MODEL ACT ON THE APPOINTMENT AND POWERS OF REAL ESTATE RECEIVERS (MAPRER)

<u>AGENDA FOR SEPTEMBER 27 – 28, 2013 DRAFTING COMMITTEE MEETING</u>

Materials Distributed for this Meeting:

- ❖ Discussion Draft "Model Act on the Appointment and Powers of Real Estate Receivers," dated August 21, 2013
- Report by the questionnaire subcommittee dated August 27, 2013

Reference Materials Previously Distributed:

- ❖ Detailed memorandum dated April 2, 2013 and appendices
- State-by-state capsule summary of existing receivership laws
- State-by-state compilation of receivership statutes
- Uniform Assignment of Rents Act, with official comments
- JEB for Uniform Real Property Acts May 18, 2011 recommendation to ULC Scope and Program Committee
- Other reference materials:
 - > Jim Baillie, Ryan Murphy, and Sarah Gibbs, "Minnesota Constructs Comprehensive Receivership Law"
 - Barnes & Thornberg LLP, "Michigan Court Authorizes Receiver Sale of Real Property Free and Clear of Redemption Rights"
 - > Jeremy Downs, "Federal Receivers' Reach, Authority Often Overlooked"
 - ➤ Morris A. Ellison, Lawrence M. Dudek, and Samuel H. Levine, "Tis Better to Receive the Use of a Receiver in Managing Distressed Real Estate"
 - ➤ Loyola Complex Case Symposium, "Ask the Experts"
 - Loyola Complex Case Symposium, "Receivership vs. ABC vs. Bankruptcy"
 - > J. C. Murray and K. R. Jannen, "Public and Private Sales of Real Property by Federal Court Receivers"
 - Receivership News, "California Court Finds Protections Afforded by California Foreclosure Laws Preclude Sale of Property Rents, Issues and Profits Receivers"

The Committee's Charge: "RESOLVED, that . . . a drafting committee on a Model Act on the Appointment and Powers of Real Estate Receivers be formed, and that the act not cover receivers appointed with respect to owner-occupied residences."

1) Housekeeping

- a) Introduction of committee members, reporter, advisors, and observers
- b) Meeting plan
- c) Committee dinner plans
- 2) Drafting Approach (briefing by Reporter)

3) Scope (§ 3)

- a) Main issues flagged in Reporter's Notes:
 - i) Relationship of the Act to other law
 - ii) How to exclude single-use residential property
 - iii) How to address property that the respondent uses partially as primary residence
 - iv) Special receiverships, general receiverships, and custodial receiverships

4) Appointment

- a) Standing; Appointment; Cases for Appointment (§ 5)
 - i) Main issues flagged in Reporter's Notes:
 - (1) Whether standing and grounds should be addressed in a single section
 - (2) What should be the appropriate standard for discretionary appointment
 - (3) What standards should apply where the mortgage has a receivership clause
 - (4) Failure to turn over "rents" or "net rents" as trigger for mandatory appointment

b) Ex Parte Appointment (§ 6)

- i) Main issues flagged in Reporter's Notes:
 - (1) Whether the Act should address *ex parte* appointments
 - (2) Under what circumstances the petitioner should be required to post security
 - (3) Whether a mortgage clause may authorize ex parte appointment
- c) Persons Ineligible for Appointment (§ 7)
 - i) Main issues flagged in Reporter's Notes:
 - (1) Non-independent receivers
 - (2) How much detail should the Act contain about the receiver's family connections
 - (3) Should the Act include a competence standard
- 5) Questionnaire Subcommittee (briefing by Patricia Fry)

6) Automatic Stay (§ 14)

- a) Main issues flagged in Reporter's Notes:
 - i) The two-level stay provisions in Subsections (a) and (b)
 - ii) Whether the Act should address the consequences of a stay violation

7) Receiver's Status and Powers – in General

- a) Receiver's Status as Lien Creditor (§ 9)
 - i) Main issues flagged in Reporter's Notes:
 - (1) Recording *lis pendens* or other evidence of receivership
 - (2) Whether to give receiver status of bona fide purchaser of real estate
- b) Liens on After-Acquired Property (§ 10)
- c) Turnover (§ 11)
- d) Powers and Duties of Receiver (§ 12)
 - i) Main issues flagged in Reporter's Notes:
 - (1) Whether the list of powers is sufficient
 - (2) Appropriate level of detail on incurring debts in the ordinary course of business
 - (3) Whether the Act should contain detailed provisions on disallowance of claims
 - (4) Level of detail for manner in which the receiver conducts discovery
- e) Employment and Compensation of Professionals (§ 15)
 - i) Main issues flagged in Reporter's Notes:
 - (1) Level of detail the Act should contain
- f) Executory Contracts (§ 17)
 - i) Main issues flagged in Reporter's Notes:
 - (1) What limits should apply to a receiver's power to reject an unexpired lease

8) Duties of Respondent (§ 13)

9) Receivership procedure/operation

- a) Receiver's Bond (§ 8)
- b) Interim Reports of Receiver (§ 20)
- c) Removal or Resignation (§ 22)
- d) Final Report and Termination (§ 23)
- e) Main issues flagged in Reporter's Notes:
 - i) How much detail should the Act contain on procedural matters
 - ii) When the bond must be posted
 - iii) Bonding costs
 - iv) What discretion should the court have to reduce the required bond amount
 - v) Whether to address who has standing to seek termination of the receivership
 - vi) "Petitioner pays" question

10) Other Sections

- a) Powers of Court (§ 4)
- b) <u>Utility Service (§ 18)</u>
- c) Immunity of Receiver (§ 19)
 - i) Main issues flagged in Reporter's Notes:
 - (1) Level of detail on the scope of a receiver's immunity
- d) Claims (§ 21)
 - i) Main issues flagged in Reporter's Notes:
 - (1) Whether secured creditors should have to file proofs of claim
 - (2) If secured creditors must file, what consequences if they do not
 - (3) Whether the Act should specify the evidentiary effect of a proof of claim
 - (4) Whether the Act should contain priority provisions

11) Receiver's Power to Sell

- a) Sales in the Ordinary Course of Business (§ 12)
- b) Sales Outside the Ordinary Course of Business (§ 16)
 - i) <u>Discussion Draft Alternatives</u>
 - (1) Alt. A: Power to sell left to other law, unless all parties consent
 - (2) Alt. B: Sale subject to the rights of non-consenting parties
 - (3) Alt. C: Sale free and clear
 - (4) Alt. D: Sale free and clear, even w/o court approval, if mortgagor consents
 - (5) Alt. E: Sale free and clear, even w/o court approval, after redemption period
 - ii) Main issues flagged in Reporter's Notes:
 - (1) Whether, and if so what other alternatives to consider
 - (2) Whether the Act should address the standards a court must apply
 - (3) "Public sale" v. "private sale"
 - (4) Whether to address attachment of liens to proceeds
 - (5) Credit bidding
 - (6) Distinction between public sale and private sale
 - (7) Safe harbor against objections

12) Ancillary Receiverships (§ 24)

- a) Main issues flagged in Reporter's Notes:
 - i) How to address eligibility issues that may differ between states
 - ii) Whether, and if so how, to address conflict principles on the grounds for appointment
 - iii) Facilitating communication and coordination between main court and ancillary court

13) Definitions (§ 2)

- a) Main issues flagged in Reporter's Notes:
 - i) "Court"
 - ii) "Assignment of rents" related definitions

14) Model or Form Receivership Order

[15] min.

- a) Main issues flagged in Reporter's Notes:
 - i) Whether the Act should contain a form, and if so where

15) Other Issues to Address

- a) Whether the Act should address:
 - i) Abandonment of assets
 - ii) Effect of a party's participating in the receivership
 - iii) Other issues
- b) Whether to seek guidance from the Executive Committee on any point

16) Enactability issues – to the extent not raised during substantive discussions

- a) Identification of potential enactability concerns
- b) Identification of additional potential observers

17) Next steps

- a) Summarize decisions made at this meeting
- b) Additional directions to the Reporter on preparing draft for the Spring 2014 meeting
- c) Next meeting