

DRAFT
FOR FIRST READING

**UNIFORM GUARDIANSHIP AND PROTECTIVE
PROCEEDINGS ACT (199_)**

NATIONAL CONFERENCE OF COMMISSIONERS

ON UNIFORM STATE LAWS

May 28, 1996 Draft

UNIFORM GUARDIANSHIP AND PROTECTIVE
PROCEEDINGS ACT (199_)

Without Prefatory Note and with Comments

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UNIFORM GUARDIANSHIP AND PROTECTIVE PROCEEDINGS ACT (199_)

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SECTION 101. DEFINITIONS. In this [Act]:

(2) "Court" means the [designate appropriate court].

(4) "Estate" includes the property of an individual whose affairs are subject to this [Act].

(6) "Incapacitated person" means an individual who for reasons other than age is unable to receive and evaluate information or make or communicate decisions to the extent the individual lacks the ability to meet essential requirements for physical health, safety, or self-care, even with appropriate technological assistance.

(7) "Legal representative" includes a representative payee, a guardian or conservator acting for a respondent in this State or elsewhere, a trustee or custodian of a trust or custodianship of which the respondent is a beneficiary, and an agent designated under a power of attorney, whether for health care or property, of which the respondent is the principal.

(8) "Letters" includes letters of guardianship and letters of conservatorship.

(9) "Minor" means an unemancipated individual who has not attained [18] years of age.

1 (10) "Parent" means a parent whose parental rights have not been
2 terminated.

3 (11) "Person" means an individual, corporation, business trust, estate,
4 trust, partnership, limited liability company, association, joint venture,
5 government, governmental subdivision, agency, or instrumentality, or any other
6 legal or commercial entity.

7 (12) "Protected person" means a minor or other individual for whom a
8 conservator has been appointed or other protective order has been made.

9 (13) "Respondent" means an individual for whom the appointment of a
10 guardian or conservator or other protective order is sought.

11 (14) "State" means a State of the United States, the District of
12 Columbia, the Commonwealth of Puerto Rico, or a territory or insular
13 possession subject to the jurisdiction of the United States.

14 (15) "Ward" means an individual for whom a guardian has been appointed.

15 Comment

16 The concepts of limited guardian and conservator, embraced in this Act,
17 are reflected in the definitions of guardian and conservator. The revisions
18 recognize that incapacity should be based on inability to receive and evaluate
19 information or to make or communicate decisions to the point that the person's
20 ability to care for their health, safety or self is compromised. Legal
21 representative includes those who hold nominated positions, including
22 representative payee, trustee, custodian, and agent, as well as the
23 traditional guardian and conservator.
24

25
26 **SECTION 102. FACILITY OF TRANSFER.**

27 (a) A person required to transfer money or personal property to a minor
28 who knows that a conservator has been appointed or proceedings for appointment
29 of a conservator of the estate of the minor are pending, shall make payment or
30 delivery to the conservator. Otherwise, a person required to transfer money
31 or personal property to a minor may do so, as to an amount or value not
32 exceeding [\$5,000] a year, by transferring it to:

33 (1) a person who has the care and custody of the minor and with
34 whom the minor resides;

35 (2) a guardian of the minor; or

1 (3) a financial institution as a deposit in a state or federally
2 insured interest-bearing account or certificate in the sole name of the minor
3 and giving notice of the deposit to the minor.

4 (b) A person who transfers money or property in compliance with this
5 section is not responsible for its proper application.

6 (c) A person or guardian who receives money or property for a minor
7 under subsection (a) (1) or (2) may only apply it to the support, care,
8 education, health, and welfare of the minor, and not to reimbursement except
9 for necessary expenses. Any excess must be preserved for the future support,
10 care, education, health, and welfare of the minor and any balance must be
11 transferred to the minor upon attaining majority.

12 COMMENT

13 The provisions of this section may be affected by the Uniform Transfers
14 to Minors Act or the Uniform Custodial Trust Act.
15
16

17 **SECTION 103. DELEGATION OF POWERS BY PARENT OR GUARDIAN.** A parent or
18 guardian of a minor or incapacitated person, by a power of attorney, may
19 delegate to another person, for a period not exceeding six months, any power
20 regarding care, custody, or property of the minor or ward, except the power to
21 consent to marriage or adoption.
22

23 **SECTION 104. SUBJECT-MATTER JURISDICTION.** This [Act] applies to, and
24 the court has jurisdiction over, guardianship and related proceedings for
25 individuals domiciled or present in this State, protective proceedings for
26 individuals domiciled in or having property located in this State, and
27 property coming into the control of a guardian or conservator who is subject
28 to the laws of this State.
29

30 **SECTION 105. CONCURRENT JURISDICTION.**

31 (a) The court in the [county] in which the ward or protected person
32 currently resides has jurisdiction concurrent with the court in which
33 proceedings were first commenced or in which acceptance of a parental or

1 spousal appointment of guardian is filed.

2 (b) If courts have concurrent jurisdiction over a guardianship or
3 protective proceeding, the court in which later proceedings are brought shall
4 notify the original court, in this or another State, and after consultation
5 with that court, assume jurisdiction, retain jurisdiction, or transfer the
6 proceedings to the other court, whichever is in the best interest of the ward
7 or protected person.

8 COMMENT

9 When two courts have jurisdiction over a guardianship or
10 conservatorship, the later court is required to notify the original court and
11 consult with the court in deciding whether to assume, retain or transfer to
12 the original court jurisdiction over the proceeding. This section is designed
13 to prevent forum shopping that some guardians and conservators have engaged in
14 and also to keep better track of guardianships and conservatorships.

15
16 **SECTION 106. VENUE.**

17 (a) Venue for guardianship proceedings for a minor is in the [county] of
18 this State in which the minor resides or is present at the time the
19 proceedings are commenced.

20 (b) Venue for guardianship proceedings for an incapacitated person is in
21 the [county] of this State in which the respondent resides and, if the
22 respondent has been admitted to an institution by order of a court of
23 competent jurisdiction, in the [county] in which that court is located. Venue
24 for the appointment of an emergency or a temporary guardian of an
25 incapacitated person is also in the [county] in which the respondent is
26 present.

27 (c) Venue for a protective proceeding is in the [county] of this State
28 in which the respondent resides, whether or not a guardian has been appointed
29 in another place or, if the respondent does not reside in this State, in any
30 [county] of this State in which property of the respondent is located.

31 (d) If a proceeding under this [Act] is brought in more than one county
32 in this State, the court of the county in which the proceeding is first
33 brought has the exclusive right to proceed unless that court determines that
34 venue is properly in another court or that the interests of justice otherwise

1 require that the proceeding be transferred.

2
3 COMMENT

4 The standard venue rules apply to guardianship and conservatorship. If
5 there are two proceedings, the original court has the right to proceed unless
6 the original court determines that venue lies elsewhere or that the interest
7 of justice require the proceeding to be transferred to the later court.

8
9 **SECTION 107. PRACTICE IN COURT.**

10 (a) Except as otherwise provided in this [Act], the rules of civil
11 procedure, including the rules concerning appellate review and vacation of
12 orders, govern proceedings under this [Act].

13 (b) If both guardianship and protective proceedings as to the same
14 individual are commenced or pending in the same court, the proceedings may be
15 consolidated.

16
17 **SECTION 108. LETTERS OF OFFICE.** The court shall issue appropriate
18 letters of guardianship upon the filing by the guardian of an acceptance of
19 office. The court shall issue appropriate letters of conservatorship upon the
20 filing by the conservator of an acceptance of office and any required bond.
21 Letters of guardianship must indicate whether the guardian was appointed by
22 the court, parent, or spouse. Any limitation on the powers of a guardian or
23 conservator must be endorsed on the guardian's or conservator's letters.

24
25 **SECTION 109. EFFECT OF ACCEPTANCE OF APPOINTMENT.** By accepting
26 appointment as guardian or conservator, a guardian or conservator submits
27 personally to the jurisdiction of the court in any proceeding relating to the
28 guardianship or conservatorship. The petitioner shall deliver or mail notice
29 of any proceeding to the guardian or conservator at the guardian's or
30 conservator's address shown in the court records and at any other address then
31 known to the petitioner.

32
33 **SECTION 110. TERMINATION OF OR CHANGE IN GUARDIAN'S OR CONSERVATOR'S**

1 **APPOINTMENT.**

2 (a) The appointment of a guardian or conservator terminates upon the
3 death, resignation, or removal of the guardian or conservator or upon
4 termination of the guardianship or conservatorship. Resignation of a guardian
5 or conservator is not effective until the resignation has been approved by the
6 court. [A parental or spousal appointment as guardian under an informally
7 probated will terminates if the will is later denied probate in a formal
8 proceeding.] Termination of a guardian's or conservator's appointment does not
9 affect the guardian's or conservator's liability for previous acts or the
10 obligation to account for money and other assets of the ward or protected
11 person.

12 (b) A ward, protected person, or person interested in the welfare of a
13 ward or protected person may petition for removal of a guardian or conservator
14 on the ground that removal would be in the best interest of the ward or
15 protected person or for other good cause. A guardian or conservator may
16 petition for permission to resign. A petition for removal or permission to
17 resign may include a request for appointment of a successor guardian or
18 conservator.

19 (c) The court may appoint a successor guardian or conservator before or
20 after a vacancy occurs. A successor guardian or conservator appointed before
21 a vacancy occurs may assume the duties of office immediately upon the
22 termination of a predecessor's appointment and shall file an acceptance of
23 office within 60 days after the appointment. A successor guardian or
24 conservator succeeds to the predecessor's powers, and a conservator succeeds
25 to the predecessor's title to the protected person's assets.

26
27 **SECTION 111. NOTICE.**

28 (a) Except as otherwise ordered by the court for good cause, if notice
29 of a hearing on a petition is required, other than a notice for which specific
30 requirements are otherwise provided, the petitioner shall give notice of the
31 time and place of the hearing to the person to be notified or to the person's

1 attorney. Notice must be given:

2 (1) by mail or personal delivery to the person to be notified at
3 least 14 days before the hearing; or

4 (2) if the address or identity of the person is not known and
5 cannot be ascertained with reasonable diligence, by publication of the notice
6 in compliance with [the applicable rule of civil procedure].

7 (b) Proof of the giving of notice must be made not later than the
8 hearing and filed in the proceeding.

9 (c) Notices under this [Act] must be given in plain language.

10
11 **SECTION 112. WAIVER OF NOTICE.** Except as otherwise provided in this
12 section, a person may waive notice by a writing signed by the person or the
13 person's attorney and filed in the proceeding. A respondent, ward, or
14 protected person may not waive notice.

15
16 **SECTION 113. GUARDIAN AD LITEM.** At any stage of a proceeding, a court
17 may appoint a guardian ad litem to represent the interest of a minor or other
18 individual if the court determines that representation of the interest
19 otherwise would be inadequate. If not precluded by a conflict of interest, a
20 guardian ad litem may be appointed to represent several individuals or
21 interests. The court shall state on the record its reasons for the
22 appointment.

23 COMMENT

24 The court should give the guardian ad litem guidance as to the guardian
25 ad litem's duties in the particular case.

26
27 **SECTION 114. REQUEST FOR NOTICE; INTERESTED PERSONS.** An interested
28 person who desires to be notified before any order is made in a guardianship
29 proceeding, including a proceeding after the appointment of a guardian, or in
30 a protective proceeding, may file a request for notice with the clerk of the
31 court in which the proceeding is pending. The clerk shall mail a copy of the
32 request to the guardian and to the conservator if one has been appointed. A

1 request is not effective unless it contains a statement showing the interest
2 of the person making it and the address of that person or an attorney to whom
3 notice is to be given. The request is effective only as to proceedings
4 conducted after its filing. A governmental agency paying or planning to pay
5 benefits to the respondent or protected person is an interested person in a
6 protective proceeding.

7
8 **SECTION 115. MULTIPLE APPOINTMENTS OR NOMINATIONS.** If a respondent or
9 other person makes more than one written appointment or nomination of a
10 guardian or a conservator, the most recent document controls.

11
12 **ARTICLE 2**
13 **GUARDIANS OF MINORS**

14 **SECTION 201. APPOINTMENT AND STATUS OF GUARDIAN.** A person becomes a
15 guardian of a minor upon appointment by a parent or by the court. The
16 guardianship continues until terminated, without regard to the location of the
17 guardian or minor ward.

18 **COMMENT**

19 This Article provides for the creation and administration of
20 guardianship over minors. However, the Uniform Child Custody Jurisdiction
21 Act, the Parental Kidnaping Prevention Act, and the Indian Child Welfare Act
22 all concern the welfare of minor children. It is possible that proceedings
23 could be instituted under this Act and one of those Acts. It is possible that
24 a court which under this Act may have authority to appoint a guardian, may
25 lose that authority after application of one of these other Acts. The
26 drafters can not mandate that this Act supersede the other Acts. Instead,
27 this Act must be read in conjunction with those laws.

28
29 **SECTION 202. PARENTAL APPOINTMENT OF GUARDIAN.**

30 (a) The parent of a minor, including a child likely to be born, may
31 appoint a guardian for the minor by will or other writing signed by the
32 parent.

33 (b) Subject to the right of the minor to object, if both parents are
34 dead or adjudged incapacitated or the surviving parent has no parental rights
35 or has been adjudged incapacitated, a parental appointment becomes effective

1 when the guardian's acceptance is filed in the court in which a nominating
2 instrument is probated or, in the case of another nominating instrument, in
3 the court in the [county] in which the minor resides or is present. If both
4 parents are dead or adjudged incapacitated, an appointment by the parent who
5 died, or was adjudged incapacitated, later has priority.

6 (c) A parental appointment effected by filing the guardian's acceptance
7 under a will probated in the State of the testator's domicile is effective in
8 this State.

9 (d) Upon acceptance of appointment, a guardian shall give written notice
10 of acceptance to the minor, if the minor has attained 14 years of age, and to
11 the person having custody or care of the minor or the minor's nearest adult
12 relative.

13
14 **SECTION 203. OBJECTION BY MINOR TO PARENTAL APPOINTMENT.** A minor who is
15 the subject of a parental appointment and who has attained 14 years of age may
16 prevent or terminate the parental appointment by filing in the court in which
17 the nominating instrument is filed a written objection to the appointment
18 before it is accepted or within 30 days after receiving notice of its
19 acceptance. An objection may be withdrawn. An objection does not preclude an
20 appointment of the parental nominee by the court.

21 COMMENT

22 Although the minor has the right to object to the appointment, the court
23 still can appoint the parental nominee over the minor's objection.

24
25 **SECTION 204. JUDICIAL APPOINTMENT OF GUARDIAN: CONDITIONS FOR**
26 **APPOINTMENT.**

27 (a) The court may appoint a guardian for a minor if the parents consent
28 or all parental rights have been terminated or suspended by circumstances or
29 previous court order. A guardian appointed pursuant to Section 202 whose
30 appointment has not been prevented or terminated under Section 203 has
31 priority over a guardian appointed by the court, but the court may proceed
32 with another appointment upon a finding that the parental nominee has failed

1 to accept the appointment within 30 days after notice of the guardianship
2 proceeding.

3 (b) If necessary, and on petition or motion, the court may appoint a
4 temporary guardian for a minor. Except as otherwise ordered by the court, the
5 temporary guardian has the authority of an unlimited guardian, but the
6 authority of a temporary guardian may not exceed six months. A temporary
7 guardian for a minor may be appointed even if the conditions described in
8 subsection (a) have not been met.

9
10 **SECTION 205. JUDICIAL APPOINTMENT OF GUARDIAN: PROCEDURE.**

11 (a) A minor or a person interested in the welfare of a minor may
12 petition for appointment of a guardian.

13 (b) After a petition is filed, the court shall set a date for hearing,
14 and the petitioner shall give notice of the time and place for hearing the
15 petition, together with a copy of the petition, to:

16 (1) the minor, if the minor has attained 14 years of age and is
17 not the petitioner;

18 (2) any person alleged to have had the principal care and custody
19 of the minor during the 60 days preceding the filing of the petition;

20 (3) each living parent of the minor or, if there is none, the
21 nearest adult relative that can be found;

22 (4) any person nominated as guardian by the minor if the minor has
23 attained 14 years of age;

24 (5) any parental appointee whose appointment has not been
25 prevented or terminated under Section 203; and

26 (6) any guardian or conservator currently acting for the minor in
27 this State or elsewhere.

28 (c) The court, upon hearing, shall make the appointment if it finds that
29 a qualified person seeks appointment, venue is proper, the required notices
30 have been given, the conditions of Section 204(a) have been met, and the best
31 interest of the minor will be served by the appointment. In other cases, the

1 court may dismiss the proceedings or make any other disposition of the matter
2 which will serve the best interest of the minor.

3 (d) If the court determines at any stage of the proceeding, before or
4 after appointment, that the interests of the minor are or may be inadequately
5 represented, it may appoint an attorney to represent the minor, giving
6 consideration to the choice of the minor if the minor has attained 14 years of
7 age. The court may confer the powers and impose the duties of a guardian ad
8 litem upon an attorney appointed to represent a minor.

9 COMMENT

10 The court, in order to make the decision on a petition for appointment,
11 must have as much information as possible. The requirements of this section
12 seek to fulfill that by requiring specific information be contained in the
13 petition. The court can, at any stage of the proceeding, appoint an attorney
14 to represent the minor if the court determines that the minor's interests are
15 not or might not be adequately represented.

16
17 **SECTION 206. JUDICIAL APPOINTMENT OF GUARDIAN: QUALIFICATIONS, PRIORITY**
18 **OF MINOR'S NOMINEE, LIMITED GUARDIANSHIP.**

19 (a) The court shall appoint as guardian a person whose appointment will
20 be in the best interest of the minor. The court shall appoint a person
21 nominated by the minor, if the minor has attained 14 years of age, unless the
22 court finds the appointment contrary to the best interest of the minor.

23 (b) In the interest of developing self-reliance of a ward or for other
24 good cause, the court, at the time of appointment or later, on its own motion
25 or on motion of the minor ward or other interested person, may limit the
26 powers of a guardian otherwise conferred by this [article] and thereby create
27 a limited guardianship. Following the same procedure, additional powers may
28 be conferred or existing powers may be withdrawn.

29
30 **SECTION 207. DUTIES OF GUARDIAN.**

31 (a) Except as otherwise limited by the court, a guardian of a minor ward
32 has the powers and responsibilities of a parent regarding the ward's support,
33 care, education, health, and welfare. A guardian shall act at all times in the
34 ward's best interest and exercise reasonable care, diligence, and prudence.

1 (b) A guardian shall:

2 (1) become or remain personally acquainted with the ward and
3 maintain sufficient contact with the ward to know of the ward's capacities,
4 limitations, needs, opportunities, and physical and mental health;

5 (2) take reasonable care of the ward's personal effects and bring
6 protective proceedings if necessary to protect other property of the ward;

7 (3) apply any available money of the ward to the ward's current
8 needs for support, care, education, health, and welfare;

9 (4) conserve any excess money of the ward for the ward's future
10 needs, but if a conservator has been appointed for the estate of the ward, the
11 guardian shall pay at least quarterly to the conservator money of the ward to
12 be conserved for the ward's future needs; and

13 (5) report the condition of the ward and account for money and
14 other assets in the guardian's possession or subject to the guardian's
15 control, as ordered by the court on application of any person interested in
16 the ward's welfare or as required by court rule.

17
18 **SECTION 208. POWERS OF GUARDIAN.** A guardian may:

19 (1) receive money for the support of the ward otherwise payable to the
20 ward's parent, guardian, or custodian under the terms of any statutory system
21 of benefits or insurance or any private contract, devise, trust,
22 conservatorship, or custodianship, and money or property of the ward
23 transferred pursuant to Section 102;

24 (2) if consistent with the terms of any order by a court of competent
25 jurisdiction relating to custody of the ward, take custody of the person of
26 the ward and establish the ward's place of dwelling within or without this
27 State;

28 (3) if a conservator for the estate of the ward has not been appointed,
29 commence a proceeding, including an administrative proceeding, or take other
30 appropriate action to compel a person to support the ward or to pay money for
31 the benefit of the ward;

1 (4) consent to medical or other care, treatment, or service for the
2 ward;

3 (5) consent to the marriage or adoption of the ward; and

4 (6) if reasonable under all of the circumstances, delegate to the ward
5 certain responsibilities for decisions affecting the ward's well-being.
6

7 **SECTION 209. RIGHTS AND IMMUNITIES OF GUARDIAN.**

8 (a) A guardian is entitled to reasonable compensation for services as
9 guardian and to reimbursement for room, board, and clothing provided by the
10 guardian to the ward, but only as approved by order of the court. If a
11 conservator, other than the guardian or one who is affiliated with the
12 guardian, has been appointed for the estate of the ward, reasonable
13 compensation and reimbursement to the guardian may be approved and paid by the
14 conservator without order of the court.

15 (b) Unless a parent would have been liable under the circumstances, a
16 guardian is not personally liable for the ward's expenses and is not liable to
17 a third person for acts of the ward solely by reason of the relationship nor
18 for injury to the ward resulting from the negligence or act of a third person
19 providing medical or other care, treatment, or service for the ward except to
20 the extent that the guardian was negligent in choosing the provider.
21

22 **SECTION 210. TERMINATION OF GUARDIANSHIP; OTHER PROCEEDINGS AFTER**
23 **APPOINTMENT.**

24 (a) A guardianship of a minor terminates upon the minor's death,
25 adoption, emancipation, or attaining majority, or as ordered by the court.

26 (b) A ward or a person interested in the welfare of a ward may petition
27 for any order that is in the best interest of the ward. The petitioner shall
28 give notice of the hearing on the petition to the ward, if the ward has
29 attained 14 years of age and is not the petitioner, the guardian, and any
30 other person as ordered by the court.
31

SECTION 211. SPRINGING GUARDIANSHIP: APPOINTMENT AND AUTHORITY.

(a) A parent may, in a signed and witnessed writing, appoint a springing guardian of a minor child, including a child likely to be born, and may revoke or amend the appointment. The appointment may state the powers to be given the springing guardian.

(b) An appointment of a springing guardian becomes effective on the first to occur of the death of the parent, the adjudication of incapacity of the parent, or a written determination that the parent is no longer able to care for the minor child.

(c) Within 14 days after assuming authority, the springing guardian must give written notice to the appointing parent, as well as to any other parent of the minor whose whereabouts is known, of the commencement of authority and the right of the appointing parent to revoke the designation at any time. Unless a parent has been adjudged incapacitated, the appointment of the springing guardian does not supersede the parental rights of either parent.

COMMENT

This section provides a parent the mechanism for selecting someone else to become the guardian of the child on the occurrence of a future event, including the parent's death, adjudication of incapacity or inability to care for the child.

SECTION 212. SPRINGING GUARDIANSHIP: CONFIRMATION OF APPOINTMENT.

(a) Within 60 days after assuming authority, a springing guardian shall file a petition in the court for appointment as guardian of the minor child, giving notice in the manner provided in Section 205(b).

(b) A petition for confirmation of the appointment of a springing guardian must include to the extent known:

- (1) the name and address of the minor;
- (2) the identity and whereabouts of all persons having parental rights;
- (3) the petitioner's name and address, relationship to the parent and the child, and interest in the appointment;
- (4) any limitations placed by the appointing parent on the

1 authority of the springing guardian; and

2 (5) the reason why the appointment as springing guardian should
3 be confirmed.

4 (c) A petition must be accompanied by a written statement by the
5 appointing parent's treating physician that the parent is no longer able to
6 care for the minor child, a prognosis and diagnosis of the parent's condition,
7 and a copy of the written appointment of the springing guardian.

8 (d) At the hearing on a petition for confirmation of a springing
9 guardianship:

10 (1) if the court finds that the parent will not regain the ability
11 to care for the minor child, the court may enter an order appointing the
12 springing guardian or another person as guardian for the minor child; or

13 (2) if the court finds that the parent may regain the ability to
14 care for the minor child, the court may enter an order confirming the
15 springing guardianship and continuing it for a period deemed appropriate by
16 the court.

17 (e) A springing guardianship terminates when:

18 (i) the appointing parent regains capacity, files with the court a
19 statement by the parent's treating physician that the parent has regained
20 capacity to care for the minor child, and gives the springing guardian written
21 notice of the termination;

22 (ii) a guardian is appointed for the minor child; or

23 (iii) either parent mails or delivers a notice of revocation of
24 the appointment to the springing guardian.

25 (f) Except as otherwise ordered by the court, a springing guardian whose
26 appointment has been confirmed automatically becomes guardian of the minor
27 child upon the parent's death or adjudication of incapacity.

28 (g) Except as otherwise provided in Sections 211 and 212, the other
29 provisions of this [Act] relating to guardians of minors apply to a springing
30 guardianship.

31 COMMENT

1 The burden is placed on the springing guardian to petition for
2 appointment. The petition must include specific information to enable the
3 court to decide whether to appoint a guardian for the minor or to continue the
4 springing guardianship for a time deemed appropriate by the court. The
5 springing guardianship is terminated in one of three situations: the parent
6 regains capacity and files supporting documentation and notifies the springing
7 guardian of revocation; the court appoints a guardian for the minor; or when a
8 springing guardianship is revoked by a parent.

9 **ARTICLE 3**

10 **GUARDIANS OF INCAPACITATED PERSONS**

11 **SECTION 301. APPOINTMENT AND STATUS OF GUARDIAN.** A person becomes a
12 guardian of an incapacitated person upon appointment by a parent, a spouse, or
13 the court. The guardianship continues until terminated, without regard to the
14 location of the guardian or ward.

15 **SECTION 302. APPOINTMENT OF GUARDIAN BY WILL OR OTHER WRITING.**

16
17 (a) The parent of an unmarried individual who the parent believes is an
18 incapacitated person may appoint a guardian of the alleged incapacitated
19 person by will or other writing signed by the parent. If both parents are
20 dead or adjudged incapacitated, a parental appointment becomes effective when,
21 after giving 14 days' written notice to the alleged incapacitated person, to
22 the individual responsible for the incapacitated person's care or custody, and
23 to the nearest adult relative, the guardian files an acceptance of appointment
24 in the court in the [county] in which the alleged incapacitated person
25 resides. The notice must state that the appointment may be terminated by
26 filing a written objection in the court, as provided by subsection (d). If
27 both parents are dead or adjudged incapacitated, an appointment by the parent
28 who died, or was adjudged incapacitated, later in time has priority.

29 (b) The spouse of an individual who the spouse believes is an
30 incapacitated person may appoint a guardian of the alleged incapacitated
31 person by will or other writing signed by the spouse. If the spouse is dead
32 or adjudged incapacitated, the appointment becomes effective when, after
33 giving 14 days' written notice to the alleged incapacitated person, to the
34 individual responsible for the incapacitated person's care or custody, and to
35 the nearest adult relative, the guardian files acceptance of appointment in

1 the court in the [county] in which the alleged incapacitated person resides.
2 The notice must state that the appointment may be terminated by filing a
3 written objection in the court, as provided by subsection (d). An appointment
4 by a spouse has priority over an appointment by a parent.

5 (c) An appointment effected by filing the guardian's acceptance under a
6 will probated in the State of the decedent's domicile is effective in this
7 State.

8 (d) The filing of a written objection to an appointment by the alleged
9 incapacitated person or another person interested in the alleged incapacitated
10 person's welfare in the court in which the guardian's written acceptance was
11 filed terminates the appointment. An objection does not prevent the court
12 from appointing the parental or spousal nominee as guardian.

13 (e) The appointment of a guardian under this section is not a
14 determination of incapacity.

15 **SECTION 303. JUDICIAL APPOINTMENT OF GUARDIAN: PETITION.**
16

17 (a) An individual or a person interested in the individual's welfare may
18 petition for a finding of incapacity, in whole or in part, and the appointment
19 of a limited or unlimited guardian for the individual.

20 (b) The petition must set forth the petitioner's name, residence,
21 current address, relationship to the respondent, and interest in the
22 appointment and, to the extent known, set forth the following with respect to
23 the respondent and the relief requested:

24 (1) the respondent's name, age, principal residence, current
25 street address, and, if different, the address of the dwelling where it is
26 proposed that the respondent will reside if the appointment is made;

27 (2) the name and address of the respondent's spouse, domestic
28 partner or companion and adult children or, if the respondent has none, the
29 respondent's parents and adult brothers and sisters, or if the respondent has
30 none, at least one of the respondent's nearest adult relatives that can be
31 found;

32 (3) the name and address of the person responsible for care or

1 custody of the respondent;

2 (4) the name and address of any legal representative for the
3 respondent;

4 (5) the name and address of any person nominated as guardian by
5 the respondent;

6 (6) the name and address of any proposed guardian, and the reason
7 why the proposed guardian should be selected;

8 (7) the reason why guardianship is necessary, including a brief
9 description of the nature and extent of the respondent's alleged incapacity;

10 (8) if an unlimited guardianship is requested, the reason why
11 limited guardianship is inappropriate, and if a limited guardianship is
12 requested, the powers to be conferred upon the limited guardian; and

13 (9) a general statement of the respondent's property with an
14 estimate of its value, including any insurance or pension, and the source and
15 amount of any other anticipated income or receipts.

16
17 COMMENT

18 Although the individual can petition for appointment of a guardian for
19 himself [or herself], in such a case, it would be better for the individual to
20 execute a durable power of attorney. The petition has to contain the names
21 and addresses of the spouse, domestic partner or companion and adult children.
22 If there are several nearest adult relatives of equal degree to the
23 respondent, notice to one is all that is required, not notice to the entire
24 class.
25

26 **SECTION 304. JUDICIAL APPOINTMENT OF GUARDIAN: PRELIMINARIES TO**
27 **HEARING.**

28 (a) After a petition for appointment of a guardian is filed, the court
29 shall set a date for hearing and appoint a [visitor], who must be an
30 individual having training or experience in the type of incapacity alleged.
31 The court may also appoint a physician, psychologist, or other individual
32 qualified to evaluate the alleged impairment to conduct an examination of the
33 respondent.

34 (b) The court shall appoint an attorney to represent the respondent in
35 the proceeding if:

1 (1) requested by the respondent;
2 (2) recommended by the [visitor]; or
3 (3) the court determines that the respondent needs
4 representation.

5 (c) The [visitor] shall:

6 (1) interview the respondent in person and explain to the
7 respondent, in a manner which the respondent can understand, the substance of
8 the petition, the nature, purpose, and effect of the proceeding, and the
9 general powers and duties of a guardian;

10 (2) determine the respondent's views about the proposed guardian,
11 the proposed guardian's powers and duties, and the proposed guardianship and
12 its likely scope and duration;

13 (3) advise the respondent of the respondent's rights, including
14 the right to retain and consult with an attorney at the respondent's own
15 expense and the right to request a court-appointed attorney;

16 (4) interview the petitioner and the proposed guardian;

17 (5) visit the respondent's present dwelling and the place where
18 the respondent will dwell if the appointment is made;

19 (6) interview any physician or other person who is known to have
20 treated, advised, or assessed the respondent; and

21 (7) make any other investigation as the court directs.

22 (d) The [visitor] shall promptly file a report in writing with the
23 court, which must include:

24 (1) a recommendation whether an attorney should be appointed to
25 represent the respondent;

26 (2) a summary of daily functions the respondent can manage
27 without assistance, could manage with the assistance of supportive services or
28 benefits, including use of appropriate technological assistance, and cannot
29 manage;

30 (3) recommendations regarding the appropriateness of
31 guardianship, including whether less restrictive means of intervention are

1 available, the type of guardianship, and, if a limited guardianship, the
2 powers to be granted to the limited guardian;

3 (4) a statement of the qualifications of the proposed guardian,
4 as well as a statement of whether the respondent approves or disapproves of
5 the proposed guardian, and the powers and duties proposed or the scope of the
6 guardianship;

7 (5) a statement as to whether the proposed dwelling meets the
8 respondent's individual needs;

9 (6) a recommendation as to whether a professional evaluation or
10 further evaluation is necessary; and

11 (7) such other matters as the court directs.

12 COMMENT

13 Appointment of a visitor is mandatory. The visitor serves as the
14 information gathering arm of the court. The visitor must individually meet
15 with the respondent, the petitioner and the proposed guardian. The visitor's
16 report contains information and recommendations to the court regarding the
17 appropriateness of the guardianship, whether lesser restrictive alternatives
18 might meet the respondent's needs, recommendations about further evaluations,
19 powers to be given the guardian, and the appointment of counsel. Appointment
20 of counsel is mandated when requested by the respondent, recommended by the
21 visitor or when the court determines the respondent needs representation.
22

23 **SECTION 305. JUDICIAL APPOINTMENT OF GUARDIAN: PROFESSIONAL EVALUATION.**

24 At or before the hearing, the court may order a professional evaluation of the
25 respondent and shall order the evaluation if the respondent so demands. If
26 the court orders an evaluation, the respondent must be examined by a
27 physician, psychologist, or other individual appointed by the court who is
28 qualified to evaluate the alleged impairment. The examiner shall promptly
29 file a written report with the court. Unless otherwise directed by the court,
30 the report must contain:

31 (1) a description of the nature, type, and extent of the
32 respondent's specific cognitive and functional limitations;

33 (2) an evaluation of the respondent's mental and physical
34 condition and, if appropriate, educational condition, adaptive behavior, and
35 social skills;

36 (3) a prognosis for improvement and a recommendation as to the

1 appropriate treatment or habilitation plan; and

2 (4) the date of any assessment or examination upon which the
3 report is based.

4
5 **SECTION 306. CONFIDENTIALITY OF RECORDS.** The written report of a
6 [visitor] and any professional evaluation must be sealed upon filing and may
7 not be made a part of the public record of the proceeding but are available to
8 the court, the respondent, the petitioner, the [visitor], their attorneys, and
9 such other persons as the court may order upon a showing of need.

10
11 **SECTION 307. JUDICIAL APPOINTMENT OF GUARDIAN: PRESENCE AND RIGHTS AT**
12 **HEARING.**

13 (a) Unless excused by the court for good cause, the proposed guardian
14 shall attend the hearing. The respondent may be present in person and
15 participate in the hearing. The respondent may present evidence and subpoena
16 and cross-examine witnesses, including any court-appointed physician,
17 psychologist, or other individual qualified to evaluate the alleged
18 impairment, and the [visitor]. The hearing may be closed if the respondent so
19 requests.

20 (b) Any person may request permission to participate in the proceeding.
21 The court may grant the request, with or without hearing, upon determining
22 that the best interest of the respondent will be served. The court may attach
23 appropriate conditions to the participation.

24
25 **COMMENT**

26 The proposed guardian must attend the hearing. The respondent may
27 attend the hearing and take an active role, including presentation of evidence
28 and witness testimony as well as cross-examination of witnesses. The
29 respondent can request that the hearing be closed.

30
31 **SECTION 308. NOTICE.**

32 (a) In a proceeding for the appointment of a guardian, the petitioner
33 shall serve a copy of the petition and the notice of the hearing personally on

1 the respondent. A failure to serve the respondent is jurisdictional. The
2 notice must include a statement that the respondent has a right to be
3 physically present, inform the respondent of the respondent's rights at the
4 hearing, and include a description of the nature, purpose, and consequences of
5 an appointment.

6 (b) In a proceeding for the appointment of a guardian or for any other
7 protective order, the petitioner shall give notice of the hearing to all other
8 persons named in the petition. Failure to give notice under this subsection
9 is not jurisdictional.

10 (c) A petitioner shall give to the ward, the guardian, and any other
11 person as ordered by the court notice of the hearing on a petition for an
12 order after appointment of a guardian and notice of the filing of a guardian's
13 report, together with a copy of the petition or other document. Notice of the
14 filing of a guardian's report must be mailed within 14 days after the filing.

15 **SECTION 309. WHO MAY BE GUARDIAN: PRIORITIES.**

16 (a) A qualified person must be considered for appointment as guardian in
17 the following order of priority:

18 (1) a guardian, other than a temporary guardian, currently acting
19 for the respondent in this State or elsewhere;

20 (2) a person nominated by the respondent, including the
21 respondent's most recent nomination made in a durable power of attorney, if at
22 the time of the nomination the respondent had sufficient capacity to express a
23 preference;

24 (3) an agent appointed by the respondent under [a power of
25 attorney for health care] [the Uniform Health-Care Decisions Act];

26 (4) the spouse of the respondent or a person nominated by will or
27 other signed writing of a deceased spouse;

28 (5) an adult child of the respondent;

29 (6) a parent of the respondent, or an individual nominated by will
30 or other signed writing of a deceased parent; and

31 (7) an individual with whom the respondent has resided for more

1 than six months before the filing of the petition.

2 (b) An owner, operator, or employee of [a long-term care institution]
3 at which the respondent is receiving care may not be appointed as guardian
4 unless related to the respondent by blood, marriage, or adoption.

5 (c) With respect to persons having equal priority, the court shall
6 select the one it considers best qualified. The court, acting in the best
7 interest of the respondent, may decline to appoint a person having priority
8 and appoint a person having a lower priority or no priority.

9 COMMENT

10 A guardian or conservator, or individual nominated by the respondent or
11 the respondent's agent in a health care power of attorney have priority over
12 relatives. Anyone affiliated with a long-term care institution at which the
13 respondent receives care is not eligible to be guardian absent a blood,
14 marital or adoptive relationship. Each state adopting the Act needs to insert
15 a list of those facilities considered to be long-term care institutions.
16

17 **SECTION 310. FINDINGS; ORDER OF APPOINTMENT.**

18 (a) The court may appoint a limited or unlimited guardian for a
19 respondent only if it finds by clear and convincing evidence that:

20 (1) the respondent is an incapacitated person; and

21 (2) the respondent's identified needs cannot be met by any less
22 restrictive means, including use of appropriate technological assistance.

23 (b) Alternatively, the court, with appropriate findings, may treat the
24 petition as one for a protective order under Section 401, enter any other
25 appropriate order, or dismiss the proceeding.

26 (c) The court, whenever feasible, shall confer upon a guardian only
27 those powers necessitated by the ward's limitations and demonstrated needs,
28 and shall make appointive and other orders that will encourage the development
29 of the ward's maximum self-reliance and independence.

30 (d) Within 14 days after an appointment, a guardian shall mail to the
31 ward and to all other persons given notice of the hearing on the petition a
32 copy of the order of appointment, together with a notice of the right to
33 request termination or modification. The notice must inform the ward of the
34 ward's rights.

1 COMMENT

2 A guardian is to be appointed only when no lesser restrictive
3 alternative will meet the respondent's identified needs. If a guardian is to
4 be appointed, the guardian shall be give only those powers needed to meet the
5 ward's needs and limitations.
6

7 **SECTION 311. EMERGENCY GUARDIANS.**

8 (a) If the court finds that following the procedures of this [article]
9 will likely result in immediate and substantial harm to the respondent's
10 health or safety and that no other person appears to have authority to act in
11 the circumstances, the court, on appropriate petition, may appoint an
12 emergency guardian whose authority may not exceed [30] days and who may
13 exercise only those powers specified in the order. Immediately upon receipt
14 of the petition for the appointment of an emergency guardian, the court shall
15 appoint an attorney to represent the respondent in the proceeding. Reasonable
16 notice of the time and place of a hearing on the petition must be given to the
17 respondent and any other persons as ordered by the court.

18 (b) An emergency guardian may be appointed without notice to the
19 respondent and the respondent's attorney only if the court finds as shown by
20 affidavit or other sworn testimony, that the respondent will be immediately
21 and substantially harmed before the hearing on the appointment of an emergency
22 guardian can be held. If an emergency guardian is appointed without notice to
23 the respondent, the respondent must be given notice of the appointment within
24 48 hours after the appointment and a hearing on the appropriateness of the
25 appointment must be held within five days after the appointment.

26 (c) Appointment of an emergency guardian, with or without notice,
27 is not a determination of the respondent's incapacity.

28 (d) The court may remove an emergency guardian at any time. An
29 emergency guardian shall make any report the court requires. In other
30 respects the provisions of this [Act] concerning guardians apply to an
31 emergency guardian.

32 COMMENT

33 There may be occasions where there is an emergency and if the procedures
34 in this Article were followed, the respondent might be harmed by the delay.

1 An emergency guardian can only be appointed without notice when there is sworn
2 testimony that the respondent would be immediately and substantially harmed
3 before the hearing on the appointment. In such case, notice must be given
4 within 48 hours and a hearing held within 5 days. States adopting this Act
5 should look at the time frames for the ex parte hearing and determine whether
6 to adopt the time frames contained in this section or whether to impose their
7 own time frames.

8 9 **SECTION 312. TEMPORARY GUARDIANS.**

10 (a) If the court finds that a guardian is not effectively performing
11 duties and that the welfare of the ward requires immediate action, it may
12 appoint, with or without previous notice, a temporary guardian for the ward
13 for a specified period not exceeding six months. If an appointment is made
14 without previous notice, the court shall promptly notify the ward of the
15 appointment. Except as otherwise ordered by the court, a temporary guardian
16 so appointed has the powers set forth in the previous order of appointment.
17 The authority of any unlimited or limited guardian previously appointed by the
18 court is suspended as long as a temporary guardian has authority.

19 (b) The court may remove a temporary guardian at any time. A temporary
20 guardian shall make any report the court requires. In other respects the
21 provisions of this [Act] concerning guardians apply to a temporary guardian.

22 **COMMENT**

23 A temporary guardian may be appointed under this section. However, a
24 temporary guardian does not automatically get preference to be appointed the
25 guardian. States adopting this Act should look at the time period set out in
26 this section and determine whether to adopt it contained in this section or to
27 modify it.
28

29 **SECTION 313. DUTIES OF GUARDIAN.**

30 (a) Except as otherwise limited by the court, a guardian shall make
31 decisions regarding the ward's support, care, education, health, and welfare.
32 A guardian shall exercise authority only as necessitated by the ward's
33 limitations and, to the extent possible, shall encourage the ward to
34 participate in decisions, act on his [or her] own behalf, and develop or
35 regain the capacity to manage his [or her] personal affairs. A guardian, in
36 making decisions, shall consider the expressed desires and personal values of
37 the ward to the extent known, and shall otherwise act in the ward's best

1 interest and exercise reasonable care, diligence, and prudence.

2 (b) A guardian shall:

3 (1) become or remain personally acquainted with the ward and
4 maintain sufficient contact with the ward to know of the ward's capacities,
5 limitations, needs, opportunities, and physical and mental health;

6 (2) take reasonable care of the ward's personal effects and bring
7 protective proceedings if necessary to protect the property of the ward;

8 (3) apply available money of the ward to the ward's current needs for
9 support, care, education, health and welfare; and

10 (4) conserve excess money of the ward for the ward's future needs,
11 but if a conservator has been appointed for the estate of the ward, the
12 guardian shall pay to the conservator, at least quarterly, money of the ward
13 to be conserved for the ward's future needs.

14
15 **SECTION 314. POWERS OF GUARDIAN.** A guardian may:

16 (1) receive money payable to the ward's guardian or custodian for the
17 support of the ward under the terms of any statutory system of benefits or
18 insurance or any private contract, devise, trust, conservatorship, or
19 custodianship;

20 (2) if consistent with the terms of any order by a court of competent
21 jurisdiction relating to custody of the ward, take custody of the person of
22 the ward and establish the ward's place of dwelling within or without this
23 State;

24 (3) if a conservator for the estate of the ward has not been appointed
25 with existing authority, bring a proceeding, including an administrative
26 proceeding, or take other appropriate action to compel a person to support the
27 ward or to pay money for the benefit of the ward;

28 (4) consent to medical or other care, treatment, or service for the
29 ward;

30 (5) consent to the marriage of the ward; and

31 (6) if reasonable under all of the circumstances, delegate to the ward

1 certain responsibilities for decisions affecting the ward's well-being.

2
3 **SECTION 315. RIGHTS AND IMMUNITIES OF GUARDIAN; LIMITATIONS**

4 (a) A guardian is not personally liable for the ward's expenses and is
5 not liable to third persons for acts of the ward solely by reason of the
6 relationship nor is the guardian liable for injury to the ward resulting from
7 the negligence or acts of third persons providing medical or other care,
8 treatment, or service for the ward except to the extent that the guardian was
9 negligent in choosing the provider.

10 (b) A guardian is entitled to reasonable compensation for services as
11 guardian and to reimbursement for room, board, and clothing provided to the
12 ward, but only as approved by order of the court. If a conservator, other
13 than the guardian or one who is affiliated with the guardian, has been
14 appointed for the estate of the ward, reasonable compensation and
15 reimbursement to the guardian may be approved and paid by the conservator
16 without order of the court.

17 (c) A guardian, without prior authorization of the court, may not revoke
18 a power of attorney for health care [made pursuant to the Uniform Health-Care
19 Decisions Act] of which the ward is the principal. If a power of attorney for
20 health care [made pursuant to the Uniform Health-Care Decisions Act] is in
21 effect, absent a court order to the contrary, a health-care decision by the
22 agent takes precedence over that of a guardian.

23 (d) A guardian may not commit a ward to a mental health-care
24 institution.

25 (e) The guardian may establish or move the ward's dwelling outside of
26 the state on express authorization of the court. The guardian shall notify
27 the court if the guardian moves or changes address.

28 **COMMENT**

29 If the ward had made a power of attorney for health care, the guardian
30 can not revoke it without court order. Further, the agent's decision takes
31 priority over that of the guardian unless the power of attorney has been
32 revoked by court order.
33

1 **SECTION 316. REPORTS; MONITORING OF GUARDIANSHIP.**

2 (a) Within 60 days after appointment, a guardian shall report to the
3 court in writing on the condition of the ward and account for money and other
4 assets in the guardian's possession or subject to the guardian's control. A
5 guardian shall report at least annually thereafter and otherwise when ordered
6 by the court. A report must contain:

7 (1) the current mental, physical, and social condition of the
8 ward;

9 (2) the living arrangements for all addresses of the ward during
10 the reporting period;

11 (3) the medical, educational, vocational, and other services
12 provided to the ward and the guardian's opinion as to the adequacy of the
13 ward's care;

14 (4) a summary of the guardian's visits with the ward and
15 activities on the ward's behalf and the extent to which the ward has
16 participated in decision-making;

17 (5) if the ward is institutionalized, whether the guardian
18 considers the current plan for care, treatment, or habilitation to be in the
19 ward's best interest;

20 (6) plans for future care; and

21 (7) a recommendation as to the need for continued guardianship and
22 any recommended changes in the scope of the guardianship.

23 (b) The court may appoint a [visitor] to review a report, to interview
24 the ward or guardian, and to make such other investigation as the court
25 directs.

26 (c) The court shall establish a system for monitoring guardianships,
27 including the filing and review of annual reports.
28

29 **SECTION 317. TERMINATION OR MODIFICATION OF GUARDIANSHIP.**

30 (a) A guardianship terminates upon the death of the ward or order of the
31 court.

1 (b) On petition of a ward, a guardian, or another person interested in
2 the ward's welfare, the court may terminate a guardianship if the ward no
3 longer needs the assistance or protection of a guardian. The court may
4 modify the type of appointment or powers conferred upon the guardian if the
5 extent of protection or assistance previously granted is currently excessive
6 or insufficient or the ward's capacity to provide for support, care,
7 education, health, or welfare has so changed as to warrant that action.

8 (c) Except as otherwise ordered by the court for good cause, the court
9 before terminating a guardianship shall follow the same procedures to
10 safeguard the rights of the ward which apply to a petition for appointment of
11 a guardian. Upon presentation by the petitioner of evidence establishing a
12 prima facie case for termination, the court must order the termination unless
13 the guardian proves that continuation of the guardianship is in the best
14 interest of the ward.

15 **ARTICLE 4**

16 **PROTECTION OF PROPERTY**

17
18 **SECTION 401. PROTECTIVE PROCEEDINGS.** Upon petition and after notice
19 and hearing, the court may appoint a limited or unlimited conservator or make
20 any other protective order provided in this section:

21 (1) In relation to the estate and affairs of a minor, if the court
22 determines that the minor owns money or property requiring management or
23 protection that cannot otherwise be provided or has or may have business
24 affairs that may be jeopardized or prevented because of the minor's age, or
25 that money is needed for support and education and that protection is
26 necessary or desirable to obtain or provide money.

27 (2) In relation to the estate and affairs of any other individual, if
28 the court determines that, for reasons other than age:

29 (i) the individual is unable to manage property and
30 business affairs because of an impairment in the ability to receive and
31 evaluate information or make decisions, even with the use of appropriate

1 technological assistance, or because the individual is missing, detained, or
2 unable to return to the United States; and

3 (ii) the individual has property that will be wasted or
4 dissipated unless management is provided or money is needed for the support,
5 care, education, health, and welfare of the individual or of those individuals
6 who are entitled to the individual's support and that protection is necessary
7 or desirable to obtain or provide money.

8
9 **SECTION 402. JURISDICTION OVER BUSINESS AFFAIRS OF PROTECTED PERSONS.**

10 After the service of notice in a proceeding seeking the appointment of a
11 conservator or other protective order and until termination of the proceeding,
12 the court in which the petition is filed has:

13 (1) exclusive jurisdiction to determine the need for a conservator
14 or other protective order;

15 (2) exclusive jurisdiction to determine how the estate of the
16 protected person which is subject to the laws of this State must be managed,
17 expended, or distributed to or for the use of the protected person,
18 individuals who are in fact dependent upon the protected person, or other
19 claimants; and

20 (3) concurrent jurisdiction to determine the validity of claims
21 against the person or estate of the protected person and questions of title
22 concerning assets of the estate.

23
24 **SECTION 403. ORIGINAL PETITION FOR APPOINTMENT OR PROTECTIVE ORDER.**

25 (a) The person to be protected or an individual interested in the
26 estate, affairs, or welfare of the person to be protected, including a parent,
27 guardian, custodian, or a person who would be adversely affected by lack of
28 effective management of the property and business affairs of the person to be
29 protected, may petition for the appointment of a conservator or for any other
30 appropriate protective order.

31 (b) The petition must set forth the petitioner's name, residence,

1 current address if different, relationship to the respondent, and interest in
2 the appointment or other protective order, and, to the extent known, state the
3 following with respect to the respondent and the relief requested:

4 (1) the respondent's name, age, principal residence, current
5 street address, and, if different, the address of the dwelling where it is
6 proposed that the respondent will reside if the appointment is made;

7 (2) if the petition alleges impairment in the respondent's ability
8 to receive and evaluate information, a brief description of the nature and
9 extent of the respondent's alleged impairment;

10 (3) if the petition alleges that the respondent is missing,
11 detained, or unable to return to the United States, a statement of the
12 relevant circumstances, including the time and nature of the disappearance or
13 detention and a description of any search or inquiry concerning the
14 respondent's whereabouts;

15 (4) the name and address of the respondent's spouse, domestic
16 partner or companion, and adult children or, if the respondent has none, the
17 respondent's parents and adult brothers and sisters or, if the respondent has
18 none, at least one of the respondent's nearest adult relatives who can be
19 found;

20 (5) the name and address of the person responsible for care or
21 custody of the respondent;

22 (6) the name and address of any legal representative for the
23 respondent;

24 (7) a general statement of the respondent's property with an
25 estimate of its value, including any insurance or pension, and the source and
26 amount of other anticipated income or receipts; and

27 (8) the reason why appointment of a conservator or other
28 protective order is in the best interest of the respondent.

29 (c) If the appointment of a conservator is requested, the petition must
30 also set forth to the extent known:

31 (1) the name and address of any proposed conservator and the

1 reason why the proposed conservator should be selected;

2 (2) the name and address of any person nominated as conservator by
3 the respondent if the respondent has attained the age of 14 years; and

4 (3) the type of conservatorship requested and, if an unlimited
5 conservatorship, the reason why limited conservatorship is inappropriate or,
6 if a limited conservatorship, the powers to be granted to the limited
7 conservator or the property to be placed under the conservator's control.

8 COMMENT

9 Although the person to be protected can petition for the appointment of
10 a conservator, the person should investigate the use of a durable power of
11 attorney. The petition has to list names and addresses of the spouse,
12 domestic partner or companion and adult siblings or if none, then at least one
13 of the nearest adult relatives who can be found.
14

15 **SECTION 404. NOTICE.**

16 (a) A petitioner shall serve a copy of the petition and the notice of
17 hearing on a petition for appointment of a conservator or other protective
18 order on the respondent in person, but if the respondent's whereabouts is
19 unknown or personal service is otherwise impossible, service on the
20 respondent must be by [substituted service] [or] [by publication]. A failure
21 to serve the respondent is jurisdictional. The notice must include a
22 statement that the respondent has the right to be physically present, inform
23 the respondent of the respondent's rights at the hearing, and, if the
24 appointment of a conservator is requested, include a description of the
25 nature, purpose, and consequences of an appointment.

26 (b) In a proceeding for the appointment of a conservator or other
27 protective order, the petitioner shall give notice of the hearing to all other
28 persons listed in the petition. Failure to give notice under this subsection
29 is not jurisdictional.

30 (c) A petitioner shall give the protected person, if the protected
31 person has attained 14 years of age and is not missing, detained, or unable to
32 return to the United States, any conservator of the protected person's estate,
33 and any other person as ordered by the court, notice of the hearing on a
34 petition for an order after appointment of a conservator or other protective

1 order and notice of the filing of an inventory, accounting, or plan of
2 conservatorship, together with a copy of the petition or other document.
3 Notice of the filing of an inventory, accounting, or plan of conservatorship
4 must be mailed within 14 days after the filing.
5

6 **SECTION 405. ORIGINAL PETITION: PRELIMINARIES TO HEARING.**

7 (a) Upon receipt of a petition for appointment of a conservator or other
8 protective order for the reason that the respondent is a minor, the court
9 shall set a date for hearing. If the court determines at any stage of the
10 proceeding, before or after appointment, that the interests of the minor are
11 or may be inadequately represented, it may appoint an attorney to represent
12 the minor, giving consideration to the choice of the minor if the minor has
13 attained 14 years of age. The court may confer the powers and impose the
14 duties of a guardian ad litem upon an attorney appointed to represent a minor.

15 (b) Upon receipt of a petition for appointment of a conservator or other
16 protective order for a respondent for reasons other than age, the court shall
17 set a date for hearing and, if the petition alleges impairment in the ability
18 of the respondent to receive and evaluate information or communicate
19 decisions, appoint a [visitor], who must be an individual having training or
20 experience in the type of impairment alleged. The [visitor] shall:

21 (1) interview the respondent in person and explain to the
22 respondent in a manner which the respondent can understand, the substance of
23 the petition, the nature, purpose, and effect of the proceeding;

24 (2) if the appointment of a conservator is requested, inform the
25 respondent of the general powers and duties of a conservator and determine the
26 respondent's views regarding the proposed conservator, the proposed
27 conservator's powers and duties, and the proposed conservatorship and its
28 scope and duration;

29 (3) advise the respondent of the respondent's rights, including
30 the right to retain and consult with an attorney at the respondent's own
31 expense, and the right to request a court-appointed attorney;

1 (4) interview the petitioner and the proposed conservator, if any;
2 (5) visit the respondent's present dwelling and the place where
3 the respondent will dwell if the appointment is made; and
4 (6) make any other investigations the court directs.

5 (c) The [visitor] shall promptly file a report with the court which must
6 include:

7 (1) a recommendation whether an attorney should be appointed to
8 represent the respondent;

9 (2) recommendations regarding the appropriateness of
10 conservatorship, including whether less restrictive means of intervention are
11 available, the type of conservatorship, and, if a limited conservatorship, the
12 powers to be granted to the limited conservator;

13 (3) a statement of the qualifications of the proposed
14 conservator, as well as a statement of whether the respondent approves or
15 disapproves of the proposed conservator, and the powers and duties proposed or
16 the scope of the conservatorship;

17 (4) a recommendation as to whether a professional evaluation or
18 further evaluation is necessary; and

19 (5) such other matters as the court directs.

20 (d) The court may also appoint a physician, psychologist, or other
21 individual qualified to evaluate the alleged impairment to conduct an
22 examination of the respondent.

23 (e) The court shall appoint an attorney to represent the respondent in
24 the proceeding if requested by the respondent or recommended by the [visitor]
25 or if the court determines that the respondent needs representation.

26 (f) While a petition for appointment of a conservator or other
27 protective order is pending, after preliminary hearing and without notice to
28 others, the court may make orders to preserve and apply the property of the
29 respondent as may be required for the support of the respondent or individuals
30 who are in fact dependent upon the respondent, and may appoint a special
31 conservator to assist in that task.

COMMENT

Appointment of a visitor is mandatory. The visitor serves as the information gathering arm of the court. The visitor must individually meet with the respondent, the petitioner and the proposed conservator. The visitor's report contains information and recommendations to the court regarding the appropriateness of the conservatorship, whether lesser restrictive alternatives might meet the respondent's needs, recommendations about further evaluations, powers to be given the conservator and the appointment of counsel. Appointment of counsel is mandated when requested by the respondent, recommended by the visitor or when the court determines the respondent needs representation. The court may order a professional evaluation of the respondent.

SECTION 406. CONFIDENTIALITY OF RECORDS. The written report of the [visitor] and any professional evaluation must be sealed upon filing and may not be made a part of the public record of the proceeding but are available to the court, the respondent, the petitioner, the [visitor], their attorneys, and such other persons as the court may order upon a showing of need.

SECTION 407. ORIGINAL PETITION: PROCEDURE AT HEARING.

(a) Unless excused by the court for good cause, the proposed conservator shall attend the hearing. The respondent may be present in person and participate in the hearing. The respondent may present evidence and subpoena and cross-examine witnesses, including any court-appointed physician, psychologist, or other individual qualified to evaluate the alleged impairment, and the [visitor]. The hearing may be closed if the respondent so requests.

(b) Any person may apply for permission to participate in the proceeding and the court may grant the request, with or without hearing, upon determining that the best interest of the respondent will be served. The court may attach appropriate conditions to the participation.

SECTION 408. ORIGINAL PETITION: ORDERS.

(a) If a proceeding is brought for the reason that the respondent is a minor, after a hearing on the petition, upon finding that the appointment of a conservator or other protective order is in the best interest of the minor, the court shall make an appointment or other appropriate protective order.

1 (b) If a proceedings is brought for reasons other than age, after a
2 hearing on the petition, upon finding that clear and convincing evidence has
3 established a basis for appointment of a conservator or other protective
4 order, the court shall make the least restrictive order consistent with its
5 findings. The court, whenever feasible, shall confer upon a conservator only
6 those powers necessitated by the protected person's limitations and
7 demonstrated needs, and shall make appointive and other orders that will
8 encourage the development of maximum self-reliance and independence of the
9 protected person.

10 (c) Within 14 days after an appointment, the conservator shall mail a
11 copy of the order of appointment, together with a statement of the right to
12 seek termination or modification, to the protected person, if the protected
13 person has attained 14 years of age and is not missing, detained, or unable to
14 return to the United States, and to all other persons given notice of the
15 petition. The statement must inform the protected person of the protected
16 person's rights.

17 (d) The appointment of a conservator or other protective order is not a
18 determination of incapacity of the protected person.

19 COMMENT

20 The court, in granting the conservatorship, shall give the conservator
21 only those powers needed and ensure in its order that the protected person's
22 self-reliance and independence are maximized.

23 **SECTION 409. POWERS OF COURT.** The court has the following powers,
24 which may be exercised directly or through a conservator:

25 (1) After hearing and upon determining that a basis for an appointment
26 or other protective order exists with respect to a minor for reasons of age,
27 the court has all the powers over the estate and business affairs of the minor
28 which may be necessary for the best interest of the minor and members of the
29 minor's immediate family;

30 (2) After hearing and upon determining that a basis for an appointment
31 or other protective order exists with respect to an adult, or to a minor for
32 reasons other than age, the court, for the benefit of the protected person and

1 individuals who are in fact dependent on the protected person for support, has
2 all the powers over the estate and business affairs of the protected person
3 which the protected person could exercise if present and not under
4 conservatorship or other protective order.

5
6 **SECTION 410. REQUIRED COURT APPROVAL.**

7 (a) A conservator, without express authorization of court, does not have
8 the power to:

9 (1) make gifts, except as provided in Section 425(b);

10 (2) convey or release contingent and expectant interests in
11 property, including marital property rights and any right of survivorship
12 incident to joint tenancy or tenancy by the entireties:

13 (3) exercise or release a power of appointment;

14 (4) create a revocable or irrevocable trust of property of the
15 estate which may extend beyond the duration of the conservatorship;

16 (5) exercise rights to elect options and change beneficiaries
17 under insurance policies and annuities and to surrender the policies and
18 annuities for their cash value;

19 (6) exercise any right to an elective share in the estate of the
20 protected person's deceased spouse and to renounce or disclaim any interest by
21 testate or intestate succession or by transfer inter vivos; and

22 (7) make, amend, or revoke the protected person's will.

23 (b) The court, in exercising or in approving a conservator's exercise of
24 the powers listed in subsection (a), shall consider primarily the decision
25 that the protected person would have made, to the extent that the decision can
26 be ascertained. The court shall also consider the financial needs of the
27 protected person and the needs of individuals who are in fact dependent on the
28 protected person for support; possible reduction of income, estate,
29 inheritance or other tax liabilities; eligibility for governmental assistance;
30 the protected person's previous pattern of giving or level of support; the
31 existing estate plan; the protected person's life expectancy; the probability

1 that the conservatorship will terminate before the protected person's death;
2 and any other factors the court considers pertinent.

3 (c) Without prior authorization of court, a conservator may not revoke
4 or amend a durable power of attorney of which the protected person is the
5 principal. If a durable power of attorney is in effect, absent a court order
6 to the contrary, a decision by the agent takes precedence over that of a
7 conservator.

8
9 **SECTION 411. PROTECTIVE ARRANGEMENTS AND SINGLE TRANSACTIONS.**

10 (a) If it is established that a basis exists for a protective order
11 with respect to an individual, the court, without appointing a conservator,
12 may:

13 (1) authorize, direct, or ratify any transaction necessary or
14 desirable to achieve any arrangement for security, service, or care meeting
15 the foreseeable needs of the protected person, including sale, mortgage,
16 lease, or other transfer of property; purchase of an annuity; contracting for
17 life care, a deposit contract, or a contract for training and education; or
18 addition to or establishment of a suitable trust[, including a trust created
19 under the Uniform Custodial Trust Act]; and

20 (2) authorize, direct, or ratify any other contract, trust, or
21 transaction relating to the protected person's property and business affairs
22 upon determining that the transaction is in the best interest of the protected
23 person.

24 (b) Before approving a protective arrangement or other transaction under
25 this section, the court shall consider the interests of creditors and
26 individuals who are in fact dependent on the protected person and whether the
27 protected person needs the continuing protection of a conservator.

28 (c) The court may appoint a special conservator to assist in the
29 accomplishment of any protective arrangement or other transaction authorized
30 under this section. The special conservator has the authority conferred by
31 the order and shall serve until discharged by order after report to the court.

1 **SECTION 412. WHO MAY BE CONSERVATOR: PRIORITIES.**

2 (a) A qualified person must be considered for appointment as conservator
3 in the following order of priority:

4 (1) a conservator, guardian of the estate, or other like fiduciary
5 appointed or recognized by an appropriate court of any other jurisdiction in
6 which the protected person resides;

7 (2) a person nominated by the respondent if the respondent has
8 attained 14 years of age and at the time of the nomination had sufficient
9 capacity to express a preference;

10 (3) an agent appointed by the respondent under a durable power of
11 attorney;

12 (4) the spouse of the respondent or a person nominated by will or
13 other signed writing of a deceased spouse;

14 (5) an adult child of the respondent;

15 (6) a parent of the respondent, or a person nominated by the will
16 or other signed writing of a deceased parent; and

17 (7) an individual with whom the respondent has resided for more
18 than six months before the filing of the petition.

19 (b) With respect to persons having equal priority, the court shall
20 select the one it considers best qualified. The court, acting in the best
21 interest of the protected person, may decline to appoint a person having
22 priority and appoint a person having a lower priority or no priority.

23 (c) An owner, operator, or employee of [a long-term care institution]
24 at which the respondent is receiving care may not be appointed as conservator
25 unless related to the respondent by blood, marriage, or adoption.

26 (d) A person having priority (1), (4), (5), or (6) may designate in
27 writing a substitute to serve instead and thereby transfer the priority to the
28 substitute.

29 COMMENT

30 Priority for consideration of appointment as conservator is given first
31 to a fiduciary such as a conservator or guardian, then to the respondent's
32 nominee or respondent's agent under a durable power of attorney before
33 preference is given to spouse or relatives. Anyone affiliated with a long-

1 term care facility at which the respondent is receiving care is ineligible to
2 be conservator absent a blood, marital or adoptive arrangement.
3

4 **SECTION 413. BOND.** The court may require a conservator to furnish a
5 bond conditioned upon faithful discharge of all duties of the trust according
6 to law, with sureties as it may specify. Unless otherwise directed by the
7 court, the bond must be in the amount of the aggregate capital value of the
8 property of the estate in the conservator's control, plus one year's estimated
9 income, and minus the value of securities deposited under arrangements
10 requiring an order of the court for their removal and the value of any real
11 property that the fiduciary, by express limitation of power, lacks power to
12 sell or convey without court authorization. The court, in lieu of sureties on
13 a bond, may accept other collateral for the performance of the bond, including
14 a pledge of securities or a mortgage of real property.
15

16 **SECTION 414. TERMS AND REQUIREMENTS OF BONDS.**

17 (a) The following requirements and provisions apply to any bond
18 required:

19 (1) Except as otherwise provided by the terms of the approved
20 bond, sureties are jointly and severally liable with the conservator and with
21 each other.

22 (2) By executing an approved bond of a conservator, the surety
23 submits to the jurisdiction of the court that issued letters to the primary
24 obligor in any proceeding pertaining to the fiduciary duties of the
25 conservator and naming the surety as a party respondent. Notice of any
26 proceeding must be delivered to the surety or mailed by registered or
27 certified mail to the address shown in the court records at the place where
28 the bond is filed and to any other address then known to the petitioner.

29 (3) On petition of a successor conservator or any interested
30 person, a proceeding may be brought against a surety for breach of the
31 obligation of the bond of the conservator.

32 (4) The bond of the conservator is not void after the first

1 recovery but may be proceeded against from time to time until the whole
2 penalty is exhausted.

3 (b) A proceeding may not be brought against a surety on any matter as to
4 which an action or proceeding against the primary obligor is barred by
5 adjudication or a statute of limitations.

6
7 **SECTION 415. COMPENSATION AND EXPENSES.** If not otherwise compensated
8 for services rendered, a [visitor], attorney, physician, guardian, or
9 conservator, and an attorney whose services resulted in a protective order or
10 in an order beneficial to a protected person's estate, is entitled to
11 reasonable compensation from the estate. Compensation may be paid without
12 court order, but if the court later determines the compensation to be
13 excessive, the amount determined to be excessive must be repaid to the estate.
14 Counsel must be compensated from the respondent's estate unless the respondent
15 is found to be indigent. If the respondent is found to be indigent, counsel
16 must be compensated from the [general fund of the county].

17
18 **SECTION 416. PETITIONS FOR ORDERS SUBSEQUENT TO APPOINTMENT.**

19 (a) The protected person or a person interested in the welfare of a
20 protected person may file a petition in the appointing court for an order:

21 (1) requiring bond or collateral or additional bond or collateral,
22 or reducing bond;

23 (2) requiring an accounting for the administration of the
24 protected person's estate;

25 (3) directing distribution;

26 (4) removing the conservator and appointing a temporary or
27 successor conservator;

28 (5) modifying the type of appointment or powers conferred upon the
29 conservator if the extent of protection or management previously granted is
30 currently excessive or insufficient or the protected person's ability to
31 manage the estate and business affairs has so changed as to warrant the

1 action; or

2 (6) granting other appropriate relief.

3 (b) A conservator may petition the appointing court for instructions
4 concerning fiduciary responsibility.

5 (c) On notice and hearing of the petition the court may give
6 appropriate instructions and make any appropriate order.

7
8 **SECTION 417. GENERAL DUTIES OF CONSERVATOR.**

9 (a) The conservator shall exercise authority only as necessitated by
10 the limitations of the protected person, and to the extent possible, encourage
11 the protected person to participate in decisions, to act in his [or her] own
12 behalf, and to develop or regain the ability to manage his [or her] estate and
13 business affairs.

14 (b) A conservator, in relation to powers conferred by this [article],
15 or implicit in the title acquired by virtue of the proceeding, shall act as a
16 fiduciary and observe the standards of care applicable to a trustee.

17 (c) In investing an estate, selecting assets of the estate for
18 distribution, and invoking powers of revocation or withdrawal available for
19 the use and benefit of the protected person and exercisable by the
20 conservator, a conservator shall take into account any estate plan of the
21 protected person known to the conservator and may examine the will and any
22 other donative, nominative, or other appointive instrument of the protected
23 person.

24
25 **SECTION 418. INVENTORY; PLAN; RECORDS.**

26 (a) Within 60 days after appointment, a conservator shall prepare and
27 file with the appointing court an inventory of the estate subject to the
28 conservatorship, together with an oath or affirmation that the inventory is
29 believed to be complete and accurate as far as information permits.

30 (b) Within 60 days after appointment, a conservator shall file with the
31 appointing court the plan for the administering, expending and distributing

1 the assets of the protected person's estate. The plan must be based on the
2 actual needs of the protected person and take into consideration the best
3 interest of the protected person. The conservator shall review the plan and
4 report to the court at least annually. The conservator shall include in the
5 plan steps to develop or restore the protected person's ability to manage his
6 [or her] property, the anticipated duration of the conservatorship, and
7 projections for expenses and resources.

8 (c) The conservator shall keep records of the administration of the
9 estate, and exhibit them on reasonable request of any interested person.

10
11 **SECTION 419. ACCOUNTS; APPOINTMENT OF [VISITOR]; MONITORING.**

12 (a) A conservator shall account to the court for administration of the
13 estate annually unless the court otherwise directs, upon resignation or
14 removal, upon termination of the conservatorship, and at other times as the
15 court directs. An order, after notice and hearing, allowing an intermediate
16 account of a conservator adjudicates as to liabilities concerning the matters
17 considered. An order, after notice and hearing, allowing a final account
18 adjudicates as to all previously unsettled liabilities relating to the
19 conservatorship.

20 (b) An accounting must contain:

21 (1) a listing of the estate under the conservator's control and a
22 listing of the receipts, disbursements, and distributions during the reporting
23 period;

24 (2) a listing of the services provided to the protected person;
25 and

26 (3) any recommended changes in the conservatorship plan as well as
27 a recommendation as to the continued need for conservatorship and any
28 recommended changes in the scope of the conservatorship.

29 (c) The court may appoint a [visitor] to review an accounting or plan,
30 interview the protected person or conservator, and make such other
31 investigation as the court directs. In connection with an account, the court

1 may order a conservator to submit the estate to an appropriate examination to
2 be made in a manner the court directs.

3 (d) The court shall establish a system for monitoring of
4 conservatorships, including the filing and review of conservators' accounts
5 and plans.

6
7 **SECTION 420. TITLE BY APPOINTMENT.**

8 (a) The appointment of a conservator vests title in the conservator as
9 trustee to all property of the protected person, or to the part thereof
10 specified in the order, held at the time of appointment or thereafter
11 acquired. An order vesting title to only a part of the property of the
12 protected person creates a conservatorship limited to assets specified in the
13 order. Termination of the conservatorship vests title in the protected person
14 or successors.

15 (b) Letters of conservatorship are evidence of vesting title of the
16 protected person's assets in the conservator. An order terminating a
17 conservatorship transfers title to assets remaining subject to the
18 conservatorship, including any described in the order, to the formerly
19 protected person or the successors of the formerly protected person.

20 (c) Subject to the requirements of general statutes governing the filing
21 or recordation of documents of title to land or other property, letters of
22 conservatorship and orders terminating conservatorships may be filed or
23 recorded to give record notice of title as between the conservator and the
24 protected person.

25
26 **SECTION 421. PROTECTED PERSON'S INTEREST NON-ALIENABLE.**

27 (a) Except as provided in subsections (c) and (d), the interest of the
28 protected person in property vested in a conservator is not transferrable or
29 assignable by the protected person. An attempted transfer or assignment by the
30 protected person, although ineffective to affect property rights, may give
31 rise to a claim against the protected person for restitution or damages which,

1 subject to presentation and allowance, may be satisfied as provided in Section
2 428.

3 (b) Property vested in a conservator by appointment and the interest of
4 the protected person in that property are not subject to levy, garnishment, or
5 similar process for claims against the protected person unless allowed
6 pursuant to Section 428.

7 (c) An attempted transfer or assignment by a protected person or by a
8 transferee of a protected person of property or an interest in property vested
9 in a conservator to a person without knowledge of the conservatorship who
10 acquires the property or an interest in the property in good faith and for
11 security or for substantially equivalent value, is effective to protect the
12 purchaser or lender, as to the acquisition.

13 (d) A third party who deals with the protected person with respect to
14 property vested in a conservator is entitled to any protection provided in
15 other law.
16

17 **SECTION 422. SALE, ENCUMBRANCE, OR OTHER TRANSACTION INVOLVING CONFLICT**
18 **OF INTEREST.** A sale or encumbrance of property subject to a conservatorship
19 to a conservator, the spouse, agent, or attorney of a conservator, or any
20 organization in which the conservator has a substantial beneficial interest,
21 or any other transaction involving the estate being administered by the
22 conservator which is affected by a substantial conflict between fiduciary and
23 personal interests is voidable unless the transaction is approved by the court
24 after notice as directed by the court.
25

26 **SECTION 423. PROTECTION OF PERSONS DEALING WITH CONSERVATORS.**

27 (a) A person who in good faith assists or deals with a conservator for
28 value in any transaction other than those requiring a court order as provided
29 in Section 409 or 410 is protected as though the conservator properly
30 exercised the power. The fact that a person knowingly deals with a
31 conservator does not alone require the person to inquire into the existence of

1 a power or the propriety of its exercise, but restrictions on powers of
2 conservators which are endorsed on letters as provided in Section 108 are
3 effective as to third persons. A person is not bound to see to the proper
4 application of assets of the estate paid or delivered to a conservator.

5 (b) The protection provided by this section extends to any procedural
6 irregularity or jurisdictional defect which occurred in proceedings leading to
7 the issuance of letters and is not a substitute for protection provided to
8 persons assisting or dealing with a conservator by comparable provisions of
9 the law relating to commercial transactions or to simplifying transfers of
10 securities by fiduciaries.

11
12 **SECTION 424. POWERS OF CONSERVATOR IN ADMINISTRATION.**

13 (a) Except as qualified or limited by the court in its order of
14 appointment and endorsed on the letters, a conservator has all of the powers
15 conferred in this section and any additional powers conferred by law on
16 trustees in this State.

17 (b) A conservator, acting reasonably and in an effort to accomplish the
18 purpose of the appointment, and without further court authorization or
19 confirmation, may:

20 (1) collect, hold, and retain assets of the estate including real
21 property in another State, until the conservator considers that disposition of
22 an asset should be made, and the assets may be retained, even if they include
23 an asset in which the conservator is personally interested;

24 (2) receive additions to the estate;

25 (3) continue or participate in the operation of any business or
26 other enterprise;

27 (4) acquire an undivided interest in an asset of the estate in
28 which the conservator, in any fiduciary capacity, holds an undivided interest;

29 (5) invest and reinvest funds and assets of the estate as may a
30 trustee;

31 (6) deposit money of the estate in a state or federally insured

1 financial institution, including one operated by the conservator;

2 (7) acquire or dispose of an asset of the estate, including real
3 property in another State, for cash or on credit, at public or private sale,
4 and manage, develop, improve, exchange, partition, change the character of, or
5 abandon an asset of the estate;

6 (8) make ordinary or extraordinary repairs or alterations in
7 buildings or other structure, demolish any improvements, and raze existing or
8 erect new party walls or buildings;

9 (9) subdivide, develop, or dedicate land to public use, make or
10 obtain the vacation of plats and adjust boundaries, adjust differences in
11 valuation or exchange or partition by giving or receiving considerations, and
12 dedicate easements to public use without consideration;

13 (10) enter for any purpose into a lease as lessor or lessee, with
14 or without option to purchase or renew, for a term within or extending beyond
15 the term of the conservatorship;

16 (11) enter into a lease or arrangement for exploration and removal
17 of minerals or other natural resources or enter into a pooling or unitization
18 agreement;

19 (12) grant an option involving disposition of an asset of the
20 estate and take an option for the acquisition of any asset;

21 (13) vote a security, in person or by general or limited proxy;

22 (14) pay calls, assessments, and any other sums chargeable or
23 accruing against or on account of securities;

24 (15) sell or exercise stock subscription or conversion rights;

25 (16) consent, directly or through a committee or other agent, to
26 the reorganization, consolidation, merger, dissolution, or liquidation of a
27 corporation or other business enterprise;

28 (17) hold a security in the name of a nominee or in other form
29 without disclosure of the conservatorship so that title to the security may
30 pass by delivery, but the conservator is liable for any act of the nominee in
31 connection with the stock so held;

1 (18) insure the assets of the estate against damage or loss and
2 the conservator against liability with respect to a third person;

3 (19) borrow money, with or without security, to be repaid from the
4 estate or otherwise and advance money for the protection of the estate or the
5 protected person and for all expenses, losses, and liability sustained in the
6 administration of the estate or because of the holding or ownership of any
7 assets, for which the conservator has a lien on the estate as against the
8 protected person for advances so made;

9 (20) pay or contest any claim; settle a claim by or against the
10 estate or the protected person by compromise, arbitration, or otherwise; and
11 release, in whole or in part, any claim belonging to the estate to the extent
12 the claim is uncollectible;

13 (21) pay taxes, assessments, compensation of the conservator, and
14 other expenses incurred in the collection, care, administration, and
15 protection of the estate;

16 (22) allocate items of income or expense to income or principal of
17 the estate, as provided by other law, including creation of reserves out of
18 income for depreciation, obsolescence, or amortization or for depletion of
19 minerals or timber;

20 (23) pay any sum distributable to a protected person or individual
21 who is in fact dependent on the protected person by paying the sum to the
22 distributee or by paying the sum for the use of the distributee to the
23 guardian of the distributee, or, if there is no guardian, to a relative or
24 other person having custody of the distributee;

25 (24) employ persons, including attorneys, auditors, investment
26 advisers, or agents, even if they are associated with the conservator, to
27 advise or assist in the performance of administrative duties; act upon their
28 recommendation without independent investigation; and instead of acting
29 personally, employ one or more agents to perform any act of administration,
30 whether or not discretionary;

31 (25) prosecute or defend actions, claims, or proceedings in any

1 jurisdiction for the protection of assets of the estate and of the conservator
2 in the performance of fiduciary duties; and

3 (26) execute and deliver all instruments that will accomplish or
4 facilitate the exercise of the powers vested in the conservator.

5
6 **SECTION 425. PRINCIPLES OF DISTRIBUTION BY CONSERVATOR.**

7 (a) Unless otherwise specified in the order of appointment and endorsed
8 on the letters of appointment or contrary to the conservatorship plan, a
9 conservator may expend or distribute income or principal of the estate without
10 further court authorization or confirmation for the support, care, education,
11 health, and welfare of the protected person and individuals who are in fact
12 dependent on the protected person, including the payment of child support, in
13 accordance with the following principles:

14 (1) The conservator shall consider recommendations relating to
15 the appropriate standard of support, care, education, health, and welfare for
16 the protected person or the individual who is in fact dependent on the
17 protected person made by a guardian, if any, and, if the protected person is a
18 minor, the conservator shall consider recommendations made by a parent.

19 (2) The conservator may not be surcharged for money paid to
20 persons furnishing support, education, care, or benefit to the protected
21 person or an individual who is in fact dependent on the protected person
22 pursuant to the recommendations of a parent or guardian of the protected
23 person unless the conservator knows that the parent or guardian derives
24 personal financial benefit therefrom, including relief from any personal duty
25 of support, or the recommendations are clearly not in the best interest of the
26 protected person.

27 (3) In making distributions under this subsection, the conservator
28 shall consider:

29 (i) the size of the estate, the probable duration of the
30 conservatorship, and the likelihood that the protected person, at some future
31 time, may be fully self-sufficient and able to manage business affairs and the

1 estate;

2 (ii) the accustomed standard of living of the protected
3 person and individuals who are in fact dependent on the protected person; and

4 (iii) other money or sources used for the support of the
5 protected person.

6 (4) Money expended under this subsection may be paid by the
7 conservator to any person, including the protected person, to reimburse for
8 expenditures that the conservator might have made, or in advance for services
9 to be rendered to the protected person if it is reasonable to expect the
10 services will be performed and advance payments are customary or reasonably
11 necessary under the circumstances.

12 (b) If an estate is ample to provide for the purposes implicit in the
13 distributions authorized by subsection (a), a conservator for a protected
14 person other than a minor may make gifts to charity and other objects which
15 the protected person might have been expected to make, in amounts that do not
16 exceed in total for any year 20 percent of the income from the estate

17
18 **SECTION 426. TERMINATING DISTRIBUTIONS.**

19 (a) If the conservatorship for a minor was created for reasons of age,
20 when the minor attains majority or is emancipated, the conservator, after
21 meeting all claims and expenses of administration, shall pay over and
22 distribute all money and other property to the formerly protected person as
23 soon as practicable. Within 30 days after distribution, the conservator shall
24 petition for an order of discharge pursuant to Section 430 or file a notice
25 with the court that distribution has been made and the conservatorship has
26 been closed.

27 (b) If satisfied that the impairment of an adult protected person has
28 ceased, a conservator, after meeting all claims and expenses of
29 administration, may pay over and distribute all money and other property to
30 the protected person. Within 30 days after a distribution under this section,
31 the conservator shall petition for an order of discharge pursuant to Section

110 and an order under Section 430 confirming the termination.

(c) Distribution without an order issued pursuant to Section 419 allowing a final account is not an adjudication of the conservator's previously unsettled liabilities.

SECTION 427. DEATH OF PROTECTED PERSON.

(a) If a protected person dies, the conservator shall deliver to the court for safekeeping any will of the deceased protected person which may have come into the conservator's possession, inform the executor or beneficiary named in the will of the delivery, and retain the estate for delivery to a duly appointed personal representative of the decedent or other persons entitled thereto.

(b) If a personal representative has not been appointed within 40 days after the death of a protected person and an application or petition for appointment is not before the court, the conservator may apply to exercise the powers and duties of a personal representative in order to administer and distribute the decedent's estate. Upon application for an order conferring upon the conservator the powers of a personal representative, after notice given by the conservator to any person nominated personal representative by any will of which the applicant is aware, the court may grant the application upon determining that there is no objection and endorse the letters of conservatorship to note that the formerly protected person is deceased and that the conservator has acquired all of the powers and duties of a personal representative.

(c) The making and entry of an order under this section has the effect of an order of appointment of a personal representative [as provided in Section 3-308 and Parts 6 through 10 of Article III of the Uniform Probate Code], but the estate in the name of the conservator, after administration, may be distributed to the decedent's successors without retransfer to the conservator as personal representative.

COMMENT

1 There may be circumstances where the conservator will need to seek court
2 approval to act as the personal representative for the purpose of distributing
3 the assets of the decedent's estate. If the application is granted, the
4 conservatorship letters would be endorsed to note the conservator's
5 acquisition of powers of a personal representative.
6
7

8 **SECTION 428. CLAIMS AGAINST PROTECTED PERSON.**

9 (a) A conservator may pay or secure from the estate claims against the
10 estate or against the protected person arising before or after the
11 conservatorship upon their presentation and allowance in accordance with the
12 priorities stated in subsection (d). A claim may be presented by either of
13 the following methods:

14 (1) the claimant may deliver or mail to the conservator a written
15 statement of the claim indicating its basis, the name and mailing address of
16 the claimant, and the amount claimed; or

17 (2) the claimant may file a written statement of the claim, in the
18 form prescribed by rule, with the clerk of court and deliver or mail a copy of
19 the statement to the conservator.

20 (b) A claim is deemed presented on receipt of the written statement of
21 claim by the conservator or the filing of the claim with the court, whichever
22 first occurs. A presented claim is allowed if it is not disallowed by written
23 statement mailed by the conservator to the claimant within 60 days after its
24 presentation. The conservator before payment may change an allowance to a
25 disallowance in whole or in part, but not after allowance by a court order or
26 judgment or an order directing payment of the claim. The presentation of a
27 claim tolls any statute of limitation relating to the claim until 30 days
28 after its disallowance.

29 (c) A claimant whose claim has not been paid may petition the court for
30 determination of the claim at any time before it is barred by a statute of
31 limitations and, upon due proof, procure an order for its allowance, payment,
32 or security from the estate. If a proceeding is pending against a protected
33 person at the time of appointment of a conservator or is initiated against the
34 protected person thereafter, the moving party shall give notice of the
35 proceeding to the conservator if the proceeding could result in creating a

1 claim against the estate.

2 (d) If it appears that the estate in conservatorship is likely to be
3 exhausted before all existing claims are paid, the conservator shall
4 distribute the estate in money or in kind in payment of claims in the
5 following order:

6 (1) costs and expenses of administration;

7 (2) claims of the federal or state government having priority
8 under other law;

9 (3) claims incurred by the conservator for support, care,
10 education, health, and welfare previously provided to the protected person or
11 individuals who are in fact dependent on the protected person;

12 (4) claims arising before the conservatorship; and

13 (5) all other claims.

14 (e) Preference may not be given in the payment of a claim over any other
15 claim of the same class, and a claim due and payable may not be preferred over
16 claims not due.

17 (f) If assets of the conservatorship are adequate to meet all existing
18 claims, the court, acting in the best interest of the protected person, may
19 order the conservator to give a mortgage or other security on the
20 conservatorship estate to secure payment at some future date of any or all
21 claims.

22 23 **SECTION 429. PERSONAL LIABILITY OF CONSERVATOR.**

24 (a) Except as otherwise provided in the contract, a conservator is not
25 personally liable on a contract properly entered into in a fiduciary capacity
26 in the course of administration of the estate unless the conservator fails to
27 reveal the representative capacity and identify the estate in the contract.

28 (b) A conservator is personally liable for obligations arising from
29 ownership or control of property of the estate or for torts committed in the
30 course of administration of the estate only if personally at fault.

31 (c) Claims based on contracts entered into by a conservator in a

1 fiduciary capacity, obligations arising from ownership or control of the
2 estate, and claims based on torts committed in the course of administration of
3 the estate may be asserted against the estate by proceeding against the
4 conservator in a fiduciary capacity, whether or not the conservator is
5 personally liable therefor.

6 (d) A question of liability between the estate and the conservator
7 personally may be determined in a proceeding for accounting, surcharge, or
8 indemnification or in another appropriate proceeding or action.

9
10 **SECTION 430. TERMINATION OF PROCEEDINGS.**

11 (a) A conservatorship terminates upon the death of the protected person
12 or upon order of the court. Unless the conservatorship was created for
13 reasons other than age, a conservatorship created for a minor also terminates
14 upon the protected person's attaining of majority or emancipation.

15 (b) On petition of the protected person, the conservator, or another
16 person interested in the protected person's welfare, the court may terminate
17 the conservatorship if the protected person no longer needs the assistance or
18 protection of a conservator. Termination of the conservatorship does not
19 affect a conservator's liability for previous acts or the obligation to
20 account for funds and assets of the protected person.

21 (c) Except as otherwise ordered by the court for good cause, before
22 terminating a conservatorship the court shall follow the same procedures which
23 apply to a petition for appointment of a conservator. Upon presentation by the
24 petitioner of evidence establishing a prima facie case for termination, the
25 court shall order termination unless the conservator proves that continuation
26 of the conservatorship is in the best interest of the protected person.

27 (d) Upon termination, title to assets of the estate passes to the
28 formerly protected person or to the formerly protected person's successors.
29 The order of termination must provide for expenses of administration and
30 direct the conservator to execute appropriate instruments to evidence the
31 transfer.

1 **SECTION 431. PAYMENT OF DEBT AND DELIVERY OF PROPERTY TO FOREIGN**
2 **CONSERVATOR WITHOUT LOCAL PROCEEDINGS.**

3 (a) A person who is indebted to or has the possession of tangible or
4 intangible property of a protected person may pay the debt or deliver the
5 property to the conservator, guardian of the estate, or other court-appointed
6 fiduciary of the State of residence of the protected person. Payment or
7 delivery may be made upon being presented with proof of appointment and an
8 affidavit made by or on behalf of the fiduciary stating that a protective
9 proceeding relating to the protected person is not pending in this State and
10 the foreign fiduciary is entitled to payment or to receive delivery.

11 (b) Payment or delivery in response to the demand and affidavit
12 discharges the debtor or possessor, absent knowledge of any protective
13 proceeding pending in this State.

14
15 **SECTION 432. FOREIGN CONSERVATOR: PROOF OF AUTHORITY, BOND, POWERS.**

16 If a conservator has not been appointed in this State and a petition in a
17 protective proceeding is not pending in this State, a conservator appointed in
18 the State in which the protected person resides may file in a court of this
19 State, in a [county] in which property belonging to the protected person is
20 located, authenticated copies of letters of appointment and of any bond.
21 Thereafter, the domiciliary foreign conservator may exercise as to assets in
22 this State all powers of a conservator appointed in this State and may
23 maintain actions and proceedings in this State subject to any conditions
24 otherwise imposed upon nonresident parties.

25
26 **SECTION 433. SPRINGING CONSERVATORSHIP: CREATION**

27 (a) A parent may, in a signed and witnessed writing, appoint a
28 springing conservator of a minor child, including a child likely to be born,
29 and may revoke or amend the appointment. The appointment may state the
30 property subject to the springing conservatorship as well as the powers to be
31 given the springing conservator.

1 (b) An appointment of a springing conservator becomes effective on the
2 first to occur of the death of the parent, the adjudication of incapacity of
3 the parent, or a written determination that the parent is no longer able to
4 care for the minor child.

5 (c) Within 14 days after assuming authority, the springing conservator
6 shall give written notice to the appointing parent, as well as to any other
7 parent of the minor whose whereabouts is known, of the commencement of
8 authority and the right of the appointing parent to revoke the designation at
9 any time. Unless a parent has been adjudged incapacitated, the appointment of
10 a springing conservator does not supersede the parental rights of either
11 parent.

12 COMMENT

13 A parent can appoint a springing conservator for the minor child in any
14 signed and witnessed writing. The springing guardian would assume authority
15 in one of three circumstances, whichever first occurs: the parent's death, the
16 adjudication of the parent's incapacity, or a written determination that the
17 parent can no longer care for the minor. In the process it is important that
18 there be minimal obstacles to the creation of the springing guardianship, thus
19 the springing conservator has the duty to notice the appointing parent and any
20 other parent of the commencement of authority and their right of revocation.
21

22 **SECTION 434. SPRINGING CONSERVATORSHIP: COMMENCEMENT OF AUTHORITY.**

23 (a) Within 15 days after assuming authority, a springing conservator
24 shall file a petition in the [court] for appointment as conservator of the
25 minor child, giving notice as provided in Section 404.

26 (b) A petition of a springing conservator must include:

- 27 (1) the name and address of the minor;
- 28 (2) the identity and whereabouts of all persons having parental
29 rights;
- 30 (3) the petitioner's name and address, relationship to the parent
31 and the child, and interest in the appointment;
- 32 (4) any limitations placed by the appointing parent on the
33 authority of the springing conservator;
- 34 (5) the reason why the appointment as springing conservator
35 should be confirmed;

(6) a list, including the description, location and value, of the property of the minor child that is the subject of the conservatorship; and

(6) the basis for the filing of the petition.

(c) A petition must be accompanied by a written statement by the appointing parent's treating physician that the parent lacks capacity to manage the property of the minor, a prognosis and diagnosis of the parent's condition, and a copy of the written appointment of the springing conservator.

(d) At the hearing on a petition for confirmation of the springing conservatorship:

(1) if the court finds that the parent will not regain capacity to manage the property of the minor child, the court shall enter an order appointing a conservator over the property of the minor child; or

(2) if the court finds that the parent may regain the ability to care for the property of the minor child, the court may enter an order confirming the springing conservatorship and continuing it for a period deemed appropriate by the court.

(e) A springing conservatorship terminates when:

(i) the appointing parent regains capacity, files with the court a statement by the parent's treating physician that the parent has regained capacity to care for the property of the minor child, and gives the springing conservator written notice of the termination;

(ii) a conservator is appointed for the minor child; or

(iii) either parent mails or delivers a notice of revocation of the appointment to the springing conservator.

(f) Except as otherwise ordered by the court, a springing conservator whose appointment has been confirmed automatically becomes conservator of the minor child upon the parent's death or adjudication of incapacity.

(g) Except as otherwise provided in Sections 433 and 434, the other provisions of this [Act] relating to conservators of minors apply to a springing conservatorship.

COMMENT

1 The springing conservator has the burden of petitioning the court for
2 appointment as conservator within 15 days of assuming authority. The time
3 frame is short in recognition of the fact that financial institutions and
4 others might be reluctant to deal with a springing conservator who has no
5 court-ordered authority to act. If the parent has died or not regained
6 capacity, the court should appoint a conservator. If the court find the
7 parent will regain capacity to care for the minor's property, the court should
8 confirm the appointment of the springing conservator and continue the
9 springing conservator's authority for whatever time period the court deems
10 appropriate. Once the springing conservator's authority has commenced, if the
11 parent will not regain the ability to care for the minor, the springing
12 conservatorship should be converted to a conservatorship as soon as possible.
13 All other provisions of this Act except as provided specifically in the
14 springing conservatorship sections, apply to springing conservatorships.
15

16 17 18 **ARTICLE 5**

19 **MISCELLANEOUS PROVISIONS**

20 **SECTION 501. SHORT TITLE.** This [Act] may be cited as the Uniform
21 Guardianship and Protective Proceedings Act.
22

23 **SECTION 502. UNIFORMITY OF APPLICATION AND CONSTRUCTION.** This [Act]
24 shall be applied and construed to effectuate its general purpose to make
25 uniform the law with respect to the subject of this [Act] among States
26 enacting it.
27

28 **SECTION 503. SUPPLEMENTARY GENERAL PRINCIPLES OF LAW APPLICABLE.** Unless
29 displaced by the particular provisions of this [Act], the principles of law
30 and equity supplement its provisions.
31

32 **SECTION 504. SEVERABILITY.** If any provision of this [Act] or its
33 application to any person or circumstances is held invalid, the invalidity
34 does not affect other provisions or applications of the [Act] which can be
35 given effect without the invalid provision or application, and to this end the
36 provisions of this [Act] are severable.
37

38 **SECTION 505. CONSTRUCTION AGAINST IMPLIED REPEAL.** This [Act] is a

1 general act intended as a unified coverage of its subject matter and
2 subsequent legislation may not be construed to repeal by implication any part
3 of this [Act] if that construction reasonably can be avoided.

4
5 **SECTION 506. EFFECTIVE DATE.** This [Act] takes effect _____.
6

7 **SECTION 507. REPEAL.** The following acts and parts of acts are repealed:

8 (1)

9
10 (2)

11
12 (3)
13

14 **SECTION 508. SAVING AND TRANSITIONAL PROVISIONS.**
15

16 **SECTION 509. APPLICATION TO EXISTING RELATIONSHIPS.**
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