment is not
30 subject to the rules of this Section if it is a postponed power. See Restatement Third of Property:
31 Wills and Other Donative Transfers §22.3, Comment b.
32

1 Subsection (d) treats a power of withdrawal as the equivalent of a presently exercisable
2 general power of appointment, because the two are ownership-equivalent powers. Upon the
3 lapse, release, or waiver of the power of withdrawal, subsection (e) follows the lead of Uniform
4 Trust Code § 505(b)(2) in creating an exception for property subject to a Crummey or five and
5 five power: the holder of the power of withdrawal is treated as a power holder of a presently
6 exercisable general power of appointment only to the extent that the value of the property
7 affected by the lapse, release, or waiver exceeds the greater of the amount specified in Internal
8 Revenue Code §§ 2041(b)(2) or 2514(e) [greater of 5% or \$5,000] or § 2503(b) [\$13,000 in
9 2011].

10
11 The rules of subsections (a) through (c) are consistent with, and this Comment draws on,
12 Restatement Third of Property: Wills and Other Donative Transfers § 22.3 and the
13 accompanying Commentary. The black letter of subsections (d) and (e) are based on the black
14 letter of Uniform Trust Code § 505(b)(1) and (b)(2).

15
16 **SECTION 31. CREDITOR’S CLAIM: NONGENERAL POWER.**

17 (a) Except as otherwise provided in subsections (b) and (c), appointive property subject to
18 a nongeneral power of appointment is exempt from a claim of a creditor of the power holder or
19 the holder’s estate.

20 (b) Appointive property subject to a nongeneral power of appointment is subject to a
21 claim of a creditor of the power holder or the holder’s estate to the extent that the holder owned
22 the property and, reserving the nongeneral power, transferred the property in violation of [cite
23 state statute on fraudulent transfers or the Uniform Fraudulent Transfers Act].

24 (c) If the gift in default of appointment is to the power holder or the holder’s estate, a
25 nongeneral power of appointment is treated for purposes of this [article] as a general power, and
26 creditor rights in the appointive property are governed by Sections 29 and 30.

27 **Comment**

28
29 Subsection (a) states the general rule: Appointive property subject to a nongeneral power
30 of appointment is exempt from a claim of a creditor of the power holder or the power holder’s
31 estate. The rationale for this general rule is that a nongeneral power of appointment is not an
32 ownership-equivalent power, so generally the power holder’s creditors have no claim to the
33 appointive assets, irrespective of whether or not the power holder exercises the power.

34
35 Subsection (b) addresses an important exception: the fraudulent transfer. A fraudulent
36 transfer arises if the power holder formerly owned the appointive property covered by the
37 nongeneral power and transferred the property in fraud of creditors, reserving the nongeneral

1 power. In such a case, the creditors can reach the appointive property under the rules relating to
2 fraudulent transfers.

3
4 Subsection (c) also addresses an important exception, arising when the gift in default of
5 appointment is to the power holder or the power holder's estate. In such a case, the power of
6 appointment, though in form a nongeneral power, is in substance a general power, and the rights
7 of the power holder's creditors are governed by Sections 29 and 30.

8
9 The rules of this Section are consistent with, and this Comment draws on, Restatement
10 Third of Property: Wills and Other Donative Transfers § 22.1 and the accompanying
11 Commentary.

12
13 **SECTION 32. UNIFORMITY OF APPLICATION AND CONSTRUCTION.** In
14 applying and construing this uniform act, consideration must be given to the need to promote
15 uniformity of the law with respect to its subject matter among states that enact it.

16 **SECTION 33. RELATION TO ELECTRONIC SIGNATURES IN GLOBAL AND**
17 **NATIONAL COMMERCE ACT.** This [act] modifies, limits, and supersedes the federal
18 Electronic Signatures in Global and National Commerce Act, 15 U.S.C. Section 7001, et seq.,
19 but does not modify, limit, or supersede Section 101(c) of that act, 15 U.S.C. Section 7001(c), or
20 authorize electronic delivery of any of the notices described in Section 103(b) of that act, 15
21 U.S.C. Section 7003(b).

22 **SECTION 34. REPEALS.** The following are repealed:

23 **SECTION 35. EFFECTIVE DATE.** This [act] takes effect